ADOPTED REGULATION OF THE CHIEF OF

THE DIVISION OF PAROLE AND PROBATION OF

THE DEPARTMENT OF PUBLIC SAFETY

LCB File No. R061-16

Effective December 21, 2016

EXPLANATION – Matter in *italics* is new; matter in brackets [omitted material] is material to be omitted.

AUTHORITY: §§1-5, NRS 213.10988.

A REGULATION relating to the Division of Parole and Probation of the Department of Public Safety; revising provisions relating to standards for recommendations by the Chief Parole and Probation Officer regarding parole or probation; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the Chief Parole and Probation Officer of the Division of Parole and Probation of the Department of Public Safety to adopt by regulation standards to assist him or her in formulating a recommendation regarding the granting of probation or the revocation of parole or probation to a convicted person who is otherwise eligible for or on probation or parole. (NRS 213.10988) Existing regulations establish such standards. (NAC 213.570-213.630)

Existing regulations provide that, with certain exceptions, the Division will evaluate every person convicted of a felony for the purpose of enabling the Chief Parole and Probation Officer to make a recommendation to the court concerning sentencing. (NAC 213.580) **Section 1** of this regulation provides that the Division will conduct such an evaluation using an objective evidence-based assessment tool that incorporates the standards adopted by the Chief Parole and Probation Officer.

Existing regulations set forth certain acts and omissions occurring during a period of probation or parole that the Chief Parole and Probation Officer is authorized to consider for the purpose of making a recommendation concerning the continuation or revocation of probation, determining whether to certify an order of the State Board of Parole Commissioners for the arrest of any conditionally released or paroled prisoner or making a determination concerning the continuation or suspension of parole. (NAC 213.610, 213.620) **Sections 2 and 3** of this regulation revise such acts and omissions occurring during a period of probation or parole, respectively, that the Chief Parole and Probation Officer may consider.

Section 5 of this regulation repeals certain obsolete provisions.

- **Section 1.** NAC 213.580 is hereby amended to read as follows:
- 213.580 *1.* Except as otherwise provided by statute or directed by the court, the Division will evaluate every person who is convicted of a felony [. The] for the purpose of [the evaluation is to enable] enabling the Chief Parole and Probation Officer to make a recommendation to the court concerning sentencing.
- 2. The Division will conduct an evaluation pursuant to subsection 1 using an objective evidence-based assessment tool that incorporates the standards adopted by the Chief Parole and Probation Officer pursuant to NRS 213.10988 and is predictive of continued criminality. The Division may consider certain variables as part of an evaluation, including, without limitation, the criminal history, employment and residential stability, social and behavioral patterns, education, family situation, mental health and mental disabilities of and any substance abuse by the person being evaluated.
 - **Sec. 2.** NAC 213.610 is hereby amended to read as follows:
- 213.610 In making a recommendation pursuant to NRS 176A.630 concerning the continuation or revocation of probation, the Chief Parole and Probation Officer may consider any of the following acts or omissions occurring during the period of probation:
- 1. Failure of the **[convicted person]** *probationer* to participate in any program established for him or her by the Division, or to report to his or her supervising parole and probation officer or any other person designated by the Division.
- 2. Any change of employment or place of residence, or any departure from this State or the area of residence of the **[convicted person,]** *probationer*, that occurs without the consent of his or her supervising parole and probation officer.

- 3. Failure of the **[convicted person]** *probationer* to submit each month a true and correct report in writing to his or her supervising parole and probation officer in the form prescribed by the Division.
- 4. Any use of alcoholic beverages to any extent or, as directed by the court, to the extent that the **[convicted person]** *probationer* has **[0.10] 0.08** percent or more by weight of alcohol in his or her blood.
- 5. Any unlawful purchase, use, possession, administration or sale or other transfer of any controlled substance or dangerous drug by the **[convicted person.]** *probationer*.
- 6. Failure of the **[convicted person]** *probationer* to submit to a test for the presence of any controlled substance or dangerous drug in his or her blood or other bodily substance, as directed by his or her supervising parole and probation officer.
 - 7. Any possession, ownership or use of a weapon by the [convicted person.] probationer.
- 8. Any association or contact by the [convicted person] probationer with any person [who is of bad reputation or] who has been [confined to a penal institution.] convicted of a felony or is incarcerated or on probation or parole, or any other person who is deemed by the Division to be detrimental to the success of the probationer, except as specifically authorized in writing by the probationer's supervising parole and probation officer.
- 9. Failure of the [convicted person] *probationer* to cooperate with his or her supervising parole and probation officer, or to obtain the written consent of the officer before marrying, engaging in business, incurring debt or purchasing any real property or any automobile.
- 10. Failure of the **[convicted person]** *probationer* to conduct himself or herself as a good citizen or to obey any federal, state, county or municipal law or ordinance.

