

NOTICE OF INTENT TO ACT UPON REGULATION & HEARING AGENDA

Notice of Hearing for the Adoption of Regulations to amend Nevada Administrative Code Chapter 355 to implement sections 23-34 of SB 26, concerning investments by the State Treasurer in companies that boycott Israel

The Nevada State Treasurer, 101 N. Carson Street, Suite 4, Carson City, Nevada 89701 will hold a public hearing at:

Monday, June 10, 2019 at 9:00 A.M.

Meeting via videoconference available at the following locations

State Capitol Building

Old Assembly Chambers, 2nd Floor 101 N. Carson Street Carson City, NV 89701 **Grant Sawyer State Office Building**

Suite 5100 555 E. Washington Avenue Las Vegas, NV 89101

The purpose of the hearing is to receive comments from all interested person regarding the adoption of regulations that pertain the Chapter 355 of the Nevada Administrative Code.

The following information is provided pursuant to the requirements of Nevada Revised Statute (NRS) 233B.0603.

- 1. The purpose of and need for the proposed regulations is to amend Nevada Administrative Code Chapter 355 concerning the Treasurer's role in implementing Senate Bill 26, which concerns prohibiting state contracts with or investments in companies boycotting Israel (as defined in the law); specifically, input is sought as to regulations (a) establishing a process for giving notice to companies to be included by the Treasurer on a list of those companies boycotting Israel (as defined in the law), (b) establishing the process for the removal of companies from that list, and (c) otherwise necessary to carry out provisions of sections 24-34 of Senate Bill 26, relating to the limitation of direct and indirect investment by the State Treasurer in those identified companies.
- 2. These proposed regulations have no adverse, immediate or long-term economic effects on business or the public.

CARSON CITY OFFICE

State Treasurer 101 N. Carson Street, Suite 4 Carson City, Nevada 89701-4786 (775) 684-5600 Telephone (775) 684-5623 Fax

STATE TREASURER PROGRAMS

Guinn Millennium Scholarship Program Nevada Prepaid Tuition Program Nevada College Savings Plans Nevada College Kick Start Program Unclaimed Property

LAS VEGAS OFFICE

State Treasurer 555 E. Washington Avenue, Suite 4600 Las Vegas, Nevada 89101-1074 (702) 486-2025 Telephone (702) 486-3246 Fax

- 3. The Treasurer's Office estimates that the regulation will have no or undeterminable economic effects on any of the parties to the events described in the regulations;
- 4. Statement of Methodology for Determining Small Business Impact: The Treasurer's Office reviewed the proposed regulations to determine whether they would have an effect on small business and determined they would have none by virtue of the fact that pursuant to Nevada Revised Statute Chapter 355, the State Treasurer may not directly or indirectly invest in small businesses (companies with a market capitalization of less than \$50 million).
- 5. The Treasurer's Office will not incur any significant costs to ensure enforcement of the proposed permanent regulations.
- 6. The proposed permanent regulations do not establish a fee, nor increase an existing fee.
- 7. The proposed permanent regulations are not required pursuant to federal law.
- 8. The proposed permanent regulations do not overlap or duplicate any other Nevada State or local regulations.
- 9. All interested parties will have the opportunity to present ideas for suggested language at this meeting. The Treasurer's office encourages you to provide your suggestions in writing on or <u>before close of business at 5:00 pm on Monday, June 3</u> (one week prior to the meeting). The purpose of this request is to allow sufficient time to review the suggestions. However, all written and oral communications will be accepted at the time of the meeting.
- 10. A copy of this notice and the regulations to be adopted, amended and repealed will be on file at the Nevada State Library and Archives, 100 Stewart Street, Carson City, Nevada, for inspection by members of the public during business hours. Additional copies of the notice and the regulations to be adopted, amended and repealed will be available at the Treasurer's Office at 101 North Carson Street, Suite 4, Carson City, Nevada and the Treasurer's Office at 555 East Washington Avenue, Las Vegas, Nevada, and in all counties in which an office of the agency is not maintained at the main public library, for inspection and copying by members of the public during business hours. This notice and the text of the proposed regulations are also available on the State Treasurer's website at: https://nevadatreasurer.gov/, under the Public Notices link. Pursuant to NRS 241.020, this notice has been posted on the website maintained by the Legislative Counsel Bureau at https://www.leg.state.nv.us/App/Notice/A/. Copies of this notice and the proposed regulations will also be mailed to members of the public upon request.
- 11. Per NRS 233B.064(2), upon adoption of any regulation, the agency, if requested to do so by an interested person, either prior to adoption or within 30 days thereafter, shall issue

a concise statement of the principal reasons for an against its adoption, and incorporate therein its reason for overruling the consideration urged against adoption.

