## AB 384 - 2005

Introduced on: Mar 24, 2005

 $\mbox{\bf By}$  Buckley , Giunchigliani , Oceguera , Parks , Arberry Jr. , Care , Horsford

Makes various changes relating to certain short-term, high-interest loans. (BDR 52-806)

**Fiscal Notes** 

Effect on Local Government: No.

Effect on State: No.

Most Recent History Action: Approved by the Governor. Chapter 414. Effective July 1, 2005.

#### **Past Hearings**

Assembly Commerce and Labor	Apr-06-2005	Pending
Assembly Commerce and Labor	Apr-13-2005	Amend, and do pass as amended
Senate Commerce and Labor	May-06-2005	No Action
Senate Commerce and Labor	May-09-2005	No Action
Senate Commerce and Labor	May-12-2005	Not Heard
Senate Commerce and Labor	May-16-2005	No Action
Senate Commerce and Labor	May-18-2005	Amend, and do pass as amended
Senate Commerce and Labor	May-20-2005	After Passage Discussion

#### Votes

Assembly Final Passage	Apr-26	Yea 42,	Nay 0,	Excused 0,	Not Voting 0,	Absent 0
Senate Final Passage	May-27	Yea 21,	Nay 0,	Excused 0,	Not Voting 0,	Absent 0

Bill Text (PDF) As Introduced 1st Reprint 2nd Reprint As Enrolled

Amendments (PDF) Amend. No.324 Amend. No.869

#### **Bill History**

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Mar 24, 2005	Read first time. Referred to Committee on Commerce and Labor. To printer.
Mar 25, 2005	From printer. To committee.
Apr 25, 2005	From committee: Amend, and do pass as amended. Placed on Second Reading File. Read second time. Amended. (Amend. No. 324.) To printer.
Apr 26, 2005	From printer. To engrossment. Engrossed. First reprint. Read third time. Passed, as amended. Title approved, as amended. (Yeas: 42, Nays: None.) To Senate.
Apr 27, 2005	In Senate. Read first time. Referred to Committee on Commerce and Labor. To committee.
May 26, 2005	From committee: Amend, and do pass as amended. Placed on Second Reading File. Read second time. Amended. (Amend. No. 869.) To printer.
May 27, 2005	From printer. To reengrossment. Reengrossed. Second reprint. Read third time. Passed, as amended. Title approved, as amended. (Yeas: 21, Nays: None.) To Assembly.
May 30, 2005	In Assembly.
Jun 01, 2005	Senate Amendment No. 869 concurred in. To enrollment.
Jun 03, 2005	Enrolled and delivered to Governor.
Jun 14, 2005	Approved by the Governor. Chapter 414.

Effective July 1, 2005.



#### 73<sup>rd</sup> REGULAR SESSION OF THE NEVADA STATE LEGISLATURE

#### ASSEMBLY BILL 384

#### **Topic**

Assembly Bill 384 relates to financial services.

#### **Summary**

Assembly Bill 384 establishes a new chapter of *Nevada Revised Statutes* (NRS) that provides for the uniform regulation of services that include check-cashing, deferred deposit loans, short-term high interest loans, and title loans. The bill repeals Chapter 604 of NRS, which governs check cashing and deferred deposit services. Any person operating a business that offers loan services is required to be licensed with the Commissioner of Financial Institutions.

A licensee is prohibited from certain acts, including making a loan that exceeds 25 percent of the expected gross monthly income of the customer; making more than one loan to a person under certain circumstances; and garnishing wages of a customer on active military duty.

In addition, A.B. 384 limits the amount that may be collected on a default loan and requires a licensee to offer a repayment plan before commencing collection procedures. A customer may make a partial payment or pay a loan in full at any time without any additional charges or fees. The bill limits the amount a licensee may collect on a check presented if the account has insufficient funds or has been closed.

This measure prohibits licensees from threatening a person who issued a check with criminal prosecution unless the district attorney determines that the person intended to commit fraud by issuing a check on a deposit account that the person knew was closed or did not exist. Licensees may not engage in deceptive advertising or deceptive trade practices. Finally, a customer may commence a civil action if a licensee commits certain violations.

#### **Effective Date**

The bill is effective on July 1, 2005.

## LEGISLATIVE HEARINGS

## MINUTES AND EXHIBITS

## MINUTES OF THE MEETING OF THE ASSEMBLY COMMITTEE ON COMMERCE AND LABOR

### Seventy-Third Session April 6, 2005

The Committee on Commerce and Labor was called to order at 1:07 p.m., on Wednesday, April 6, 2005. Chairwoman Barbara Buckley presided in Room 4100 of the Legislative Building, Carson City, Nevada, and, via simultaneous videoconference, in Room 4401 of the Grant Sawyer State Office Building, Las Vegas, Nevada. Exhibit A is the Agenda. All exhibits are available and on file at the Research Library of the Legislative Counsel Bureau.

#### **COMMITTEE MEMBERS PRESENT:**

Ms. Barbara Buckley, Chairwoman

Mr. John Oceguera, Vice Chairman

Ms. Francis Allen

Mr. Bernie Anderson

Mr. Morse Arberry Jr.

Mr. Marcus Conklin

Mrs. Heidi S. Gansert

Ms. Chris Giunchigliani

Mr. Lynn Hettrick

Ms. Kathy McClain

Mr. David Parks

Mr. Richard Perkins

Mr. Bob Seale

Mr. Rod Sherer

#### **COMMITTEE MEMBERS ABSENT:**

None

#### **GUEST LEGISLATORS PRESENT:**

Assemblywoman Peggy Pierce, Assembly District No. 3, Clark County

#### **STAFF MEMBERS PRESENT:**

Brenda J. Erdoes, Legislative Counsel Diane Thornton, Committee Policy Analyst <u>Assembly Bill 384:</u> Makes various changes relating to certain short-term, high-interest loans. (BDR 52-806)

### Assemblywoman Barbara Buckley, Assembly District No. 8, Clark County:

I'm proud to be the sponsor of A.B. 384. In the interim, I work at Clark County Legal Services, a nonprofit legal aid firm. Sometimes I get inspiration for legislation from the people who walk in the door; that's certainly the case with payday lending. In Nevada, I see an industry out of control, with people walking in the door every day who borrow a small amount of money and have a judgment that is out of control. Because of what I do, I get referrals from other legislators asking what we can do to help these people. I get concerns from judges across that state expressing disbelief at the types of related cases they see in their courtrooms. A.B. 384 is an outgrowth of that. This bill represents many months of hard work and compromise between consumer advocates and industry leaders. We formed a task force awhile back with Consumer Affairs, Nevada Fair Housing, Consumer Credit Counseling, Financial Institutions, Better Business Bureau and began meeting with industry leaders about what we could do about some of these practices. This bill represents some long overdue protections to equalize the differing payday loan models that are in our community and to curb the practices of the unscrupulous and egregious lenders who have made Nevada their home.

I have handouts (Exhibit O), and I'm also passing out Gail Burks's study of the Nevada Fair Housing Center (Exhibit P). She did a study of payday loans and their impacts. Attachment 1 (Exhibit O) has information on how someone gets buried in debt. The most egregious portion of payday lending is the debt treadmill. It's not particularly egregious if a reasonably well-off person goes to a payday lender and spends 900 percent in interest to borrow money for two weeks, gets the money, pays them back, and life goes on. Life's not going to end if that practice goes on in our state, but that's not what's happening right now. Attachment 1 (Exhibit O) shows what happens after some consumers take out their first payday loan. They'll have a loan where the interest rate ranges anywhere from 200 to 1,100 percent annually. In this case, they receive a cash loan of \$300 and agree to pay back \$390 in two weeks with an annualized percentage of 780 percent. When they expire, they have two options to keep the loan current: they can pay it all off or roll it over for two more weeks for another \$90 interest payment. After ten weeks, the consumer has already paid \$300 in interest, but nothing towards the principal. After a year, they'd end up paying \$2,300 in interest on a \$300 loan. Oftentimes unable to make the interest payment or the full payment, consumers take out a second loan or third loan as we heard from Assemblywoman Giunchigliani.

[Assemblywoman Buckley, continued.] Right now in NRS 604, we regulate deferred deposit, which is where someone takes a check. NRS 675 regulates someone who just issues a high-cost, short-term loan, so this bill tries to level the playing field and outlaw the worst practices in both. There are a couple examples of that in Section 39, which would require lenders to follow the Fair Debt Collection Practices Act [15 USC 1601]. It would prohibit things such as using obscenities, advertising someone's debt, harassing the employer, or suggesting the person committed a crime. Unfortunately, I see these things happen every day. One employer was so frustrated with the collection efforts that she even called our offices. The lender harassed the employer hourly about why she had not garnished an employee's wages. The employer explained that she did not garnish the wages because he hadn't worked the previous week, so there were no wages left to garnish, but it didn't seem to stop the phone calls.

One of our other suggestions in the language is to have a remedy for an aggrieved consumer besides filing a complaint with financial institutions. When consumers have private remedies, they are often able to have more options. In Sections 54 and 55, we create statutory damages of \$1,000 for each violation. This is similar to what we have in NRS 118A for violations of the Landlord-Tenant Act. An example of how someone might be helped with this is a woman who took out a loan with an especially egregious, unlicensed lender. Before defaulting, she was able to repay all but \$212. The lender required her to sign a confession of judgment for \$600 and then filed it. You can see from attachment 2, on page 7 (Exhibit O), the example of this one as well as the confession of judgment. So even though she had repaid almost the entire loan, they still started garnishing her paycheck with this confession of judgment. It's my hope that this section will benefit consumers, but also help the more reputable lenders who are not using confessions of judgments.

Section 54 states that "a contract whose provisions violate the state law makes the loan void and that the lender is not entitled to collect the principal, interest and other charges."

Sections 56 to 69 try to equalize the playing field. It changes rollovers and limits them from ten weeks to eight weeks. That's in the CFSA best practices anyway. That's the amount that's put in there. It makes it very clear that you can't collect any fees. The biggest thing this bill does is say you can't collect anything but the principal of the loan, the interest in the contract up until the date of default; after default, prime plus 10; and if you took a check, you can get \$25 with a limit of twice if the bank returns the check. Additionally, it continues to allow the two-week rollovers for both short-term cash loans and payday loans; that's all they can get. As Assemblyman Anderson pointed out,

that's the reason why there are so many lawsuits. The Las Vegas number will be worse than the Carson City number. The constable told me that they serve 1,500 more garnishments every month because of the payday loan industry. The numbers are phenomenal as to how many there are. When someone goes to justice court now, if they have the unfortunate distinction of getting behind the lawyer for the payday loan industry, you have to wait hours just as they rubberstamp default after default.

[Assemblywoman Buckley, continued.] Why are so many in the backend of the court process? Because our laws are so lax, so what these companies do is sue people because we've allowed it to be a profit center for them. They're not going after just their \$200 loan, as Mr. Dornan pointed out. They'll add \$1,000 for their collection time and \$500 for inconvenience; they just make up sums, which I call imaginary damages. The justice courts are so swamped and they don't have time to read these things, so they just rubberstamp them. I'd like to go over examples of these cases.

Let's review attachment 4, page 14 (Exhibit O). This is a contract that was signed by a young father who worked at a neighborhood casino one week before Christmas. The loan, which was due one day after Christmas, discloses an annual percentage rate of 1,095 percent, and they did the APR wrong; it's really 1,217 percent. Within ten weeks, this young man would end up paying \$345 interest on a \$150 loan. The same contract calls for a late fee of \$5 per day, a post-default interest rate of 17.75 percent, and, if you look at page 15 at the bottom, the person was then sued on line 5 for \$500 on top of that. His wages ended up being garnished, if you'll go to page 16, for \$942 for a \$150 loan. The use of treble damages continues to be frustrating, and this bill attempts to clarify it even more, although it's the law now. We try to make it even clearer that it's the law. We have a statement on pages 17 and 18 from the former Financial Institutions Division's Commissioner. It takes the position of one that's illegal and is still being collected.

If you look at attachment 6, on page 19 (<u>Exhibit O</u>), you'll see that despite this being the law, people are routinely still using that in their threatening letters. That's why we're including language to make it even clearer that it is not allowed and to put in some financial penalties which will make these folks stop.

Attachment 7 on page 20 (Exhibit O) is a default judgment entered against a casino employee. He had paid his debt in full on September 2; a lawsuit, for which he was never served, was filed on September 16; and a default judgment was entered against him for \$1,598.

Attachment 8, page 23 (<u>Exhibit O</u>), is a contract that discloses that the consumer is liable for treble damages. It also has attached to it the largest amount of treble damages that I've ever seen, which is over \$3,900. Page 24 is on a \$165 loan; the interest rate was disclosed at 521 percent and was actually over 900 percent; they did the math wrong. On page 2, in addition to that are late fees of 2 percent a day; if the lender has to garnish wages, there's a flat fee of \$1,250. If two consecutive payments are late, they have a right to charge a higher interest rate than 900 percent. If their phone gets disconnected for any reason, then their interest rate goes up; this is on page 1 in the second full paragraph (<u>Exhibit O</u>). The lender has the right to place the loan under default if their phone is either disconnected or their numbers change.

[Assemblywoman Buckley, continued.] If you wonder why we're detailing this law so much, this is why. Regulating this industry right now is like whack-amole. Once you feel like you make some progress, another deceptive practice comes up again. It is a plague among the working poor in Nevada. They're not going after people who don't have any money. Most of them want to garnish people because they're making so much profit on the garnishment side because our laws are so lax. I really appreciate the industry leaders. Some of the folks who were up at the table before are not engaging in these practices. They want to see these practices stop because they know, if they don't stop, the Legislature is going to ban payday lending. It's inevitable and I think they're welcoming of regulation to stop these horrible practices. We're working on a series of amendments that we think are about 98 percent done, which we'd be able to present in a future work session. I'd like to turn it over to Gail Burks in Las Vegas.

#### **Assemblyman Anderson:**

In the example that you gave us of the employee that had paid the loan and then was garnished and it was brought to court, did the court dismiss the case?

#### **Assemblywoman Buckley:**

The court grants the judgment primarily because the person who's sued doesn't know what's going on and then the court doesn't hear the other side.

Gail Burks, President and CEO, Nevada Fair Housing Center, Las Vegas, Nevada: The Nevada Fair Housing Center is a nonprofit, and our mission is to provide education, legal representation, policy research, technical assistance, and financial services related to housing and consumer issues. We've worked with banks in this community for approximately ten years on products under community reinvestment to make sure consumers have fair and equal access to credit. [Exhibit R]

[Gail Burks, continued.] I'd like to discuss the report (Exhibit P) and talk about our findings and the methodology that we used. We looked at three main areas. We first looked at the concentrations of the payday lending facilities. We looked at the product or customer base as much as possible, given the data available. Then we looked at collection practices. From 1998 to 2004, payday lending companies increased from 16 to 381. When we went to look at where these places were located statewide, 60 percent are in low-income neighborhoods, and in Clark County, 5.3 percent are in areas where people earn less than \$25,000 per year. That's 5.3 companies per 10,000 people. Fifty-five percent of these companies are located in census tracts that have a high minority population. We have about 9.1 branches for every 10,000 people. That's on pages 5 through 8 (Exhibit P).

Unlike banks, payday lenders are not required to report who they make loans to. They're not required to break it down by census tract, so it was a little more difficult to look at the customer base. We did a direct survey of the companies to try to get a feel for the products offered. We contacted 105 branches; 39 percent responded to our questions and 34 percent absolutely refused to talk about their products. In general, in the report, we've listed the average product as a loan around \$200. The charges for that product will vary. The average APR is about 443 percent. When we get to the collection practices, we pulled the justice court files in Las Vegas. We looked at a total of 9 different companies, looking at 78 justice court civil files. Five of those companies were payday lenders, and the other 4 companies were short-term lenders. That's highlighted on pages 15 through 18 of the report (Exhibit P). The most abusive company we looked at was Cool Cash, which charges five times the amount of the original debt. The least abusive was Check City, which charged about two times the original debt.

I want to address the statement, "There's a need for the product." While there is a need for small loans, there are credit unions and some lenders that offer small loans, and there is not a need for loans with the high rate and the high cost. In addition, we could not find that the businesses were targeting in their marketing plans high-income or middle-income people. We could not find any data to support that argument, made earlier. We believe that A.B. 384 is needed in terms of the clients that get trapped in the debt when they're trying to purchase homes. The clients we see have had anywhere from 5 to 7 payday loans, and it takes about a year to clean that up before they can become eligible for home ownership. We encourage you to pass A.B. 384, and for the record we also support A.B. 340.

## Azucena Valladolid, Director of Counseling, Consumer Credit Counseling Service, Las Vegas, Nevada:

[Read from Exhibit O]. Consumer Credit Counseling Service (CCCS) is a not-for-profit United Way organization serving residents of the state of Nevada for over 30 years. CCCS provides basic financial and asset building services, including down-payment assistance, IDA [Individual Development Accounts], establishment of checking and savings accounts, income tax preparation, financial literacy, financial counseling, mortgage default/delinquency counseling, and debt management and repayment. We provide financial counseling to over 650 individuals and families each month. It is these clients and the disturbing trends being experienced that I would like to briefly speak about today.

As you are aware, the payday and small loan industry has grown incredibly the last few years, and we see the effects on a daily basis with consumers seeking solutions other than bankruptcy for their indebtedness. Obligations to payday or small loan companies added to an already overburdened consumer are resulting in a downward financial spiral. It also seems evident that marketing by the industry is directed to minorities, low to moderate-income individuals, and seniors. Spanish-speaking consumers sign documents in English, knowing only what they are told, which may very well not be the same thing.

In March 2005, our agency counseled 660 unduplicated individuals and families statewide. Of those, 17.4 percent owed one or more payday loans. These consumers were obligated from 1 to 17 different payday/small loans and, in over 95 percent of the clients, this debt was in addition to other consumer debt, credit card, retail, et cetera.

I spoke earlier of seniors and will provide an example which is, unfortunately, not rare. A 71-year-old gentleman came in for assistance. His total net monthly income is \$1,000.25 from Social Security. He owed 15 payday and 4 small loan companies—19 creditors—with monthly payments totaling \$3,627. This started out with one loan of \$100. His Social Security check arrived on the third of each month. On the sixteenth, he borrowed \$100 to be repaid on the thirtieth. Unfortunately, he had no income until the third, so when the loan became due, he borrowed from another payday company to pay the interest on the first, and on and on, resulting in almost \$4,000 in debt. Moreover, this amount did not reflect costs associated with the legal action that was being processed.

Another example involves a Spanish-speaking client who enlisted our assistance to repay his six payday loans. On January 25, 2005, one of the companies responded in writing to our agency, accepting the proposed payment of \$67 on the \$400 balance. On February 26, 2005, a lawsuit was filed for treble damages, resulting in a demand for \$1,978.08 plus 15 percent interest every

two weeks. All this for a \$400 debt the company agreed to accept payments on.

[Azucena Valladolid, continued.] The examples could continue, as we see them daily. Consumers are being exploited, indebted to 19 creditors, as a 71-year-old was, with no possible way to repay, is exploitation. Owing \$400 and liquidating the debt, as agreed upon by the payday loan company, only to be sued for almost \$2,000, is exploitation. I am asking you to consider the proposed legislation to provide protection for the residents of Nevada. We are in support of A.B. 340 and A.B. 384.

### Alfredo Alonso, Legislative Advocate, representing Money Tree Incorporated:

We, too, support the Chairwoman's efforts in attacking this issue. Clearly, the issue here is more that this is a new industry in a new niche that was filled by these individuals, and like any new industry, you're going to have growing pains and that's what we're seeing here before you. These are the good guys. They've been working with the Chairwoman for some time. What's going to come out of this is a good bill that's going to regulate this industry and finally get at the bad actors. This is going to be sweeping and there will be some outcry for a time, but what you'll end up with is a solid industry just like banking and other financial industries as this evolves.

## Jim Marchesi, President/CEO, Check City, Las Vegas, Nevada; and Nevada Financial Services Association:

We have gone through exhaustive negotiations on this issue. I feel the product we're about to get will be an exceptional thing. We are in support in general, but there are a few things we will have to see when the bill is redrafted. In general, we're very much in support of the items that we've discussed and are going forward with. [Submitted Exhibit N.]

## Mark Thompson, representing Community Financial Services Association and Money Tree, Incorporated:

I would like to thank Ms. Buckley personally and on behalf of CFSA for her leadership in bringing us together over the interim. We also are in support of most of the provisions of the bill as drafted. I think we've reached accommodation on the issues that remain and we look forward to supporting the bill going forward.

## Barry Gold, Associate State Director for Advocacy, American Association of Retired Persons (AARP), Nevada:

The nature of the subject and the testimony has compelled me to come forward. AARP Nevada strongly supports legislation to stop predatory lending practices. We all agree that there does need to be a place for people who

cannot go into a Bank of America to find a loan; however, predatory lending practices must be stopped. I've always been told that the average payday loan is rolled over multiple times. The current state of predatory lending needs to be controlled. The way it's designed right now is not to help out the consumer, but is purposely designed to get people so deeply in debt that they cannot get out.

#### Vice Chairman Oceguera:

I'll close the public hearing on A.B. 384. We will now go into work session.

#### Chairwoman Buckley:

<u>A.B. 249</u> I should have ready by Friday, but I want to double-check with Mr. Sande on that last amendment. We could process <u>A.B. 257</u> now since we have Ms. Erdoes here. The only concern on that bill was the pledge language. Ms. Erdoes, are you comfortable with how you would approach taking that out? [Ms. Erdoes answered affirmatively.] I'll open up the discussion on <u>A.B. 257</u>.

## Assembly Bill 257: Provides certain protections to person who receives payments pursuant to federal Social Security Act. (BDR 55-69)

#### Chairwoman Buckley:

Do members feel like they have enough information to look at that bill, or would they like more time?

#### **Assemblywoman Gansert:**

I do have concerns with that bill. I'm concerned about someone writing a check for shopping and then bouncing that check and if the only resource they have is their Social Security check in their account, what do you do then? What do you do if someone just isn't using good judgment when they spend their money? I don't know if the amendment would cover that or not.

#### Chairwoman Buckley:

As I understand the bill, the bank certainly could go after the bank account on that, and I'll ask Brenda Erdoes for some help with that. We're talking about going after the money for another loan. A bank certainly could run it though again and charge whatever their fees are for bad checks; I don't think the bill prohibits that. Brenda, do you want to comment on this for us?

#### **Brenda J. Erdoes, Legislative Counsel:**

Yes, Madam Chairwoman, I believe you're correct. You could do that. I think the prohibition would apply in that case other than running it back through. I don't think there's a lot else you could do.

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## Testimony on AB 340 Nevada Legislature

Jim Marchesi
President
Nevada Financial Services Association
Mark Thomson
Community Financial Services Association of America
And Moneytree, Inc.

Payday Advance Customer Profile

- 68% under 45 years old
  - $\frac{2}{3}$  3.5% retired
- 94% high school education or better
  - 56% some college or degree
- 52% earn \$25,000 \$50,000
- 42% own home
- Children in household
- 100% steady income & bank account

Source: The Credit Research Center, McDonough School of Business, Georgetown University, April 2001.

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ASSEMBLY COMMERCE & LABOR

DATE: 4/6/05EXHIBIT PAGE OF 9

SUBMITTED BY: 11 M Marchesi

Middle-income, middle-educated, responsible, hardworking families

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## Reason for Choosing a Cash Advance

• Cypress Research Group (N=2000)

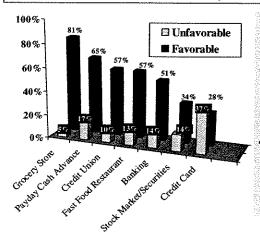
	<u>% i rue</u>
<ul> <li>Quick and easy</li> </ul>	38%
<ul> <li>Convenient location</li> </ul>	15%
<ul> <li>Fast approval</li> </ul>	10%
<ul> <li>No other source of funding</li> </ul>	9%
<ul> <li>Less expensive than alternatives</li> </ul>	8%
<ul> <li>Short term and not revolving</li> </ul>	5%
<ul> <li>Less harm to credit</li> </ul>	4%
- Better service	2%
- Other	10%

Convenience/Speed 63% of major reason for using product

### **Consumer Opinions**

#### Industry Favorability

In terms of how fairly they treat customers and are good community citizens, do you have a favorable, unfavorable, or neutral opinion about the ... industry?



- Of the 7 industries evaluated, the Payday Cash Advance industry was the 2<sup>nd</sup> mosthighly-rated in terms of 'treating customers fairly' and being a 'good community citizen.'
- The Grocery Store industry received the highest marks from this consumer group (81% favorable/5% unfavorable).

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## **Customer Satisfaction**

 Satisfaction With the Cash Advance (N=2000) by Cypress Research Group

% in agreement

Consumers understand the loan terms:

- When applied for loan understood when to make pmt 94%

Understood terms and cost when applied
 90%

Satisfaction with:

% in agreement

Ability to refinance or renew the cash advance

88%

Maximum cash advance amount allowed

83%

- Cash Advance repayment schedule

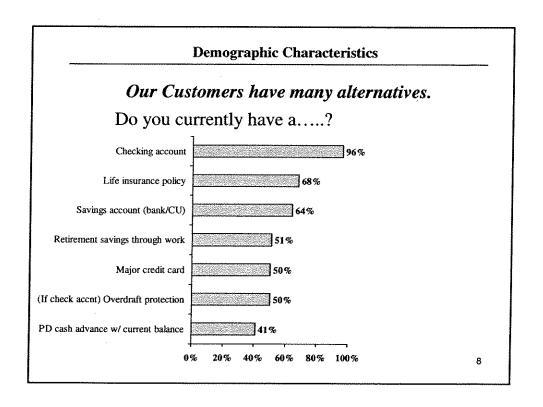
77%

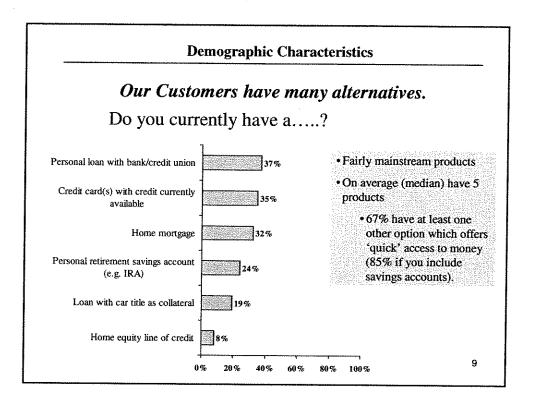
## Purchase Decision Process

- Cypress Research Group (N=2000)
- In the last year a cash advance has helped me:

		₹ true
	Unexpected expense	84%
_	Avoid late charges	73%
_	Avoid bounced check	66%
	Helped bridge income reduction	62%
	Allowed to get something special	45%

Multiple benefits expressed





## Cost Effective Alternative

• 14-Day Term	<u>Fee</u>	<u>APR</u>
\$100 payday advance	\$15	391%
\$100 check with overdraft privilege fee2	\$35	913%
\$100 credit card balance with late fees	\$27	704%
\$100 check with NSF &merchant fee.	\$51	1329%
\$100 utility bill with late/reconnect fees.	\$50	1303%
• 1-Day Term	-	
\$100 ATM withdrawal fee₅	\$1.49	544%

- Typical payday advance fee
- 2 Alex Berenson, New York Times, "Banks Encourage Overdrafts, Reaping Profit," January 22, 2003.
- 3 Credit Card fees are national, Consumer Action News, "Annual Credit Card Survey 2003" www.consumer.action.org
- 4 Average fees according to an industry survey conducted in 2003 of 2,243 banks in 858 cities
- 5 Bankrate.com, "Checking Study, Spring 2003", posted March 27, 2003, www.bankrate.com

## Satisfaction with the Cash Advance

Cypress Research Group (N=2000)

	% Disagree
<ul> <li>Government should limit number of loans/yr</li> </ul>	86
<ul> <li>Government records to monitor my use</li> </ul>	86
<ul> <li>Government records to monitor people's use</li> </ul>	80
<ul> <li>Government should limit number of times renewed</li> </ul>	77

- In Nevada over 5,000,000 transactions annually
- 125,000 150,000 Nevada residents use service at any one time
- Only six complaints filed with FID in 2004 on NRS 604

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## The Cost of Making a Loan

Federal Reserve Board reports commercial banks' installment loan costs:

- Average loan origination ranges from \$84.56 to \$202.42
- Average monthly cost to service the loan ranges from \$16.96 to \$21.74

Result: Banks are exiting the micro-loan business

The average total cost to originate and service a payday loan is approximately \$33.00

## \$380 loan, 12 monthly payments, at 25% with 4% origination fee

	Low	High
Origination cost	\$84.56	\$202.42
Servicing cost	\$203.52	\$260.88
Total cost	\$288.08	\$463.30
Origination fee	\$15.52	\$15.52
Interest	\$95.00	\$95.00
Total revenue	\$110.52	\$110.52
Profit	-\$178.56	-\$352.78

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## AB 340 - Section 1

 Return on a 14 loan at an 8% APR is not profitable – represents an attempt to prohibit the industry

Loan Amount	Allowable Fee
\$100	\$0.30
\$340	\$1.04
\$700	\$2.14

## Impact of 8% APR

- Regulated industry no longer viable.
- Demand for small, short-term loans will remain.
- Customers will turn to Internet and scams.
- State of Nevada loses all control.
- To truly protect consumers, must have a economically viable regulated industry.

15

## Concerns about a database

- Customer privacy issues what can be disclosed, security, evolving area of law.
- Cost issues greater time commitment.
- Philosophical issues:
  - What is the role of government in a free society?
  - If real-time government monitoring is good for this product, why not others? Overdraft protection, credit cards, gambling?

## Local zoning requirement

- Communities that see this as a problem are dealing with it, those that don't, aren't.
- Is this an unfunded mandate?
- Leave to local government.

17

## We oppose AB 340 because:

- It makes the regulated business untenable.
- It damages consumers, our employees and citizens of the state.
- Expands the power of the state into private decisions.

# Assembly Bill 384

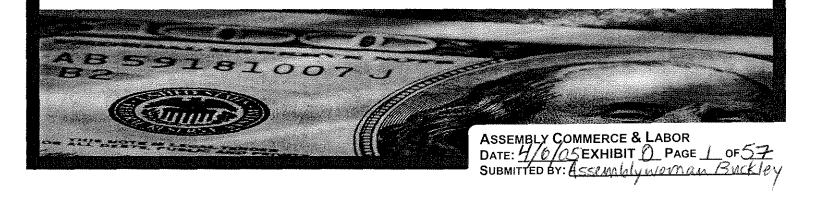
73<sup>rd</sup> Legislature

## Short Term, High Interest Loans

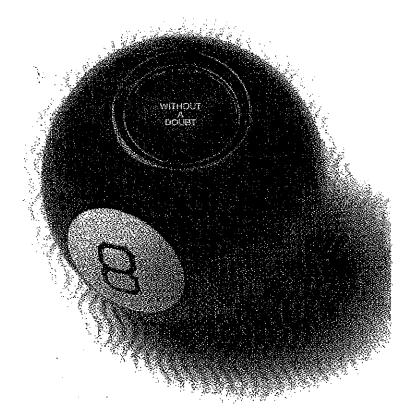


Presentation by Assemblywoman Barbara E. Buckley

**April 6, 2005** 



# Will you need money before payday?



## NATIONAL CASH VADVANCE.

Get the money you need. Fast, easy and hassle free.

Advances are loans by Peoples National Bank, Paris, TX



# NDOJ OFFICE OF THE ATTORNEY GENERAL Nevada Department of Justice

Brian Sandoval, Attorney General Ann Wilkinson, Assistant Attorney General

> 100 N. Carson Street Carson City, Nevada 89701-4717 Telephone - (775) 684-1100 Fax - (775) 684-1108 Web - http://ag.state.nv.us

CONTACT: Tom Sargent (775) 684-1114

cell (775) 720-1870 sargent@ag.state.nv.us

FOR IMMEDIATE RELEASE October 27, 2004

### "PAYDAY LOANS"—More Dollars Than Sense?

Carson City—Attorney General Brian Sandoval today issued the following consumer advisory as a part of an ongoing effort by the Nevada Department of Justice, Bureau of Consumer Protection, to educate consumers:

Consumers short on cash have no trouble finding one of the "payday loan" or check-loan businesses that have exploded in Nevada. But consumers should be careful! These enticing promises of "Cash 'til payday! Instant cash!" come with a hefty price tag. Because there is no statutory limit on loan interest rates in Nevada, consumers may pay astronomical interest rates and likely will only worsen their debt problems—even with loans from legitimate operators.

