STATE OF NEVADA

C J MANTHE Director, Business & Industry



DAWN GIBBONS Chairman GEORGE ASSAD Commissioner DAVID NEWTON

DEPARTMENT OF BUSINESS AND INDUSTRY NEVADA TRANSPORTATION AUTHORITY

LEGISLATIVE REVIEW OF ADOPTED REGULATIONS AS REQUIRED BY NRS 233B.066 LCB FILE R135-17

The following statement is submitted for adopted amendments to Nevada Administrative Code ("NAC") chapter 706A.190.

1. A clear and concise explanation for the need for the adopted regulation

This set of regulations is necessary to allow the Nevada Transportation Authority to regulate autonomous vehicle network companies pursuant to the requirements of Assembly Bill 69 (2017).

2. A description of how public comment was solicited, a summary of public response, and an explanation of how other interested persons may obtain a copy of the summary.

Copies of the notice of workshop and the notice of intent to act upon the regulations were sent by U.S. mail or via facsimile to all persons on the Authority's mailing list for administrative rulemaking and to all transportation network companies and passenger motor carriers licensed by the Authority. Copies of the notices of workshops and the notice of intent to act upon the regulations were also posted at all county libraries in Nevada and at the following locations:

Clark County Court House 200 Lewis Ave. Las Vegas, NV 89155

Department of Business & Industry 1830 College Parkway, Suite #100 Carson City, NV 89706

Washoe County Court House 75 Court St. Reno, NV 89501 Department of Business & Industry 3300 W. Sahara, Suite #425 Las Vegas, NV 89102

Nevada State Library & Archives 100 N. Stewart St. Carson City, NV 89701

Copies of all materials relating to the proposal were made available at the workshop and adoption hearing, at the offices of the Authority, on the Authority's website at www.nta.nv.gov, and at the Nevada State Library, 100 North Stewart St., Carson City, NV.

A Workshop was held on October 26, 2017. On or about March 2, 2018, the Authority issued a Notice of Intent to Act Upon a Regulation. A public hearing was held on April 6, 2018. The minutes of the workshops and the public hearing, attached hereto, contain summaries of the

discussion held regarding the proposed amendments. The public comment was primarily positive regarding the need for the additional fees to cover expenses accrued due to staffing increases. The only concern express was the significant increase in staffing during one legislative period and a hope that the rate of expansion would not be similar or increased in the future.

A copy of this summary of the public response to the proposed regulation may be obtained from the Authority, 3300 W. Sahara, Suite 200, Las Vegas, Nevada 89102, (702) 486-3303.

- 3. The number of persons who:
 - a. Attended each workshop/hearing: October 26, 2017 17; April 6, 2018—11
 - **b.** Testified at each workshop/hearing: October 26, 2017 3; April 6, 2018—2.
 - c. Submitted to the agency written comments: 4.
- 4. For each person identified in paragraphs (b) and (c) of number 1 above, the following information if provided to the agency conducting the hearing:

Testified at workshops/hearings:

John Griffin, Griffin Company, Uber Mike Hillerby, Esq., Lyft Patricia Robbins, Esq., Uber Ian Poirier, Lyft Elizabeth Gallagher, Lyft Alyssa Moore, ArcPoint Labs Kimberly Rushton, Livery Operators Association

Submitted written comments:

Paul Hemmersbaugh, Esq., General Motors James S. Kent, Esq. Ian Poirier, Lyft Patricia Robbins, Esq., Uber

5. A description of how comment was solicited from affected businesses, a summary of their response, and an explanation of how other interested persons may obtain a copy of the summary.

Before conducting workshops in this matter, the Nevada Transportation Authority made a concerted effort to determine whether the proposed regulations are likely to impose a direct and significant economic burden upon a small business or directly restrict the formation, operation or expansion of a small business. The methods used by the Authority in this effort included taking and analyzing written and verbal comments from the public and from businesses to be affected by the proposed regulations in the public Special General Session Meeting and Workshop on October 26, 2017. Despite repeated invitations for comment (either written or oral) identifying small business impacts of the proposed regulations, and extensive commentary from current and prospective small business owners, no such impacts attributable to the regulations (as opposed to the authorizing legislation) has been identified. NTA Commissioners

and/or staff have met individually at least twice with Uber and Lyft, the two currently-licensed transportation network companies, regarding concerns raised by the proposed regulations in terms of any future expansion into autonomous vehicles, with appropriate edits where necessary including a reduction in the application fees and the yearly assessments.