Adoption Hearing Agenda Monday, June 10, 2019 9:00 A.M.

- 1. Call to Order
- Public Comment. Comments from the public are invited at this time on matters other
 than regulation amendments. The agency reserves the right to limit to 5 minutes the
 amount of time that will be allowed for each individual to speak. The agency is
 precluded from action on items raised during Public Comments that are not on the
 agenda.
- 3. For possible action: Discussion and Adoption of Proposed Regulations
 - a. LCB File No. R141-18 Establishes procedures and requirements for prohibiting investments in companies boycotting Israel.
- 4. Public Comment. Comments from the public are invited at this time on matters other than regulation amendments. The agency reserves the right to limit to 5 minutes the amount of time that will be allowed for each individual to speak. The agency is precluded from action on items raised during Public Comment that are not on the agenda.
- 5. Adjournment

A copy of all materials relating to the proposed regulations may be obtained at the hearing or by contacting the Treasurer's Office, 101 N. Carson Street, Suite 4, Carson City, Nevada 89701; 775.684.5600. In your request, please state you are requesting materials for the adoption hearing on Monday, June 10, 2019.

NOTE: We are pleased to make accommodations for members of the public who are disabled and wish to attend the meeting. Please notify Tara Hagan in writing prior to the meeting should you need such accommodation:

Tara Hagan State Treasurer's Office 101 North Carson Street, Suite 4 Carson City, NV 89701 Via email: trhagan@nevadatreasurer.gov

Action may not be taken on matters considered during public comment until specifically included on a future agenda as an action item.

Notice of this meeting was posted at the following locations in Carson City, Nevada:

State Capitol Building, 101 North Carson Street Nevada Legislative Building, 401 South Carson Street Nevada State Library, 100 Stewart Street Blasdel Building, 209 East Musser Street

Notice of this meeting was faxed for posting to the following location:

Grant Sawyer State Office Building, 555 East Washington Avenue, Las Vegas, Nevada Fax for Capitol Police - (702) 486-2012

Notice of this meeting was posted on the following website:

www.nevadatreasurer.gov
www.notice.nv.gov
https://www.leg.state.nv.us/App/Notice/A/

Copies may also be obtained from any of the public libraries listed below:

- Churchill County Library, 553 South Main Street, Fallon, Nevada
- Douglas County Library, 1625 Library Lane, Minden, Nevada
- Elko County Library, 720 Court Street, Elko, Nevada
- Esmeralda County Library, Corner of Crook and Fourth Street, Goldfield, Nevada
- Humboldt County Library, 85 East Fifth Street, Winnemucca, Nevada
- Lander County Library, 625 South Broad Street, Battle Mountain, Nevada
- Lincoln County Library, 63 Main Street, Pioche, Nevada
- Lyon County Library, 20 Nevin Way, Yerington, Nevada
- Mineral County Public Library, 110 First Street, Hawthorne, Nevada
- Pershing County Library, 1125 Central Avenue, Lovelock, Nevada
- Tonopah Public Library, 167 Central Street, Tonopah, Nevada
- Washoe County Library, 301 South Central Street, Reno, Nevada
- White Pine County Library, 950 Campton Street, Ely, Nevada

REVISED PROPOSED REGULATION OF

THE STATE TREASURER

LCB File No. R141-18

October 22, 2018

EXPLANATION – Matter in *italics* is new; matter in brackets [omitted material] is material to be omitted.

AUTHORITY: §§1-7, NRS 355.350.

A REGULATION relating to governmental financial administration; requiring the State

Treasurer to review and rely upon certain information to identify scrutinized
companies; establishing a process for giving a company notice of the inclusion of that
company on the list of scrutinized companies; establishing a process for certain
companies to appeal identification as a scrutinized company; establishing the process
for the removal of a company from the list of scrutinized companies; requiring the State
Treasurer to consider certain factors when taking action relating to investments in
scrutinized companies; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law defines the term "scrutinized company" to mean a company that engages in a boycott of Israel. (NRS 355.330) Existing law requires the State Treasurer to identify each scrutinized company in which a trust fund administered by the State Treasurer has either direct or indirect holdings. Existing law requires the State Treasurer to review and rely upon certain publicly available information in making the identification. (NRS 355.335) **Section 2** of this regulation specifies some examples of the publicly available information that the State Treasurer is required to review and rely upon in identifying a scrutinized company.