- 11. Failure of the **[convicted person]** *probationer* to seek and maintain employment, or to participate in the program of employment established for him or her by the Division.
- 12. Failure of the [convicted person] probationer to [make] pay all court-ordered fines and fees, including, without limitation, making any restitution ordered by the court as a condition of probation.
- 13. Unless the probationer has received a waiver pursuant to subsection 2 of NRS213.1076, failure of the probationer to pay the monthly fee required pursuant to NAC 213.230.
 - 14. Any violation by the probationer of any curfew established by the Division.
- **15.** Any violation by the **[convicted person] probationer** of any other condition of probation established by the court.
 - **Sec. 3.** NAC 213.620 is hereby amended to read as follows:
- 213.620 1. In determining whether to certify an order of the Board pursuant to NRS 213.151, or in making a determination pursuant to NRS 213.1517 concerning the continuation or suspension of parole, the Chief Parole and Probation Officer may consider any of the following acts or omissions occurring during the period of parole:
- (a) Failure of the parolee to participate in the program established for him or her by the Division, or to report to his or her supervising parole and probation officer or any other person designated by the Division.
- (b) Any change of residence of the parolee or any departure from this State that occurs without the consent of his or her supervising parole and probation officer.
- (c) Failure of the parolee to seek and maintain employment, or to participate in the program of employment established for him or her by the Division.

- (d) Failure of the parolee to submit a true and correct report in writing to his or her supervising parole and probation officer each month in the form prescribed by the Division.
- (e) Any use of alcoholic beverages to any extent or, as directed by the Board, to the extent that the parolee has [0.10] 0.08 percent or more by weight of alcohol in his or her blood.
- (f) Failure of the parolee to submit to a search of his or her person, place of residence or automobile by a parole and probation officer.
- (g) Any unlawful purchase, use, possession, administration or sale or other transfer of any controlled substance or dangerous drug by the parolee.
- (h) Failure of the parolee to submit to a test for the presence of any controlled substance or dangerous drug in his or her blood or other bodily substance, as directed by his or her supervising parole and probation officer.
 - (i) Any possession, ownership or use of a weapon by the parolee.
- (j) Any association or [correspondence] contact by the parolee with any person [who is of bad reputation or] who has been [confined to a penal institution,] convicted of a felony or is incarcerated or on probation or parole, or any other person who is deemed by the Division to be detrimental to the success of the parolee, except as specifically authorized in writing by the parolee's supervising parole and probation officer.
- (k) Failure of the parolee to cooperate with his or her supervising parole and probation officer, or to obtain the written consent of the officer before marrying, incurring debt, changing employment or purchasing any motor vehicle.
- (l) Failure of the parolee to conduct himself or herself as a good citizen or to obey any federal, state, county or municipal law or ordinance.

- (m) Failure of the parolee to pay all court-ordered fines and fees and, unless the parolee has received a waiver pursuant to subsection 2 of NRS 213.1076, the monthly fee required pursuant to NAC 213.230.
 - (n) Any violation by the parolee of any curfew established by the Division.
 - (o) Any violation by the parolee of any other condition of parole established by the Board.
 - 2. As used in this section, "Board" means the State Board of Parole Commissioners.
 - **Sec. 4.** NAC 213.630 is hereby amended to read as follows:
 - 213.630 1. In making:
 - (a) Any recommendation concerning the continuation or revocation of probation; or
 - (b) Any determination described in NAC 213.620,
- → based upon any act or omission described in NAC 213.610 or 213.620, the Chief Parole and Probation Officer may consider any mitigating factor which influenced or contributed to the act or omission.
- 2. In making any such recommendation or determination, the Chief Parole and Probation Officer may also consider:
 - (a) Any prior criminal history of the **[convicted person]** probationer or parolee;
 - (b) The nature of the person's present offense;
 - (c) Any pattern of previous offenses; and
 - (d) The circumstances of the person's present and previous offenses,
- in determining whether the act or omission is a significant indicator of the person's success or failure on parole or probation.
- 3. Nothing contained in NAC 213.570 to 213.620, inclusive, shall be deemed to restrict the authority of the Chief Parole and Probation Officer, in any case he or she deems appropriate, to

make any recommendation concerning sentencing or the continuation or revocation of probation, or any determination described in NAC 213.620, that deviates from the standards contained in those sections.