It is not uncommon for consumers to pay for the "convenience" of getting cash to tide them over until payday at an Annual Percentage Rate of interest (APR) of 300%-400%. But paying triple-digit interest rates for short-term loans just siphons more money out of budgets that may already be running on empty. A significant number of Nevada payday loan consumers are repeat customers making it that ever more difficult to get off the debt treadmill.

How payday loans work: If a consumer wants \$100.00 in cash, for example, the consumer would write a check for \$116.50, with the difference being the fee. The business gives the consumer \$100 cash on the spot and holds the check until the consumer's next payday when the check is either deposited or redeemed. That two-week loan of \$100.00 at a cost of \$16.50 works out to an annual interest rate (APR) of over 434%. Compare that interest rate to, say, the 24% APR interest rate common for very high interest rate credit cards. A \$100.00 loan for two weeks at a 24% APR would cost the consumer approximately \$.92, which is obviously significantly cheaper than \$16.50.

What consumers can do: Consumers can pay themselves the fee instead of going to a payday lender. This will help build a savings reserve for emergencies. In the case of

emergency cash needed for important bills, look for alternatives. Many utility companies and other service providers have emergency assistance programs on the same short-term basis. If the trouble paying bills persists, debt counseling by a reputable, non-profit organization is the best long-term solution. Again, paying debts with triple-digit APR loans is only likely to sweep the consumer downward in a spiral of worsening debt.

Where consumers can complain: Any consumer who suspects they may have been the victim of an illegal payday lending operation should contact the Financial Institutions Division at (775) 684-1830 in northern Nevada or (702) 486-4120 in southern Nevada. Additional information is also available on their website at www.fid.state.nv.us.

Any consumer that wishes to seek **debt counseling** should contact **Consumer Credit Counseling Service** at (702) 364-0344 or toll-free at (800) 451-4505. Additional information is also available on their website at <a href="https://www.cccnevada.org">www.cccnevada.org</a>.

Any consumer that has a question about his or her **personal legal rights** may contact **Clark County Legal Services** at (702) 386-1070 or toll-free at (800) 522-1070. Additional information is also available on their website at <a href="https://www.clarkcountylegal.com">www.clarkcountylegal.com</a>.

General questions regarding these or other consumer issues may be directed to either the Consumer Affairs Division of the Nevada Department of Business and Industry ("NCAD") or the Office of the Attorney General's Bureau of Consumer Protection ("BCP"). NCAD may be reached by calling (702) 486-7355 in southern Nevada or (775) 688-1800 in northern Nevada, or you may visit NCAD's website at <a href="https://www.fyiconsumer.org">www.fyiconsumer.org</a>. The BCP may be reached by calling (702) 486-3194 in southern Nevada or (775) 687-6300 in northern Nevada, or you may visit the Attorney General's website at <a href="https://ag.state.nv.us">https://ag.state.nv.us</a>.

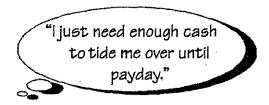
###

## FTC Consumer Alert

Federal Trade Commission 

Bureau of Consumer Protection 
Office of Consumer and Business Education

## Payday Loans = Costly Cash



"GET CASH UNTIL PAYDAY! . . . \$100 OR MORE . . . FAST."

The ads are on the radio, television, the Internet, even in the mail. They refer to payday loans — which come at a very high price.

Check cashers, finance companies and others are making small, short-term, high-rate loans that go by a variety of names: payday loans, cash advance loans, check advance loans, post-dated check loans or deferred deposit check loans.

Usually, a borrower writes a personal check payable to the lender for the amount he or she wishes to borrow plus a fee. The company gives the borrower the amount of the check minus the fee. Fees charged for payday loans are usually a percentage of the face value of the check or a fee charged per amount borrowed — say, for every \$50 or \$100 loaned. And, if you extend or "roll-over" the loan — say for another two weeks — you will pay the fees for each extension.

Under the Truth in Lending Act, the cost of payday loans — like other types of credit — must be disclosed. Among other information, you must receive, in writing, the finance charge (a dollar amount) and the annual percentage rate or APR (the cost of credit on a yearly basis).

A cash advance loan secured by a personal check — such as a payday loan — is very expensive credit. Let's say you write a personal check for \$115 to borrow \$100 for up to 14 days. The check casher or payday lender agrees to hold the check until your next payday. At that time, depending on the particular plan, the lender deposits the check, you redeem the check by paying the \$115 in cash, or you roll-over the check by paying a fee to extend the loan for another two weeks. In this example, the cost of the initial loan is a \$15 finance charge and 391 percent APR. If you roll-over the loan three times, the finance charge would climb to \$60 to borrow \$100.

## Alternatives to Payday Loans

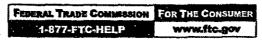
There are other options. Consider the possibilities before choosing a payday loan:

• When you need credit, shop carefully. Compare offers. Look for the credit offer with the lowest APR — consider a small loan from your credit union or small loan company, an advance on pay from your employer, or a loan from family or friends. A cash advance on a credit card also may be a possibility, but it may have a higher interest rate than your other sources of funds: find out the terms before you decide. Also, a local community-based organization may make small business loans to individuals.

- Compare the APR and the finance charge (which includes loan fees, interest and other types of credit costs) of credit offers to get the lowest cost.
- Ask your creditors for more time to pay your bills. Find out what they will charge for that service as a late charge, an additional finance charge or a higher interest rate.
- Make a realistic budget, and figure your monthly and daily expenditures. Avoid unnecessary purchases even small daily items. Their costs add up. Also, build some savings even small deposits can help to avoid borrowing for emergencies, unexpected expenses or other items. For example, by putting the amount of the fee that would be paid on a typical \$300 payday loan in a savings account for six months, you would have extra dollars available. This can give you a buffer against financial emergencies.
- Find out if you have, or can get, overdraft protection on your checking account. If you are regularly using most or all of the funds in your account and if you make a mistake in your checking (or savings) account ledger or records, overdraft protection can help protect you from further credit problems. Find out the terms of overdraft protection.
- If you need help working out a debt repayment plan with creditors or developing a budget, contact your local consumer credit counseling service. There are non-profit groups in every state that offer credit guidance to consumers. These services are available at little or no cost. Also, check with your employer, credit union or housing authority for no- or low-cost credit counseling programs.
- If you decide you must use a payday loan, borrow only as much as you can afford to pay with your next paycheck and still have enough to make it to the next payday.

## To Complain/For More Information

If you believe a lender has violated the Truth in Lending Act, you can file a complaint with the FTC. The FTC works for the consumer to prevent fraudulent, deceptive, and unfair business practices in the marketplace and to provide information to help consumers spot, stop, and avoid them. To file a complaint or to get free information on consumer issues, visit www.ftc.gov or call toll-free, 1-877-FTC-HELP (1-877-382-4357). The FTC enters Internet, telemarketing, identity theft, and other fraudrelated complaints into Consumer Sentinel, a secure, online database available to hundreds of civil and criminal law enforcement agencies in the U.S. and abroad.



February 2000

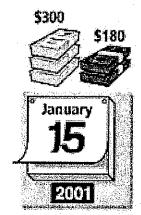
## **Getting buried in debt**

Payday loans, or high-interest rate loans with a standard two-week lending period, have caused financial nightmares for some cash-poor customers. If the borrower can't pay the entire loan with interest in two weeks, the lender will roll over the loan and add an additional fee.

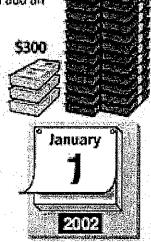


A borrower goes to a payday firm to get a loan for \$300 and agrees to pay it back in two weeks plus \$90 for interest.

Note: The typical interest charged ranges from \$15 to \$30 per \$100 borrowed.



At the end the lending period, the borrower pays the interest, but can't afford to pay back the entire \$300 borrowed. The lender rolls over the \$300 and charges an additional \$90 in interest.



S2.340

If the borrower pays only the \$90 in interest every two weeks, a total of \$2,340 will be paid in a year — or nearly 800 percent in interest. The original \$300 principal is still owed.

SOURCE: Compiled from AP wire reports

THE ASSOCIATED PRESS

NOUTE

411.

### TRUTH IN LENDING DISCLOSURE STATEMENT

		•	
CREDITOR:	1,	(APPLICANT(S):	e de sons and the second of the second
PROFESSIONAL PROCESS SOLUTIONS 3850 E. FLAMINGO RD. #194 LAS VEGAS, NEVADA 89121		PREPARATION DA	12/a/a4
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ANNUAL PERCENTAGE FINANCE CHAR	ĠE	- Knijûnt'finânced	" total of payments"
THE COST OF YOUR THE DOLLAR AM	1	· ·	CTHE AMOUNT YOU WILL

ON YOUR BEHALF)

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A street and the street of the	PAVMENTSCHEDUCE	
NUMBER OF PAYMENTS	AMOUNT OF PAYMENT	(TERMS) PAYMENTS ARE DUE BEGINNING
	\$ 68.00	12/20/04
	\$ 60.00	1/3/05
	\$ 594.00	1/17/05
	\$	
	\$	the second secon

THIS NOTE DOES NOT HAVE A DEMAND CLAUSE, EXCEPT UPON DEFAULT.

THIS NOTE DOES NOT HAVE A PREPAYMENT PENALTY.

247 pm

YOU)

THIS NOTE IS NOT TRANSFERRABLE OR ASSUMABLE.

LATE CHARGE: THIS NOTE HAS A TWO (2) DAY GRACE PERIOD, AFTER THAT THERE WILL BE A LATE FEE CHARGED EQUAL TO TWENTY-FIVE (25%) PERCENT OF THE PAYMENT DUE.

SEE YOUR CONTRACT DOCUMENTS FOR ANY ADDITIONAL INFORMATION REGARDING NON-PAYMENT, DEPAULT, AND PENALTIES.

\*"E" MEANS ESTIMATE

By signing the agreement you acknowledge that it was filled in before you signed and that you have received a campleted copy. You further acknowledge that you have read it, understand it, and that you agree to all us terms.

BORROWER'S SIGNATURE

CO-BORROWER'S SIGNATURE

HAVE

PAYMENTS SCHEDULED)

MADE

ALL.

PREPARER'S SIGNATURE

## PAGE 1 OF 2 PROFESSIONAL PROCESS SOLUTIONS PROMISSORY NOTE

## NOTICE!!!

MAKER UNDERSTANDS AND AGREES THAT THIS IS AN INTEREST ONLY NOTE, ALL PAYMENTS ARE CALCULATED ON A WEEKLY BASIS. UNLESS STIPULATED IN WRITING ANY PRINCIPAL REDUCTION OF THIS NOTE WILL BE THE RESPONSIBILITY OF THE MAKER.

\$ <u>500.00</u> Setup Fee \$ <u>20.00</u> Total amount borrowed \$ <u>500.00</u>
Dated: This 9 Day of December 2004 In the City Of Las Vegas, Nevada
For Value received, I/We jointly and
severally promise to pay to Professional Process Solutions the principal sum of
Five Hendred - Dollars (\$ 500.00 ), payable at 4020 S PECOS
MCLEOD # 15 LAS VEGAS, NV. 89121, together with interest thereon at the rate of
Eight (8%) percent per WEEK until MATURITY, both principal and interest
being payable in lawful money of the United States as follows:
1: The maturity date of this note shall be <u>Jov 17, 2005</u> . $200$
2: Interest due on this note \$ 242.00 \times \times 2
2: Interest due on this note \$ 242.00 \$\times 0\times \times \tim
4: The interest only payments will be made Every Two (2) wake X 9 X
5: Payment adjustments will be made after each \$100.00 principal reduction _ X 9 X X
PAYMENT START DATE Decomber 20, 2004
INTEREST ONLY PAYMENT IS \$ 80.00
TIME PAYMENT ADJUSTMENT (IF NEEDED) \$ 68.00 DUE 12/20/04
PAYMENT SCHEDULE
/ PAYMENT(S) OF \$ 68.00 /2/20/04
1 PAYMENT(S) OF \$ 80.00 1/3/05
1 PAYMENT(S) OF \$ 594.00 1/17/05
ADV Payment HEREUNDER NOT PAID WITHIN 48 HOURS OF DUE DATE A
TATE FEE OF 25% OF THE AMOUNT DUE WILL BE ASSESSED, UNLESS
OTHERWISE AGREED UPON, IF THIS PAYMENT IS NOT MADE THE
ENTIRE NOTE BALANCE WILL BE CONSIDERED IN DEFAULT, AND
FULL PAYMENT DUE. THE LENDER AT HIS OPTION CAN INITIATE

## LEGAL ACTION. SHOULD LEGAL ACTION BE INITIATED, THE UNDER-PAGE 2

SIGNED UNDERSTANDS THAT LEGAL AND COLLECTION COSTS OF \$400.00 WILL BE ADDED TO THE OUTSTANDING BALANCE OF THE NOTE.

ADDITIONAL PRINCIPAL PAYMENTS, CAN BE MADE WITH ANY INSTALLMENT, THIS NOTE CAN BE PAID OFF AT ANY TIME WITH NO PENALTY.

ADDITIONAL COMMENTS AND CONDITIONS

Upon default of any of the obligations set forth herein, each maker and endorser authorizes and empowers any attorney, Justice of the Peace, or Clerk of Court of Record in any of the jurisdictions in which the makers or endorsers reside, work or own property, in the State of NEVADA, or in any other jurisdiction, to enter judgment by confession against such makers and endorsers, jointly and severally, in favor of Professional Process Solutions or its assigns, for the full amount due plus all costs of collection, including without limitation court costs and reasonable attorney's fees maker and endorser expressly waives any summons or other process, consents to immediate execution of said judgment, and expressly waives benefit of all exemption taws and presentment, demand, protest, and notice of maturity, non and/or protest, and also waives benefit of any other requirements necessary to hold each of them liable as makers and endorsers.

If any one or more of the words or terms of this Note shall be held to be indefinite, invalid, illegal or otherwise unenforceable, in whole or in part, for any reason, by any court of competent jurisdiction, the remainder of this Note shall continue in full force and effect and shall be construed as if such indefinite, invalid, illegal or unenforceable words or terms had not been contained herein.

The laws of the State of NEVADA shall govern the terms of this Note.

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BORROWER	DATE		BORROWER

	OPIGINAL				
1 2 3 4 5	Professional Process Solutions 3850 E. Flamingo Road #194 Las Vegas, NV 89121 TEL (702) 435-8612 FAX (702) 436-5611 IN PRO PER	MAR 4 12 37 PM °05			
6		JUSTICE COURT			
7		CLARK COUNTY, NEVADA			
8					
9	Professional Process Solutions	)			
10	Plaintiff,				
11	v	) Case No. ¬			
12		) Dept No.			
13	Defendant.	CONFESSION OF JUDGMENT			
14					
15	Defendant(s)	do(es) hereby confess			
16		For the principal sum of \$_5000 plus			
17		TEREST AND LATE FEES at the rate per the signed contract.			
18		ne date said debt became duc, plus fees in the sum of \$ 400.00			
19		\$19.00 and hereby authorize judgment to be entered against			
20		519.00 and necesy admonize judgment to be entered against			
22	Defendant(s) for said amount.	And the De Product Design Calabian			
23	This confession of judgmer	nt is for a debt justly owed to Professional Process Solutions.			
24					
25	Defendant SS Number	Defendant SS Number			
		PAGE I OF 2			

1	STATE OF NEVADA )
2	) ss
3	COUNTY OF CLARK )
4	Being first duly sworn, on oath depose(s) and
5	say(s):
6 7	That affiant(s) is/are the Defendant(s) in the within action; that affiant(s) has/have read
8	the foregoing CONFESSION OF JUDGMENT and know(s) the contents thereof; that (1) affiant
9	understands the CONFESSION OF JUDGMENT and authorizes Plaintiff, in the event of default
10	in making any of the payments due, to enter this judgment against affiant(s) without the
11	institution of further legal proceedings, this having the same effect as if judgment had been
12	rendered by the court; (2) and further that by signing this CONFESSION OF JUDGMENT, all
13	defenses (i.e. reasons why affiant is not liable for this debt) may not be asserted; and (3) by so
14	doing affiant(s) acknowledge(s) that the debt is legitimately owed, that affiant signed the within
15	instrument of his/her own free will; that the said instrument will not be filed unless affiant(s)
16	default(s) in making any of said installment payments; and that no action to threaten or humiliate
17	said Defendant(s) shall be taken.
18	
19	Signature of Defendant Signature of Defendant
20	Witness: Jard Jalse Date 12/9/04
21	
22	
23	
24	
4	

PAGE 2 OF 2



#### COMMUNITY FINANCIAL SERVICES ASSOCIATION OF AMERICA

**GENERAL INFORMATION** 

CONSUMER INFORMATION

MEDIA RESOURCES

**MEMBERS** 

**INDUSTRY FOCUS** 

US PATRIOT ACT/OFAC LIST

LINKS

Search CFSA

#### Best Practices for the Industry

To be a member in good standing of CFSA, a payday advance provider must abide by the following best practices:

- Full disclosure. A member will comply with the disclosure requirements of the State in which the payday advance office is located and with Federal disclosure requirements including the Feder Truth in Lending Act. A contract between a member and the custome must fully outline the terms of the payday advance transaction.
   Members agree to disclose the cost of the service fee both as a dollar amount and as an annual percentage rate ("APR").
- Compliance. A member will comply with all applicable laws. A
  member will not charge a fee or rate for a payday advance that is not
  authorized by State or Federal law.
- Truthful advertising. A member will not advertise the payday advance service in any false, misleading, or deceptive manner.
- 4. Encourage consumer responsibility. A member will implement procedures to inform consumers of the intended use of the payday advance service. These procedures will include notifying consumers that a payday advance is a short-term cash flow tool not designed as solution for longer term financial problems and informing customers of the availability of credit counseling services.
- 5. Rollovers. A member will comply with State laws on rollovers (the extension of an outstanding advance by payment of only a fee). In States where rollovers are not specifically allowed a member will not under any circumstances allow a customer to do a rollover. In the few States where rollovers are permitted, a member will limit rollovers to four (4) or the State limit, whichever is less.
- Right to rescind. A member will give its customers the right to rescind, at no cost, a payday advance transaction on or before the close of the following business day.
- 7. Appropriate collection practices. A member must collect past due accounts in a professional, fair and lawful manner. A member will not use unlawful threats, intimidation, or harassment to collect accounts. CFSA believes that the collection limitations contained in the Fair Det Collection Practices Act (FDCPA) should guide a member's practice i this area.
- No criminal action. A member will not threaten or pursue criminal action against a customer as a result of the customer's check being returned unpaid or the customer's account not being paid.

- 9. Enforcement. A member will participate in selfpolicing of the industry A member will be expected to report violations of these Best Practice: to CFSA, which will investigate the matter and take appropriate action Each member company agrees to maintain and post its own toll-free consumer hotline number in each of its outlets.
- Support balanced legislation. A member will work with State legislators and regulators to support responsible legislation of the payday advance industry that incorporates these Best Practices.
- 11. Relationships with financial institutions. A member may market and service payday advances made by a federally insured financial institution, provided the financial institution does the following: (1) set its own credit criteria; (2) approves and funds each advance; (3) complies with applicable State disclosure requirements, where not inconsistent with Federal law; (4) complies with applicable State law at to the number of rollovers; (5) permits the member to purchase no more than a de minimis amount of the advances, or any such other amount which may be consistent with safety and soundness determinations by Federal or State banking regulators; (6) complies with the guidelines and regulations on payday lending issued by the financial institution's Federal or State regulator; and (7) complies with these Best Practices unless the Best Practices conflict with this Paragraph, in which case the terms of this Paragraph shall apply.
- 12. Military. A member will comply with a separate code of Military Best Practices that addresses the unique circumstances of active duty military customers. These special consumer protections include, among others: a prohibition on the garnishment of military wages or salaries and on contacting the military chain of command to collect payment; and the establishment of financial literacy initiatives that will benefit service men and women.

2005

If you wish to report a violation of the Best Practices, please click here.





NAME:	•	PHONE:	
ADDRESS		SSN:	
City, State		LOAN DAT	E: 12/17/2003
YOUR CHECK NUMBER:		PREVIOUS BALANCE:	Management (American Resource and American Resource and American American American American American American
AMOUNT:	\$195.00	AMOUNT PAID TODAY:	
WILL BE DEPOSITED AFT		NEW/BALANCE:	\$0.00
CLOSE OF BUSINESS ON	12/26/2003	NEW CASH ADVANCE:	\$150,00
PLEASE NOTE: If your check does it, you will be charged and MSF CHE		AMOUNT FINANCED:	\$150.00
a LATE CHARGE of \$5.00 per day u charged more than two (2) NSF CHE	ntil paid in full. You will not be	SERVICE CHARGE:	\$45.00
oldiged files dimit file (2) fres of the	ore in a country a case per dissolution	TOTAL DUE:	\$195.00
17			¥ 133,00
with a money order. If we allow you remaining balance. This option is o IMPORTANT: If you want to buy bac scheduled deposit date. If you fail to of three days beyond the scheduled dewill be required to pay a late charge of	ouy back or extend your check before the eposit date, provided that you telephone o \$5.00 per day. v also permits us to charge you 17.75% in	ce charge will be added to the defered due date or:  you must make the necessary payment close of business on the deposit date, or fax us prior to the close of business of the deposit date, and the deposit date, or fax us prior to the close of business of the deposit date, and the deposit date, and the deposit date, and the deposit date of the deposit date.	21/2004 It prior to the close of business on the we will hold your check a maximum In the scheduled deposit date. You
ANNUANTER CENTRAGER ATENTA	FINANCE CHARGE FACTOR THE CONTROL OF T	AMOUNT FINANCED  Amount of credut provided to you	TOTAL OF PAYMENTS Write check payable to CASH OUT
1095.00%	to you (service charge) \$45.00	(cash advance) \$150.00	in the amount of \$195.00
ayment Schedule: Your payment s Ninimum Finance Charge: The mir ecurity: This is an unsecured loan.	nimum finance charge is:	\$195.00 Due or <u>b/</u> \$45.00	26/2003
have read and received a co /3 of my expected monthly ir	py of this disclosure statement acome.	. This deferred deposit does	s not exceed
ustomer Signature:		Date:	
ash Out Employee:	Service Representative	Date:_	12/17/03
	ii esial e	791	

CASH OUT - 4921 Alta Drive, Las Vegas, NV 89107

(702)822-1616

28

<u>WHEREFORE</u>, plaintiff, ACT Investments, Inc. dba Cash Out, prays as follows:

For the first cause of action.

- a. For a judgment against defendant in the amount of \$220.00, plus interest at 14.00% per annum plus any other late fees accrued to date.
- b. For maximum damages of \$500.00 as provided for by NRS 41.620.
- c. For reasonable attorney's fees and cost of suit incurred herein.
- d. For any other judgment this court may deem proper in the premises.

For the second cause of action.

- a. For a judgment against defendant in the amount of \$220.00 plus interest at
- 14.00% per annum plus any other late fees accrued to date.
- b. For reasonable attorney's fees and costs of suit herein; and
- c. For any other judgment this court may deem proper in the premises.

Dated this \_\_\_\_\_ day of \_\_\_\_\_\_, 2004

Respectfully Submitted

.Вy:

Sean P. Hillin Esg.

Neyada Bar No: 5368

1800 East Sahara Avenue, Suite 102

Las Vegas, NV 89104

(702) 737-3939

Attorney for ACT Investments, Inc. dba Cash Out

# Justice Court, Las Vegas Township

Name: Address:	ACT Investment Inc. of 4921 Alta Drive Las Vegas, NV 89107	ZON APR 16 P		FEXECUTION COM
Name: Address:	Vs.	Plaintiff, JUSTINE ON TO A STATE OF THE STAT	EARNINGS ORDER	THER PROPERTY OF SUPPORT
		Defendant		
THE STA	TE OF NEVADA, TO	THE CONSTABLE/SHE	ERIFF, LAS VEGAS TOW	NSHIP, GREETINGS:
een credi	ted first against total ac	crued interest and costs le	aving the following net balar	hown. Any satisfaction has nee which sum bears interest
at	% per annum, \$ commission and costs of	per day from Issuance executing this Writ.!	of this Writ to date of levy	and to which sum must be
it idded all c	, % per annum, \$ commission and costs of	per day from Issuance f executing this Wdt.!		BE COLLECTED BY LEVY
at added all c Jl Pr Pr At	commission and costs of JDGMENT BALANCE Incipal re-Judgment torney's Fee	\$ 720.00 \$ 555.00	AMOUNTS TO E  NET BALANCE  Fee this Writ  Gamishment Fee	\$ 875.00 \$ 6.00 \$ 5.00
at added all c Jl Pr Pr At Cr Jl Ac	commission and costs of JDGMENT BALANCE rincipal re-Judgment	f executing this Writ.! \$ 720.00	AMOUNTS TO E  NET BALANCE Fee this Writ Gamishment Fee Mileage Levy Fee Advertising	\$ 875.00 \$ 6.00
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### STATE OF NEVADA FINANCIAL INSTITUTIONS DIVISION

KENNY C. GUINN Governor

SYDNEY H. WICKLIFFE, C.P.A.

DEPARTMENT OF BUSINESS AND INDUSTRY
406 E. Second Street. Suite 3
Carson City, Nevada 89701-4758
(775) 684-1830 Fax (775) 684-1845

L. SCOTT WALSHAW Commissioner

fid.state.nv.us

#### **MEMORANDUM**

Date:

July 16, 2002

From:

L. Scott Walshaw, Commissioner

To:

All Registered Check Cashing/Deferred Deposit Firms

Subject:

Prohibited Acts By NRS 604 Registrants

This memo is being provided as clarification on the application of the provisions of NRS 41.620 and NRS 205.132 to "deferred deposit" transactions of NRS 604 registrants. NRS 41.620 provides for the circumstances under which a creditor can obtain damages equal to three times the amount of a check that is drawn on a closed account or on an account with insufficient funds (\$100 minimum, \$300 maximum), and NRS 205.132 provides for the basis of criminal action in the instance where a check is issued against a non-existent account or one with insufficient funds with the intent to defraud.

NRS 604.180 (1) prohibits a registrant from threatening and/or using criminal or civil actions "not available to creditors generally" in attempting to collect an unpaid deferred deposit transaction. Based on review of the legislative intent, and review by the Attorney General's office, it is the position of my office that section .180 precludes the use of NRS 205.132 in the collection of unpaid/defaulted deferred deposit transactions, except in those circumstances where the appropriate District Attorney's office has determined that evidence provided by the registrant shows the issuer of the check knowingly intended to defraud, by issuing a check on an account that the issuer knew was closed or did not exist.

It should also be noted that the legislature has otherwise limited the fees a registrant can obtain on a check drawn on insufficient funds to not more than two \$25 charges for a returned check, regardless how many times such a check has been presented for payment (see NRS 604.162), thus precluding the use of NRS 41.620 in the collection of unpaid/defaulted deferred deposit transactions.

The structure of a deferred deposit transaction would require a prospective customer to write a *post* dated check that would likely be in an amount exceeding the balance in the account, therefore the

Legislature clearly intended to prohibit the registrant from being able to use the provisions of the aforementioned statutes in attempts to collect unpaid/defaulted deferred deposit transactions. As noted above, the only exception would appear to be in the case where the District Attorney had determined that the registrant had information/evidence that would show that the issuer of the check had knowledge that the account the check was drawn upon was closed or was a fictitious account. The registrant cannot threaten such action as a means of coercing payment on an unpaid/defaulted deferred deposit transaction.

Cc: Collection Agencies Licensed Pursuant to NRS 649.



Return Check No.

Drawn On

Customer:

Amount of Check:\$300.00 Fees Due:\$25.00 Payments Applied:\$.00 Current Amount Due:\$325.00

### REQUEST FOR PAYMENT NSF or Account Closed

This letter is being sent to inform you that we have made several attempts to reach you and/or make reasonable payment arrangements pertaining to the item listed above.

Payment arrangements may still be possible if you contact us within (10) ten days of the date of this notice. Failure to contact us to make payments will result in legal action being taken against you. Furthermore, if a judgment is recorded againt you, you will be required to pay the full amount of the check plus triple damages (3 times the amount of the check minimum amount of \$100.00 with a maximum amount of \$500.00 per item under NRS 41.620) plus ch.ck return fees, court costs and attorney's fees. A judgment will result in garnishment of your wages and or bank account in addition to this account being reported to credit bureau as a non payment debt owed.

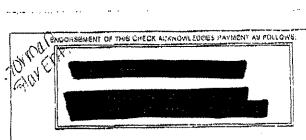
Once again, payment arrangements are possible, Please don't delay contact us today.

Sincerely

Collection Division

702-940-3900

This communication, rrom a debt collector, is an attempt to collect a debt. Any information obtained will be used solely for that purpose.



### MANAGEMENT SERVICES

4275 E, SAHARA AVENUE, SUITE 3 LAS VEGAS, NEVADA 89104 (702) 641-0008 213869

1-800-073-3556

1212

PAY:

One hundred and 00 cents

DATE 08/06/2004

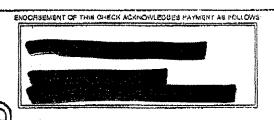
100,00

TO THE ORDER OF: Star Loan Centers 610 E. Sahara, Ste. 10 Las Vegas, NV 89104-

NON NEGOTIABLE

NOT VALID AFTER 60 DAYS

## 213B69# # #121201694#11537900750&0#



Star Loan Centers

510 E. Sahara, Ste. 10 Las Vegas, NV 89104-

### MANAGEMENT SERVICES 215145

4275 E. SAHARA AVENUE, SUITE 3 LAS VEGAS, NEVADA 89104 (702) 641-0008 215145



94-169 1212

Three hundred Fourteen and 42 cents

DATE 09/02/2004

314.42

NOT VALID AFTER 60 DAYS TRUST ACCOUNT

NON NEGOTIABLE

# 215145# #121201694#153790075060#

## dustice Court, Was Begas Cownship

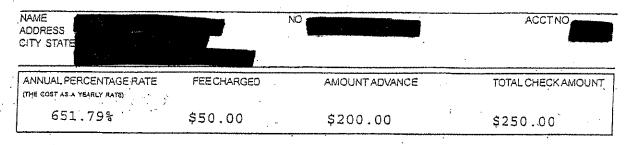
CLARK COUNTY, NEVADA

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	Plaintiff.	LAS VEGAS VEVADA KS
\\\\\		CASE NO. (
		)
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		EARNINGS □ OTHER PROPERT □ EARNINGS, ORDER OF SUPPORT
·	Defendant.	) EARTHOU, ORDER OF BOTTORS
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(SEE REVERSE SIDE FOR EXEMPTIONS WHICH MAY APPLY

IC-I (CIVE

#### CUSTOMER DISCLOSURE



#### YOUR PAYMENT SCHEDULE WILL BE:

. [	NO OF PAYMENT	AMOUNT OF PAYMENTS	DEPOSIT DATE
.	1	\$250.00	07/22/03
با پ.	WEST WILL BE SIGNED OF THE SER ON THE	A A A TOTAL	

THERE WILL BE NO REFUND OF THE FEE CHARGED

Caution: It is important to thoroughly read this contract before signing it. I also understand that closing my account or placing a stop payment on my check may result in criminal prosecution for fraud. My signature below indicates the I have received a copy of this agreement.

NRS 604.166 Registrant may pursue collection proceedings upon default of the loan made in form of deferred deposit; charges and interest. If the borrower defaults on the original loan made in the form of a deferred deposit, or on any extension thereof, whichever is later, the registrant may immediately pursue any available collection proceedings on the amount of the loan made in the form of a deferred deposit and all accrued charges and interest that are due. The interest charged from the date of the default on the loan made in the form of a deferred deposit, or on any extension thereof, must not exceed a rate equal to or less than the prime rate at the largest bank in the State of Nevada, as ascertained by the commissioner on January 1 or July 1, as the case may be, immediately preceding the date of default, plus 10 percent.

NRS 41.620 Liability for issuance on nonexistent account or drawing on insufficient money. Issuer is liable to the payee for the amount of the check and damages equal to three times the amount of the check, not less than \$100 nor more than \$500.