The Authority determined pursuant to NRS 233B.0608(1) that the proposed regulations are not likely to impose a direct and significant economic burden upon a small business or directly restrict the formation, operation or expansion of a small business. Further, the proposed regulations will not have a significant adverse or beneficial economic impact upon the regulated industry, either immediately or long-term, and the proposed regulations will have not a significant adverse or beneficial economic impact upon the public, either immediately or long-term. Accordingly, the agency has not prepared the statement referenced in NRS 233B.0608(2)(b).

The Authority notes that these assessments of impact are limited to the impacts of the proposed regulations themselves, and that the amendments are in accord with the requirements of Assembly Bill 69 (2017). Further discussion of small business impacts can be found in the statement prepared by Authority Chairman Dawn Gibbons pursuant to NRS 233B.0608.

A copy of this summary of the public response to the proposed regulation may be obtained from the Authority, 3300 W. Sahara, Suite 200, Las Vegas, Nevada 89102, (702) 486-3303.

6. If the regulation was adopted without changing any part of the proposed regulation, a summary of the reason for adopting the regulation without change.

There was one change made at the adoption hearing to Section 50 of the proposed regulations. In that section as presented at the workshop, a portion read "suspend any transportation services established pursuant to this chapter for more than 48 hours during any 180-day period . . ." The revised language should read "suspend any transportation services established pursuant to this chapter for more than 48 *consecutive* hours during any 180-day period. . ."

- 7. The estimated economic effect of the adopted regulation on the businesses which it is to regulate and on the public. These must be stated separately and each case must include:
 - a. Both adverse and beneficial effects; and
 - b. Both immediate and long-term effects

The proposed regulations themselves will have a significant beneficial economic impact upon the regulated industry, primarily over the next six months to one year. The proposed regulation is intended to provide the structure by which entities will apply for a license to operate as an autonomous vehicle network company and to fund the expenses incurred by the Authority during that time period for the regulation of the autonomous network companies pursuant to Assembly Bill 69 (2017). The long term impact of the proposed regulation is minimal, as the Authority is required to reassess the costs of regulation the autonomous vehicle network companies each year pursuant to Assembly Bill 69, Section 14.57 (2017), and adjust the annual assessment to match the anticipated expenses.

Similarly, the regulations themselves will have a significant beneficial economic impact upon the public in the next six months to one year, as the regulation at issue will assist the with the formation and operation of autonomous vehicle network companies and allow those companies to provide employment opportunities in the transportation industry and increased availability of transportation services provided by the new industry, and tax revenues generated by the new industry. The only adverse effect is the increase in the costs to cover the increased expenses.

8. The estimated cost to the agency for enforcement of the adopted regulation.

The Authority anticipates a de minimus cost to enforce the adopted regulations during the next 12-24 months.

9. A description of any regulations of other state or government agencies which the proposed regulation overlaps or duplicates and a statement explaining why the duplication or overlapping is necessary. If the regulation overlaps or duplicates federal regulation, the name of the regulating federal agency.

There are no regulations of other state or government agencies which the proposed regulation overlaps or duplicates.

10. If the regulation includes provisions that are more stringent than a federal regulation which regulates the same activity, a summary of such provisions.

N/A

11. If the regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used.

The regulations establish the application fee and the annual assessment for autonomous vehicle network companies. The amount expected to be collected by the Authority is unknown at this point, as this is a new industry and the number of unique applicants and the size of the fleets planned is unknown at this time. Any revenue will be used to fund and support the Authority's regulatory oversight of the industry as required by Assembly Bill 69.

12. Is the proposed regulation likely to impose a direct and significant economic burden upon a small business or directly restrict the formation, operation or expansion of a small business? What methods did the agency use in determining the impact of the regulation on a small business?

The Authority has determined that the proposed regulation does not impose a direct and significant economic burden upon small business or restrict the formation, operation or expansion of a small business. Rather, the regulations enable the formation, operation, expansion and regulation of small business. In making this determination the Authority consulted with representatives of each of the transportation network companies operating in Nevada and no such concerns were raised or expressed. Additionally, the Authority afforded businesses additional time following the workshops to submit, in writing, any impacts the proposed regulation may have; no written comments have been received addressing such impacts.

Further discussion of small business impacts can be found in the statement prepared by Authority Chairman Dawn Gibbons pursuant to NRS 233B.0608.