- 4. Before any recommendation described in subsection 3 is transmitted to the court on behalf of the Chief Parole and Probation Officer, it must be approved by the [district administrator] supervisor having authority over the case or by a person designated thereof.
- 5. The Chief Parole and Probation Officer will keep a record of the number and percentage of recommendations and determinations that deviate from the standards contained in NAC 213.570 to 213.620, inclusive.
 - **Sec. 5.** NAC 213.590 and 213.600 are hereby repealed.

TEXT OF REPEALED SECTIONS

213.590 Use of Probation Success Probability form. (NRS 213.10988)

- 1. Each convicted person will first be evaluated using the Probation Success Probability form adopted by the Division. The form generates a numeric score based upon consideration of the following factors:
 - (a) The number of prior criminal convictions sustained by the convicted person;
 - (b) The number of other criminal prosecutions pending against the person;
 - (c) The number of occasions on which the person has been incarcerated;

- (d) If the person is 23 years of age or younger, the number of occasions on which he or she has been committed to a correctional facility for juveniles;
- (e) The number of years that have elapsed since the person's most recent previous conviction, whether the conviction was sustained as a juvenile or as an adult;
- (f) The number of occasions on which the person has been supervised as an adult or juvenile probationer;
- (g) The tendency of the person to have engaged in crimes of increasing or decreasing severity, or in crimes involving violence;
 - (h) The circumstances of the person's arrest for the present offense;
 - (i) The nature of the present offense and the number of persons victimized;
- (j) The degree of psychological, physical and financial harm caused to the victim of the present offense;
- (k) If the present offense involved controlled substances, the nature of the conduct involved in the offense;
- (1) The sophistication of the present offense and the degree of premeditation involved in the offense;
- (m) The benefits received by the person as the result of any plea negotiation in the present proceeding;
 - (n) The use of any weapon in connection with the present offense;
 - (o) The involvement in the present offense of any other offender;
 - (p) The existence and nature of any motive for the present offense;
 - (q) The age and education of the person;
 - (r) The support provided to the person by his or her immediate family;

- (s) The person's history of employment and record of military service;
- (t) The employability of the person;
- (u) The person's financial self-sufficiency;
- (v) The ties or connections between the person and the community in which he or she lives;
- (w) The person's history of substance abuse;
- (x) The availability to the person of rehabilitative or other programs in the community;
- (y) Participation by the person in a mental health or substance abuse program, if such a program is warranted by the nature of the case;
- (z) The person's honesty and cooperation in dealing with an employee of the Division who is performing the evaluation; and
- (aa) The attitude of the person concerning the present offense and toward supervision on probation.
- 2. The numeric score derived from the use of the Probation Success Probability form may be used by the Chief Parole and Probation Officer in making a recommendation concerning:
 - (a) The granting or denial of probation; and
- (b) The length of any term of confinement to be served by the convicted person, as provided in NAC 213.600.

213.600 Use of Sentence Recommendation Selection Scale form. (NRS 213.10988)

Any recommended term of confinement for a convicted person may be derived using the Sentence Recommendation Selection Scale form adopted by the Division. The form may be used to apply the numeric score obtained from the Probation Success Probability form to the range of sentences provided by law for the offense, resulting in a recommended term of confinement.

LEGISLATIVE REVIEW OF ADOPTED REGULATIONS--NRS 233B.066 LCB File No. R061-16

Informational Statement

The following informational statement is submitted for adopted modifications to Nevada Administrative Code (NAC) Chapter 213.

- 1. A clear and concise explanation of the need for the adopted regulation.
 - NRS 213.10988 requires that the Chief of Parole & Probation adopt standards for determining parole/probation success. Standards delineated in NAC Chapter 213.580 .630 in its currently published form are too narrow in scope. Applicable sections of NAC 213 required modification to allow the division to be able to adapt to the most current best practices, industry standards and assessment tools of recidivism risk without having to repeatedly modify the NAC.
- 2. Description of how public comment was solicited, a summary of public response, and an explanation of how other interested persons may obtain a copy of the summary.