The federal Truth in Lending Act (TILA), 15 U.S.C., Sec 1601-1667c, inclusive, is intended to provide consumers with information regarding the cost of credit in transactions that are primarily for personal, family, or household purposes.

My signature and/or endorsement on item(s) presented at Boulder Check Cashing guarantees payment of item(s) cashed at Boulder Check Cashing and I hereby offer payment if due from this or subsequent item(s)

costomer's signature)

STO

7/8/80

### LUCKY CREDIT COMPANY, LLC

LENDER:

BORROWER:

LUCKY CREDIT COMPANY, LLC 2550 S. RAINBOW E-1 LAS VEGAS, NV 89102 702.365-5777



LOCATIONS TROUGHOUT LAS VEGAS PLEASE CALL FOR NEAREST BRANCH

DATE: December 1, 2003

#### **DEMAND PROMISSORY NOTE/LOAN AGREEMENT**

FOR VALUE RECEIVED, the undersigned jointly and severally promise to pay to Lucky Credit Company, LLC. the order of, the sum of One Hundred sixty five (\$ 165.00)

Interest is in the amount of 521% annually. The entire unpaid principal and any accrued interest, and any fees associated with such note that Lucky Credit Company, LLC.may charge shall be fully and immediately payable UPON DEMAND of any holder thereof.

Upon default in making payment upon demand, and provided this note is turned over for collection, the undersigned agree to pay all reasonable legal fees and costs of collection to the extent permitted by law. This note shall take effect as a sealed instrument and be enforced in accordance with the laws of the State of Nevada. All parties to this note waive presentment, notice of non-payment, protest and notice of protest, and agree to remain fully bound notwithstanding the release of any party, extension or modification of terms. Borrower will automatically be in default if the minimum payment or the balance payment has gone unpaid on the FIFTH (5<sup>TH</sup>) CALENDAR DAY. Lender also has the right to place the loan under default if Borrower's phone is either disconnected or changed. Also, lender has the full right to exercise any one or all of the following remedies if the loan is placed in default:

1. Demand full payment of the defaulted loan which includes the following: the total of remaining payments, check processing charges, all late fees, loss of interest and the reimbursement of reasonable fees of repossession and enforcement of Lender's rights and remedies including but not limited to attorney's costs, court costs, and postage costs

PAGE 1 OF 3

2 File a law suit against you where you will be served either at home or at work by the Justice Court to register a <u>Judgment</u>, have your wages <u>GARNISHED</u> and <u>reported to the credit bureau</u>.

BORROWER HEREBY AGREES TO LATE FEES IN THE AMOUNT OF 2% PER DAY. IN THE EVENT THAT LENDER HAS TO GARNISH WAGES BORROWER AGREES AND AUTHORIZES A ONE TIME FLAT FEE OF \$1250.00 TO BE ADDED TO THE LOAN BALANCE, THIS FEE IS A PENALTY FEE, AND CAN ONLY BE REMOVED AT THE LENDERS SOLE DESCRETION.

IN THE EVENT THAT A COURT DEEMS THAT ANY PORTION OF THIS CONTRACT IS UNENFORCEABLE, ONLY THAT PORTION WILL BE DEEMED UNENFORCEABLE AND DOES NOT IN ANY WAY VOID THE REST OF THIS CONTRACT.

BORROWER ACKNOWLEDGES THAT INFORMATION THAT IS PROVIDED IS TRUTHFUL AND UNDERSTANDS THAT LENDER HAS MADE ITS DECISION TO LEND MONEY TO THE BORROWER BASED ON THE TRUTHFULNESS OF SAID DOCUMENTS.

BORROWER IS NOT UNDER ANY DURESS, AND IS OF SOUND MIND, AND, AT LEAST 18 YEARS OF AGE.

BORROWER IS NOT IN BANKRUPTCY, OR HAS SPOKE TO OR IS PLANNING TO MEET WITH A BANKRUPTCY ATTORNEY.

BORROWER ALSO IS AWARE THAT IN THE EVENT THAT TWO-CONSECUTIVE PAYMENTS ARE LATE, THEN LENDER HAS THE RIGHT TO CHARGE A HIGHER ANNUAL PERCENTAGE RATE (APR) WHICH WILL INCREASE THE RATE BY 5% EVERY 2 WEEKS (120% APR). AFTER 3 ONTEME CONSECUTIVE PAYMENTS, LENDER WILL DROP THE INTEREST RATE TO THE ORIGINAL RATE OR APR.

THEIR RIGHT TO ANY LAWSUIT AND ALL CLAIMS MUST BE SETTLED WITH AN ARBITRATOR. THIS INCLUDES ANY CLASS ACTION LAWSUIT. BORROWER ALSO HOLDS LENDER HARMLESS FOR ANY FUTURE CLAIM THAT MAY ARISE.

PAGE 2 OF 3

## DISCLOSURE MADE IN COMPLINCE WITH FEDERAL TRUTH IN LENDING ACT

ANNUAL PERCENTAGE RATE	FINANCE CHARGE	AMOUNT FINANCED	TOTAL OF PAYMENTS
521 %	s 15.00	s 150.00	s 165.00
borrower(s) initlals	borrower(s) initials	borrower(s)initials	borrowers(s) initials

PAYMENT PLAN

Payment: One Payment of \$ 165.00 Due on December 5,2003

MATURITY/DATE: 12/05/2003

Borrower(s) initials

ALSO IF ON THE MATURITY DATE OF THIS LOAN YOU PAY ALL OF THE FINANCE CHARGE, YOUR LOAN MATURITY MAY BE EXTENDED BY EXECUTION OF AN EXTENSION AGREEMENT BETWEEN BORROWER AN LENDER, SUBJECT TO LENDERS SOLE APPROVAL AND SUBJECT TO ALL THE SAME TERMS, CONDITION AND COVENANTS AS CONTAINED IN THIS AGREEMENT

**BORROWERS INITIALS** 

THIS AGREEMENT COSTITUTES THE WHOLE AGREEMENT THERE IS NO ORAL, OR IMPLIED AGREEMENT.

Pursue Nevada Statutes 205.134 and 205.375 dealing with false written statements to obtain property or credit. You may face criminal sanctions resulting in your arrest.

Borrower's Initials

BY SIGNING BELOW I FULLY UNDERSTAND ALL THE TERMS AND CONDITIONS OF THIS CONTRACT AND HAVE RECEIVED A COPY OF THIS CONTRACT

**BÖRROWER** 

DATE:

14/1/DC

LENDER

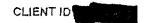
LUCKY CREDIT COMPANY, LLC.

CO-BORROWER

DATE

SSN:

PAGE 3 OF 3





#### HANDY CASH LOAN CENTERS

#### **\$200 LOAN**

117		_
1144	1	_

7/7/04

LENDER: NUSTAR MANAGEMENT FINANCIAL GROUP DBA

HANDY CASH LOAN CENTERS

4532 W. CHARLESTON LAS VEGAS, NV 89102 DEBTOR:



#### TRUTH AND LENDING DISCLOSURE

ANNUAL PERCENTAGE	FINANCE CHARGE	AMOUNT FINANCED	TOTAL OF PAYMENTS
RATE THE COST OF YOU CREDIT AS STATED AS YEARLY RATE	THE DOLLAR AMOUNT THE CREDIT WILL COST YOU IF TERM IS FULFILLED	YOU ON YOUR BEHALF	THE AMOUNT YOU WILL HAVE PAID AFER YOU HAVE MADE ALL PAYMENTS AS SCHEDULED
714.560%	\$344.00	\$200.00	\$544.00

THIS IS A LOAN OF DESIGNATED INCREMENTAL PAYMENT PERIODS. A PAYMENT MADE AT ANY TIME DURING A PAYMENT PERIOD WILL BE FOR NO LESS THAN THE TOTAL AMOUNT DUE FOR THAT PERIOD. THIS TOTAL PAYMENT DUE FOR EACH PERIOD POLICY APPLIES TO ANY TYPE PAYMENT.

PAYMENTS ARE DIVIDED INTO EIGHT (8) CONSECUTIVE PAYMENT PERIODS OF 1 OF \$83.00 - 7 OF \$68.00 DUE ON THE 4 AND 21 OF EACH MONTH STARTING ON Wednesday, July 21, 2004 AND ENDING ON Thursday, November 04, 2004

FIRST FAYMENT DUE DATE	FINAL PAYMENT DUE DATE	FIRST PAYMENT	FINAL PAYMENT
7/21/04	11/4/04	\$83.00	\$68.00

I AGREE THAT ALL PAYMENTS ARE TO BE MADE IN 8 CONSECUTIVE BI-MONTHLY INSTALLMENTS OF \$68,00

. FOR A TOTAL FOUR (4) MONTHS. CASH OR MONEY ORDER ONLY. NO CHECKS, NO MAIL, NO DROP BOXES.

SIGN.	SIG	STAMP DATE PAID IN FULL
	•	••

YOU WANT ME TO UNDERST. ... THE TERMS OF MY SECURITY AGREEMEN. . WILL READ THIS AGREEMENT CAREFULLY AND IF I AGREE TO BE BOUND BY THE LAW IN THE STATE OF NEVADA AND DO PROMISE TO REPAY THIS AGREEMENT IN FULL CONDITION AND I WILL SIGN MY NAME HERE AFTER IN FULL AGREEMENT.

THE WORDS "I", "ME", "US" REFER TO EACH PERSON WHO SIGNS THIS AGREEMENT AS DEBTOR, THE WORDS YOU AND YOUR WILL REFER TO THE LENDER (SECURED PARTY)

APPLICABLE CHARGES

I FULLY AGREE AND UNDERSTAND HOW THE REPAYMENT PLAN WORKS AND CONSENT TO THE PAYMENT DATES. I ALSO FULLY UNDERSTAND THAT HANDY CASH LOAN CENTERS DOES NOT WORK WITH CREDIT COUNSELING.

SECTION 1: SECURITY

Security for the above loan by the debtor ARE (3) CHECKS:
CHECK 1: \$344.00 CHECK 2: \$200.00 CHECK 3 \$50.00 FOR ANY BANK
FEES, DEFAULTED BALANCES, MISSED PAYMENTS AND ANY OTHER

SECTION 2: CHARGES

- \* Return check charges to the debtor from the lender will assessed the greater of \$10.00 or the charge by the financial institution for any returned item or processing of that check in default of a loan.
- \* Handling and processing charges of any check will be, \$15.00 each in the event the loan is in default.

Late fees in the amount of \$5.00 per day will be assessed each day that account is overdue including Sundays and holidays.

\* Each account setup for each loan will be charged a \$15.00 computer online account setup paid on the FIRST INCREMENTAL PAYMENT, AND IS NOT FINANCED IN THIS AGREEMENT.

SIGN

DEBTOR SIGNATURE AS TO ACKNOWLEDGEMENT TO CHARGE

SIGN

DEBTOR SIGNATURE AS TO ACKNOWLEDGEMENT TO CHARGE

SECTION 3: PAYOFF BALANCE:

IT IS REQUIRED THAT A PAYMENT OR PAYOFF BALANCE MADE AT ANY TIME DURING A DESIGNATED PAYMENT PERIOD WILL BE NO LESS THAN THE TOTAL AMOUNT DUE AND OWED FOR THAT RESPECTIVE PERIOD. THIS REQUIREMENT WILL APPLY TO ANY LOAN PAYMENT OR PAYOFF BALANCE MADE. BORROWER UNDERSTANDS THAT HE CAN RETIRE THE LOAN BY PAYING THE CORRESPONDING PAYOFF BALANCE FOR THAT DESIGNATED PAYMENT PERIOD AS STATED IN THE FAYMENT PLAN. PRE-COMPUTED INTEREST IS NON-REFUNDABLE IN THE EVENT OF A PRE-PAYMENT. THE BORROWER HAS AGREED TOTHIS PROVISION WHEN THE LOAN IS MADE.

SECTION 4: REINSTATEMENT OF LOAN:

I have the full right to exercise the options of reinstatement of a loan if the loan agreement hasbeen paid in full and on the due date required by Lender.

SIGN SIGN

SECTION 5: MAINTENANCE OF ACCOUNT:

T: I agree to and promise to maintain an open active checking account at all times during the duration of the term of the loan. A closed bank account by debtor or change or disconnect of phone number will constitute a violation of the account at which time lender may at any time exercise it's option by calling the loan in full declaring the loan in default utilizing any of the default measures to insure full payment from me.

SECTION 6: PARTIAL PAYMENTS:

AT NO TIME EVER WILL HANDY CASH LOAN CENTERS ACCEPT PARTIAL PAYMENT FOR ANY TYPE PAYMENT.

SECTION 7: DEFAULT

I SHALL BE IN DEFAULT UNDER THE TERMS OF THE LOAN

AGREEMENT UPON FAILING TO PAY ANY LOAN PAYMENT WHEN DUE

OR FAILING TO OBSERVE OR PERFORM ANY OTHER COVENANT OR

OBLIGATION OF DEBTOR UNDER THE LOAN. SUCH DEFAULT IS

GROUND FOR REPOSSESSION OF THE SECURED PROPERTY:

Debtor is automatically in default if payments or balance is unpaid by the fifth (5)

day from the due date set forth in the above agreement; Lender shall have the right
to exercise any one of the following remedies:

- 1. Terminate the loan and Debtors right under it pertaining to the Loan Security Property.
- 2. To deposit Debtors Security checks which is not limited to the fulfillment of the agreement.
- 3. Debtor shall reimburse Lender for reasonable expenses of repossession and enforcement of Lenders rights and remedies hereunder, together with any other charges or fees provided that the sums due Lender under this Loan are collected by or through as Attorney at Law, Debtor agrees to pay all costs and attorney fees actually incurred by Lender, but not limited to any loss of interest due to the lender under the full term of this loan.
- 4. NRS STATUES 205.134 and 205.375, dealing with false written statements to obtain property and credit.
- 5. GARNISHMENT OF WAGES, JUDGEMENTS. AND ANY & ALL OTHER APPLICABLE AND LAWFUL REMEDIES WILL BE EXERCISED BY HANDY CASH LOAN CENTERS AND ANY ONE OF ITS SUBSIDIARIES IN THE COLLECTION OF AN UNPAID DEFAULT LOAN.

I HAVE READ THROUGH THE AGREEMENT WHICH HAS BEEN EXPLAINED IN FULL BY THE REPRESENTATIVE OF HANDY CASH LOAN CENTERS AND I FULLY UNDERSTAND THE AGREEMENT IN IT'S ENTIRETY WITHOUT CONFUSION, AND BY SIGNING THE AGREEMENT I WILL ABIDE BY IT FULLY AND COMPLETELY AND PROMISE TO REPAY THE LOAN IN FULL.

DEBTOR A DATE

LOAN OFFICER / DATE

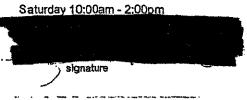
DEBTOR / DATE

in the



#### ITEMIZED CONTRACTUAL SHORT FORM AGREEMENT

- I fully understand and agree to the repayment plan and how it works and consent to the payment dates.
- 2. Credit stated as yearly rate 714.560%
- 3. If fully understand and agree that if I go the full term of EIGHT (8) payments I will have paid \$544.00 with principle and interest.
- 4. I fully understand and agree that the payment dates are due on the 4 and 21 of each MONTH.
- 5. I fully understand and agree that the late fee will start the day after my payment date and is \$5.00 per day including Sundays and holidays.
- 6. I fully understand and agree that I will be in DEFAULT on the fifth (5) day from my payment date.
- I fully understand and agree that if I am in DEFAULT I am
  responsible for all rules, terms, policies and conditions set forth in
  my secured agreement contract.
- I fully understand and agree that if I am in DEFAULT I will be responsible for all loan balances, late fees, missed payments and any other applicable fee; ex.: attorney costs, collection costs, mail costs and etc.
- 9. I fully understand and agree that NO PARTIAL PAYMENTS are accepted.
- 10. I fully understand, promise and agree to maintain through the term of the loan an active checking account, an active phone number, violation of the agreement can and will result in immediate default by debtor. Resulting in lenders option to exercise the default clause of contract to call loan in full.
- 11.1 fully understand and agree that my \$15.00 computer setup fee has not been financed but will be due and collected on my first payment.
- 12. HOURS OF OPERATION: Monday thru Friday 9:00am 6:00pm Saturday 10:00am 2:00pm



signature

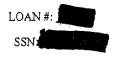
I FULLY UNDERSTAND AND AGREE THAT BY SIGNING AND DATING (I HAVE RECEIVED A COPY OF THIS STATEMENT) I HAVE AGREED TO ABIDE BY THE CONTRACTURAL OBLIGATIONS, CONDITIONS AND TERMS OF MY LOAN AGREEMENT.

#### CONSUME \* FIXED RATE NOTE AND DISCLOSURE STATEMENT

DATE: December 11, 2002

BORROWER:





CO-BORROWER:

SSN:\_

In this Consumer Fixed Rate Note and Disclosure (sometimes referred to as "Agreement"), the words I, Me, and My refer to the borrower(s). The words You, Your and Lender refer to The Loan Depot, Inc. 4815 W. Russell Suite 11-K Las Vegas, NV 89118 (702) 252-8383

·	FEDERAL DIS	CLOSURES	
ANNUAL PERCENTAGE RATE	FINANCE CHARGE	AMOUNT FINANCED	TOTAL OF PAYMENTS
The cost of my credit as a yearly rate.	The dollar amount the credit will cost me:	The amount of credit provided to me or on my behalf	The amount I will have paid after I have made all paymer as scheduled:
<u>364%</u>	\$21.00	<u>\$300.00</u>	\$ <u>321.00</u>
	s time an itemization of the Amount finar  1) payment(s) in the amount of \$321.00 c		do not want an itemization
DEMAND: This obligation is paya	able on demand.		
LATE CHARGE: If any payment	is not paid on due date I will pay a late charge	of 3% of the principal balance per day.	•
PREPAYMENT: I may prepay all	or any portion of my debt under this Agreeme	ent at any time without penalty.	
SECURITY: This loan may be sec	ured by Lender's security interest in checks I	give to Lender or this signed note,	
ORIGINATION FEE: There is no	origination fee for this Agreement.		
	See the remainder of this Agreement and any fore the scheduled date, and prepayment in fu		
	PROMISS	ORY NOTE	
\$300.00 ) (the principal) plus in	der on demand, or if no demand is made then on atterest thereon at the rate of _7% per one we In one payment of \$321.00 on _December 1	eek (364%)APR until principal and intere	Three Hundred Dollars st are paid in full, I will repay
L PAYMENTS ARE TO BE MADE I	BY CASH OR MONEY ORDER, A PENALTY OF	\$10.00 IS ASSESSED FOR ANY RETURNED	CHECK, IF ACCEPTED.
pon the original and each extended  A. Pay only interest owing  B. Pay interest and part of ducing the amount interest rate for this Note shall be	NAL AND EACH EXTENDED MATURITY DATA i maturity date of the note Borrower will have g at the time of maturity and extend the loan of the principal balance owing at the time of ma nt of interest payable during the extended one ne calculated on the basis of the actual number ne previous one (1) week term ending principal	the following repayment options: or an additional one (1) week term, aturity and extend the loan for an additional (1) week term.  Tof days elapsed over a 365/366-day year. I	
	repay this Note in full at any time without per s represented by this Note default and have to		for collections, there will be a

CO-BORROWER:

rty (30) % Collection Fee added to Borrowers total balance (principal, interest and late fees).

# Justice Court, Las Vegas Township CLARK COUNTY, NEVADA

The Loan Depot, Inc. 4815 W. Russell Rd. #11-K	)	CASE NO.		for the bar
Las Vegas, Nevada 89118 Plaintiff, -vs	) ) )	WRIT OF EX	ECUTION  OTHER PROD	2004 AUG -5 A 9:13 PERTY
Defendant.	) } )	DEARNINGS, C	RDER OF SUP	PORT
THE STATE OF NEVADA, TO TE	IE CONSTABLE/SHE	UFF, LAS VEGA	S TOWNSHIP,	GREETINGS:
On July 26, 2004 a Judgment,	pon which there is due in	united States Cur	rency the follow	ing amounts, was entered in this
action in favor The	Loan Depot, Inc.	as Ju	dgment Creditor	and against
		as Jud	gement Debtor, I	interest and costs have accrued in
the amounts shown. Any satisfaction h	as been credited first aga	inst total accrued in	nterest and costs	leaving the following net balance
which sum bears interest at 14 % per a	nnum, \$ <u>.43</u> per day from	issuance of this W	rit to date of levy	and to which sum must be added
all commissions and costs of executing	this Writ.			
JUDGMENT BALAT	VCE	AMOUNTS TO BE	COLLECTED	BY LEVY
Principal <u>1</u>	140.00 r	NET BALANCE		1539.34
Pre Judgment Interest	16.34 I	ee this Writ		6.00
Attorney's Fee 2	85.00	Samishment Fee	- •	5,00
Costs	98.00 1	Mileage · · · ·	• •	12-
JUDGMENT TOTAL15		evy Fee		18-
Accrued Costs		dvertising	`.	* .
Accrued interest	<u>·</u> S	torage .		
Less Satisfaction		nterest from Date o	f Issuance	***************************************
NET BALANCE1	539.34 S	UB-TOTAL	•	1580.24
	C	ommission	_	31.61
	Ţ	OTAL LEVY	_	1611.95
NOW, THEREFORE, you are coroperty and if sufficient personal property	ommanded to satisfy the arty cannot be found, then	Judgement for the a out of the following	amount due out o ag described pers	of the following described personal sonal property:
(SEE I	EVERSE SIDE FOR EX	EMPTIONS THA	T MAY APPLY	<u>,                                     </u>

DATE: October 16, 2003 BORROWER

CO-BORROWER:

SSN:

	FEDERAL DI	SCLOSURES	•
ANNUAL PERCENTAGE RATE	FINANCE CHARGE	AMOUNT FINANCED	TOTAL OF PAYMENTS
The cost of my credit as a yearly rate.	The dollar amount the credit will cost me:	The amount of credit provided to me or on my behalf	The amount I will have paid after I have made all payments as scheduled:
<u>260%</u>	<u>\$67.50</u>	<u>\$1350.00</u>	\$ <u>1417.50</u>
	nis time an itemization of the Amount fir	•	⊠ I do not want an itemiz
	nis time an itemization of the Amount fir	•	⊠ I do not want an itemiz
YMENT SCHEDULE: One (1	) payment(s) in the amount of \$1417.50 dele on demand.	ue on: October 23, 2003	⊠ I do not want an itemiz
YMENT SCHEDULE: One (1	) payment(s) in the amount of \$1417.50 d	ue on: October 23, 2003	⊠ I do not want an itemiz
YMENT SCHEDULE: One (1)  MAND: This obligation is payab  TE CHARGE: If any payment is	) payment(s) in the amount of \$1417.50 dele on demand.	ue on: October 23, 2003  3% of the principal balance per day.	⊠ I do not want an itemiz
YMENT SCHEDULE: One (1 MAND: This obligation is payab TE CHARGE: If any payment is EPAYMENT: I may prepay all o	) payment(s) in the amount of \$1417.50 do	ue on: October 23, 2003  3% of the principal balance per day.  at any time without penalty.	⊠ I do not want an itemiz

of any required repayment in full before the scheduled date, and prepayment in full before the scheduled date, and prepayment funds and penalties, if any.

#### PROMISSORY NOTE

I promise to pay to the order of Lender on demand, or if no demand is made then on October 23, 2003 the sum of One Thousand-Three-Hundred&Fifty Dollars (\$1350.00) (the principal) plus interest thereon at the rate of 5% per one week (260%) APR until principal and interest are paid in full, I will repay the principal plus interest as follows: In one payment of \$1417.50 on October 23, 2003.

ALL PAYMENTS ARE TO BE MADE BY CASH OR MONEY ORDER, A PENALTY OF \$10,00 IS ASSESSED FOR ANY RETURNED CHECK, IF ACCEPTED.

REPAYMENT OPTIONS UPON ORIGINAL AND EACH EXTENDED MATURITY DATES:

Jpon the original and each extended maturity date of the note Borrower will have the following repayment options:

- A. Pay only interest owing at the time of maturity and extend the loan for an additional one (1) week term.
- B. Pay interest and part of the principal balance owing at the time of maturity and extend the loan for an additional one (1) week term, thus reducing the amount of interest payable during the extended one (1) week term.

The interest rate for this Note shall be calculated on the basis of the actual number of days clapsed over a 365/366-day year. Interest for each successive one (1) veek term shall be based upon the previous one (1) week term ending principal balance.

REPAYMENT: I have the right to repay this Note in full at any time without penalty. DEFAULT: Should the indebtedness represented by this Note default and have to be referred to an outside collection agency for collections, there will be a hirty (30) % Collection Fo re total balance (principal, interest and late fees).

**3ORROWER:** 

CO-BORROWER:



# Justice Court, Las Vegas Township CLARK COUNTY, NEVADA

The Loan Depot, Inc. 4815 W. Russell Rd. #11-K Las Vegas, Nevada 89118 Plaintiff, -vs  Defendant.	) ) ) ) )	CASE NO.  WRIT OF EXECUTION  © EARNINGS □ OTHER PROPERTIES OF SECURITY.	ROPERTY MO
THE STATE OF NEVADA, 7	O THE CONSTABLE	/SHERIFF, LAS VEGAS TOWNSH	IP, GREETINGS:
	Judgment, upon which th	ere is due in United States Currency th	e following amounts, was entered in
this action in favor	The Loan Depot, In	cas Judgment	Creditor and against
		as Judgement Debtor, Interest and costs	
		nued interest and costs leaving the follow	
-		of this Writ to date of levy and to which	ch sum must be added all commissions
and costs of executing this Writ.			
JUDGMENT BALANCE		AMOUNTS TO BE COLLECT	ED BY LEVY
Principal	4103,55	NET BALANCE	5339.15
Pre Judgment Interest	61.60	Fee this Writ	6.00
Attorney's Fee	1026.00	Garnishment Fee	5.00
Costs	148.00	Mileage	
JUDGMENT TOTAL	5339.15	Levy Fee	
Accrued Costs		Advertising	
Accrued interest		Storage	
Less Satisfaction	-	Interest from Date of Issuance	·
NET BALANCE	5339.15	SUB-TOTAL	
		Commission	·
		TOTAL LEVY	
property and if sufficient persona	al property cannot be for	isfy the Judgement for the amount due and, then out of the following described ommissions and vacation pay of defendents	
	(SEE REVERSE SIDE	FOR EXEMPTIONS THAT MAY AF	PPLY)

JC-1

### LOAN DEPOT COVER SHEET

Last Name		First Name		
Principal:	# 1332.35	Interest/ week: 5%		
Amount Late:	\$ 532.88	Interest/ 2 weeks: 10/0		
Late Penalty:	# 2238,32	Filing Fee Amt: # 113,00		
Sue for Amount: \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\				
EXPLANATION				
8	weeks late = 5	6days late		
# <sub>1332.3</sub>	-	$\frac{39.97}{7}  \text{per day late penalty}$ $\frac{4}{2238,32}$		
Original Contr	act Date: October 16, 2003	Original Amount: \$1350.00		

#### Return to the referring page.

Las Vegas SUN

March 08, 2005

## **Editorial: Preying on borrowers**

LAS VEGAS SUN

In 1984 the Nevada Legislature got rid of the state law that limited finance charges for consumer loans. Gov. Richard Bryan pushed for the change so that Citicorp would come to Las Vegas and open a credit-card processing center, bringing with it several hundred good-paying jobs. There was, however, a downside -- and one that often doesn't get the attention it deserves. Not only did changing this law enable Citicorp to charge higher interest rates for consumers across the nation, but the change also paved the way for the later growth of payday loan companies. Today, there are more than 300 payday loan stores in Nevada, all of which are virtually unregulated by the state.

Payday loan companies, which readily provide cash to customers, have become controversial because of the stratospheric interest rates they charge. As the Las Vegas Sun's Steve Kanigher reported Sunday, customers of payday loan companies can get caught in a vicious circle, ending up paying much more in finance charges than the original amount borrowed. In one instance cited by the Sun, the finance charges assessed one Las Vegas woman were equivalent to an annualized interest rate of 390 percent -- about 20 times more than that offered by credit card companies.

The owners of payday loan companies dismiss the characterization of their operations as "legalized loan sharks," saying that they offer help to those who couldn't find it elsewhere. But Nevada's lack of regulation is pathetic and invites companies to take advantage of customers. Consider: Of the 36 states that permit payday loans, Nevada is one of just 10 that don't set a limit on the amount of finance charges these lenders can levy. We're glad to see that the Nevada Legislature, led by Assembly Majority Leader Barbara Buckley, D-Las Vegas, is considering regulation of payday loan companies. Buckley, as executive director of Clark County Legal Services, has fought to reduce the judgments of those who owe money to payday loan companies. She is proposing significant reforms, such as restricting loans to no more than 25 percent of an individual's gross monthly income.

Other ideas that have worked on behalf of consumers outside of Nevada include setting a cap on finance charges, imposing a cooling-off period between loans, and creating a database to keep track of payday loans statewide. We hope the Legislature will consider the full range of measures needed to bring this problem under control.

Las Vegas SUN: Editorial: Preying on borrowers

Page 2 of 2

Predatory lending in Nevada must be stopped. If anything, it's a disgrace that it has taken Nevada more than 20 years to get this far.

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Las Vegas SUN main page

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#### Las Vegas SUN

March 04, 2005

## Payday lenders use law to seek more damages

By Steve Kanigher <steve@lasvegassun.com> LAS VEGAS SUN

WEEKEND EDITION

March 5 - 6, 2005

A 56-year-old Las Vegas card dealer had bad credit and a gambling problem. Medical bills were piling up. Going to one payday lender wasn't enough.

He wound up getting loans from seven different companies, paying \$700 a month in interest.

"It got to the point where I couldn't live like that so I stopped paying them," he said.

The man, who requested anonymity, sought credit counseling, but one company refused to negotiate his \$959 debt. When the company sued him in Las Vegas Justice Court the amount it sought in damages was \$2,861, nearly three times what he owed.

"They did treble damages," he said. "I never heard of that before."

Chapter 604 of the Nevada Revised Statutes allows payday lenders to collect up to \$50 in penalties from customers for checks that cannot be cashed because of insufficient funds. Lenders also may collect the prime rate plus 10 percent in interest on defaulted loans.

But many payday lenders who have sued customers also seek treble damages under another state law that allows Nevada merchants to recoup triple the amount of a check returned for insufficient funds, up to \$500 per check.

Assembly Majority Leader Barbara Buckley, D-Las Vegas, said the lenders are using the bad check law illegally.

Check City owner Jim Marchesi, who is also president of the payday lenders trade

group Nevada Financial Services Association, agreed with Buckley, as does Paul Ashworth, a supervisory examiner with the Nevada Financial Institutions Division.

But Las Vegas attorney Sean Hillin, who has filed many of those lawsuits on behalf of payday lenders, defended the use of the bad check law. Hillin does not believe that the Chapter 604 provision that restricts lenders to a maximum of \$50 in fees for returned checks prevents them from also seeking treble damages, especially in cases where the customer knows he won't be able to pay back the loan.

Without the ability to sue for treble damages, Hillin predicted that most of the smaller lenders would go out of business.

Still, the financial institutions division issued a memo to payday lenders in July 2002 that reminded them that they shouldn't be using the bad check law to sue customers.

The Nevada Assembly attempted clarification in 2003 when it unanimously approved Assembly Bill 433, which would have prevented payday lenders from using the bad check law. But the bill died in the Senate, something Hillin says confirms his belief on treble damages.

Buckley, who as executive director of Clark County Legal Services has helped borrowers fight such damages, is attempting to change the law.

Under her proposal, lenders could not sue for triple damages under the state's bad check law. And lenders would be liable to the customer for actual and punitive damages as well as state penalties of \$1,000 for each violation of the law.

"The penalties," she said, "would give them the financial disincentive not to violate the law."

Las Vegas SUN main page

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Photos: JJ and David Cowles | A letter from a payday loan company | Maureen Coulter displays documents | Cash Cow | Jim Marchesi talks about the growth of the payday loan industry

#### Las Vegas SUN

March 04, 2005

## **Borrowers** beware

Payday loans are criticized, lauded in how they affect Nevadans

By Steve Kanigher <steve@lasvegassun.com>

LAS VEGAS SUN

Las Vegas resident Annika Gonzales, a 33-year-old prison-crew supervisor, needed money fast after falling behind on a power bill just before Christmas in 2003.