Existing law requires the State Treasurer to adopt regulations establishing: (1) a process for giving notice to a company of the inclusion of the company on the list of scrutinized companies; and (2) the process for the removal of a company from the list of scrutinized companies. (NRS 355.350) **Section 3** of this regulation requires the State Treasurer to: (1) initially identify each scrutinized company upon reviewing certain publicly available information; and (2) provide written notice to a company initially identified as a scrutinized company. **Section 3** requires this notice to include the reasons why the State Treasurer initially identified the company as a scrutinized company. **Section 3** authorizes a company initially identified as a scrutinized company to respond to such notice with: (1) an explanation regarding

or rebuttal to the statement in the notice; or (2) evidence that the company has ceased to engage in an activity specified in the statement in the notice. **Section 3** provides that if a company fails to respond within 30 days to such notice, the company will be deemed to have admitted to being a scrutinized company and will be placed on the list of scrutinized companies when the list is next updated. **Section 3** also requires the State Treasurer to: (1) review any response received from a company initially identified as a scrutinized company before making a determination concerning the company; and (2) provide written notice to a company upon making such a determination concerning the company.

Section 4 of this regulation authorizes a scrutinized company that responded to initial identification in the manner prescribed in **section 3** and was determined to be a scrutinized company to appeal the identification of the company as a scrutinized company with the State Treasurer. **Section 4** requires the State Treasurer or his or her designee to hold a hearing on the appeal. **Section 4** also provides that if the State Treasurer or his or her designee: (1) reverses the determination, the company will not be identified as a scrutinized company and, if the company has been included on the list of scrutinized companies, will be removed from that list; or (2) affirms the determination, the company will be included on the list of scrutinized companies when the list is next updated.

Section 5 of this regulation provides that a company can be removed from the list of scrutinized companies: (1) upon request of the scrutinized company and a determination by the State Treasurer; or (2) by the State Treasurer if he or she determines, based on publicly available information, that the company should no longer be identified as a scrutinized company. Section 5 requires a company that requests to be removed from the list of scrutinized companies to provide to the State Treasurer written evidence that the company should no longer be identified as a scrutinized company. Section 5 requires the State Treasurer to: (1) review the evidence submitted; and (2) make a determination concerning continued identification of a company as a scrutinized company. Section 5 also provides that if the State Treasurer determines that a company should no longer be identified as a scrutinized company, the company must: (1) not appear on the list of scrutinized companies when the list is next updated; and (2) be reported as no longer being a scrutinized company in the annual report of investments in scrutinized companies.

Existing law requires the State Treasurer to sell, redeem, divest or withdraw all direct holdings of a scrutinized company from the assets under his or her management and request that the manager of the indirect holdings of any public fund consider taking the same action if the State Treasurer determines and adopts findings that such action is consistent with his or her fiduciary responsibilities. (NRS 355.345) **Section 6** of this regulation requires the State Treasurer to make certain considerations when determining whether to adopt such findings. **Section 7** of this regulation requires the State Treasurer to monitor any direct investment of the assets under the management of the State Treasurer in a scrutinized company and take certain action based on the maturity date of the investment.

- **Section 1.** Chapter 355 of NAC is hereby amended by adding thereto the provisions set forth as sections 2 to 7, inclusive, of this regulation.
- Sec. 2. The publicly available information regarding companies which are engaging in a boycott of Israel that the State Treasurer will review and rely upon as required by NRS 355.335 includes, without limitation:
- 1. Information obtained through asset managers with whom the State Treasurer has entered into a contract;
- 2. Information obtained through an investment of the State Treasurer in conjunction with other institutions or organizations, including, without limitation, a mutual fund or commingled trust fund;
- 3. Information obtained through institutional investors that have divested from or engaged with companies that have economic prohibitions against Israel;
- 4. Any list of companies who are engaging in a boycott of Israel that has been created by a governmental entity; and
- 5. Any information or guidance from the Federal Government relating to companies who are engaging in a boycott of Israel.
- Sec. 3. 1. Upon reviewing publicly available information regarding companies which are engaging in a boycott of Israel, the State Treasurer will initially identify any company in which a public fund has direct holdings or indirect holdings that appears to be a scrutinized company.
- 2. Within 30 days after the date on which the State Treasurer initially identifies a company as a scrutinized company pursuant to subsection 1, the State Treasurer will provide

written notice to the company of that initial identification. Such notice will be sent by registered mail to the legal address of the company and will include, without limitation:

- (a) A statement of the reasons why the State Treasurer initially identified the company as a scrutinized company;
- (b) Notice that final identification of the company as a scrutinized company will result in inclusion of the company on the list of all scrutinized companies created pursuant to subsection 2 of NRS 355.335; and
- (c) Notice that inclusion of the company on the list of all scrutinized companies created pursuant to subsection 2 of NRS 355.335 may:
- (1) Result in the sale, redemption, divestment or withdrawal of all direct holdings of the company by the State Treasurer from the assets under his or her management; and
- (2) Prohibit the State Treasurer from acquiring securities of the company as part of the direct holdings of the Office of the State Treasurer.
- 3. Within 30 days after the date on which a company receives notice pursuant to subsection 2, the company may submit a written response to the notice by registered mail to the Office of the State Treasurer. The response may include, without limitation:
- (a) An explanation regarding or rebuttal to the statement in the notice described in paragraph (a) of subsection 2; or
- (b) Evidence that the company has ceased to engage in any activity specified in the statement in the notice described in paragraph (a) of subsection 2.
- 4. If a company fails to respond within the period and in the manner prescribed in subsection 3, the company will be deemed to have admitted to being a scrutinized company and

will be placed on the list of scrutinized companies when the list is next updated pursuant to subsection 3 of NRS 355.335.

- 5. Within 90 days after the date on which a response is received from a company pursuant to subsection 3, the State Treasurer will make a determination concerning the identification of a company as a scrutinized company. Notice of the determination will be sent by registered mail to the legal address of the company.
- Sec. 4. 1. Within 10 days after the date on which a company received notice of the determination that it was identified as a scrutinized company pursuant to subsection 5 of section 3 of this regulation, the company may file a notice of appeal of the determination with the State Treasurer. A notice of appeal must include, without limitation, a written statement of any reason why the company believes that it is not a scrutinized company and any evidence that substantiates its written statement.
- 2. Within 20 days after the date on which the State Treasurer receives a notice of appeal pursuant to subsection 1, the State Treasurer or his or her designee will hold a hearing on the appeal. The State Treasurer or his or her designee will serve as the hearing officer for such a hearing.
- 3. If the State Treasurer or his or her designee reverses the determination on appeal, the company:
 - (a) Will not be identified as a scrutinized company; and
- (b) If the company has been included on the list of scrutinized companies created pursuant to NRS 355.335, will be removed from that list not later than 10 days after the date on which the appeal was upheld.

- 4. If the State Treasurer or his or her designee affirms the determination, the company will be included on the list of scrutinized companies when the list is next updated pursuant to subsection 3 of NRS 355.335.
- Sec. 5. 1. A scrutinized company may be removed from the list of scrutinized companies created pursuant to NRS 355.335:
- (a) By the State Treasurer after a review of publicly available information during the annual update of the list as required by subsection 3 of NRS 355.335; or
- (b) Upon request of the scrutinized company and a determination by the State Treasurer pursuant to the procedure set forth in subsections 2 and 3.
- 2. If a scrutinized company requests to be removed from the list of scrutinized companies, the scrutinized company must, on or before December 1 of the year immediately preceding the year in which the scrutinized company wishes to be removed from the list, submit to the State Treasurer written evidence which demonstrates that the scrutinized company should no longer be identified as a scrutinized company.
- 3. Within 90 days after the date on which the State Treasurer receives any written evidence submitted by a scrutinized company pursuant to subsection 2, the State Treasurer will make a determination concerning the continued inclusion of the company on the list of scrutinized companies. Notice of the determination will be sent by registered mail to the legal address of the company.
- 4. If the State Treasurer determines that a scrutinized company should be removed from the list, the State Treasurer will not:

- (a) Include the scrutinized company on the list of scrutinized companies when the list is next updated pursuant to subsection 3 of NRS 355.335; and
- (b) Report the scrutinized company as being a scrutinized company in the annual report required to be prepared pursuant to NRS 355.340.
- Sec. 6. When determining whether to adopt the findings described in subsection 2 of NRS 355.345, the State Treasurer will consider, without limitation, investment safety, liquidity and securing a just and reasonable investment return while avoiding undue risk.
- Sec. 7. Except as otherwise provided in subsection 2 of NRS 355.345, if the maturity date of any direct investment of assets under the management of the State Treasurer:
- 1. Does not extend more than 3 months after the date on which a company is identified as a scrutinized company, the State Treasurer will monitor the investment until the date on which the security matures and not extend or reinvest with the scrutinized company until the company is no longer identified as a scrutinized company.
- 2. Extends more than 3 months after the date on which a company is identified as a scrutinized company, the State Treasurer will analyze the complexity of the investment and develop a divestment plan. Such a plan will be based on prudent divestment strategy that preserves the principal value of the investment.