Copies of the notices of workshop, notices of intent to act upon the regulation, and a summary of proposed changes were posted publicly and sent by U.S. mail or email to persons who were known to have an interest in proposed administrative regulations initiated by the Nevada Division of Parole and Probation. These documents were also made available at the website of the Nevada Division of Parole and Probation (http://npp.dps.nv.gov), the Nevada Legislatures' website (https://www.leg.state.nv.us), the Nevada Public Notice Website (https://notice.nv.gov), all county libraries in Nevada, all Nevada Division of Parole and Probation field offices, all Nevada Attorney General offices, the Nevada Parole Board office, the Administrative Office of the Courts, and posted at the following locations:

Department of Public Safety Headquarters, 555 Wright Way, Carson City, NV 89711
Storey County Clerk, Drawer D, Virginia City, NV 89440
Tonopah Public Library, PO Box 449, Tonopah, NV 89049
Battle Mountain Branch Library, 625 South Broad Street, Battle Mountain, NV 89820
Nevada State Library and Archives, 100 N Stewart St, Carson City, NV 89701
Nevada State Bar Assoc., Northern Nevada office, 9456 Double R Blvd, Suite B, Reno, NV 89521
Nevada State Bar Assoc., Southern Nevada office, 3100 W. Charleston Blvd. Ste 100, Las Vegas, NV 89102
State Public Defender's Office, 511 East Robinson Street, #1, Carson City, NV 89701
Advisory Counsel for Prosecuting Attorneys, 100 North Carson Street, Carson City, NV 89701
Clark County District Attorney, Regional Justice Center, Las Vegas, NV 89155
Clark County Public Defender, 309 S. Third Street Suite 226, Las Vegas, NV 89155
Advisory Commission on the Administration of Justice, 401 South Carson Street, Carson City, NV 89701

A public workshop was held on July 1, 2016 at 9:00 AM, and the minutes of that workshop are attached (Exhibit A) hereto. There were no attendees that were members of the public and no public comments received.

A public hearing was held on October 27, 2016 at 9:00 AM, and the minutes of that hearing are attached (Exhibit B) hereto. There were no attendees that were members of the public and no public comments received.

No summary of public response exists as there was no public comment to summarize.

- 3. The number of persons who:
 - (a) Attended each hearing: Workshop on July 1, 2016 : 7; Hearing on October 27, 2016 : 10
 - **(b)** Testified at each hearing: 0
 - (c) Submitted written comments: Refer to Exhibit B
- 4. For each person identified in paragraphs (b) and (c) of number 3 above, the following information: name, phone number, business address, business phone number, e-mail address and name of the entity represented.

Refer to Exhibit B

5. A description of how comment was solicited from affected businesses, a summary of their response and an explanation of how other interested persons may obtain a copy of the summary.

Comments were solicited from affected businesses or government entities in the same manner as they were solicited from the public. Government entities were responded to directly.

6. If the regulation was adopted without changing any part of the proposed regulation, a summary of the reasons for adopting the regulation without change.

The modifications to the permanent regulation were adopted on October 27, 2016. No changes were suggested by the public during either the public workshop or the public hearing, and there was no public opposition.

- 7. The estimated economic effect of the regulation on the business which it is to regulate and on the public. These must be stated separately, and in each case must include:
 - (1) Both adverse and beneficial effects; and
 - (2) Both immediate and long-term effects.
 - (1) None; potential changes only occur in scoring no economic impact.
 - (2) None; potential changes only occur in scoring no economic impact.
- 8. The estimated cost to the agency for enforcement of the proposed regulation:

No change in enforcement cost for modifications to scoring system.

9. A description of any regulations of other State or governmental agencies which the regulation overlaps or duplicates and a statement explaining why the duplication or overlap is necessary. If the regulation overlaps or duplicates a federal regulation, the name of the regulating federal agency.

The Chief of Parole and Probation has statutory authority to adopt assessment tool standards in accordance with NRS 213.10988. There is no overlap.

- 10. If the regulation includes provisions that are more stringent than a federal regulation that regulates the same activity, a summary of such provisions. $N\!/\!A$
- 11. If the regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used. $N\!/\!A$