So she went to a payday lender, where she borrowed \$150 with a promise that she would pay it back plus a \$15 finance charge within two weeks.

When Gonzales could pay only the \$15 finance charge but none of the principal after two weeks, she kept rolling the loan over with a new \$15 finance charge each time. After five rollovers that lasted 10 additional weeks, she had paid \$90 total in finance charges without reducing any of the \$150 principal.

Eventually, the lender sued her last year for \$1,500, an amount that included attorney's fees, court costs and interest. After the lender began garnishing her wages, she went to Clark County Legal Services and had the judgment reduced to \$220. She now thinks of payday loans as "rip-offs."

"I probably should have contacted Nevada Power sooner to make a payment arrangement or managed my money more carefully," Gonzales said.

#### **Protective** measures for consumers

These are steps the Nevada Legislature could approve that would better protect Nevada consumers who use payday loans:

- A cap on finance charges.
- A mandatory coolingoff period between loans.
- A restriction on the number of simultaneous loans to an individual.
- A statewide database to keep track of payday loans.

The payday lending industry is enjoying rapid growth in Nevada, and encounters such as those experienced by Gonzales -- what critics call the "debt treadmill" -- are becoming more common.

Payday loans are easy to obtain. No credit checks are necessary. All one needs is proof of a job or receiving Social Security and an active checking account. The borrower typically writes a post-dated check and repays the loan either with cash or by having the lender cash the check when the loan is due.

Critics refer to payday lenders as "legalized loan sharks." The amount Gonzales was charged equates to an annualized interest rate of 390 percent, about 20 times that of a credit card.

Critics also say that enough alternatives are available that consumers who feel they have no place else to turn do not have to get stuck with high-interest payday loans that can make their debt problems even worse.

But that hasn't stopped many people, especially those who see the loans as a last chance. With the convenience and speed with which people can get money, the business is booming.

- Monetary penalties for violation of state law.
- Restrict loans to no more than 25 percent of an individual's gross monthly income.
- Permit borrowers to make periodic repayment of loans without added finance charges.
- Prohibit lenders from using state bad check law to sue borrowers for triple damages.
- Prohibit lenders from garnishing wages of military servicemen.
- Prohibit lenders from using one company name when registering with the state and another name when obtaining a city or county business license.

Nevada is the perfect environment for a payday lender. The law allows lenders to operate with few regulations, and there's a ready-made clientele of service industry workers, many of whom live paycheck to paycheck.

Nevada is one of only 10 states that doesn't cap the amount of finance charges a payday lender can charge, according to the Consumer Federation of America, a Washington consumer watchdog.

In the other 26 states where payday lending is legal, there are finance charge caps that range from \$11.87 per \$100 loaned in Texas (an annualized rate of 309 percent) to \$75 per \$100 loaned in Missouri (an annualized rate of 1,980 percent), both based on a two-week loan.

Most other states do not allow the principal of a loan to exceed \$500. In Nevada, it is possible to borrow much more per loan as long as the loan does not exceed one-third of the borrower's expected monthly income.

Florida and Oklahoma have payday loan databases to limit the number of loans people can have at one time and have a mandatory cooling-off period between loans. Consumers in Nevada can carry as many loans as they like from different lenders. There is no cooling-off period.

The Nevada Legislature is expected to try to address the issue of payday loans this session. There are at least three proposals -- two from assemblymen and one from the Nevada Financial Institutions Division -- that are aimed at better regulating the payday lending industry.

Critics, including Assembly Majority Leader Barbara Buckley, D-Las Vegas, say the industry preys on the poor and the least likely to be able to pay off the loans.

"They make most of their money off of people whose financial situations are desperate," said Buckley, who, as the head of Clark County Legal Services, has battled the industry over judgments and finance charges. "They can't pay the loans back, and the companies know it. It becomes a predatory way of creating a debt treadmill for the working class who have nobody else to fall back on.

"We have all of these service-industry jobs and all of these people without a safety net, without relatives to loan them the money. So the payday loan companies prey on these folks."

Industry representatives, however, say that most of their customers are middle class and gainfully employed. The lenders say their services are easy to use, and that customers come to them because they have found it increasingly difficult to get short-term loans from banks.

"Calling us legalized loan sharks is such a mischaracterization," said Jim Marchesi, owner of the Check City payday loan chain and president of the Nevada Financial Services Association, a lobby group for payday lenders.

"We provide a loan product that consumers choose to use. There is huge demand for the product. We've become the bridge lender for people who want to borrow money for a short time.

"The APR (annual percentage rate) is a terrible yardstick to use because no one keeps these loans out for a whole year."

Payday loans became popular in the early 1990s and have mushroomed in Nevada since the late 1990s. There are now more than 300 state-registered payday lending stores in Nevada, and one owner believes 125,000 Nevadans at any one time take out payday loans.

Lenders justify the high finance charges by pointing to the risk and cost of making the loans. And they say they're no worse than banks that charge for bounced checks, with an annual interest rate that can exceed what a payday lender charges.

Most importantly, payday lenders say, if they closed shop, they'd be replaced by illegal loan sharks.

But consumer groups say there's little difference, especially in Nevada, which has among the nation's loosest regulations.

"It's bad for the community as a whole if a significant number of consumers are struggling to pay off these loans instead of paying other bills, diverting all that money to payday lenders instead of putting food on the table," said Jean Ann Fox, director of consumer protection for the Consumer Federation of America in Washington.

"This industry is doing just fine in other states that have a lot more restrictions than Nevada. The argument that putting more restrictions on them will put them out of business is untrue."

And some critics say that consumers can survive without payday loans, pointing to the 14 states where payday lending is either outlawed or severely restricted.

No payday lenders have bothered to get a license in Massachusetts because of that state's 23 percent cap on annualized interest rates on loans of up to \$6,000.

Instead, the Massachusetts Office of Consumer Affairs and Business Regulation has advised consumers who need short-term emergency loans in that state to look to other sources.

The office suggests that a consumer: borrow money from friends or relatives; obtain cash advances on credit cards; get short-term loans from banks or credit unions; arrange for cash advances from employers; see if they can delay paying a noninterest bill; make pay arrangements with utility providers; ask creditors for more time to pay bills; or contact an accredited consumer credit-counseling agency for help in getting out of debt.

"Getting involved in payday loans will only worsen things for people," Chris Goetcheus, spokesman for the Massachusetts agency, said. "The rollovers are how these people make money.

"The consumers in the most desperate situation should sit down with an accredited counselor. They look at cutting down your expenses so that you can save money. The goal is to minimize your expenses to meet your income."

#### Finance charges

Nevada once had a usury law that limited finance charges for consumer loans. But that law was eliminated by the Legislature in 1984 to induce Citicorp to open a credit-card processing center in Las Vegas. To bring a new industry and the corresponding jobs to Nevada, lawmakers granted Citicorp's wish by lifting the ceiling on finance-charge interest rates.

Former Nevada Gov. and U.S. Sen. Richard Bryan, who governed the state then and met with Citicorp executives in New York, said eliminating the usury law was the "quid pro quo" Ĉiticorp demanded to move to Nevada.

"They wanted the flexibility with consumer loans in case market conditions changed," Bryan said.

But without a usury law Nevada payday loan customers are worse off than consumers elsewhere, Fox said.

"They end up paying more in Nevada than consumers in the same situation who live in another state," Fox said.

Assemblywoman Chris Giunchigliani, D-Las Vegas, would like to revive the usury law, setting it at the prime rate (now 5.5 percent) plus 2 percent for consumer loans, including payday loans. She said that rate is similar to Nevada's former law.

"They shouldn't be able to profit on the backs of the middle class and poor people who cannot afford to pay," Giunchigliani said.

She can expect a stiff battle from both payday lenders and big financial institutions such as credit-card companies. Credit-card companies regularly charge an 18 percent to 25 percent annual interest rate. Payday lenders say a usury law would drive them out of business.

Because of stiff competition, Marchesi said local payday lenders have kept finance charges lower than in many states where the cap on finance charges is higher than Nevada's market rate.

"I believe the market should determine what the rate is," he said. "A cap makes no sense at all."

But the AARP, responding to the growing number of seniors who use payday loans, urges all states to implement laws that limit annualized interest rates on small loans to 36 percent.

"We need to have payday loans for people who don't have credit, but there should not be abusive practices," said Barry Gold, AARP Nevada's associate state director for advocacy. "The predatory practices of some payday lenders are intended to get people in debt.

"Two weeks to pay off a loan is not enough time for most people, and there needs to be more disclosure of the fees."

A study of short-term, high-interest lenders that was released in January by the nonprofit Nevada Fair Housing Center found that the median payday loan finance charge in Nevada is \$17 for every \$100 borrowed, an annualized interest rate of 443.2 percent.

But the center, which provides housing services and financial programs for lowerincome clients, also found that some lenders in Nevada have finance charges of as much as \$50 per \$100 loan, which translates to an annualized interest rate of 1,303.6 percent.

"The way the loans are structured it sets up a situation where a person makes interest payments without reducing the principal," Jason Jarniven, a researcher for the housing center, said. "It sets up chronic repeat borrowing."

#### Money needs

He would get no argument from retired beauty salon owner and manager Maureen Coulter, who once managed salons on the Strip. After falling ill four years ago and draining her savings, Coulter ended up on Social Security disability. She got her first payday loan in 2003.

"I had some bills due, and I needed to buy Christmas gifts so I needed money," Coulter said. "I figured the banks wouldn't loan me money and I saw ads on TV for these lenders. You see two or three on every block.

"All I needed was my driver's license, a check and proof of my income, which was a printout from Social Security. They were more than happy to give me money."

Coulter, 61, went to three payday lenders. She borrowed \$340 per month, with \$60 in finance charges, from one lender. After four months of rollovers she had paid \$240 in interest without reducing the principal.

From two other lenders she borrowed \$250 each plus a \$50 finance charge per month. but after four months of rollovers she had paid \$250 each to both lenders in finance charges without reducing any of the principal. She was told she was paying an

annualized interest rate of 235.5 percent.

One of the lenders from whom she had borrowed \$250 a month wound up suing her for \$487 for defaulting on the loan. But she was able to get that reduced to \$200 when she went to Las Vegas Justice Court, accompanied by a senior advocate that she knows. When the lender appealed the judge's ruling, Coulter went to Clark County Legal Services for help and the lender dropped the appeal.

Coulter vows never to use another lender.

"They're horrible," she said. "Yes, it was my fault for dealing with them. But you're better off going to an illegal loan shark because at least you know you're dealing with a shark.

"The banks won't give people like me loans because we're not working and have no assets. But if I have to, I will just do without. You just learn to live without certain things."

Some payday loan customers report more positive experiences.

Las Vegas resident Victor Laird, a 47-year-old operations manager for a delivery service, first became a customer of Cash Cow Corp. in 1998 when his father was dying of cancer and bills were piling up.

"The most I had to borrow was \$600 when I had to take my family to the funeral in San Francisco," Laird said.

Living from paycheck to paycheck, he is a repeat customer.

"I'm lucky they are there," Laird said. "If I had to pick the things I like most about them I would say the convenience and the ease with which I can go in without being bogged down with multiple credit checks.

"I use it for emergencies like paying utility bills, especially during the summertime when the bills are a lot higher. If it's Monday and a bill is due and you don't get paid until Friday, what can you do?"

But Michele Johnson sees the financial problems payday lending can cause borrowers in her capacity as president and chief executive of Consumer Credit Counseling Services of Southern Nevada. The counseling service helps individuals with mounting debt.

"The speed with which you can get \$300 is much quicker than applying for a new credit card," Johnson said of payday lenders. "But it's very short-sighted borrowing.

We're not doing a good job educating consumers and they have to take more responsibility for their own actions."

#### Payday growth

"Fringe banking" became popular in the 1960s when loan companies began sprouting around military bases. By the 1980s check-cashing services were on the Strip and in lower-income neighborhoods. They cash checks for roughly 1 percent to 10 percent of the face value of the check. Many customers are unemployed, don't have checking accounts or don't trust banks.

In the 1990s payday lenders came to Nevada, seeking to satisfy the growing demand for convenient short-term loans from consumers who had jobs or Social Security and bank accounts, but also had poor credit.

In many cases the check cashers that were already here added payday loans to their arsenal, giving them a broader base of customers to serve.

What payday lenders offer is speed and convenience. The lines at the teller windows are usually short and the customer has his cash within minutes.

Frank (not his real name) and his wife, regular customers of Check City in Las Vegas and parents of two small children, take out 20 loans a year. They borrow \$300 to \$500 at a time and usually pay off the loans in two weeks.

"We use the cash mainly for incidentals," Frank, a business consultant, said. "I'm out of town a lot, and my wife doesn't always have access to credit. My wife was in a situation once where she needed money for formula."

But there is also a stigma attached to payday loans, so much so that many customers don't want their employers to know that they frequent payday lenders. Other customers don't want their spouses to know.

Karen (not her real name) is an example of a borrower who doesn't want her employer to know about her payday lending. The 38-year-old Las Vegas pharmacy technician didn't have the money to pay for the alternator that needed to be replaced in her car.

So she went to a payday lender and borrowed \$500 plus \$150 in finance charges, which she was to repay in two weeks. After rolling over the loan five times for a total of 10 weeks beyond the expiration of her initial loan, Karen had paid \$900 in finance charges without paying off any of the principal.

"I was so angry with myself," Karen said. "I wondered how I was going to get myself out of this. I know a nurse who makes \$50 an hour and I was surprised to see her in

the same payday loan place I was in."

Karen went to Consumer Credit Counseling Services for help rearranging her debt. The payment plan enabled her to repay the lender \$80 per pay period over nine months. Her advice to individuals contemplating a payday loan: "Just don't do it. It is the worst rip-off."

"Try to talk to the people you owe and make arrangements with them," she said. "I learned to work overtime so I don't live from paycheck to paycheck now."

#### Popular practice

Payday lending has become so popular in Nevada, according to the housing center study, that the state has far more state-registered payday lending and check-cashing stores per 10,000 residents, 1.91, than neighboring Utah (0.56), California (0.68) Oregon (0.72) and Arizona (1.41).

The housing center found that more than 60 percent of the high-interest stores in Nevada are in neighborhoods with below-average household income. In Clark County the median household income is \$44,616.

Cash Cow Corp. President David Cowles said his clientele isn't the working poor. He said he has more customers in their 30s and in the \$2,000 to \$2,199 net monthly income bracket than in any other age and income category.

In a 2001 analysis of 4,593 loans his company processed, Cowles said he found that 3,244, or 70.6 percent, were paid off within the initial loan period. An additional 646 loans, or 14.1 percent, were paid back after one extension. The remaining 15.3 percent required at least two extensions to be paid off.

Cowles believes anecdotally that most of his customers find payday loans to be "convenient and cost effective." He estimated that less than 10 percent are "desperate people who don't know how to manage finances."

"They often have gambling, drug or other problems and will take out multiple loans from numerous lenders until their house of cards crumbles," he said. "Those are the people used as examples by so-called consumer protection groups. They shouldn't be borrowing money in the first place."

And he also estimated that a small percentage of borrowers are "crooks."

"They'll lie on their loan application," he said. "They'll get a loan and then the next day they'll stop payment on the check or close their checking account."

Payday lenders insist that their clientele is mostly middle class. A 2002 study commissioned by the Community Financial Services Association of America -- an Alexandria, Va., payday loan trade group, found that the median income of a borrower was \$34,764 and that the average age was 38.

That study found that 56 percent of the borrowers renewed their loans at least once, but that 68 percent of the renewals did not extend beyond four weeks of the expiration of the original loan.

"We don't encourage rollovers at all," Steven Schlein, a spokesman for the trade association, said. "Most of our customers pay us back on time. It's also very transitional. Most people use it only for a short period in their life."

Critics dispute the numbers and say that the industry has stretched the definition of middle class.

A December 2003 survey by the Center for Responsible Lending of Durham, N.C., a nonprofit critic of predatory lending, found that 5 million American payday loan borrowers are caught in a "debt trap" each year.

That study also found that 31 percent of the borrowers take out at least 12 loans annually, and that only 1 percent of the loans are for emergencies.

"People with long-term financial problems need to meet with a credit counselor," Fox said. "If you take out a payday loan, what are you going to do in two weeks when you aren't making any more money and need to pay the loan back?

"Payday loans don't solve your problem. They add up to whopping finance charges. The best thing is to deal directly with whatever is causing the financial crisis. You can ask creditors for more time or ask utilities to negotiate a payment plan."

Payday lenders in Southern Nevada are a mix of nationwide chain stores and momand-pop businesses.

A Web site run by Trihouse Enterprises Inc. of Las Vegas on behalf of payday lenders states that investors in payday loan companies can earn returns of 2.5 percent a month.

The payday lending business has become so lucrative, with 22,000 stores now operating nationwide, that some of the largest chains are listed on the New York Stock Exchange or on Nasdaq. Many of the nation's largest banks have also financed the debt of payday lenders.

One chain with stores in Southern Nevada, ACE Cash Express Inc. of Irving, Texas,

has 1,301 stores nationwide and is listed on Nasdaq. For the first half of fiscal 2005 the company earned \$10.9 million, up from \$6.7 million in the first half of fiscal 2004. Its debt has been financed by Bank of America, Wells Fargo Bank, U.S. Bank and J.P. Morgan Chase & Co.

#### Loose regulations

In 1997 the Nevada Legislature first tried to corral check cashers and payday lenders by requiring them to register with the financial institutions division. But the law is toothless, according to state regulators, lawmakers and payday lenders.

Cowles of Cash Cow has been one of the law's biggest critics, and even produced a detailed report on why he thought the law was so bad.

"The language is ambiguous," Cowles said. "It talks about what if a customer defaults but it doesn't define 'default.' There is a \$50,000 surety bond required. For what? And (the law, Nevada Revised Statutes Chapter) 604 is not protecting consumers in any way. Some of the things are written so poorly that companies simply disregard them."

The law does not apply to numerous payday lenders, including pawnbrokers and a person who "does not hold himself out as a check-cashing service," even if they advertise the loans.

To address that situation Buckley is proposing a new law covering all short-term lenders, including those with Web sites, that charge annualized interest of more than 40 percent on loans of less than one year.

They would not be allowed in most cases to make a loan that exceeds 25 percent of the borrower's gross income, must accept partial payments at any time without additional charges, and must allow customers in default to repay debts over two months with at least three payments.

Lenders also could not garnish wages of individuals in the armed forces or sue for triple damages under the state's bad check law. And lenders would be liable to the customer for actual and punitive damages as well as state penalties of \$1,000 for each violation of the law.

"The way it is right now in Nevada it is so bad we'd be better off having payday loans banned," Buckley said. "If it was cleaned up, I still wouldn't be its biggest fan but I wouldn't be its loudest critic either if these abuses were stopped."

Carol Tidd, commissioner of the financial institutions division, which oversees shortterm lenders, is proposing even tougher penalties -- \$10,000 -- for violations. Marchesi's association, which will represent many of Nevada's payday lenders this

legislative session, supports Tidd's proposed penalty because he said legitimate lenders would follow the law.

One of the toughest problems to address has to do with inconsistencies in the way payday lenders are licensed by a city or county and registered with the state. The purpose of licensing and registration is to hold companies accountable to consumers and to government regulators. But the industry has grown so rapidly that it has been difficult for the regulators to do their jobs. The county, Las Vegas, Henderson and North Las Vegas have business licenses for a combined 112 companies operating 255 check-cashing/ payday loan branches.

Some payday lenders licensed with a city or county are not registered with the financial institutions division, and vice versa. There are payday lenders with active business licenses that state records show to be closed. And there are payday lenders who go by one name at the state level and another name in the city or county.

Tidd proposes tightening that up and making companies register under one name, and she wants to coordinate efforts with city and county licensing departments.

#### Amended law

The Legislature amended the law in 1999 by restricting loans to one-third of the borrower's expected monthly net income. Lawmakers also agreed that a loan should not extend more than 10 weeks beyond its original expiration date.

But the rollover provision is full of loopholes. It does not prevent a consumer from obtaining multiple loans from different lenders as was the case with Richard Scutti, a 57-year-old Las Vegas security guard who said he got behind on bills because of a gambling problem and health issues.

At one point he owed seven lenders \$4,500, more than half of which was interest, court costs and attorneys' fees after he got sued.

"It was a friend who got me into it," Scutti said. "He showed me how easy it was. I used to pay them off right away at first. But every time I lost money gambling I'd go back to them. I figured if I could borrow from one, I could go to another one. I'd start with two or three loans at a time.

"They would be on the phone all the time. They would say, 'Why don't you hock your TV or VCR or bicycle.' They would say, 'If you don't come down and make a payment, we will sue you.' "

After he was sued, \$3,200 of his wages were garnished. He got that amount reduced to \$2,600 after going to Clark County Legal Services, climbed out of debt by working

extra shifts and began to control his gambling problem. Scutti said he no longer needs payday loans.

"If someone gambles, I would advise that they borrow money from friends or family but not loan companies because the interest is so high," Scutti said.

Another loophole in the rollover provision is that it can start anew every few weeks if the lender simply has the customer rip up the original check and write a new one. That's what happened with former customer Coulter.

Her first loan was for \$250 plus a \$50 finance charge, which she was to pay back within a month. She could only pay the finance charge when the loan came due so for five months straight she paid a \$50 finance charge but not the principal. In five months she accumulated \$250 in finance charges, equal to the initial loan amount.

"After the first month they would shred the check and then I would write another check for \$300," Coulter said. "So it looks like you're getting another loan but you're not."

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Photos: JJ and David Cowles | A letter from a payday loan company | Maureen Coulter displays documents | Cash Cow | Jim Marchesi talks about the growth of the payday loan industry

#### Major players

Many of the nation's biggest players in payday loans have set up shop in Southern Nevada. They include:

- ACE Cash Express Inc. of Irving, Texas, which has 1,301 stores nationwide and trades its stock on Nasdaq. For the first half of its fiscal 2005, the company earned \$10.9 million, up from \$6.7 million earned in the first half of fiscal 2004. Its debt has been financed by Bank of America, Wells Fargo Bank, US Bank and JP Morgan Chase Bank, offering proof that large mainstream banks have been willing to back payday lenders.
- Advance America Cash Advance Centers of Nevada Inc., whose parent -- based in Spartanburg, S.C. -- is the nation's largest payday lender with 2,290 stores in 34 states. A recent addition to the New York Stock Exchange, Advance America posted \$351.4 million in revenue for the first nine months of 2004, a 13 percent increase over the first three quarters of 2003, but its earnings dropped 7 percent to \$68.8 million. Bloomberg reported in November that

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Advance America received \$140 million in revolving credit and loans from Wells Fargo Bank.

- Cash America Inc. of Nevada, whose parent company, Cash America of Fort Worth, Texas, is traded on the New York Stock Exchange and runs more than 750 stores nationwide. The parent company earned a record \$56.8 million last year, almost doubling the \$30 million it earned in 2003. The company last fall also purchased Las Vegasbased SuperPawn and its 41 stores.
- Check City, which is based in Las Vegas and has 40 stores, including branches in Utah, Virginia and Maryland. Owner Jim Marchesi is also president of the Nevada Financial Services Association, a state lobbyist for payday lenders.
- Check 'n' Go of Nevada Inc., affiliated with parent CNG Financial of Mason, Ohio, which operates more than 900 branches in 30 states. CNG Financial has received financial backing from National City Corp. bank.
- EMG Acquisition Co. of Nevada LLC, which is affiliated with the Easy Money store chain that also has done business in California, Utah, New Mexico and in the South. EMG's limited liability company is listed in default by the Nevada Secretary of State's office.
- Moneytree Inc. of Seattle, the largest payday lender based in the West. With more than 100 branches, Moneytree operates in California, Colorado, Idaho, Washington and Nevada.

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Las Vegas SUN

March 04, 2005

## Florida, Oklahoma databases reduce loans per customer

By Steve Kanigher <steve@lasvegassun.com> LAS VEGAS SUN

WEEKEND EDITION

March 5 - 6, 2005

To discourage their residents from taking out more payday loans than they can handle, Florida and Oklahoma have developed databases that track each loan.

While Nevadans may take out as many payday loans as they desire, Florida residents may take out only one payday loan at a time, and Oklahomans are restricted to two loans at once.

The databases have done such a good job of tracking individual loans that consumers are using payday lenders less frequently than in the past, officials of both states said.

Nevada is not considering a database, though Assemblywoman Chris Giunchigliani, D-Las Vegas, said she would like the Nevada Legislature to consider a mandatory cooling-off period that payday loan customers must endure between loans. That would help consumers avoid mounting high-interest debt, she said.

"I don't think you'll see the Legislature put them (payday lenders) out of business but the bad ones need to be cleaned up," she said.

Commissioner Carol Tidd of the Nevada Financial Institutions Division said her department, which regulates payday lenders, does not have the money to operate a database that could help track cooling-off periods.

But money is no problem in Florida and Oklahoma because their databases are financed by transaction fees that are charged to the borrowers when they get their loans. It works out to \$1 per transaction in Florida and 46 cents per transaction in Oklahoma. Both states use the same company, Veritec Solutions LLC of Jacksonville, Fla., to design the computer software and operate the databases.

The databases can be accessed by all payday lenders in both states so that they can determine whether an individual seeking a loan already has one that hasn't been paid off.

In the three years that the database has been operating in Florida, the number of loans taken out by the average borrower has dropped from 12.1 per year to 8.4, according to Mike Ramsden, financial administrator for the Florida Office of Financial Regulation. Florida has a 24-hour cooling-off period between payday loans.

"The Florida Legislature wanted to make sure consumers didn't get too reliant on this type of lending because of its high cost," Ramsden said of the database. "It works tremendously well."

Oklahoma's system kicked in last year. One thing noticed by Jack Stone, deputy administrator of the Oklahoma Department of Consumer Credit, is that it is now much more difficult for a borrower to exaggerate on a loan application the number of payday loans he has outstanding.

"We knew that customers were lying before," Stone said. "The database is very good because it has cleaned that up."

Cash Cow Corp. President David Cowles of Las Vegas is one payday lender who believes a database would be worth considering in Nevada. He and many other payday lenders already use privately operated databases such as Teletrack to determine whether prospective customers have had a history of passing bad checks.

"If we know a customer is in a situation where it will be difficult for him to repay us, we won't loan him the money," Cowles said.

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March 04, 2005

## New rules unlikely to affect Nevada lenders

LAS VEGAS SUN

WEEKEND EDITION

March 5 - 6, 2005





Stock prices for ACE Cash Express and other major payday lenders tumbled last week after the Federal Deposit Insurance Corp. tightened regulations for lenders that partner with federally chartered banks. Those lenders are now prohibited from giving payday loans to individuals who have had another outstanding loan from them for three of the previous 12 months.

The order affects only 12 of the 5,200 federally chartered banks, and the FDIC will not name those banks under federal privacy guidelines. The Nevada Financial Institutions Division does not keep data on Nevada payday lenders that partner with federally chartered banks, Commissioner Carol Tidd said.

But FDIC spokesman David Barr in

Washington said he believed the impact on payday lenders in Las Vegas would be minimal since Nevada is a state where payday lending is legal and loosely regulated.

"I would say that this will have minimal impact in Las Vegas because a lot of the payday lenders that partner with banks tend to be in states with more restrictive payday lending laws," Barr said.

The Consumer Federation of America, a consumer watchdog group in Washington, reported in July that 11 of the nation's 13 largest payday loan chains are partnered with federally insured banks. Three of those companies do business in Southern Nevada. They are Advance America (eight stores), ACE Cash Express (17 stores) and Check 'n' Go (six stores).

But the federation said those companies partner with banks only in certain states in order to avoid usury laws and small-loan laws. Nevada has no such laws.

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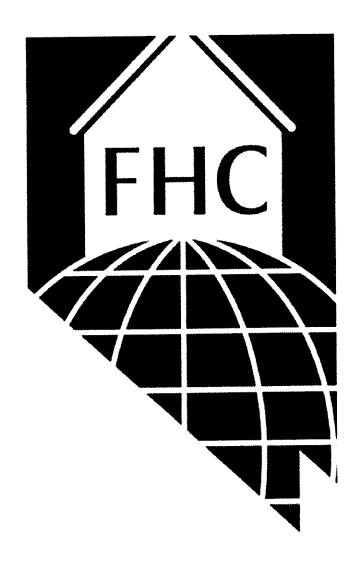
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## January 2005



# Short-Term, High Interest Cash Lending in Nevada:

A Study of the Industry and Recommendations for Consumer Protections

Nevada Fair Housing Center, Inc. 3380 W. Sahara Ave. Suite 150 Las Vegas, NV 89102

ASSEMBLY COMMERCE & LABOR
DATE: 4/6/05EXHIBIT PAGE/a OF 24
SUBMITTED BY: NEVADA FAIR HOUSING TWO

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#### **Executive Summary**

There has been a rapid proliferation of check cashers and payday lenders in Nevada. In 1998, there were 16 check cashing and payday loan branches in the state; by 2004, that number had swelled to 381, an increase of 2281 percent in just 7 years.

In Nevada, there are 1.91 check cashing/payday lending branches for every 10,000 people. There are more payday lenders per capita in Nevada than in any neighboring state.

According to a survey of payday lenders in Clark County, the median finance charge per \$100 borrowed is \$17.00 (443.21% APR) for a two-week period. The up-front fees charged by Nevada lenders are comparable to those of lenders in nationwide surveys.

In addition to costly fees charged up-front, Nevada lenders pile abusive late fees on to their debt collection suits. The most abusive lenders examined were Budget Loans and Lucky Cash 4 U. The amount owed by the typical borrower sued by Budget Loans was 6.60 times the original loan amount; the amount owed by the typical borrower sued by Lucky Cash 4 U was 5.27 times the original loan amount.

To try to determine who borrows from short-term, high interest lenders, Nevada Fair Housing Center (NFHC) examined the geographic distribution of payday loan stores. In Clark County, these loan stores are most concentrated in census tracts with a median household income of less than \$25,000.

NFHC also examined the geographic distribution of short-term, high interest lenders to investigate whether they predominate in neighborhoods with high minority compositions. In Clark County, these lenders are most concentrated in neighborhoods with a minority composition higher than that of the county overall.

Studies conducted by state regulators in Illinois, Indiana, Wisconsin, North Carolina and Washington have found that cycles of repeat borrowing are a problem for a significant number of payday loan borrowers. Nevada would benefit from a similar study.

#### Introduction

In Nevada, as in the rest of the country, there has been a rapid proliferation of short-term, high interest cash lenders. Between 1998 and 2004, the number of check cashers and payday lenders in Nevada increased more than 20-fold, from 16 to 381. Although business models vary greatly, these lenders generally provide cash loans ranging from \$100 to \$500, though some go as high as \$1000. The loans are usually for a short-term of 14 days or less. The annualized interest rates on these loan products are typically 400 percent to 500 percent.

As the concentration of short-term, high interest lenders has increased in Nevada—reaching as many as four locations on a single block in some places—the controversy over the legitimacy of the industry has increased as well. Local consumer advocates and politicians have expressed concerns that payday lenders target low-income consumers and stifle redevelopment efforts in older wards (Squires 2003). In 2003, these concerns led the Las Vegas City Council to consider an ordinance that that would prevent payday loan stores from locating within 1,000 feet of each other and within 200 feet of residences.

Short-term, high interest lenders counter these attacks by insisting that they provide a useful service—short-term, unsecured cash loans—that traditional lending institutions have abandoned. In addition, the lenders insist that high labor and administrative costs and a greater risk also demand higher interest rates than those on larger, longer-term loans made by mainstream financial institutions.

The controversy over short-term, high interest loans in Nevada continues and focuses on three major issues: (1) what is the customer base of short-term, high interest lenders? (2) Do short-term, high interest loans trap consumers in cycles of chronic, repeat borrowing? And, (3) do short-term, high interest lenders employ abusive debt collection practices?

In 2005, the Nevada legislature will consider several bills that deal with these issues. One bill aims to curb recurrent borrowing and limit the amounts sought by lenders in debt collection cases. To contribute to an understanding of payday lending in the state, Nevada Fair Housing Center, Inc. (NFHC) has conducted a study of the industry. After providing an overview of the industry, this paper will examine each of the three controversial issues in turn and provide recommendations for consumer protections.

### Overview of Short-Term, High Interest Cash Lending in Nevada

There are two major types of short-term, high interest cash loans are available in Nevada: payday loans/deferred-deposit loans and short-term, high interest cash installment loans.

Payday loans/Deferred-Deposit Loans. In a payday loan transaction, the lender provides the borrower with an amount of cash equal to the amount of a check provided by the borrower, less any interest charged for the transaction. The check acts as security for the loan. The deferred deposit service agrees not to cash the check until the customer's next payday. If the customer does not have sufficient funds to cover the cashed check at the next payday, the customer can pay the interest to extend (or rollover) the loan for another pay-period (usually two weeks).

Cash Installment Loans. Short-term, high interest cash loans are also available from some installment lenders. In these transactions, the lender provides cash and the borrower signs a promissory note agreeing to repay the loan plus interest in a specified period of time (the customer does not provide a post-dated check). Some lenders require repayment in less than 30 days, much like a payday loan. Also like a payday loan, if the borrower is unable to repay the loan on the due date, the borrower can pay the interest to extend the loan for another period. Other lenders require repayment in a series of biweekly installments. The installment payments often run from 6 to 18 weeks, which is longer than the typical payday loan. If borrowers miss a payment, they must pay a late fee on top of their next installment.

To get a sense of the types of short-term, high interest loans offered in Nevada, NFHC conducted a telephone survey of Clark County payday lenders. For payday lenders with more than one branch, NFHC picked one location to call because the loan products were likely to be the same at each location. NFHC called 105 locations. 28 locations (representing 39% of all locations in Clark County) responded in full about their loan products, 22 locations (representing 18% of all locations) responded partially, 21 locations (representing 10% of all locations) provided check cashing services only and 34 locations (representing 33% of all locations) refused to respond over the phone or were unreachable.

The survey revealed that finance chargers per \$100 borrowed ranged from \$10 (182.50% APR) to \$50 (1303.57% APR) for a two-week period. The median finance charge per \$100 borrowed was \$17.00 (443.21% APR). All 28 locations that responded in full permitted rollovers, though three locations limited the number of rollovers to two or three.

<sup>&</sup>lt;sup>1</sup> The term "rollover" refers to paying just the interest or finance charge on a short-term loan to extend it for another term—usually 2 weeks. Rollovers are similar to "back-to-back transactions," which involve taking out a new loan to repay an old one. At the end of a back-to-back transaction, the borrower still owes the entire principal.

These findings are widely consistent with previous surveys of the terms offered by payday lenders. In a survey of 235 lenders in 20 different states, the Consumer Federation of America and the U.S. Public Interest Research Group found an average fee of \$18.28 (470% APR) per \$100 borrowed for a two-week period (Consumer Federation of America 2001). A study of Illinois lenders by the Financial Institutions Division found an average finance charge of \$20 (521% APR) per \$100 borrowed while a similar study in Indiana found an average finance charge of \$27.20 on an average loan of \$165.74 for an APR of 498.75 percent.

#### Growth of the Industry

Check cashing and payday lending were first authorized in Nevada by legislation passed in 1997. Since that time, there has been a rapid proliferation of check cashing and payday loan stores. In 1998, there were 16 of these branches in Nevada; by 2004, that number had swelled to 381, an increase of 2281 percent over 6 years. As Figure 1 shows, most of that increase has occurred in Clark County.

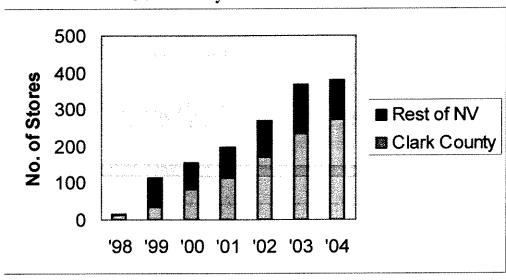
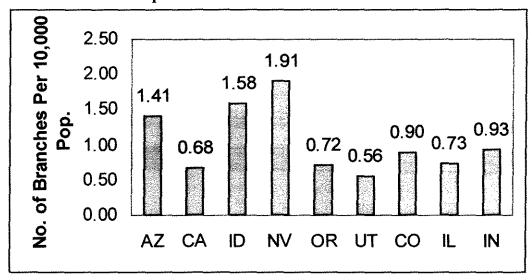


Figure 1: Growth of Check Cashing/Payday Loan Branches in Clark County and the Rest of Nevada

Source: State of Nevada Financial Institutions Division

While the concentration of check cashing and payday loan branches has been increasing throughout the country, it is particularly high in Nevada. There are 1.91 of these branches for every 10,000 people. Figure 2 shows that Nevada has more payday loan stores relative to its population than any neighboring state. There are 1.41 payday lenders per 10,000 population in Arizona, 0.68 in California, 1.58 in Idaho, 0.72 in Oregon and 0.56 in Utah. The concentration of these lenders is also higher in Nevada than in Colorado (0.90), Illinois (0.73), and Indiana (0.93).

Figure 2: Number of Check Cashing/Payday Loan Branches<sup>2</sup> per 10,000 Population in Nevada and Other States



Sources: Arizona State Banking Department; Colorado Office of the Attorney General; Idaho Department of Finance; Indiana Division of Financial Institutions; McDonald and Santana; Nevada Division of Financial Institutions; Oregon Division of Finance and Corporate Securities; Utah Commissioner of Financial Institutions; Feltner and Williams.

Because the concentration of check cashers and payday lenders is so great in Nevada, it is particularly important to assess the industry's impact on communities here. The sections that follow examine the three central controversies over short-term, high interest lending in Nevada: do lenders target low-income and minority consumers; do customers become ensnared in cycles repeat borrowing, and do lenders employ abusive debt collection practices?

<sup>&</sup>lt;sup>2</sup> This graph under-represents the number of short-term, high interest lenders in Nevada because it only includes check cashing/payday loan branches. Short-term, high interest installment lenders were not included because comparable data for the other states were not available.

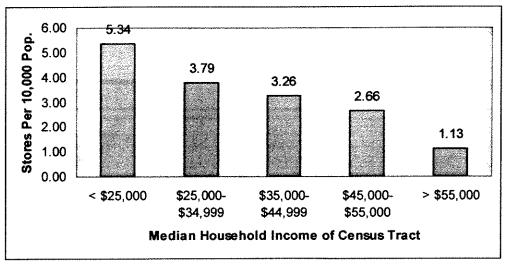
# What is the Customer Base of Short-Term, High Interest Lenders?

Critics of payday loan companies argue that the business specifically targets cash-strapped and minority households. A payday lending business plan leaked to the Consumer Federation of America identifies neighborhoods with many households receiving public assistance as opportune places to locate (Consumer Federation of America 2001). Proponents of the industry flatly deny those claims and counter that their typical customer comes from a household making between \$35,000 and \$45,000 a year (Squires 2003).

The best way to find out who borrows from payday lenders is to analyze data collected from payday loan applications (Illinois Financial Institutions Division; Indiana Financial Institutions Division; Wisconsin Department of Financial Institutions). In the absence of such a comprehensive data set, NFHC examined the geographic distribution of payday loan branches and short-term, high interest installment loan branches to investigate whether they are disproportionately located in census tracts with low median household incomes (see p. 32 for a map of short-term, high interest lenders in Clark County).

NFHC found that statewide, over 60 percent of short-term, high interest loan branches are located in census tracts with low or moderate median household incomes. In Clark County, the relationship between the location of these lenders and low household incomes is even more striking. Figure 3 shows that the concentration of these loan stores is highest in neighborhoods where the median household income is the lowest. In census tracts with a median household income less than \$25,000, there are 5.34 short-term, high interest lenders per 10,000 population. This is almost twice the countywide concentration of 2.89 stores per 10,000 population.

Figure 3: Concentration of Short-Term, High Interest Lenders by Median Income of Census Tract



NFHC's findings generally agree with those of previous studies. Several state regulators have studied payday lenders and their customer base. The Indiana Department of Financial Institutions found that the average income of payday loan customers was \$24,673 a year. This finding was based on the examination of 5,134 customer files and 54,508 loans. The Wisconsin Department of Financial Institutions (2001) examined 321 files at 14 lender branches. The average take-home pay of the borrowers in Wisconsin was \$18,675.<sup>3</sup>

In 1999, the Illinois Department of Financial Institutions collected data from over 600 loan applications completed by payday loan customers. They found the average annual salary to be \$24,104. 40 percent of the customers were men; 60 percent were women. The average age was 36.6 years old. The Woodstock Institute analyzed the Illinois data further and found that 19 percent of the customers made less than \$15,000 a year; 38 percent made between \$15,000 and \$24,999, 31 percent made between \$25,000 and \$39,999; and 12 percent made more than \$40,000 a year.

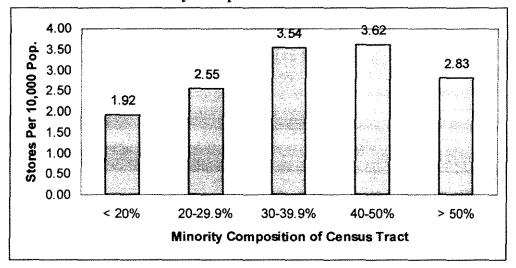
Two economists at the Credit Research Center conducted a nationwide survey of payday loan customers (Elliehausen and Lawrence 2001). They found that 23.1 percent of the respondents came from households making less than \$25,000 a year; 51.5 percent made between \$25,000 and \$50,000 a year and 25.4 percent made more than \$50,000 dollars a year. A little over half (56.5%) of the payday loan customers reported having a credit card, which is significantly less than the adult population overall (72.5%) (Caskey 2002).

NFHC also examined the geographic distribution of short-term, high interest loan branches to see if they predominate in neighborhoods with a high minority composition. Statewide, 55% of these loan stores are located in census tracts with a higher minority composition than the state as a whole.

In Clark County, the concentration of short-term, high interest loan branches is highest in census tracts with a minority composition ranging from 40 to 49.99 percent (Figure 4). Short-term, high interest lenders are not most concentrated in the census tracts with the highest minority composition. Still, the data show that short-term, high interest lenders are disproportionately located in neighborhoods with a minority composition higher than that of the county overall.

<sup>&</sup>lt;sup>3</sup> The results of the nationwide survey and the results of the studies by state regulators are not directly comparable. The nationwide study collected data on *family* income; the studies by state regulators collected data on *individual* income. The studies by state regulators did not collect any data on family size.

Figure 4: Concentration of Short-Term, High Interest Lenders by Minority Composition of Census Tract



While Nevada would benefit from a comprehensive study of short-term loan applications to find out exactly who borrows from short-term cash lenders, the data clearly show that these lenders tend to cluster in census tracts with lower household incomes. The evidence from Nevada is broadly consistent with a nationwide survey of payday loan customers and studies conducted in other states.

# Do Short-Term, High Interest Loans Trap Consumers in Cycles of Repeat Borrowing?

Gail, a mother of three children, took out a short-term, high interest installment loan. She received \$150 cash after signing a promissory note agreeing to repay \$165 four days later. Unable to repay the entire sum in a short period of time, Gail paid \$15 to rollover<sup>4</sup> the loan. She paid \$15 each week for 9 consecutive weeks before defaulting. Although she had paid a total of \$135—almost the entire loan amount—the principal had never been reduced. Four weeks after defaulting, Gail's lender, Lucky Cash 4 U, filed a debt collection suit against her. After charging interest at 2 percent per day upon default and a "wage garnishment" charge of \$1250, the lender was awarded \$1487—more than 9 times the original loan amount. Gail sought help from Clark County Legal Services and was able to vacate the judgment. The suit was settled for \$226.

Consumer advocates use stories like Gail's to indict the short-term, high interest loan industry. They argue that these loans are inherently predatory because they are structured so that clients can get stuck in a cycle of debts. Consumers living from paycheck-to-paycheck are not likely to be able to repay a high interest loan in a short period of two weeks or less. Because the risk of becoming a recurrent borrower is high, consumer advocates argue that states should adopt consumer protection laws that eliminate rollovers.

Industry spokespeople dismiss consumer advocates' claims as anecdotal and object to the elimination of rollovers. They maintain that while the debt cycle is a problem for a small portion of their customers, the vast majority repays on time. The Best Practices of the Community Financial Services Association, the trade association of payday lenders, recommends a limitation of four rollovers.

Several state agencies responsible for the regulation of financial institutions conducted studies of customer files at payday loan branches. These studies suggest that recurrent borrowing is a larger problem than industry lobbyists suggest. The Illinois Financial Institutions Division conducted a survey of payday loan stores in 1999. Examiners visited 60 lenders and compiled data from ten randomly selected customer files from each lender (for a total of 600 files examined). The study found that the average customer made \$24,104 a year and took out 10.93 loans in the twelve months preceding the examination date. In similar studies, the Indiana Financial Institutions Division found an average of 10.19 loans per customer in 1999 and the Wisconsin Department of Financial Institutions found an average of 11.9 loans per customer in 2001.

The North Carolina Commissioner of Banks and the Washington State Financial Institutions Division conducted more comprehensive studies of lending frequencies. The North Carolina study included data on all payday loan transactions in 2000; the Washington study included data on all payday loan transactions made by the four largest payday lenders in the state. The results of these studies are displayed in Table 1 below.

<sup>&</sup>lt;sup>4</sup> The term "rollover" refers to paying the interest or finance charge on a short-term loan to extend it for another term—usually 2 weeks. A related practice, the "back-to-back transaction," involves taking out a new loan to repay an old one. As with a rollover, the borrower still owes the same principal at the end of a back-to-back transaction.

The North Carolina Commissioner of Banks found that almost a third (30.16 percent) of all payday loan borrowers took out more than 10 loans in a single year. Washington state regulators found that almost half (43.87 percent) of all borrowers took out more than 10 loans in a single year. A significant minority of customers in each state took out more than 20 loans in a single year: 7.59 percent (or 32,718 customers) in North Carolina and 8.27 percent (or 16,034 customers) in Washington.

Table 1: Frequency of Borrowing from Payday Lenders in
North Carolina and Washington

North Calonna and washington					
# of Loans Taken Out in a Single Year	No. of Customers in NC	Percent of Customers in NC	No. of Customers in WA	Percent of Customers in WA	
1-5	202,910	47.06	104,630	48.54	
6-10	98,231	22.78	41,932	21.61	
11-15	62,383	14.47	63,265	14.07	
16-20	34,952	8.11	14,483	7.46	
21-25	24,092	5.59	10,464	5.4	
> 25	8,626	2.00	5,570	2.87	

Source: North Carolina Commissioner of Banks; State of Wisconsin Department of Financial Institutions); State of Washington Financial Institutions Division

Caskey (2002) points out that these studies are likely to underestimate the number of loans a typical customer takes out in a given year because they do not account for borrowers taking out loans from different lenders. Moreover, the studies fail to distinguish between recent customers and old customers. The loan file of a new customer whose most recent loan occurred within the last month or two would not have had time to accumulate many loans. When Caskey reanalyzed the Wisconsin data and restricted his analysis to long-term customers, he found that 44 percent had taken out more than twenty loans in a single year. Less than 4 percent had fewer than five loans.

Skillern (2002) examined the payday lending industry in North Carolina. Using data collected by the North Carolina Commissioner of Banks, he quantified rollover and repeat borrowing as a portion of the overall revenue and loan volume of North Carolina payday lenders. He found that payday lenders had a powerful economic incentive to encourage recurrent borrowing. A smaller number of repeat customers generated more revenue for payday lenders than a larger number of occasional borrowers. The 38 percent of all customers who took out between 1 and 3 loans in a year generated 12 percent of total industry revenues. The 18 percent of customers who took out 12 or more loans in a single year generated 40 percent of the industry's revenues.

These studies by economists and regulators in other states belie the claims of payday loan industry lobbyists that repeat borrowing is a rare occurrence. The only way to accurately gauge the extent of repeat borrowing in Nevada would be to conduct a study similar to those completed by state regulators in Illinois, Indiana, Wisconsin, North Carolina and Washington. Considering that short-term, high interest lending is more pervasive in Nevada than in these states, a similar study here seems prudent.

#### Do Payday Lenders Employ Abusive Debt Collection Practices?

If the due date on a payday loan arrives and the client has not come in to rollover the loan, the lender cashes the post-dated check provided by the customer. If the customer's account contains sufficient funds, the loan is repaid and the transaction is complete. If the check is returned for insufficient funds, the lender contacts the customer to arrange repayment as promptly as possible. If the loan remains unpaid, some lenders write it off as uncollectible. Others file debt collection cases against their delinquent customers.

Consumer advocates have protested that many payday lenders engage in abusive debt collection practices. These practices include suing their customers for treble damages and threatening criminal prosecution if the loans are not repaid (Consumer Federation of America 2001; Johnson 2001). Some lenders have also threatened borrowers with foreclosure (Johnson 2001).

NFHC investigated the debt collection practices of local payday lenders and short-term installment lenders. It would be impossible to investigate the debt collection practices of every short-term lender in Clark County, so NFHC selected five payday lenders and four short-term installment lenders known to file debt collection cases. The payday lenders studied were Check City, Rapid Cash, Cool Cash, Cash Out and Easy Cash. The installment lenders studied were Your Credit, Inc., Budget Loans, Gentry Finance and Lucky Cash 4 U.

Debt collection suits in Las Vegas are filed with the Justice Court. The Civil Records Division of the Justice Court pulled 15 case files for each lender. From each file, NFHC colleted data about: the original loan (loan amount, finance charge, APR, and loan term); the amount the lender sought to collect on top of the original loan (returned-check fees, late fees, treble damages, suit costs, attorney's fees); and the outcome of the case (Had a judgment been issued? Had the judgment been satisfied? Had a writ of execution garnishing the defendant's wages been issued?).

NFHC restricted its examination to files that contained all of the necessary information. Files that contained a complaint only were discarded. There were 9 complete files for Check City, 10 for Cool Cash, 11 for Rapid Cash, and 5 for Easy Cash. There were only 3 complete files for Cash Out, so the results of the examination of these files have not been included. There were 13 complete files for Your Credit, Inc., 10 for Budget Loans, 10 for Gentry Finance, and 10 for Lucky Cash 4 U. The total number of complete files included was 78. Table 2 summarizes NFHC's findings for each lender.

Check City. For the 9 debt collection cases filed by Check City, the typical loan amount was \$250 with a finance charge of \$43 (392.38% APR). In addition to the amount of the original loan and two \$25 returned-check fees, Check City sought "late charges" ranging from \$30 to \$240. Although the contract signed by Check City's customers does not specify how the amount of the "late charges" is calculated, Check City appears to charge \$30 for every \$100 borrowed.

Rapid Cash and Easy Cash. Rapid Cash and Easy Cash are separate companies, but their debt collection practices are similar. The typical loan amount for Rapid Cash was \$462.50; for Easy Cash it was \$250. The typical finance charges at Rapid Cash and Easy Cash were \$75 (495% APR) and \$50 (730% APR), respectively. Rapid Cash and Easy Cash did not impose late charges as Check City did. Instead, they sued for treble damages under NRS 41.620.

NRS 41.620 enables merchants to collect three times the amount of a check returned for insufficient funds, up to \$500. It is intended to deter people from committing fraud by issuing checks that they know will bounce. The statute that authorizes check-cashing and payday lending, however, limits the fees lenders can collect on returned checks and precludes the use of 41.620 (NRS 604.162). Moreover, in July of 2002, the Commissioner of Nevada Financial Institutions Division issued a memo explicitly prohibiting the use of NRS 41.620 by payday lenders (Walsahw 2002).

Despite FID's prohibition, NFHC found that Rapid Cash, Easy Cash and Cool Cash regularly sued for treble damages under NRS 41.620. This allowed them to collect \$500 on top of the original loan amount and returned-check fees, which is substantially more than the typical late charge of \$120 at Check City.

Cool Cash. NFHC examined 10 cases filed by Cool Cash, Inc. The typical loan provided by the company was \$500. The median finance charge was \$105 and the median APR was 359.12%. Like Rapid Cash and Easy Cash, Cool Cash did not impose late charges but instead sued for treble damages under NRS 41.620. Unlike Rapid Cash and Easy Cash, however, Cool Cash required its customers to write a separate check for every \$100 borrowed. This allowed Cool Cash to circumvent the \$500 cap in NRS 41.620.

For example, in Case # 04C-003038, the defendant borrowed \$300. He wrote three checks, each for \$130 (there was a finance charge of \$90). When all three checks bounced, Cool Cash sued for the sum of three times the original amount of each check, or \$1170 (\$390+\$390+\$390=\$1170). Had the defendant written one check for \$300, Cool Cash would have been able to sue for only \$500 in damages under NRS 41.620. The median amount Cool Cash sued for under NRS 41.620 was \$1017.50, which is substantially more than the typical late charges imposed by Check City and the damages sued for by Rapid Cash and Easy Cash.

Table 2: Late Fees and Damages Sought In Debt Collection Suits

Table 2. Late 1 ces and Damages Sought in Debt Concetton Suits						
Lender	Median	Median Fin.	Median	Median	Median	
(Type)	Loan	Chg.	APR	Late Fees	"Damages"	
	Amt.					
Check City	\$400	\$53	391.07%	\$120	0	
(Payday)						
Rapid Cash	\$462.50	\$75	\$421.41%	0	\$500	
(Payday)					And the second s	
Cool Cash	\$500	\$105	359.12	0	\$1017.50	
(Payday)						
Easy Cash	\$250	\$50	521.43%	0	\$500	
(Payday)					1100	
Your Credit	\$100	\$31.12	242.02	\$120	0	
(Installment)				(		
Budget Loans	\$250	\$40	521.43%	\$1096.52	0	
(Installment)		ļ				
Gentry Finance	\$200	\$92.40	216.74%	\$120	0	
(Installment)						
Lucky Cash 4	\$300	\$60	521%	\$904	0	
U (Installment)						

To assess whether the payday lenders' debt collection practices were abusive, NFHC compared the total amount to be paid by the borrower (including suit costs and attorney's fees) with the original loan amount. This provides a measure of how costly debt collection suits are to payday loan customers.<sup>5</sup> The results of these calculations are summarized in Table 3.

<sup>&</sup>lt;sup>5</sup> Actually, this method is likely to underestimate the total cost to the borrower because it does not account for the number of finance charges the customer paid to rollover the loan before going into default.

Table 3: Amounts Awarded to Lenders and Total Amounts Owed by Borrowers in Debt Collection Suits

Total Amounts Owed by Bollowers in Debt Concern Suits						
Lender (Type)	Median Amount Awarded	Median Total Judgment	Amt. In Total <u>Judgment to</u> Original Loan  Amt.			
Check City (Payday)	\$605	\$829	2.14			
Rapid Cash (Payday)	\$1025	\$1279	2.66			
Easy Cash (Payday)	\$825	987.82	3.95			
Cool Cash (Payday)	\$1687.50	\$1922.38	5.28			
Gentry Finance (Installment)	\$311.76	\$390.12	2.56			
Your Credit (Installment)	\$251.12	\$390.12	3.37			
Lucky Cash 4 U (Installment)	\$1204	\$1499	5.27			
Budget Loans (Installment)	\$1095.71	\$1461	6.60			

By this measure, Cool Cash was the most abusive of the payday lenders studied. The amount owed by the typical borrower sued by Cool Cash was more than five times the amount of the original loan. For example, in Case Number 04C-004278, the customer initially borrowed \$200. At the end of the debt collection case, the customer owed \$1134.11, including suit costs and attorney's fees. On this \$200 loan, Cool Cash netted \$780<sup>6</sup> after recovering the original loan amount and paying the suit costs and attorneys fees.

Check City, in contrast, was the least abusive of the payday lenders studied. The typical Check City customer had to pay 2.14 times the amount of the original loan. For example, in Case Number 04C-001583, the customer initially borrowed \$250. At the end of the debt collection case, the customer owed \$471, including suit costs and attorney's fees. On this \$200 loan, Check City netted \$119 after recovering the original loan amount and paying the suit costs and attorney's fees. Although Check City was the least abusive by this measure, the debt collection suit is still costly for the borrower.

<sup>&</sup>lt;sup>6</sup> The \$780 figure does not represent pure profit. The amount of the \$780 that goes to payroll and administrative costs is unknown.

Installment loan companies that provide short-term, high interest loans are not licensed under the same chapter of Nevada Revised Statutes under which check cashing and payday lending companies are registered.<sup>7</sup> However, NFHC's analysis of debt collection cases indicates that installment loan companies offer short-term loans with amounts, maturities and interest rates comparable to those of payday loan companies (Table 2). Installment loan companies also employ similar debt collection practices.

**Your Credit, Inc.** For the 13 debt collection cases filed by Your Credit, the typical loan amount was \$100, and the typical finance charge was \$31.12 (242.02% APR) (Table 2). In addition to the amount of the original loan, Your Credit sought a "late charge" ranging from \$10.38 to \$160.00.

**Budget Loans.** For the 10 debt collection cases filed by Budget Loans, the typical loan amount was \$250, the typical finance charge was \$40.00 (521.43% APR), and the typical maturity was 14 days (Table 1). In addition to the amount of the original loan, Budget Loans sought a "penalty" ranging from \$375 to \$838.44 and "accrued interest" ranging from \$127 to \$949. Budget Loans would also offer credits to its customers, reducing the amount owed by a marginal amount.

Lucky Cash 4 U. For the 10 debt collection cases filed by Lucky Cash 4 U, the typical loan amount was \$300, the typical finance charge was \$60.00 (521.43% APR), and the typical maturity was 10 days (Table 1). In addition to the amount of the original loan, Lucky Cash 4 U sought "late fees," "accrued costs," "delinquency costs," and "administrative costs" from the borrower. The average sum of these charges was \$1119.13 on top of the initial loan amount.

Gentry Finance. The loans provided by Gentry Finance are structured differently than the loans provided by most payday lenders and short-term, installment lenders. Instead of having to repay the entire loan amount and finance charge on their next payday, borrowers repay the loan and finance charge in a series of bi-weekly installments. Of the lenders we examined, Gentry Finance has the highest finance charges in absolute terms but the lowest charges when expressed as APR's.

For the 10 debt collection cases filed by Gentry Finance, the typical loan amount was \$200 with a finance charge of \$92.40 (216.74% APR) and a maturity of 16 weeks (Table 2). In addition to the amount of the original loan, Gentry Finance sought "late charges" ranging from \$20 to \$120.

<sup>&</sup>lt;sup>7</sup> Check Cashers and Payday Lenders are registered under NRS Chapter 604. Installment lenders are licensed under NRS Chapter 675.

To assess whether the installment lenders' debt collection practices were abusive, NFHC compared the total amount to be paid by the borrower (including suit costs and attorney's fees) with the original loan amount, as it did for payday lenders (Table 3). By this measure, Budget Loans was the most abusive of both the payday and installment lenders studied. The amount owed by the typical borrower sued by Budget Loans was almost seven times the amount of the original loan. Gentry Finance, in contrast, was the least abusive of both the payday lenders and the installment lenders studied. Gentry finance was typically awarded less than twice the original loan amount. The amount owed by the typical borrower sued by Gentry Finance was a little over twice the original loan amount.

The findings of NFHC's study of payday loan companies and installment loan companies that offer short-term, high interest loans complement a study of the debt collection practices of Americash, a payday lender in Illinois (Monsignor John Egan Campaign 2004). Researchers found that the average APR of Americash's loan products was 573.18%. The average award in a debt collection case was nearly triple the average original loan amount. The researchers looked at every debt collection case filed by Americash in 2002 and 2003. They found that the borrower's wages were garnished in 97.8% of the cases in 2002 and 98.5% of the cases in 2003.

Installment loan companies in Nevada offer short-term, high interest loans that are structured like payday loans. They also employ abusive practices to collect on delinquent loans. These findings suggest that any future regulation of the payday loan industry should also apply to installment loan companies that offer short-term, high interest loans.

### Conclusions and Recommendations for Consumer Protections

The controversy over short-term, high interest lending in Nevada has centered on three major issues: (1) who borrows from payday lenders? (2) Do borrowers become stuck in cycles of chronic, repeat borrowing? And, (3) do lenders employ abusive debt collection practices? The answers to these questions can help craft legislation containing appropriate consumer protections.

NFHC's study of the geography of payday lending in Nevada and Clark County reveals that short-term, high interest lenders are more highly concentrated in low-income census tracts. These findings are consistent with nationwide surveys and studies in other states that find the typical payday loan customer to be of modest means. Low-income customers living paycheck-to-paycheck have difficulty repaying a high interest loan in a short, two-week period. This increases the likelihood of recurrent borrowing. Studies by state regulators have shown that cycles of repeat borrowing are a problem for a significant number of payday loan customers (Illinois Financial Institutions Division; Indiana Financial Institutions Division; Wisconsin Financial Institutions Division 2001; North Carolina Commissioner of Banks; Stegman and Ferris 2003). Legislative action can take steps to can address this problem.

- 1. Require lenders to allow partial payments. Short-term, high interest lenders should be required to accept partial payments in any amount without charge.
- 2. Prohibit rollovers and require a repayment plan. Rather than allowing borrowers to make a series of interest-only payments that do not reduce the loan principal, lenders should establish installment repayment plans for borrowers who cannot repay the full amount on the due date.
- 3. Prohibit lending to customers with two or more outstanding loans. Several states require lenders to consult a database that tracks a customer's outstanding loans. Such a database would be necessary in Nevada as well.
- 4. Prohibit loans of more than ¼ of a borrower's net monthly income.

When borrowers default on their short-term, high interest loans, some lenders file debt collection suits with the Las Vegas Justice Court. NFHC's examination of debt collection suits revealed that these lenders employ abusive collection practices. Some lenders add exorbitant "late charges" to the loan principal. Others sue their customers for damages under NRS 41.620. Borrowers with a suit filed against them end up paying anywhere from twice the original loan amount to more than six times the original loan amount. Legislative action can take steps to prohibit abusive debt collection practices as well.

In debt collection cases, lenders should be limited to recouping the principal, a returned check fee (if it was a deferred deposit transaction), the suit costs and an attorney's fee. Any additional fees are excessive and abusive because lenders already compensate for the risk of default by charging high interest rates up front.

Though legislative action is an important step towards reducing abuses, the prolific growth of the payday loan industry makes it difficult for state regulators to adequately enforce the statutes governing payday lending. For example, some lenders regularly sue their customers for treble damages even though the Nevada Financial Institutions Division explicitly prohibits this practice (Walsahw 2002). Borrowers must be able to pursue a private right of action against a lender who violates Nevada law.

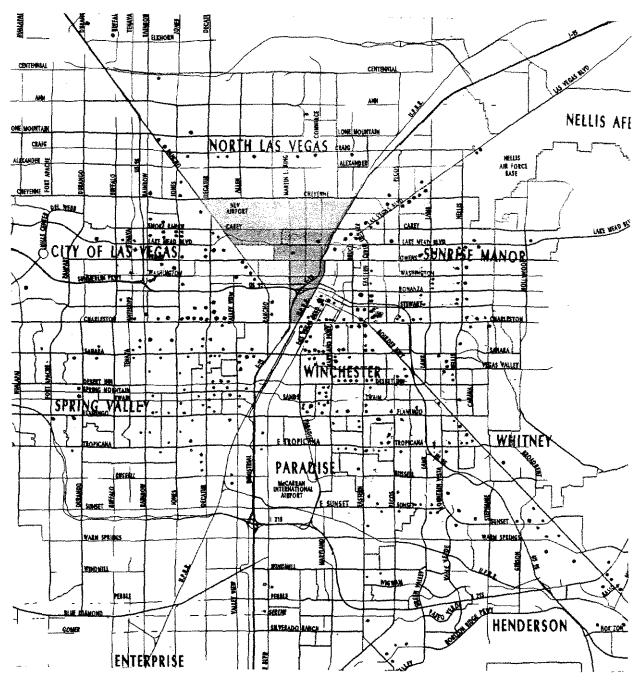
Removing a borrower's private right of action is not a rare practice among short-term, high interest lenders. The loan contracts of at least 5 of the lenders in NFHC's study of Justice Court documents included an arbitration clause waiving the borrower's right to sue the lender. This is another practice that legislative action ought to prohibit.

Currently, payday lenders and short-term installment lenders are covered by different chapters of Nevada law. As the analysis of court documents revealed, however, they offer comparable products and employ similar, abusive debt collection practices. It is important that the consumer protections discussed above apply to both payday and short-term, high interest installment loans. This could be accomplished by inserting the protections into both chapters of Nevada law or by consolidating all short-term, high interest loans into a single chapter. Lenders in other states have proved adept at evading consumer protection statutes (Feltner and Williams 2004; Morstad 2001). If consumer protections in Nevada are not applied to both payday loans and short-term installment loans, lenders will just adopt the loan product with the fewest protections.

Consumer advocates have documented how payday lenders in states with comprehensive payday lending statutes partner with out-of-state banks to circumvent consumer protections (Consumer Federation of America 2004; National Consumer Law Center). To prevent Nevada lenders from doing the same, consumer protections must apply to lenders who make the loans themselves and to lenders who act as agents for a federally or state-chartered bank, thrift, savings association or credit union.

This study has documented abusive practices in the Nevada payday loan industry. Increasing consumer protections is prudent public policy. If comprehensive consumer protections are not adopted in Nevada, the abuses documented in this study will only continue.

# Map of Short-Term, High Interest Lender Branches in Clark County



Location of Short-Term, High Interest Lending Branches In Clark County

Ace America's Cash Express ◆
Check City ◆ Budget Loans ◆

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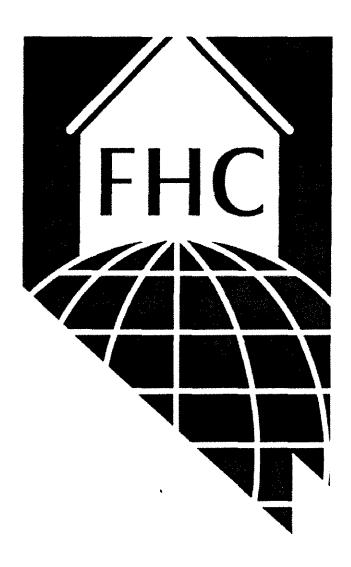
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### **Acknowledgements**

Nevada Fair Housing Center, Inc. is grateful to the people that contributed to this study. Martin Lotz and the staff of the Las Vegas Justice Court Civil Records Division generously provided access to debt collection cases filed in Justice Court. Heather Brannagan of Clark County Legal Services provided insight into the abusive debt collection practices of payday lenders. Barbara Buckley, Esq. and Dan Wulz, Esq. of Clark County Legal Services gave invaluable feedback on a previous draft of this study. However, the views expressed in this paper are those of Nevada Fair Housing Center, Inc.

## About Nevada Fair Housing Center, Inc.

Nevada Fair Housing Center, Inc. (NFHC) enforces the Fair Housing Act, protects consumers from predatory lending and administers financial literacy, asset-building, and first-time home-buyer programs. Through programs that ensure equal access to capital and credit, NFHC supports neighborhood revitalization. NFHC also works with local municipalities to implement long range plans to affirmatively further fair housing.



Good afternoon, my name is Azucena Valladolid. I am Director of Counseling for Consumer Credit Counseling Service, a not-for-profit United Way organization serving residents of the State of Nevada for over 30 years. CCCS provides basic financial and asset building services including down-payment assistance, IDA accounts, establishment of checking and savings accounts, income tax preparation, financial literacy, financial counseling, mortgage default/delinquency counseling and debt management and repayment. We provide financial counseling, face-to-face, to over 650 individuals and families each month and it is these clients and the disturbing trends being experienced I would like to briefly speak about today.

As you are aware, the payday and small loan industry has grown incredibly the last few years and we see the affects on a daily basis with consumers seeking solutions (other than bankruptcy) for their indebtedness. Obligations to payday or small loan companies added to an already over-burdened consumer results in a downward financial spiral. It also seems evident marketing by the industry is directed to minorities, low to moderate-income individuals, and seniors. Spanish speaking consumers sign documents in English, knowing only what they are told, which may very well not be the same thing.

In March 2005, our agency, on a statewide basis, counseled 660 unduplicated individuals/families. Of those, **17.4% owed one or more payday loans**. These consumers were obliqued to from **one to seventeen** different

ASSEMBLY COMMERCE & LABOR

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payday/small loans and, in over 95% of the clients, this debt was in addition to other consumer debt (credit card, retail, etc.).

I spoke earlier of seniors and will provide an example which is, unfortunately, not rare. A 71-year-old gentleman came in for assistance. His total net monthly income is \$1,000.25 from social security. He owed 15 payday and four small loan companies – 19 creditors with monthly payments totaling \$3,627. This started with one loan of \$100.00. His social security check arrives on the 3<sup>rd</sup> of each month. On the 16<sup>th</sup> he borrowed \$100, to be repaid on the 30<sup>th</sup>. Unfortunately, he had no income until the 3<sup>rd</sup> so when the loan became due, he borrowed from another payday company to pay the interest on the first....and on and on and on, resulting in almost \$4,000 in debt. Moreover, this amount did not reflect costs associated with the legal action that was being processed. A Spanish-speaking client enlisted our assistance to repay his 6 payday loans. On January 25, 2005 One of the companies responded in writing to our agency, accepting the proposed payment of \$67 on a \$400 balance. On February 26, 2005, a lawsuit was filed for treble damages, resulting in a demand for \$1,978.08 plus 15% interest per two weeks. All this for a \$400 debt the company agreed to accept payments on.

The examples could continue, as we see them daily. Consumers are being exploited. Being indebted to 19 creditors as a 71-year old with no possible way to repay is exploitation. Owing \$400 and liquidating the debt as agreed upon by the payday loan company only to be sued for almost \$2,000 is exploitation. I am

asking you consider the proposed legislation to provide protection for the residents of Nevada. Thank you for allowing me to speak.



#### **Testimony Before**

#### The Committee On Commerce And Labor

#### **Payday Lending**

Nevada Fair Housing Center appreciates the opportunity to present this statement to the Nevada State Assembly Committee on Commerce and Labor. We offer this testimony in strong support of A.B. 384, which increases consumer protections for borrowers of short-term, high interest loans.

Nevada Fair Housing Center, Inc. enforces the Fair Housing Act, protects consumers from predatory mortgage lending and administers financial literacy and first-time home-buyer programs. Through programs that promote equal access to capital and credit, NFHC supports neighborhood revitalization and community economic development.

As part of our efforts to ensure that low-income neighborhoods can access capital and credit on fair terms, we conducted a study of payday lenders and other short-term, high interest cash lenders in Nevada. Our findings can help craft legislation that includes appropriate consumer protections.

Short-term, high interest lenders make money in two ways: on the front-end of the transaction in the form of finance charges and interest and on the back-end of the transaction in the form of late fees and rollovers. We are mainly concerned with abusive practices on the back end.

#### **Abusive Debt Collection Practices**

When a short-term, high interest loan goes unpaid, some lenders file debt collection suits with the Las Vegas Justice Court. Lenders are certainly entitled to recoup the amount of money they originally lent. Our study, however, documents a number of abusive debt collection practices that lenders use to collect sums well in excess of the original loan amount.

We investigated the debt collection practices of 9 short-term, high interest installment lenders. Some lenders add exorbitant late charges to their debt collection suits. Others sue their customers for treble damages under NRS 41.620.

NRS 41.620 enables merchants to collect three times the amount of a check returned for insufficient funds, up to \$500. It is intended to deter check-fraud. It is not intended to allow unscrupulous lenders to pile damages on to their debt collection suits. In July of 2002, the Commissioner of Nevada Financial Institutions Division issued a memo explicitly prohibiting the use of NRS 41.620 by payday lenders (Walsahw 2002).

Despite this prohibition, our study found that some lenders <sup>1</sup> regularly sue for treble damages under NRS 41.620. Moreover, they require borrowers to write multiple checks for a single transaction, allowing them to circumvent the \$500 limit.

For example, in one case we examined (no. 04C-003038), the customer borrowed \$300. He wrote three checks, each for \$130 (there was a finance charge of \$90). When all three checks were returned for insufficient funds, the lender<sup>2</sup> sued for treble damages on each check, or for \$1170 (\$390+\$390+\$390=\$1170). Had the customer written one check for \$300, the lender would have been able to sue for only \$500 in damages. In this case, the court ordered the borrower to pay \$1832, including court costs and attorney's fees. He had repaid \$1728 at the time of our examination. The court had issued a writ of execution garnishing his wages for the remainder.

Our findings suggest that such examples are not rare. For the most abusive lenders in our study,<sup>3</sup> the typical borrowers ended up paying a sum more than five or six times the original loan amount.

A.B. 384 takes important steps to reign in these abusive debt collection practices. Specifically, it:

- Clearly states what fees and rate of interest can be charged on delinquent accounts;
- Explicitly prohibits the use of NRS 41.620 by deferred-deposit and payday lenders:
- Prohibits lenders from making multiple loans to one customer at a single time;
   and
- Prohibits lenders from requiring borrowers to write multiple checks for a single loan.

#### The issue of rollovers

The second issue we're concerned with is rollovers. The term "rollover" refers to paying just the interest or finance charge on a short-term loan to extend it for another term—usually 2 weeks. Some customers pay to rollover their loans many times but never reduce the loan principal.

Consumer advocates argue that payday loans are structured to encourage such cycles of repeat borrowing. Payday lenders, on the other hand, insist that only a very small percentage of customers get stuck on the debt treadmill.

Although we lack data specific to Nevada on borrowing frequency, we reviewed a

<sup>&</sup>lt;sup>1</sup> Rapid Cash, Easy Cash and Cool Cash

<sup>&</sup>lt;sup>2</sup> Cool Cash

<sup>&</sup>lt;sup>3</sup> The typical Budget Loans customer ended up paying 6.60 times the original loan mount; the typical Cool Cash customer ended up paying 5.28 times the original loan amount.

number of studies conducted by regulators in other states. State regulators in Illinois, Indiana and Wisconsin found that the typical customer took out between 10 and 12 payday loans a year. The North Carolina Commissioner of Banks and the Washington State Financial Institutions Division found that a significant minority of customers in each state took out more than 20 loans in a single year: over 7 percent (32,718 customers) did so in North Carolina and over 8 percent (16,034 customers) did so in Washington.

A study based on data collected by the North Carolina Commissioner of Banks found that payday lenders have a strong economic incentive to encourage recurrent borrowing. A smaller number of repeat customers generated far more revenue for payday lenders than a larger number of occasional borrowers.<sup>4</sup>

These studies show that recurrent borrowing is a problem that warrants the attention of policymakers. AB 384 would help address this problem by:

- Prohibiting rollovers and requiring a repayment plan upon default;
- Prohibiting loans greater than ¼ of a borrower's expected monthly gross income;
- Prohibiting lenders from making loans to customers with loans already outstanding;
- Prohibiting back-to-back transactions;
- · Requiring lenders to accept partial payments in any amount at no charge; and
- Requiring lenders to provide customers with copies of the loan agreement and the repayment schedule.

The issues of rollovers, late charges, and treble damages are highly contentious ones. The lenders will argue that prohibiting rollovers and limiting late charges and damages will remove the economic incentive for borrowers to repay on time. They're really trying to protect their own economic incentive to encourage cycles of repeat borrowing and charge abusive late fees.

It is possible to preserve the borrower's incentive to repay while putting a stop to serial rollovers and abusive late fees. AB 384 does just that.

Our study documented abusive practices in the Nevada payday loan industry. Increasing consumer protections is prudent public policy. If comprehensive consumer protections are not adopted in Nevada, the abuses documented in our study will only continue.

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<sup>&</sup>lt;sup>4</sup> The 38 percent of all customers who took out between 1 and 3 loans in a year generated 12 percent of total industry revenues, or \$15 million. The 18 percent of customers who took out 12 or more loans in a single year generated 40 percent of total industry revenues, or \$49 million. From Skillern, Peter "Small Loans, Big Bucks: An Analysis of the Payday Lending Industry in North Carolina." Community Reinvestment Association of North Carolina, available at: <a href="http://www.cra-nc.org/small%20loans%20big%20bucks.pdf">http://www.cra-nc.org/small%20loans%20big%20bucks.pdf</a>.

# MINUTES OF THE MEETING OF THE ASSEMBLY COMMITTEE ON COMMERCE AND LABOR

# Seventy-Third Session April 13, 2005

The Committee on Commerce and Labor was called to order at 12:26 p.m., on Wednesday, April 13, 2005. Chairwoman Barbara Buckley presided in Room 4100 of the Legislative Building, Carson City, Nevada, and, via simultaneous videoconference, in Room 4401 of the Grant Sawyer State Office Building, Las Vegas, Nevada. Exhibit A is the Agenda. All exhibits are available and on file at the Research Library of the Legislative Counsel Bureau.

#### **COMMITTEE MEMBERS PRESENT:**

Ms. Barbara Buckley, Chairwoman

Mr. John Oceguera, Vice Chairman

Ms. Francis Allen

Mr. Bernie Anderson

Mr. Morse Arberry Jr.

Mr. Marcus Conklin

Mrs. Heidi S. Gansert

Ms. Chris Giunchigliani

Mr. Lynn Hettrick

Ms. Kathy McClain

Mr. David Parks

Mr. Richard Perkins

Mr. Bob Seale

Mr. Rod Sherer

#### **COMMITTEE MEMBERS ABSENT:**

None

#### **GUEST LEGISLATORS PRESENT:**

Assemblywoman Sheila Leslie, Assembly District No. 27, Washoe County

Assemblyman John Marvel, Assembly District No. 32, Humboldt County, Lander County, and Washoe County

#### Assemblywoman Giunchigliani:

I like the idea. It has become the new trend and I think there need to be some protections out there. I did not get the letter. I wouldn't mind doing an amend and do pass. If we have to have a subsequent change or correction, at least this moves it further.

#### **Chairwoman Buckley:**

We could get copies of the emails and letters to Assemblywoman Weber now and copy them for every Committee member, then take it up later. We don't have to rush it. We should allow people to look at it all, and make sure the sponsor has it as well.

#### **Assemblyman Hettrick:**

My wife had the permanent cosmetics done. I think it is a good thing to do something, because what they made her sign off on was worse than a surgical procedure, as far as the risk. I think we ought to have people who are qualified doing it. I think it is reasonable to proceed with something here. I would be in support of that.

#### Chairwoman Buckley:

Let's do that. Let's get the copies to everybody and then we will bring it back.

We will take A.B. 384 next.

<u>Assembly Bill 384:</u> Makes various changes relating to certain short-term, high-interest loans. (BDR 52-806)

#### Diane Thornton, Committee Policy Analyst:

[Submitted Exhibit K.] A.B. 384 was sponsored by Assemblywoman Buckley and was heard on April 6, 2005. This bill establishes uniform standards and procedures for the licensing and regulation of check-cashing services, deferred deposit services, payday loan services, and title loan services. The bill provides consumer protections including regulating customer repayment and default of these loans and requiring that the loan establishments comply with the federal Fair Debt Collection Practices Act [15 U.S.C. 1692]. The measure also provides remedies and administrative penalties. Behind Tab F is a mock-up of the amendment (Exhibit L) proposed by Assemblywoman Buckley.

Assembly Committee on Commerce and Labor April 13, 2005 Page 15

#### **Chairwoman Buckley:**

I am continuing to work with consumer advocates and the industry. We are taking great care. If the Committee is willing to do an amend and do pass, I will bring the final amendment back to the Committee to allow us to continue to do some technical tweaking and further tightening of the language.

#### **Assemblyman Anderson:**

I see the need for legislation in this area.

ASSEMBLYMAN ANDERSON MOVED TO AMEND AND DO PASS ASSEMBLY BILL 384.

ASSEMBLYMAN CONKLIN SECONDED THE MOTION.

#### **Assemblyman Seale:**

Weren't there several bills in this same vein?

#### **Chairwoman Buckley:**

Yes, the other one was  $\underline{A.B. 340}$ , sponsored by Assemblywoman Giunchigliani. She indicated that she is still amending it and it wasn't ready for work session yet. It does not conflict. None of the provisions are in the same statute numbers, even though it does deal with the same subject.

#### **Assemblyman Hettrick:**

I will vote for this on the basis of what we have done. I have to indicate that I do have a concern. In Section 14, line 11, I know the fees always seem exorbitant, but 40 percent, calculated on an annual basis, will be so de minimis as to eliminate the industry entirely. I am concerned that number may be too low. I think the general direction of the bill is good.

#### Chairwoman Buckley:

Section 14 defines short-term loans as being subject to this chapter. Short-term loan is defined as anyone who charges more than a 40 percent APR [annual percentage rate]. The bill still allows them under this chapter to charge a higher interest rate. That is not the cap section. The way it was structured, everything had to be redefined.

#### **Assemblywoman Gansert:**

I didn't see a cap section. Is there a cap section?

Assembly Committee on Commerce and Labor April 13, 2005 Page 16

#### Chairwoman Buckley:

Yes, the cap section is on page 15, Section 32.7. It states that a licensee may collect only the following amounts:

- 1. The principal amount of the loan.
- 2. The interest rate as disclosed on the federal truth and lending statement.
- 3. After the date of default, as defined by the bill, prime plus 10.
- 4. An insufficient fund fee.

In paragraph 2, it says that you may not charge the customer any other fees or cost. We are still working on that language because we want to make it crystal clear since the industry is very clever. The limitation upon default of prime plus 10 is in current law, NRS [Nevada Revised Statutes] 604. What we are really trying to tighten up here is, you get your contract amount, you get your interest rate in the contract up to default, upon default you get prime plus 10 for a period not to exceed 3 months, you get the bad check fee, and that is it. Collection charges of \$2,000 for a \$200 loan would be eliminated. That would be the heart of the bill. We will make that very clear for legislative history in case this is challenged. That is the intent.

THE MOTION CARRIED. (Assemblyman Arberry and Assemblyman Parks were not present for the vote.)

# Assembly Bill 437: Revises provisions governing manufactured home parks. (BDR 10-1027)

#### **Diane Thornton, Committee Policy Analyst:**

[Submitted Exhibit M.] A.B. 437 was sponsored by the Committee on Commerce and Labor, and was heard April 1, 2005. This bill revises several provisions regarding manufactured home parks. The landlord of a manufactured home park is required to post a copy of the utility bill for the park if the utility bill is for multiple tenants. The bill revises which representative must meet with the tenants upon receiving a request to hear any complaints or suggestions. The bill also revises the provisions governing the closure of a manufactured home park and revises the provisions regarding the limited dealer's license.

Behind Tab G is an amendment (<u>Exhibit N</u>) proposed by Joe Guild from the Manufactured Home Community Owners. This amendment has four sections to it. The first two sections deal with who should meet with the tenants. In Section 3, sub 3, page 3, "managing" is deleted; "with working knowledge of

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This information is supplied as an informational service only and should not be relied upon as an official record.

Original exhibits are on file at the Legislative Counsel Bureau Research Library in Carson City.

Contact the Library at (775) 684-6827 or library@lcb.state.nv.us.

The following measure may be considered for action by the Assembly Committee on Commerce and Labor during today's work session:

☐ ASSEMBLY BILL 384

Makes various changes relating to certain short-term, high-interest loans. (BDR 52-806)

Sponsored By: Assemblywoman Buckley

Date Heard: April 6, 2005

#### Discussion

This bill establishes uniform standards and procedures for the licensing and regulation of check-cashing services, deferred deposit services, payday loan services and title loan services. The bill provides consumer protections including regulating customer repayment and default of these loans and requiring that the loan establishments comply with the federal Fair Debt Collection Practices Act. The measure also provides remedies and administrative penalties.

#### Proposed Conceptual Amendment(s)

Behind **Tab** F is a mock up of the amendment proposed by Assemblywoman Buckley.

ASSEMBLY COMMERCE & LABOR
DATE: 4/13 EXHIBIT K PAGE J OF J
SUBMITTED BY: 112 THORN TO THE

# PROPOSED AMENDMENT TO ASSEMBLY BILL NO. 384

PREPARED FOR THE ASSEMBLY COMMITTEE ON COMMERCE AND LABOR APRIL 11, 2005

#### PREPARED BY THE LEGAL DIVISION

NOTE: THIS DOCUMENT SHOWS PROPOSED AMENDMENTS IN CONCEPTUAL FORM. THE LANGUAGE AND ITS PLACEMENT IN THE OFFICIAL AMENDMENT MAY DIFFER.

EXPLANATION: Matter in (1) blue bold italics is new language in the original bill; (2) green bold italic underlining is new language proposed in this amendment; (3) red strikethrough is deleted language in the original bill; (4) green bold double strikethrough is language proposed to be deleted in this amendment and (5) green bold dashed underlining is deleted language in the original bill that is proposed to be retained in this amendment.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** Title 52 of NRS is hereby amended by adding thereto a new chapter to consist of the provisions set forth as sections 2 to 86, inclusive, of this act.
- Sec. 2. As used in this chapter, unless the context otherwise requires, the words and terms defined in sections 3 to 17, inclusive, of this act have the meanings ascribed to them in those sections.
- Sec. 3. "Cashing" means providing currency or a negotiable instrument in exchange for a check.
  - Sec. 4. 1. "Check" means:
- (a) A draft, other than a documentary draft, payable on demand and drawn on a bank; or
  - (b) A cashier's check or teller's check.
- 2. An instrument may be a check even though it is described on its face by another term, such as "money order."
- Sec. 5. "Check-cashing service" means any licensee engaged in the business of cashing checks for a fee, service charge or other

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- Sec. 6. "Commissioner" means the Commissioner of Financial Institutions.
- Sec. 7. "Customer" means any person who receives or attempts to receive check-cashing services, deferred deposit loan services, payday short-term loan services or title loan services from a licensee.
- Sec. 8. "Default" means the failure of a customer to pay a loan in compliance with full when required by the terms in of a lawful loan agreement, or any extension thereof. The date of a default must be determined in the manner set forth in section 17.3 of this act.
- Sec. 9. "Deferred deposit loan" means a transaction in which, pursuant to a written agreement:
  - 1. A customer tenders to a licensee:
  - (a) A personal check drawn upon the account of the customer; or
- (b) Written authorization for an electronic transfer of money for a specified amount from the account of the customer; and
  - 2. The licensee:

- (a) Provides to the customer an amount of money that is equal to the face value of the check or the amount specified in the written authorization for an electronic transfer of money, less any fee charged for the transaction; and
- (b) Agrees, for a specified period, not to cash the check or execute the electronic transfer of money for the amount specified in the written authorization.
- Sec. 10. "Deferred deposit loan service" means any licensee engaged in the business of making deferred deposit loans for a fee, service charge or other consideration.
- Sec. 11. "Electronic transfer of money" means any transfer of money, other than a transaction initiated by a check or other similar instrument, that is initiated through an electronic terminal, telephone, computer or magnetic tape for the purpose of ordering, instructing or authorizing a financial institution to debit or credit an account.
- Sec. 11.5. 1. "Extension" means any extension or rollover of a loan beyond the date on which the loan is required to be paid in full under the original terms of the loan agreement, regardless of the name given to the extension or rollover.
  - 2. The term does not include a grace period.
- Sec. 11.7. "Grace period" means any period of deferment offered gratuitously by a licensee to a customer if the licensee complies with the provisions of section 17.5 of this act.
- Sec. 12. "Licensee" means any person who has been issued one or more licenses to operate a check-cashing service, deferred deposit loan service, payday short-term loan service or title loan service pursuant to the provisions of this chapter.
- Sec. 13. "Loan" means any deferred deposit loan, payday shortterm loan or title loan, or any extension thereof, made by a licensee at a

- place of business for which he is licensed, or through the Internet or other electronic means, any location or through any method, including, without limitation, at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means.
- Sec. 14. 1. "Payday Short-term loan" has the meaning ascribed to it by the Commissioner pursuant to section 21 of this act, means a loan made to a customer pursuant to a loan agreement which, under its original terms:
- (a) Charges fees or a rate of interest, or any combination thereof, that when calculated as an annualized percentage rate is more than 40 percent; and
  - (b) Requires the loan to be paid in full in less than I year.
  - 2. The term does not include:
  - (a) A deferred deposit loan; or
    - (b) A title loan.

- **Sec. 15.** "Payday Short-term loan service" means any licensee engaged in the business of providing payday short-term loans for a fee, service charge or other consideration.
- Sec. 16. "Title loan" means a loan made to a customer who secures the loan with the title to a motor vehicle.
- Sec. 17. "Title loan service" means any licensee engaged in the business of providing title loans for a fee, service charge or other consideration.
- Sec. 17.3. For the purposes of this chapter, a default on a loan occurs:
- I. On the day immediately following the date on which the loan is required to be paid in full under the original terms of the loan agreement; or
- 2. If there is a lawful extension of the loan agreement, on the day immediately following the date on which the loan is required to be paid in full under the original terms of the extension.
- Sec. 17.5. The provisions of this chapter do not prohibit a licensee from offering a customer a grace period on the repayment of a loan, except that the licensee shall not charge the customer:
  - 1. Any fees for granting such a grace period; or
- 2. Any fees or interest on the outstanding loan during such a grace period.
- Sec. 18. 1. The provisions of this chapter must be interpreted so as to effectuate their general purpose to provide for, to the extent practicable, uniform regulation of the loans and transactions that are subject to the provisions of this chapter.
- 2. If there is a conflict between the provisions of this chapter and the provisions of any other general law regulating loans and similar transactions, the provisions of this chapter control.

- Sec. 19. This chapter or any part thereof may be modified, amended or repealed so as to effect a cancellation or alteration of any license or right of a licensee under this chapter, provided that such cancellation or alteration shall not impair or affect the obligation of any preexisting lawful loan agreement between any licensee and any customer.
  - **Sec. 20.** The provisions of this chapter do not apply to:

- 1. A person doing business pursuant to the authority of any law of this State or of the United States relating to banks, savings banks, trust companies, savings and loan associations, credit unions, development corporations, mortgage brokers, mortgage bankers, thrift companies or insurance companies.
- 2. A person licensed to make installment leans pursuant to chapter 675 of NRS, if the Commissioner determines that the person is not subject to the provisions of this chapter.
- 32. A person who is primarily engaged in the retail sale of goods or services who:
- (a) As an incident to or independently of a retail sale or service, from time to time cashes checks for a fee or other consideration of not more than \$2; and
  - (b) Does not hold himself out as a check-cashing service.
- 43. A person while performing any act authorized by a license issued pursuant to chapter 671 of NRS.
- 54. A person who holds a nonrestricted gaming license issued pursuant to chapter 463 of NRS while performing any act in the course of that licensed operation.
- \$5. A person who is exclusively engaged in a check-cashing service relating to out-of-state checks.
- #6. A corporation organized pursuant to the laws of this State that has been continuously and exclusively engaged in a check-cashing service in this State since July 1, 1973.
- \$7. A pawnbroker, unless the pawnbroker operates a check-cashing service, deferred deposit loan service, payday short-term loan service or title loan service.
  - 48. A real estate investment trust, as defined in 26 U.S.C. § 856.
- #92. An employee benefit plan, as defined in 29 U.S.C. § 1002(3), if the loan is made directly from money in the plan by the plan's trustee.
- 4410. An attorney at law rendering services in the performance of his duties as an attorney at law if the loan is secured by real property.
- 4211. A real estate broker rendering services in the performance of his duties as a real estate broker if the loan is secured by real property.
- 4312. Any firm or corporation:
- (a) Whose principal purpose or activity is lending money on real property which is secured by a mortgage;

- (b) Approved by the Federal National Mortgage Association as a seller or servicer; and
- (c) Approved by the Department of Housing and Urban Development and the Department of Veterans Affairs.
- 4413. A person who provides money for investment in loans secured by a lien on real property, on his own account.
- 4514. A seller of real property who offers credit secured by a mortgage of the property sold.
- **Sec. 21.** 1. The Commissioner shall adopt by regulation a 10 definition of the term?
  - "Motor "motor vehicle" as that term is used in the definition of "title loan" for this chapter.
  - (b) 'Payday toan,' including, without limitation, regulations that define a payday toan as a toan made by a licensee to a customer who secures the toan with a promissory note.
  - 2. The Commissioner may establish by regulation the fees that a licensee who provides check-cashing services may impose for cashing checks.
  - 3. The Commissioner shall adopt any other regulations as are necessary to carry out the provisions of this chapter.
  - Sec. 21.5. I. A person shall not operate a check-cashing service, deferred deposit loan service, short-term loan service or title loan service unless the person is licensed with the Commissioner pursuant to the provisions of this chapter.
  - 2. A person must have a license regardless of the location or method that the person uses to operate such a service, including, without limitation, at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means.
  - Sec. 22. 1. Except as otherwise provided in section 23 of this act, each application for a license pursuant to the provisions of this chapter must be accompanied by a surety bond payable to the State of Nevada in the amount of \$50,000 for the use and benefit of any customer receiving the services of the licensee.
  - 2. The bond must be in a form satisfactory to the Commissioner, issued by a bonding company authorized to do business in this State and must secure the faithful performance of the obligations of the licensee respecting the provision of the services.
  - 3. A licensee shall, within 10 days after the commencement of any action or notice of entry of any judgment against him by any creditor or claimant arising out of business regulated by this chapter give notice thereof to the Commissioner by certified mail with details sufficient to identify the action or judgment. The surety shall, within 10 days after it pays any claim or judgment to a creditor or claimant, give notice thereof

- to the Commissioner by certified mail with details sufficient to identify the creditor or claimant and the claim or judgment so paid.
- 3 4. Whenever the principal sum of the bond is reduced by recoveries 4 or payments thereon, the licensee shall furnish:
  - (a) A new or additional bond so that the total or aggregate principal sum of the bonds equals the sum required pursuant to subsection 1; or
  - (b) An endorsement, duly executed by the surety, reinstating the bond to the required principal sum.
  - 5. The liability of the surety on the bond to a creditor or claimant is not affected by any misrepresentation, breach of warranty, failure to pay a premium or other act or omission of the licensee, or by any insolvency or bankruptcy of the licensee.
  - 6. The liability of the surety continues as to all transactions entered into in good faith by the creditors and claimants with the agents of the licensee within 30 days after:
  - (a) The death of the licensee or the dissolution or liquidation of his
  - (b) The termination of the bond, whichever event occurs first.

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- 7. A licensee or his surety shall not cancel or alter a bond except after notice to the Commissioner by certified mail. The cancellation or alteration is not effective until 10 days receipt of the notice by the Commissioner. A cancellation or alteration does not affect any liability incurred or accrued on the bond before the expiration of the 30-day period designated in subsection 6.
- Sec. 23. I. In lieu of any surety bond, or any portion of the principal sum thereof as required pursuant to the provisions of this chapter, a licensee may deposit with the State Treasurer or with any bank, credit union or trust company authorized to do business in this State as the licensee may select, with the approval of the Commissioner:
  - (a) Interest-bearing stocks;
- (b) Bills, bonds, notes, debentures or other obligations of the United States or any agency or instrumentality thereof, or guaranteed by the United States: or
- 35 (c) Any obligation of this State or any city, county, town, township, 36 school district or other instrumentality of this State or guaranteed by this 37 State.
  - in an aggregate amount of, based upon principal amount or market value, whichever is lower, of not less than the amount of the required surety bond or portion thereof.
- 2. The securities must be held to secure the same obligation as 42 would the surety bond, but the depositor may receive any interest or dividends and, with the approval of the Commissioner, substitute other suitable securities for those deposited.

- Sec. 24. 1. Except as otherwise provided in subsection 3, an officer or employee of the Division of Financial Institutions of the Department of Business and Industry shall not:
- (a) Be directly or indirectly interested in or act on behalf of any licensee;
  - (b) Receive, directly or indirectly, any payment from any licensee;
  - (c) Be indebted to any licensee;

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- (d) Engage in the negotiation of loans for others with any licensee; or
- (e) Obtain credit or services from a licensee conditioned upon a fraudulent practice or undue or unfair preference over other customers.
- 2. An employee of the Division of Financial Institutions in the unclassified service of the State shall not obtain new extensions of credit from a licensee while in office.
- 3. Any officer or employee of the Division of Financial Institutions may be indebted to a licensee on the same terms as are available to the public generally.
- 4. If an officer or employee of the Division of Financial Institutions has a service, a preferred consideration, an interest or a relationship prohibited by this section at the time of his appointment or employment, or obtains it during his employment, he shall terminate it within 120 days after the date of his appointment or employment or the discovery of the prohibited act.
- Sec. 25. 1. An application for a license pursuant to the provisions of this chapter must be made in writing, under oath and on a form prescribed by the Commissioner. The application must include:
- (a) If the applicant is a natural person, the name and address of the applicant.
- (b) If the applicant is a business entity, the name and address of each:
  - (1) Partner;
  - (2) Officer;
  - (3) Director;
  - (4) Manager or member who acts in a managerial capacity; and
  - (5) Registered agent,
- 36 **⇒** of the business entity.
  - (c) Such other information, as the Commissioner determines necessary, concerning the financial responsibility, background, experience and activities of the applicant and its:
    - (1) Partners;
    - (2) Officers;
    - (3) Directors; and
    - (4) Managers or members who act in a managerial capacity.
- 44 (d) The address of each location at which the applicant proposes to 45 do business; including, without limitation, each location where the

- applicant will operate at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means.
- (e) If the applicant is or intends to be licensed to provide more than one type of service pursuant to the provisions of this chapter, a statement of that intent and which services he provides or intends to provide.
  - 2. Each application for a license must be accompanied by:
  - (a) A nonrefundable application fee;

- (b) Such additional expenses incurred in the process of investigation as the Commissioner deems necessary; and
- (c) A fee of not less than \$100 or more than \$500, prorated on the basis of the licensing year.
- All money received by the Commissioner pursuant to this subsection must be placed in the Investigative Account for Financial Institutions created by NRS 232.545.
- 3. The Commissioner shall adopt regulations establishing the amount of the fees required pursuant to this section.
- Sec. 26. 1. A person may apply for a license for an office or other place of business located outside this State from which the applicant will conduct business in this State if the applicant or a subsidiary or affiliate of the applicant has a license issued pursuant to this chapter for an office or other place of business located in this State and if the applicant submits with the application for a license a statement signed by the applicant which states that the applicant agrees to:
- 4—(a) Make available at a location within this State the books, accounts, papers, records and files of the office or place of business located outside this State to the Commissioner or a representative of the Commissioner; or
- Pay the reasonable expenses for travel, meals and lodging of the Commissioner or a representative of the Commissioner incurred during any investigation or examination made at the office or place of business located outside this State.
- → The person must be allowed to choose between the provisions of subsection 4 or 2 paragraphs (a) or (b) in complying with the provisions of this section. subsection.
- 2. This section applies, without limitation, to any office or other place of business located outside this State from which the applicant will conduct business in this State at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means.
- Sec. 27. 1. Upon the filing of the application and the payment of the fees required pursuant to section 25 of this act, the Commissioner shall investigate the facts concerning the application and the requirements provided for in section 29 of this act.

- 2. The Commissioner may hold a hearing on the application at a time not less than 30 days after the date the application was filed or more than 60 days after that date. The hearing must be held in the Office of the Commissioner or such other place as he may designate. Notice in writing of the hearing must be sent to the applicant and to any licensee to which a notice of the application has been given and to such other persons as the Commissioner may see fit, at least 10 days before the date set for the hearing.
- 3. The Commissioner shall make his order granting or denying the application within 10 days after the date of the closing of the hearing, unless the period is extended by written agreement between the applicant and the Commissioner.
- Sec. 28. If the Commissioner finds that any applicant does not possess the requirements specified in this chapter, he shall:
- 1. Enter an order denying the application and notify the applicant of the denial.
- 2. Within 10 days after the entry of such an order, file his findings and a summary of the evidence supporting those findings and deliver a copy thereof to the applicant.
- Sec. 29. 1. The Commissioner shall enter an order granting an application if he finds that the financial responsibility, experience, character and general fitness of the applicant are such as to command the confidence of the public and to warrant belief that the business will be operated lawfully, honestly, fairly and efficiently.
- 2. If the Commissioner grants an application, the Commissioner shall:
- (a) File his findings of fact together with the transcript of any hearing held pursuant to the provisions of this chapter; and
- (b) Issue to the licensee a license in such form and size as is prescribed by the Commissioner for each location at which the licensee proposes to do business.
- 3. Each licensee shall prominently display his license at the location where he does business. Not more than one place of business may be maintained under the same license. The Commissioner may issue additional licenses to the same licensee for other business locations upon compliance with all the provisions of this chapter governing the issuance of a single license, for each branch location at which the licensee is authorized to operate under the licensee is authorized to operate at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means. Nothing in this subsection requires a license for any place of business devoted to accounting, recordkeeping or administrative purposes only.
  - 4. Each license shall:

- (a) State the address at which the business is to be conducted; and
- (b) State fully:

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- (1) The name and address of the licensee;
- (2) If the licensee is a copartnership or association, the names of its members; and
- (3) If the licensee is a corporation, the date and place of its incorporation.
  - 5. A license is not transferable or assignable.
- Sec. 30. 1. A license issued pursuant to the provisions of this chapter expires annually on the anniversary of the issuance of the license. A licensee must renew his license on or before the date on which the license expires by paying:
  - (a) A renewal fee; and
- (b) An additional fee for each branch location at which the licensee is authorized to operate under the license.
- 2. A licensee who fails to renew his license within the time required by this section is not licensed pursuant to the provisions of this chapter.
- 3. The Commissioner may reinstate an expired license upon receipt of the renewal fee and a fee for reinstatement.
- 4. The Commissioner shall adopt regulations establishing the amount of the fees required pursuant to this section.
- **Sec. 31.** I. A licensee shall immediately notify the Commissioner of any change of control of the licensee.
- 2. A person who acquires stock, partnership or member interests resulting in a change of control of the licensee shall apply to the Commissioner for approval of the transfer. The application must contain information which shows that the requirements for obtaining a license pursuant to the provisions of this chapter will be satisfied after the change of control. If the Commissioner determines that those requirements will not be satisfied, he may deny the application and forbid the applicant from participating in the business of the licensee.
  - 3. As used in this section, "change of control" means:
- (a) A transfer of voting stock, partnership or member interests which results in giving a person, directly or indirectly, the power to direct the management and policy of a licensee; or
- (b) A transfer of at least 25 percent of the outstanding voting stock, partnership or member interests of the licensee.
  - Sec. 32. A licensee shall not:
- 1. Use or threaten to use the criminal process in this State or any other state, or any civil process not available to creditors generally, to collect on a loan made to a customer.
- 2. Make a loan that exceeds 25 percent of the expected gross monthly income of the customer during the term of the loan unless justified by particular circumstances. A licensee is not in violation of the provisions of this subsection if the customer presents evidence of his

- gross monthly income to the licensee and represents to the licensee in writing that the loan does not exceed 25 percent of the expected gross monthly income of the customer during the term of the loan.
- 3. Make more than one loan to the same customer at one time or before any outstanding balance is paid in full on an existing loan unless:

  (a) The customer is seeking multiple loans that do not exceed the

limit set forth in subsection 2;

- 8 (b) The licensee charges the same rate of interest for any additional loan as he charged for the initial loan; and
  - (b) The licensee does not charge a fee for any additional loan.
  - 4. Take any note or promise to pay which does not disclose the date and amount of the loan, a schedule or description of the payments to be made thereon and the rate or aggregate amount of the interest, charges and fees negotiated and agreed to by the licensee and customer. Compliance with the federal Truth in Lending Act, 15 U.S.C. §§ 1601 et seq., constitutes compliance with this subsection.
  - 45. Take any instrument, including a check or written authorization for the electronic transfer of money in which blanks are left to be filled in after the loan is made.
  - §6. Make any transaction contingent on the purchase of insurance or any other goods or services or sell any insurance to the customer with the loan.
  - 67. Accept :
  - (a) Collateral as security for a loan under this chapter an except that a title to a motor vehicle may be accepted as security for a title loan.
  - (b) An assignment of wages, salary, commissions or other compensation for services, whether earned or to be earned, as security for a loan. or accept a
    - (c) A check as security for a payday short-term loan or title loan.
  - (d) More than one check or written authorization for the electronic transfer of money for each deferred deposit loan.
  - (e) A check or written authorization for the electronic transfer of money for any deferred deposit loan in an amount which exceeds the amount of total payments set forth in the disclosure statement required by the federal Truth in Lending Act, 15 U.S.C. §§ 1601 et seq., that is provided to the customer.
    - ₹8. Include in any written agreement:
    - (a) A promise by the customer to hold the licensee harmless;
    - (b) A confession of judgment by the customer;
  - (c) An assignment or order for payment of wages or other compensation due the customer; or
  - (d) A waiver of any claim or defense arising out of the loan agreement or a waiver of any provision of this chapter.
  - 89. Fail to comply with a payment plan which is negotiated and agreed to by the licensee and customer.

- 10. Charge any fee to cash a check which represents the proceeds of a loan.
- 911. Commence a civil action before a customer defaults on his loan pursuant to the payment the expiration of the original term of a loan agreement or before the expiration of any repayment plan, extension or grace period negotiated and agreed to by the licensee and customer, unless otherwise authorized pursuant to this chapter.
- 4012. Take any confession of judgment or any power of attorney running to himself or to any third person to confess judgment or to appear for the customer in a judicial proceeding.
- 4413. Use or attempt to use an affiliate or agent to avoid the requirements or prohibitions of this chapter.
- 1214. Engage in a deceptive trade practice, including, without limitation, making a false representation.
- 4315. Advertise or permit to be advertised in any manner any false, misleading or deceptive statement or representation with regard to the rates, terms or conditions for loans.
- Sec. 32.1. I. A person shall not act as an agent for or assist a licensee in the making of a loan unless the licensee complies with all applicable federal and state laws and regulations.
- 2. The provisions of this section do not apply to the agent or assistant to a state or federally chartered bank, thrift company, savings and loan association or industrial loan company if the state or federally chartered bank, thrift company, savings and loan association or industrial loan company:
  - (a) Initially advances the loan proceeds to the customer;
- (b) Does not sell, assign or transfer a preponderant economic interest in the loan to the agent or assistant or an affiliate or subsidiary of the state or federally chartered bank, thrift company, savings and loan association or industrial loan company, unless selling, assigning or transferring a preponderant economic interest is expressly permitted by the primary regulator of the state or federally chartered bank, thrift company, savings and loan association or industrial loan company; and (c) Develops the product on its own.
- 3. If a licensee acts as an agent for or assists a state or federally chartered bank, thrift company, savings and loan association or industrial loan company in the making of a loan and the licensee can show that the standards set forth in subsection 2 are satisfied, the licensee must comply with all other provisions in this chapter to the extent they are not preempted by other state or federal law.
- Sec. 32.2. I. A customer may rescind a loan on or before the close of business on the next day of business at the location where the loan was initiated. To rescind the loan, the customer must deliver to the licensee:

- 1 <u>(a) A sum of money equal to the face value of the loan, less any fee</u> 2 charged to the customer to initiate the loan; or
  - (b) The original check, if any, which the licensee gave to the customer pursuant to the loan. Upon receipt of the original check, the licensee shall refund any fee charged to the customer to initiate the loan.
- 6 2. If a customer rescinds a loan pursuant to this section, the 7 licensee:
- (a) Shall not charge the customer any fee for rescinding the loan;
   and
- 10 (b) Upon receipt of the sum of money or check pursuant to 11 subsection 1, shall give to the customer a receipt showing the account 12 paid in full and return to the customer:
  - (1) If the customer gave to the licensee a check or a written authorization for an electronic transfer of money to initiate a deferred deposit loan, the check or written authorization stamped "void";
  - (2) If the customer gave to the licensee a promissory note to initiate a short-term loan, the promissory note stamped "void"; or
  - (3) If the customer gave to the licensee a title to a motor vehicle to initiate the title loan, the title.
    - Sec. 32.3. 1. A customer may pay a loan, or any extension thereof, in full at any time, without an additional charge or fee, before the date his final payment on the loan, or any extension thereof, is due.
  - 2. If a customer pays the loan in full, including all interest, charges and fees negotiated and agreed to by the licensee and customer, the licensee shall:
- 26 (a) Return to the customer:

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- (1) If the customer gave to the licensee a check or a written authorization for an electronic transfer of money to initiate a deferred deposit loan, the check or the written authorization stamped "void";
- (2) If the customer gave to the licensee a promissory note to initiate a short-term loan, the promissory note stamped "void"; or
- (3) If the customer gave to the licensee a title to a motor vehicle to initiate a title loan, the title; and
  - (b) Give to the customer a receipt with the following information:
    - (1) The name and address of the licensee;
- (2) The identification number assigned to the loan agreement or other information that identifies the loan;
  - (3) The date of the payment:
- 39 (4) The amount paid:
  - (5) An itemization of interest, charges and fees;
  - (6) A statement that the loan is paid in full; and
- 42 (7) If more than one loan made by the licensee to the customer 43 was outstanding at the time the payment was made, a statement
- 44 indicating to which loan the payment was applied.

- Sec. 32.4. 1. A customer may make a partial payment on a loan, 1 or any extension thereof, at any time without an additional charge or fee. 2
- If a customer makes such a partial payment, the licensee shall 3 give to the customer a receipt with the following information: 4
- 5 (a) The name and address of the licensee;
- (b) The identification number assigned to the loan agreement or 6 7 other information that identifies the loan;
- (c) The date of the payment: 8
- 9 (d) The amount paid:

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- (e) An itemization of interest, charges and fees:
- 11 (f) The balance due on the loan; and
- (g) If more than one loan made by the licensee to the customer was outstanding at the time the payment was made, a statement indicating to 13 which loan the payment was applied.
- Sec. 32.5. 1. The licensee and customer may enter into a 15 16 repayment plan if:
  - (a) The customer defaults on the original loan, or any extension thereof; or
  - (b) Before such a default, the customer indicates that he is unable to pay the original loan in full pursuant to the terms set forth in the original loan agreement, or any extension thereof.
  - The licensee shall provide written notice of the provisions of this section to the customer.
  - 3. If the licensee and customer enter into a repayment plan pursuant to this section, the licensee shall:
  - (a) Provide to the customer a document which confirms that the customer has entered into a repayment plan and which states the date and terms of the repayment plan; and
  - (b) If the repayment plan is for a deferred deposit loan, return to the customer the check or written authorization for an electronic transfer of money that the customer used to initiate the deferred deposit loan, with the check or written authorization stamped "void."
- 4. If the licensee and customer enter into a repayment plan 33 pursuant to this section, the licensee shall honor the terms of the 34 repayment plan, and the licensee shall not: 35
  - (a) Establish or extend the period for repayment beyond 8 weeks after the date of default on the original loan agreement;
  - (b) Charge the customer any interest on the outstanding loan in addition to the interest charged pursuant to the original loan agreement;
- (c) Charge the customer any fees or costs to enter into the repayment 40 plan, regardless of the name given to the fees or costs, including, without 41 limitation, origination fees, set-up fees, repayment plan fees, collection 42
- fees, transaction fees, negotiation fees, handling fees, processing fees, 43
- late fees, default fees and postage costs:

- 1 (d) Accept any security or collateral from the customer to enter into 2 the repayment plan;
- 3 (e) Sell to the customer any insurance or require the customer to
  4 purchase insurance or any other goods or services to enter into the
  5 repayment plan;
- 6 (f) Make any other loan to the customer, unless the customer is
  7 seeking multiple loans that do not exceed the limit set forth in subsection
  8 2 of section 32 of this act; or
  - (g) Commence a civil action against the customer:
    - (1) During the term of the repayment plan; or
  - (2) If the customer stops making payments during the term of the repayment plan, sooner than 31 days after the date on which the customer made his last payment pursuant to the repayment plan.
- 14 5. Each time a customer makes a payment pursuant to a repayment 15 plan, the licensee shall give to the customer a receipt with the following 16 information:
- 17 (a) The name and address of the licensee;
- 18 (b) The identification number assigned to the loan agreement or other information that identifies the loan;
- 20 (c) The date of the payment;
- 21 (d) The amount paid;

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- (e) The balance due on the loan or, when the customer makes the final payment, a statement that the loan is paid in full; and
- (f) If more than one loan made by the licensee to the customer was outstanding at the time the payment was made, a statement indicating to which loan the payment was applied
- Sec. 32.6. If a customer agrees to establish or extend the period for the repayment, renewal, refinancing or consolidation of an outstanding loan by using the proceeds of a new loan to pay the balance of the outstanding loan, the licensee shall not establish or extend such a period beyond 8 weeks after the date of default on the original loan.
- Sec. 32.7. 1. If a customer defaults on a loan, or on any extension thereof, whichever is later, the licensee may collect only the following amounts from the customer:
- (a) The principal amount of the loan.
- (b) The interest accrued before the date of default on the original loan at the rate of interest set forth in the disclosure statement required by the federal Truth in Lending Act, 15 U.S.C. §§ 1601 et seq., that is provided to the customer. If there is an extension of the loan, the licensee may charge and collect interest pursuant to this paragraph for a period not to exceed 8 weeks after the date of default on the original loan.
- 42 (c) The interest accrued after the date of default on the original loan 43 or after any extension that is allowed pursuant to paragraph (b), 44 whichever is later, at a rate of interest not to exceed the prime rate at the 45 largest bank in Nevada, as ascertained by the Commissioner, on January

- 1 I or July 1, as the case may be, immediately preceding the date of
  2 default, plus 10 percent. The licensee may charge and collect interest
  3 pursuant to this paragraph for a period not to exceed 3 months. After
  4 that period, the licensee shall not charge or collect any interest on the
  5 loan.
  - (d) Any fees allowed pursuant to section 32,8 of this act for a check that is not paid upon presentment because the account of the customer contains insufficient funds or has been closed.
  - 2. Except for the interest and fees permitted pursuant to subsection 1, the licensee shall not charge a customer in default any other interest, fees or costs, regardless of the name given to the interest, fees or costs, including, without limitation, origination fees, set-up fees, collection fees, transaction fees, negotiation fees, handling fees, processing fees, late fees, default fees and postage costs.
  - Sec. 32.8. 1. A licensee may collect a fee of not more than \$25 if a check is not paid upon presentment because the account of the customer contains insufficient funds or has been closed.
  - 2. If the account of the customer contains insufficient funds, the licensee may collect only two fees of \$25 each regardless of the number of times the check is presented for payment.
  - 3. If the account of the customer has been closed, the licensee may collect only one fee of \$25 regardless of the number of times the check is presented for payment.
  - Sec. 33. 1. A licensee shall not conduct the business of making loans under any name & at any place other than that stated or by any method, including, without limitation, at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means, except as permitted in the license\* or branch license issued to the licensee.
  - 2. Nothing in this section shall prevent the making of loans by mail or prohibit accommodations to a customer when necessitated by hours of employment, sickness or other emergency situations.
  - Sec. 34. I. Except as otherwise provided in subsection 2, a licensee may not conduct the business of making loans within any office, suite, room or place of business in which any other business is solicited or engaged in, except an insurance agency or notary public, or in association or conjunction with any other business, unless authority to do so is given by the Commissioner.
  - 2. A licensee may conduct the business of making loans in the same office or place of business as:
    - (a) A mortgage broker if:

- (1) The licensee and the mortgage broker:
  - (1) Operate as separate legal entities;
  - (II) Maintain separate accounts, books and records;

- (III) Are subsidiaries of the same parent corporation; and (IV) Maintain separate licenses; and
- (2) The mortgage broker is licensed by this State pursuant to chapter 645B of NRS and does not receive money to acquire or repay loans or maintain trust accounts as provided by NRS 645B.175.
  - (b) A mortgage banker if:

- (1) The licensee and the mortgage banker:

  (1) Operate as separate legal entities;

  (44)(1) Maintain separate accounts, books and records;

  (44)(11) Are subsidiaries of the same parent corporation; and

  (44)(111) Maintain separate licenses; and
- (2) The mortgage banker is licensed by this State pursuant to chapter 645E of NRS and, if the mortgage banker is also licensed as a mortgage broker pursuant to chapter 645B of NRS, does not receive money to acquire or repay loans or maintain trust accounts as provided by NRS 645B.175.
- **Sec. 35.** 1. A licensee who wishes to change the address of an office or other place of business for which he has a license pursuant to the provisions of this chapter must, at least 10 days before changing the address, give written notice of the proposed change to the Commissioner.
- 2. Upon receipt of the proposed change of address pursuant to subsection 1, the Commissioner shall provide written approval of the change and the date of the approval.
- 3. If a licensee fails to provide notice as required pursuant to subsection 1, the Commissioner may impose a fine in an amount not to exceed \$500.
- 4. This section applies, without limitation, to any office or other place of business at which the licensee intends to operate a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means.
- Sec. 36. 1. Each licensee shall keep and use in his business such books and accounting records as are in accord with sound and accepted accounting practices.
- 2. Each licensee shall maintain a separate record or ledger card for the account of each customer and shall set forth separately the amount of cash advance and the total amount of interest and charges, but such a record may set forth precomputed declining balances based on the scheduled payments, without a separation of principal and charges.
- 3. Each licensee shall preserve all such books and accounting records for at least 2 years after making the final entry therein.
- 4. Each licensee who operates outside this State an office or other place of business that is licensed pursuant to provisions of this chapter shall:

- (a) Make available at a location within this State the books, accounts, papers, records and files of the office or place of business located outside this State to the Commissioner or a representative of the Commissioner; or
- (b) Pay the reasonable expenses for travel, meals and lodging of the Commissioner or a representative of the Commissioner incurred during any investigation or examination made at the office or place of business located outside this State.
- The licensee must be allowed to choose between the provisions of paragraph (a) or (b) in complying with this subsection.
- 5. As used in this section, "amount of cash advance" means the amount of cash or its equivalent actually received by a customer or paid out at his direction or in his behalf.
- Sec. 37. I. A licensee shall post in a conspicuous place in every location at which he conducts business under his license, a notice that states the fees he charges for providing check-cashing services, deferred deposit loan services, payday short-term loan services or title loan services.
- 2. If a licensee offers loans to customers through the Internet or other electronic means, he at a kiosk, through the Internet, through any telephone, facsimile machine or other telecommunication device or through any other machine, network, system, device or means, the licensee shall, as appropriate to the location or method for making the loan, post in a conspicuous place where customers will see it before entering they enter into a loan; or disclose in an open and obvious manner to customers before they enter into a loan, a notice that states:
- (a) The types of loans the licensee offers and the fees he charges for making each type of loan; and
- (b) A list of the states where the licensee is licensed or authorized to offer loans through the Internet or other electronic means, conduct business from outside this State with customers located in this State.
- Sec. 38. 1. Before making any loan to a customer, a licensee shall provide to the customer a written loan agreement which is in may be kept by the customer and which must be written in:
- (a) English and may be kept by the enstower, if the transaction is conducted in English; or
  - (b) Spanish, if the transaction is conducted in Spanish.
- 2. The Commissioner shall prescribe by regulation the form and contents of the loan agreement required pursuant to this section. The loan agreement must include, without limitation, the following information:
  - (a) The name and address of the licensee and the customer;
  - (b) The date of the loan;

(c) The nature of the security for the loan;

- 1 (d) The amount of the loan obligation, including, without limitation, 2 an itemization of the interest, charges and fees the customer must pay if 3 the licensee makes a loan to the customer;
  - (e) The description or schedule of payments on the loan;
  - (f) A disclosure of the right of the customer to rescind a loan pursuant to the provisions of this chapter;
  - (g) A disclosure of the right of the customer to pay his loan in full or in part with no additional charge pursuant to the provisions of this chapter;
  - (h) Disclosures required for a similar transaction by the federal Truth in Lending Act, 15 U.S.C. §§ 1601 et seq.; and
  - (i) Disclosures required under any applicable state statute or regulation.
  - Sec. 39. 1. If a customer defaults on a loan, the licensee shall may collect the loan debt owed to the licensee only in a professional, fair and lawful manner. and When collecting such a debt, the licensee must act in accordance with and must not violate sections 803 to 813, inclusive, of the federal Fair Debt Collection Practices Act, 15 U.S.C. §§ 1692 et seq. 1692a to 1692k, inclusive, even if the licensee is not otherwise subject to the provisions of that Act.
  - 2. If a licensee initiates a civil action against a customer to collect a debt, the court may award:
  - (a) Court costs; and

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- (b) Reasonable attorney's fees. In determining the amount of the attorney's fees and whether they are reasonable, the court shall consider the complexity of the case, the amount of the debt and whether the licensee could have used less costly means to collect the debt.
- Sec. 40. Any loan lawfully made outside this State as permitted by the laws of the state in which the loan was made may be collected or otherwise enforced in this State in accordance with its terms.
- **Sec. 41.** 1. If a customer is called to active duty in the military, a licensee shall:
- (a) Defer for the duration of the active duty all collection activity against the customer; and
- (b) Honor the terms of any repayment plan between the licensee and customer, including, without limitation, any repayment plan negotiated through military counselors or third-party credit counselors.
  - 2. When collecting any defaulted loan, a licensee shall not:
- (a) Garnish any wages or salary paid to a customer for active service in the military; or
- 41 (b) Contact the military chain of command of a customer in an effort 42 to collect the defaulted loan.
- 43 3. As used in this section, "military" means the Armed Forces of the United States, a reserve component thereof or the National Guard.

- Sec. 42. 4. A person may apply to the Commissioner for an exemption from the provisions of this chapter governing the making of a town.
- 4 I have the terminal increasing point the exemption if he finds that
- 5 (a) The making of the loan would not be detrimental to the financial 6 condition of the licensee, customer or person who is providing the money 7 for the loan:
- 8 (b) The licensee, customer or person who is providing the money for 9 the loan has established a record of sound performance, efficient 10 management, financial responsibility and integrity:
- 11 (c) The making of the loan is likely to increase the availability of 12 capital for a sector of the state economy; and
- 13 (d) The making of the lean is not detrimental to the public interest.
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- 15 (a) May revoke an exemption unless the loan for which the 16 exemption was granted has been made:
- 17 (b) Shall issue a written statement setting forth the reasons for his decision to grant, deny or revoke an exemption; and
- 19 (c) Shall adopt regulations which provide the application forms to be 20 used to apply for an exemption and establish the fees to be paid with the 21 application.

  22 Sec. 43. 1. For the purpose of discovering violations of this
  - Sec. 43. 1. For the purpose of discovering violations of this chapter or of securing information lawfully required under this chapter, the Commissioner or his duly authorized representatives may at any time investigate the business and examine the books, accounts, papers and records used therein of:
    - (a) Any licensee;

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- (b) Any other person engaged in the business of making loans or participating in such business as principal, agent, broker or otherwise; and
- (c) Any person who the Commissioner has reasonable cause to believe is violating or is about to violate any provision of this chapter, whether or not the person claims to be within the authority or beyond the scope of this chapter.
- 2. For the purpose of examination, the Commissioner or his authorized representatives shall have and be given free access to the offices and places of business, and the files, safes and vaults of such persons.
- 3. For the purposes of this section, any person who advertises for, solicits or holds himself out as willing to make any deferred deposit loan, payday short-term loan or title loan is presumed to be engaged in the business of making loans.
- Sec. 44. 1. The Commissioner may require the attendance of any person and examine him under oath regarding:

- (a) Any check-cashing service or loan service regulated pursuant to the provisions of this chapter; or
- 3 (b) The subject matter of any audit, examination, investigation or 4 hearing; and
  - 2. The Commissioner may require the production of books, accounts, papers and records for any audit, examination, investigation or hearing.
  - Sec. 45. At least once each year, the Commissioner or his authorized representatives shall make an examination of the place of business of each licensee and of the loans, transactions, books, accounts, papers and records of the licensee so far as they pertain to the business for which he is licensed pursuant to the provisions of this chapter.
  - Sec. 46. 1. The Commissioner shall charge and collect from each licensee a fee of \$40 per hour for any supervision, audit, examination, investigation or hearing conducted pursuant to this chapter or any regulations adopted pursuant thereto.
  - 2. The Commissioner shall bill each licensee upon the completion of the activity for the fee established pursuant to subsection 1. The licensee shall pay the fee within 30 days after the date the bill is received. Except as otherwise provided in this subsection, any payment received after the date due must include a penalty of 10 percent of the fee plus an additional 1 percent of the fee for each month, or portion of a month, that the fee is not paid. The Commissioner may waive the penalty for good cause.
  - 3. The failure of a licensee to pay the fee required pursuant to subsection 1 as provided in this section constitutes grounds for revocation of the license of the licensee.
  - **Sec. 47.** If the Commissioner finds that probable cause for revocation of any license exists and that enforcement of the provisions of this chapter requires immediate suspension of a license pending investigation, he may, upon 5 days' written notice and a hearing, enter an order suspending a license for a period not exceeding 20 days, pending a hearing upon the revocation.
  - Sec. 48. 1. Whenever the Commissioner has reasonable cause to believe that any person is violating or is threatening to or intends to violate any provision of this chapter, he may, in addition to all actions provided for in this chapter and without prejudice thereto, enter an order requiring the person to desist or to refrain from such violation.
  - 2. The Attorney General or the Commissioner may bring an action to enjoin a person from engaging in or continuing a violation or from doing any act or acts in furtherance thereof. In any such action, an order or judgment may be entered awarding a preliminary or final injunction as may be deemed proper.
  - 3. In addition to all other means provided by law for the enforcement of a restraining order or injunction, the court in which an

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action is brought may impound, and appoint a receiver for, the property and business of the defendant, including books, papers, documents and records pertaining thereto, or so much thereof as the court may deem reasonably necessary to prevent violations of this chapter through or by means of the use of property and business. A receiver, when appointed and qualified, has such powers and duties as to custody, collection, administration, winding up and liquidation of such property and business as may from time to time be conferred upon him by the court.

- **Sec. 49.** 1. If the Commissioner has reason to believe that grounds for revocation or suspension of a license exist, he shall give 20 days' written notice to the licensee stating the contemplated action and, in general, the grounds therefor and set a date for a hearing.
  - 2. At the conclusion of a hearing, the Commissioner shall:
- (a) Enter a written order either dismissing the charges, revoking the license, or suspending the license for a period of not more than 60 days, which period must include any prior temporary suspension. The Commissioner shall send a copy of the order to the licensee by registered or certified mail.
- (b) Impose upon the licensee a fine of \$500 for each violation by the licensee of any provision of this chapter or any regulation adopted pursuant thereto.
- (c) If a fine is imposed pursuant to this section, enter such order as is necessary to recover the costs of the proceeding, including his investigative costs and attorney's fees.
  - 3. The grounds for revocation or suspension of a license are that:
  - (a) The licensee has failed to pay the annual license fee;
- (b) The licensee, either knowingly or without any exercise of due care to prevent it, has violated any provision of this chapter or any lawful regulation adopted pursuant thereto;
- (c) The licensee has failed to pay a tax as required pursuant to the provisions of chapter 363A of NRS;
- (d) Any fact or condition exists which would have justified the Commissioner in denying the licensee's original application for a license pursuant to the provisions of this chapter; or
- (e) The licensee failed to open an office for the conduct of the business authorized by his license within 130 days after the date his license was issued, or has failed to remain open for the conduct of the business for a period of 130 days without good cause therefor.
- 4. Any revocation or suspension applies only to the license granted to a person for the particular office for which grounds for revocation or suspension exist.
- 5. An order suspending or revoking a license becomes effective 5 days after being entered unless the order specifies otherwise or a stay is granted.

- Sec. 50. A licensee may surrender any license issued pursuant to the provisions of this chapter by delivering it to the Commissioner with written notice of its surrender, but a surrender does not affect his civil or criminal liability for acts committed prior thereto.
- Sec. 51. A revocation, suspension, expiration or surrender of any license does not impair or affect the obligation of any preexisting lawful loan agreement between the licensee and any customer. Such a loan agreement and all lawful charges thereon may be collected by the licensee, its successors or assigns.
- Sec. 52. 1. Annually, on or before April 15, each licensee shall file with the Commissioner a report of operations of the licensed business for the preceding calendar year.
- 2. The licensee shall make the report under oath and on a form prescribed by the Commissioner.
- 3. If any person or affiliated group holds more than one license in this State, it may file a composite annual report.
- Sec. 53. 1. A court of this State may exercise jurisdiction over a party to a civil action arising under the provisions of this chapter on any basis not inconsistent with the Constitution of the State of Nevada or the Constitution of the United States.
- 2. Personal service of summons upon a party outside this State is sufficient to confer upon a court of this State jurisdiction over the party so served if the service is made by delivering a copy of the summons, together with a copy of the complaint, to the party served in the manner provided by statute or rule of court for service upon a person of like kind within this State.
- 3. In all cases of such service, the defendant has 40 days, exclusive of the day of service, within which to answer or plead.
- 4. This section provides an additional manner of serving process and does not invalidate any other service.
- Sec. 54. 1. Except as otherwise provided in this section, if a licensee willfully:
- (a) Enters into a loan agreement for an amount of interest or any other charge or fee that violates the provisions of this chapter or any regulation adopted pursuant thereto;
- (b) Demands, collects or receives an amount of interest or any other charge or fee that violates the provisions of this chapter or any regulation adopted pursuant thereto; or
- 39 (c) Commits any other act or omission that violates the provisions of 40 this chapter or any regulation adopted pursuant thereto,
- 41 the loan is void and the licensee is not entitled to collect, receive or retain any principal, interest or other charges or fees with respect to the loan.
  - 2. The provisions of this section do not apply if:

- (a) A licensee shows by a preponderance of the evidence that the violation was not intentional and resulted from a bona fide error of computation, notwithstanding the maintenance of procedures reasonably adapted to avoid that error; and
- (b) Within 60 days of discovering the error, the licensee notifies the customer of the error and makes whatever adjustments in the account are necessary to correct the error.
- Sec. 55. In addition to any other remedy or penalty, if a licensee violates any provision of this chapter or any regulation adopted pursuant thereto, the customer may bring a civil action against the licensee for any or all of the following relief:
  - 1. Actual and consequential damages;
- 2. An additional amount, as statutory damages, which is equal to \$1,000 for each violation;
  - 3. Punitive damages;

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- 4. Reasonable attorney's fees and costs; and
- 5. Any other legal or equitable relief that the court deems appropriate.
- Sec. 56. As used in sections 56 to 69, inclusive, of this act, unless the centext otherwise requires, "licensee" means any person who has been issued a license to operate a check-eaching service or deferred deposit tour-service.
- Sec. 57. A person shall not operate a check-cashing service or deferred deposit toan service unless the person is licensed with the Commissioner pursuant to the provisions of this chapter.
- Sec. 58. A licensee who provides check-cashing services shall give written notice to each customer of the fees he charges for cashing checks. The customer must sign the notice before the licensee provides the check-cashing service.
- Sec. 59. 4 A person shall not act as an agent for or assist a licensee in the making of a deferred deposit loan unless the licensee complies with all applicable federal and state laws and regulations.
- 2. The provisions of this section do not apply to the agent or assistant to a state or federally chartered bank, thrift company, savings and loan association or industrial loan company if the state or federally chartered bank, thrift company, savings and loan association or industrial loan-companys
- (a) Initially advances the loan proceeds to the customer;
- 39 - (b) Does not sell, assign or transfer a preponderant economic interest in the deferred deposit loan to the agent or assistant or an affiliate or 40 subsidiary of the state or federally chartered bank, thrift company, savings and loan association or industrial loan company, unless selling, assigning or transferring a proponderant economic interest is expressly permitted by the primary regulator of the state or federally chartered

- 1 bank thrift company, savings and loan association or industrial loan 2 company; and
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- If a licensee not use an agent for or assists a state or federally chartered bank, thrift company, savings and loan association or industrial loan company in the making of a deferred deposit loan and the licensee can show that the standards set forth in subsection 2 are satisfied, the licensee must comply with all other provisions in this chapter to the extent they are not proempted by other state or federal law.
  - Sec. 60. A licensee shall note
- -1. Charge any fee to each a check which represents the proceeds of a deferred deposit loan.
- 13 3. Make more than one deferred deposit loan to the same customer 14 at one time.
  - 3. Accept more than one check or authorization for the electronic transfer of money for each deferred deposit loan.
    - 4. Accept any collatoral for a deferred deposit loan.
  - Sec. 61. It is customer may rescind a deferred deposit lean on or before the close of business on the next day of business at the location where the deferred deposit loan was initiated. To rescind the deferred deposit loan, the customer must deliver to the licensee:
  - (a) A sum of money equal to the face value of the check or the amount specified in the written authorization for an electronic transfer of money which the customer gave to the licensee to initiate the deferred deposit ban, less any fee charged to the customer to initiate the deferred deposit ban; or
- 27 (b) The original check, if any, which the licensee gave to the 28 customer pursuant to the deferred deposit loan. Upon receipt of the 29 original check, the licensee shall refund any fee charged to the customer 30 to initiate the deferred deposit loan.
- 31 2. If a customer rescinds a deferred deposit loan pursuant to this 32 section, the licensee:
- (a) Shall not charge the customer any fee for rescinding the deferred
   deposit loan; and
- 35 (b) Upon receipt of the sum of money or check pursuant to 36 subsection t, shall:
- (1) Return to the customer the check or written authorization for
   the electronic transfer of money which the customer gave to the licensee
   to initiate the deferred deposit loan; and
  - (2) Give to the customer a receipt showing the account paid in full:
  - Sec. 62. A customer may pay his deferred deposit loan in full at any time, without an additional charge or fee, before the date his final payment on the loan is due as set forth in the loan agreement.

- 1 - 1 to constance percent of formed doposit began in fall including all 2 interest, charges and fees negotiated and agreed to by the licenses and 3 entrining the ligomer aboth - (a) Return to the customer the check or written authorization for the 4 5 electronic transfer of money which the customer gave to the licensee to initiate the deferred deposit bean and 6 7 - (b) Give to the customer a receipt with the following information: 8 9 - - (2) The identification number assigned to the laan agreements 10 (3) The date of the parment: 11 12 - (5) An itemization of interest, charges and fees; 13 - (6) A statement that the loan is paid in fully and - 4) If more than one deferred deposit loan was outstanding at the 14 15 time the payment was made, a statement indicating to which loan the 16 payment was applied. 17 Sec. 63. 1—A customer may make a partial payment on his 18
  - deferred deposit loan at any time without an additional charge or fee-
  - 2. If a customer makes such a partial payment, the licensee shall give to the customer a receipt with the following information:
  - (a) The name and address of the licensee;
  - (b) The identification number assigned to the loan agreement:
- 23 - (c) The date of the payments
- ---(4) The emount paids 24

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- 25 - (e) An itemization of interest, charges and fees; 26
  - (f) The balance due on the loan; and
- 27 - ep li mino then me deferred deposit lean was musicurdine at the 28 time the payment was made a statement indicating to which loan the 29 parment was applied.
- 30 Sec. 64. 1—If a customer defaults on an original deferred deposit 31 loan, the licensee shall provide, not later than 3 business days after the 32 date of default, written notice to the customer that the customer has the 33 right to onter into a repayment plan. The written notice must clearly 34 explain in English that
- 35 -(a) To enter into a repayment plan, the customer and licensee must 36 siena-wittenaereenent
- 37 (b) The licenses shall not charge the eastomer any fees or costs to 38 enter into the repayment plan, including, without limitation, collection 39 feer, transaction fees, late fees and postage costs;
- 40 - (c) To repey the autstanding loan, the customers
- 41 - (1) Must make all payments within 8 weeks after the date of default of the original lean; and 42
- 43 -(2) May make three or more payments over that period; and
- weeks after the date of default of the original loan, the licensee may

- 1 (1) If the customer gave to the licensee a check to initiate the 2 deferred deposit loan, deposit the check; or
- 3 (2) If the customer gave to the licensee a written authorization for 4 an electronic transfer of money to initiate the deferred deposit toan; 5 execute the electronic transfer of money for the amount specified in the 6 written authorization.
- 7 2. The written agreement establishing the repayment plan must 8 contain the following information:
- 9 mm(ds) The second coldress of the discusses
- 10 the identification number assigned to the original loan 11 agreement:
- 12 (c) The belonce due on the outstanding loan;
- 13 (d) The interest, charges and fees accrued before the date of default;
- 14 (e) The interest rate being charged on the outstanding loans
- 15 (f) The date each payment is due; and

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- (g) The date by which the customer must make the final payment to
   comply with paragraph (c) of subsection 1.
  - icensee is open for business at the location where the customer entered into the deferred deposit loan.
  - Sec. 65. If a customer agrees to establish or extend the period for the reparment, renewal, refinancing or consolidation of an outstanding deferred deposit loan by using the proceeds of a new loan to pay the balance of the outstanding loan, the licensee shall not establish or extend such a period beyond 8 weeks after the date of default on the original loan.
  - Sec. 66. 1. If a customer defaults on a deferred deposit loan, or on any extension thereof, whichever is later, the licensee may collect only the following amounts from the customer:
  - (a) The principal of the loan;
  - (b) The interest, charges and fees accrued before the date of default;
  - (c) Any fees imposed pursuant to section 68 of this act; and
  - (d) After the date of default, a rate of interest not to exceed the prime rate at the largest bank in Nevada, as ascertained by the Commissioner, on January 1 or July 1, as the case may be, immediately preceding the date of default, plus 10 percent, upon all money from the date of default.
  - 2. After the date of default, the licensee shall not charge the customer any other fees or costs, including, without limitation, collection fees, transaction fees, late fees and postage costs.
- 40 Sec. 67. I. A licensee who provides a each loan to a customer
  41 shall not charge the customer who defaults on the loan an amount of
  42 interest and other fees which exceeds the amount of the principal loaned
  43 to the customer.

- I for the first 8 weeks of the long the licensey may charge the 2 3 licenses
- After Sweeks, the hoomes whall not charge the customer: 4
  - (a) A rate of interest which exceeds the prime rate at the largest bank in Nevada, as ascertained by the Commissioner, on January Lor July 1, ex the case men how immendiately preceding the detection of the house of the
- 9 -(b) has other fees or costa including, without limitation, collection 10 fees, teansaction fees, late fees and postage costs.
  - Sec. 68. I If a customer gives to a licensee a check or a written authorization for an electronic transfer of money to initiate a deferred deposit loon, the licensee may collect a fee of not more than \$35 if the eda estiliikii iraki iraki kali aagasayi iraku erakarakarakii iraki irak electronic transfer of money cannot be executed because the account of He-customer:
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- (b) Contains an order to stop payment on that check or electronic 18 19 inanofer of meners
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- (d) Denies payment for any other similar reason. 21
- 22 - 2. The licensee may collect only two fees of \$25 each regardless of 23 the number of times the check is presented for payment or the electronic 24 transfer of money is attempted if the account of the customer contains 25 insufficient-funds:
- 26 - 3. The licensee may collect only one fee of \$25 regardless of the 27 monto a final transfer and the second and the secon 28 transfer of money is attempted if the account of the customers
- 29 - (a) Contains an order to stop payment on that check or electronic 30 transfer of money
- 31 -- (b) Has been elesed; or
- 32 -(c) Denies payment for any other similar reason.
- 33 4. A customer is not liable for damages pursuant to NRS 41.630 or to criminal prosecution for a violation of chapter 205 of NRS unless the 34 evetomer acted fraudulently or with criminal intent. 35
  - Sec. 69. The Commissioner may establish by regulation the fees that a licensee who provides check-eaching services may impose for easiting-checks.
  - Sec. 70. As used in sections 70 to 77, inclusive, of this act, unless the context otherwise requires, "livensee" means a person who has been issued a license to operate a payday toan service.
- Sec. 71. A person shall not operate a pardar four service unless the 43 person is licensed with the Commissioner pursuant to the provisions of Hiselmor.

Sec. 72. 4. A customer may received a payder loan on or before 2 the close of business on the next day of business at the location where three provided to the manifestation of a reactive three provides three transmittee constants 3 much deliver to the licenses 4 5 which the customer gave to the licensec to initiate the partley loss, less 6 7 any fee charged to the customer to initiate the payday loan; or 8 uuddigaadadaa oo kaasaa kuunidaa kodoo in kaasaa wadaa ahaa dhaa kaasaa kuunidaa kaasaa kaa kaasaa kaa dhaa ka 9 customer pursuant to the payday loan. Low receipt of the original 10 check the deenes shall round any for charged to the customer to 11 \*\*\*\*\*\*\*\*\*\* 12 13 - (a) Shall not charge the customer any fee for rescinding the parday 14 15 bowe and - (h) Upon receipt of the sum of money or check pursuant to 16 subsection Lishall return to the customer: 17 18 19 (2) A receipt showing the account paid in full-20 Sec. 73. 1. A customer may pay his payday loan in full at any 21 time, without an additional charge or fee, before the date his final 22 payment on the loan is due as set forth in the loan agreement. - 2. If a customer pays the payday loan in full, including all interest, 23 24 charges and fees negotiated and agreed to by the licensee and customer, 25 the licersen skulls 26 licensee to initiate the payday bone and 27 28 - (b) Give to the eustomer a receipt with the following information: 29 (1) The name and address of the licensees 30 (2) The identification number evsigned to the loan agreement; - 44 The date of the parments 31 32 33 34 (6) A statement that the payday loan is paid in full; and 35 (7) If more than one payday loan was outstanding at the time the payment was made, a statement indicating to which payday loan the 36 37 perment was applied.

Sec. 74. 1. A customer may make a partial payment on his payday

-2. If a oustomer makes such a partial parment, the licensee shall

- (b) The identification number assigned to the payday loan

give to the customer a receipt with the following information:

loan at any time without a charge or fee.

- (e) The date of the parment:

- to the name and address of the licenses;

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- 1 (d) The amount paid:
  2 (e) An itemization of interest, charges and fees;
  3 (f) The balance due on the payday loan; and
  4 (g) If more than one payday loan was outstanding at the time the
  5 payment was made, a statement indicating to which loan the payment
  6 was applied.
  - Sec. 75. I If a customer defaults on an original payday loan, the licensee shall provide, not later than 3 business days after the date of default, written notice to the customer that the customer has the right to enter into a repayment plan. The written notice must clearly explain in linglish that:
- 12 (a) To enter into a repayment plan, the customer and licensee must 13 sign a written agreement:
- 14 (b) The licensee shall not charge the customer any fees or costs to
  15 enter into the repayment plan, including, without limitation, collection
  16 fees, transaction fees, late fees and postage costs;
- 17 (e) To repay the autstanding loan, the customers

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- 18 About make all payments within 8 weeks after the date of 19 default of the original learn and
- 20 (2) Mar make three or more payments over that period; and
- 21 (d) If the customer does not repay the outstanding loan within 8 22 weeks after the date of default of the original loan, the licenses may 23 execute the promissory note which the customer gave to the licenses to 24 initiate the payday loan.
- 25 2 The written agreement establishing the repayment plan must 26 contain the following information:
- 27 (4) The name and address of the licensee:
- 28 (b) The identification mimber assigned to the original laan 29 agreement:
- 30 (c) The balance due on the outstanding loan;
- 31 (d) The interest, charges and fees account before the date of defaults
- 32 (c) The interest rate being charged on the outstanding loan;
- 33 (f) The date each payment is due; and
- 34 (g) The date by which the customer must make the final parment to 35 comply with paragraph (e) of subsection t
- 36 3. As used in this section, "business day" means any day the 37 licensee is open for business at the location where the customer entered 38 into the payday loan.
- Sec. 76. If a customer agrees to establish or extend the period for the repayment, renewal, refinancing or consolidation of an outstanding payday loan by using the proceeds of a new loan to pay the balance of the outstanding loan, the licensee shall not establish or extend such a period beyond 8 weeks after the date of default on the original loan.

- Sec. 77. I If a customer defaults on a parday loan op on any 2 extension thereof, whichever is later, the licensee may collect only the following amounts from the customers
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- 5 - (b) The interest, charges and fees accused before the date of default; 6
  - = (e) After the date of default, a rate of interest not to exceed the prime rate at the largest bank in Nevada, as ascertained by the Commissioner, on January Lot July Lea the case may be, immediately preceding the date of default, plus 10 percent, upon all money from the date of default. - 2. After the date of default, the licenses shall not charge the customer any other fees or costs, including, without limitation, collection fees, transaction fees, late fees and pastage easis.
  - Sec. 78. As used in sections 78 to 36, inclusive, of this act, unless the context otherwise requires, "licensee" means a person who has been issued a license to operate a title loan service.
  - Sec. 79. A person shall not operate a title loan service unless the person is licensed with the Commissioner pursuant to the provisions of this change.
    - Sec. 80. A licensee who makes title loans shall not:
  - 1. Make a title loan that exceeds the fair market value of the motor vehicle securing the title loan.
  - 2. Make a title loan without regard to the ability of the customer seeking the title loan to repay the title loan, including the customer's current and expected income, obligations and employment.
  - 3. Make a title loan without requiring the customer to sign an affidavit which states that:
  - (a) The person has provided the licensee with true and correct information concerning the customer's income, obligations and employment; and
    - (b) The customer has the ability to repay the title loan.
  - Sec. 81. A customer may reselved a title loan on or before the close of business on the next day of business at the location where the title toan was initiated. To reseind the title loan, the customer must deliver to the licensee.
- (a) A sum of money equal to the value of the title loan, less any fee 36 37 charged to the eastomer to initiate the title loan; or
- (b) The original check, if any, which the licenses gave to the 38 39 customer pursuant to the title loan. Upon receipt of the original check, 40 the licensee shall refund any fee charged to the customer to initiate the 41 title-loan
- 42 = 2. If a customer reseinds a title loan pursuant to this section, the 43
- 44 45 lean+and

2 544 564 4444 - Lakel Calendaria (Calendaria) \* 5 ----(2) A receipt showing the account paid in falls Sec. 82. 1. A customer may pay his title loan in full at any time, 6 without an additional charge or fee, before the date his final payment on 7 8 he leave due as set forth in the learning rement. 9 -2-4 acroiomer pays the title loan in full, including all interest. 10 charges and fees regatiated and agreed to by the licensee and customer, the licensee shall: 11 - (a) Return the motor reliefe title which the customer gave to the 12 licenses is initial the title loan; and 13 - (b) Give to the customer a receipt with the following information: 14 15 44) The name and address of the licensees 16 - (2) The identification number assigned to the loan agreement; 17 -(3) The date of the payment: 18 19 manaman de Soda and the sod of the sod of the sod of the sol of the sol of the sol of the sod of the sod of the sod of the sol of the sod of th 20 - (6) A statement that the title loan is paid in full, and 21 22 payment was made, a statement indicating to which title lean the 23 payment was applied. 24 Sec. 83. A customer may make a partial payment on his title 25 loan at any time without a charge or fee. 26 - 2. If a customer makes such a partial payment, the licensee shall 27 give to the emigrace a receipt with the following information: 28 29 - 46) The identification number assigned to the loan agreements 30 31 - (d) The amount paid: 32 - (e) An itemization of interest, charges and fees; 33 - 4) The bulance due on the town; and 34 - (z) If more than one title han was outstanding at the time the payment was made, a statement indicating to which title loan the 35 payment-was applied. 36 Sec. 84. If a customer defaults on an original title loan, the 37 38 licensee shall provide, not later than 3 business days after the date of 39 default, written notice to the customer that the customer has the right to

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sięn a written agreement:

\*PROPOSED AMENDMENT TO AB384\*

enter into a repayment plan. The written notice must clearly explain in

- la Enerter into a reparement plus the cultures and licenses must

- 1 - (b) The licensee shall not charge the customer any fees or costs to 2 enter into the repayment plan, including, without limitation, collection 3 fees, wanted for fees, late fees and postage costs:
- (c) Copper the outstanding loan, the engineers
- 5 (4) Must make all payments within 8 weeks after the date of 6 default of the original loan; and 7
  - (2) May make three or more payments over that period; and
- 8 - (d) If the customer does not repay the outstanding loan within \$ weeks after the date of default of the original loan, the licensee may 9 repossess and sell the motor vehicle which the customer used to secure 10 Hedillelon. 11
- 12 -2. The written agreement establishing the repayment plan-must 13 contain the following informations
- 14 - 40) The name and address of the licensee:
- 15 - (b) The identification number assigned to the original loan 16 acreement:
- 17 - (c) The balance due on the outstanding loan;
- (d) The interest, charges and fees accrued before the date of default; 18
  - (e) The interest rate being charged on the outstanding loan;
- 20 - 4) The date each parment is due, and

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- 21 — (g) The date by which the customer must make the final payment to 22 comply with paragraph (c) of subsection 1.
  - As week within this serious throiner down mean good are the licensee is open for business at the location where the customer entered into the title loom.
  - Sec. 85. If a customer agrees to catablish or extend the period for the repayment, renewal, refinancing or consolidation of an outstanding title loan by wine the proceeds of a new loan to pay the bakines of the outstanding loan, the licensee shall not establish or extend such a period beyond-8 weeks after the date of default on the original loan.
  - Sec. 86. 1. Except as otherwise provided in this section, if a customer defaults on a title loan, the sole remedy of the licensee who made the title loan is to commence a legal action to seek repossession and sale of the motor vehicle which the customer used to secure the title loan. The licensee may not pursue the customer personally for:
    - (a) Payment of the loan; or
  - (b) Any deficiency after repossession and sale of the motor vehicle which the customer used to secure the title loan.
  - 2. After repossession and sale of the motor vehicle securing the title loan, the licensee shall return to the customer any proceeds from the sale of the motor vehicle which exceed the amount owed on the title loan.
  - 3. If a customer uses fraud to secure a title loan, the licensee may bring a civil action against the customer for any or all of the following

- (a) The amount of the loan obligation, including, without limitation, the aggregate amount of the interest, charges and fees negotiated and agreed to by the licensee and customer;
  - (b) Reasonable attorney's fees and costs; and

- (c) Any other legal or equitable relief that the court deems appropriate.
- 4. As used in this section, "fraud" means an intentional misrepresentation, deception or concealment of a material fact known to the customer with the intent to deprive the licensee of his rights or property or to otherwise injure the licensee. The term includes giving to a licensee as security for a title loan the title to a motor vehicle which does not belong to the customer.

Sec. 86.5. NRS 598D.130 is hereby amended to read as follows:

598D.130 A mortgage, deed of trust or other instrument that encumbers home property as security for repayment of a home loan must expressly indicate in writing in a size equal to at least 14-point bold type on the front page of the mortgage, deed of trust or other instrument that the home loan is a home loan as defined in NRS 598D.040 = and is subject to the provisions of § 152 of the Home Ownership and Equity Protection Act of 1994, 15 U.S.C. § 1602(aa), and the regulations adopted by the Board of Governors of the Federal Reserve System pursuant thereto, including, without limitation, 12 C.F.R. § 226.32.

**Sec. 87.** NRS 232.545 is hereby amended to read as follows:

232.545 1. An Investigative Account for Financial Institutions is hereby created in the State General Fund. The Account consists of money which is:

- (a) Received by the Department of Business and Industry in connection with the licensing of financial institutions and the investigation of persons associated with those institutions; and
  - (b) Required by law to be placed therein.
- 2. The Director of the Department of Business and Industry or his designee may authorize expenditures from the Investigative Account to pay the expenses incurred:
- (a) In investigating applications for licensing of financial institutions and in investigating persons associated with those institutions;
- (b) In conducting special investigations relating to financial institutions and persons associated with those institutions; and
- (c) In connection with mergers, consolidations, conversions, receiverships and liquidations of financial institutions.
- 3. As used in this section, "financial institution" means an institution for which licensing or registration is required by the provisions of titles 55 and 56 [and chapters 604 and 649] of NRS [.], chapter 649 of NRS and sections 2 to 86, inclusive, of this act.
  - **Sec. 88.** NRS 363A.050 is hereby amended to read as follows:

- 363A.050 1. Except as otherwise provided in subsection 2, "financial institution" means:
- (a) An institution licensed, registered or otherwise authorized to do business in this State pursuant to the provisions of *title 55 or 56 of NRS or* chapter [604,] 645B, 645E or 649 of NRS or [title 55 or 56 of NRS,] sections 2 to 86, inclusive, of this act, or a similar institution chartered or licensed pursuant to federal law and doing business in this State;
  - (b) Any person primarily engaged in:

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- (1) The purchase, sale and brokerage of securities;
- (2) Originating, underwriting and distributing issues of securities;
- (3) Buying and selling commodity contracts on either a spot or future basis for the person's own account or for the account of others, if the person is a member or is associated with a member of a recognized commodity exchange;
- (4) Furnishing space and other facilities to members for the purpose of buying, selling or otherwise trading in stocks, stock options, bonds or commodity contracts;
- (5) Furnishing investment information and advice to others concerning securities on a contract or fee basis;
- (6) Furnishing services to holders of or brokers or dealers in securities or commodities;
- (7) Holding or owning the securities of banks for the sole purpose of exercising some degree of control over the activities of the banks whose securities the person holds;
- (8) Holding or owning securities of companies other than banks, for the sole purpose of exercising some degree of control over the activities of the companies whose securities the person holds;
- (9) Issuing shares, other than unit investment trusts and faceamount certificate companies, whose shares contain a provision requiring redemption by the company upon request of the holder of the security;
- (10) Issuing shares, other than unit investment trusts and faceamount certificate companies, whose shares contain no provision requiring redemption by the company upon request by the holder of the security;
  - (11) Issuing unit investment trusts or face-amount certificates;
- (12) The management of the money of trusts and foundations organized for religious, educational, charitable or nonprofit research purposes;
- (13) The management of the money of trusts and foundations organized for purposes other than religious, educational, charitable or nonprofit research;
- (14) Investing in oil and gas royalties or leases, or fractional interests therein;
- (15) Owning or leasing franchises, patents and copyrights which the person in turn licenses others to use;

- (16) Closed-end investments in real estate or related mortgage assets operating in such a manner as to meet the requirements of the Real Estate Investment Trust Act of 1960, as amended;
  - (17) Investing; or

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- (18) Any combination of the activities described in this paragraph, → who is doing business in this State;
- (c) Any other person conducting loan or credit card processing activities in this State; and
- (d) Any other bank, bank holding company, national bank, savings association, federal savings bank, trust company, credit union, building and loan association, investment company, registered broker or dealer in securities or commodities, finance company, dealer in commercial paper or other business entity engaged in the business of lending money, providing credit, securitizing receivables or fleet leasing, or any related business entity, doing business in this State.
- 2. The term does not include a credit union organized under the provisions of chapter 678 of NRS or the Federal Credit Union Act.

**Sec. 89.** NRS 645B.0119 is hereby amended to read as follows:

645B.0119 "Financial services license or registration" means any license or registration issued in this State or any other state, district or territory of the United States that authorizes the person who holds the license or registration to engage in any business or activity described in the provisions of this chapter, title 55 or 56 of NRS or chapter [604,] 645, 645A, 645C, 645E or 649 of NRS or [title 55 or 56 of NRS] sections 2 to 86, inclusive, of this act.

Sec. 90. NRS 658.098 is hereby amended to read as follows:

658.098 1. On a quarterly or other regular basis, the Commissioner shall collect an assessment pursuant to this section from each:

- (a) Check-cashing service or deferred deposit *loan* service that is supervised pursuant to [chapter 604 of NRS;] sections 2 to 86, inclusive, of this act;
- (b) Collection agency that is supervised pursuant to chapter 649 of NRS:
- (c) Bank that is supervised pursuant to chapters 657 to 668, inclusive, of NRS:
  - (d) Trust company that is supervised pursuant to chapter 669 of NRS;
- (e) Development corporation that is supervised pursuant to chapter 670 of NRS;
- (f) Corporation for economic revitalization and diversification that is supervised pursuant to chapter 670A of NRS;
- (g) Person engaged in the business of selling or issuing checks or of receiving for transmission or transmitting money or credits that is supervised pursuant to chapter 671 of NRS;
- (h) Savings and loan association that is supervised pursuant to chapter 673 of NRS;

- (i) Person engaged in the business of lending that is supervised pursuant to chapter 675 of NRS;
- (j) Person engaged in the business of debt adjusting that is supervised pursuant to chapter 676 of NRS;
- (k) Thrift company that is supervised pursuant to chapter 677 of NRS; and
  - (1) Credit union that is supervised pursuant to chapter 678 of NRS.
- 2. The Commissioner shall determine the total amount of all assessments to be collected from the entities identified in subsection 1, but that amount must not exceed the amount necessary to recover the cost of legal services provided by the Attorney General to the Commissioner and to the Division of Financial Institutions. The total amount of all assessments collected must be reduced by any amounts collected by the Commissioner from an entity for the recovery of the costs of legal services provided by the Attorney General in a specific case.
- 3. The Commissioner shall collect from each entity identified in subsection 1 an assessment that is based on:
- (a) A portion of the total amount of all assessments as determined pursuant to subsection 2, such that the assessment collected from an entity identified in subsection 1 shall bear the same relation to the total amount of all assessments as the total assets of that entity bear to the total of all assets of all entities identified in subsection 1; or
  - (b) Any other reasonable basis adopted by the Commissioner.
- 4. The assessment required by this section is in addition to any other assessment, fee or cost required by law to be paid by an entity identified in subsection 1.
- 5. Money collected by the Commissioner pursuant to this section must be deposited in the State Treasury pursuant to the provisions of NRS 658.091.
  - Sec. 91. NRS 675.040 is hereby amended to read as follows:

675.040 This chapter does not apply to:

- 1. A person doing business under the authority of any law of this State or of the United States relating to banks, savings banks, trust companies, savings and loan associations, credit unions, development corporations, mortgage brokers, mortgage bankers, thrift companies, pawnbrokers or insurance companies.
  - 2. A real estate investment trust, as defined in 26 U.S.C. § 856.
- 3. An employee benefit plan, as defined in 29 U.S.C. § 1002(3), if the loan is made directly from money in the plan by the plan's trustee.
- 4. An attorney at law rendering services in the performance of his duties as an attorney at law if the loan is secured by real property.
- 5. A real estate broker rendering services in the performance of his duties as a real estate broker if the loan is secured by real property.
- 6. Except as otherwise provided in this subsection, any firm or corporation:

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- (a) Whose principal purpose or activity is lending money on real property which is secured by a mortgage;
- (b) Approved by the Federal National Mortgage Association as a seller
   or servicer; and
  - (c) Approved by the Department of Housing and Urban Development and the Department of Veterans Affairs.
  - 7. A person who provides money for investment in loans secured by a lien on real property, on his own account.
  - 8. A seller of real property who offers credit secured by a mortgage of the property sold.
  - 9. A person holding a nonrestricted state gaming license issued pursuant to the provisions of chapter 463 of NRS.
  - 10. A person licensed to do business pursuant to sections 2 to 86, inclusive, of this act.
    - Sec. 92. NRS 675.060 is hereby amended to read as follows:
  - 675.060 1. No person may engage in the business of lending in this State without first having obtained a license from the Commissioner pursuant to this chapter or sections 2 to 86, inclusive, of this act for each office or other place of business at which the person engages in such business.
  - 2. For the purpose of this section, a person engages in the business of lending in this State if he:
  - (a) Solicits loans in this State or makes loans to persons in this State, unless these are isolated, incidental or occasional transactions; or
  - (b) Is located in this State and solicits loans outside of this State or makes loans to persons located outside of this State, unless these are isolated, incidental or occasional transactions.
  - **Sec. 93.** NRS 604.010, 604.020, 604.030, 604.040, 604.050. 604.060, 604.070, 604.080, 604.090, 604.100, 604.110, 604.120, 604.130, 604.140, 604.150, 604.160, 604.162, 604.164, 604.166, 604.170, 604.180 and 604.190 are hereby repealed.
    - **Sec. 94.** If, on October 1, 2005, a person:
- 1. Holds a valid license or certificate of registration that was issued by the Commissioner of Financial Institutions pursuant to chapter 604 or 675 of NRS before October 1, 2005; and
- 2. Satisfies the definition of "licensee" as set forth in the amendatory provisions of section 12 of this act,
- the person shall be deemed to hold a valid license issued by the Commissioner of Financial Institutions pursuant to the amendatory provisions of sections 2 to 86, inclusive, of this act.

## LEADLINES OF REPEALED SECTIONS

604.020 Definitions. 604.020 "Cashing" defined. 604.030 "Check" defined.

604.040 "Check-cashing service" defined.

604.050 "Commissioner" defined. 604.060 "Deferred deposit" defined.

604.070 "Deferred deposit service" defined.

604.080 "Licensee" defined.

604.090 Registration required; applicability of chapter.

604.100 Application for registration: Contents; fee.

**604.110** Surety bond.

604.120 Deposit of securities in lieu of surety bond.

604.130 Certificate of registration: Issuance; form and size; contents; display.

604.140 Expiration and renewal of certificate of registration.

604.150 Change of control of licensee: Notification and application to Commissioner.

604.160 Licensee to post and give written notice of fees charged; signature of customer required on notice.

604.162 Limitations on fees for check not paid upon presentment because of insufficient funds.

604.164 Licensee deferring deposits to provide each customer with written agreement; contents.

604.166 Licensee may pursue collection proceedings upon default on loan made in form of deferred deposit; charges and interest.

604.170 Regulations.

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604.180 Prohibited acts by licensee relating to deferred deposit.

604.190 Commissioner to charge licensee fee for supervision, examination, audit, investigation or hearing; billing and payment; penalty for late payment; failure to pay grounds for revocation of certificate of registration.