# LEGISLATIVE REVIEW OF ADOPTED REGULATIONS AS REQUIRED BY ADMINISTRATIVE PROCEDURES ACT, NRS 233B.066

#### **Informational Statement**

#### **LCB FILE NO. R177-18**

The following statement is submitted for adopted amendments to Nevada Administrative Code ("NAC") Chapter 645A.

## 1. A clear and concise explanation of the need for the adopted regulation.

To comply with the Division's statutory duty to ensure the effectiveness of Chapter 645A of the Nevada Revised Statutes ("NRS"), to carry out the provisions of NRS 645A, and to conform with and implement revisions as necessitated by the statutory changes to NRS 622 resulting from passage of Senate Bill 69 in the 79<sup>th</sup> Session (2017) of the Nevada Legislature (requiring that the state regulatory bodies authorized to license and regulate the professions and occupations organized under Title 54 of the NRS adopt regulations providing for the issuance of a license by endorsement to engage in such professions and occupations). Following its enactment, the pertinent provisions of Senate Bill 69 were codified in NRS 622.530. Under existing law, specifically at NRS 645A.050, the Commissioner of the Nevada Division of Mortgage Lending ("the Commissioner") has the authority to regulate escrow agents and escrow agencies.

Specifically, the adopted regulation adds to and amends NAC 645A to:

- Establish the prerequisites, requirements, conditions, and manner of submission by a natural person, of his or her initial application for license by endorsement to the Commissioner of the Nevada Division of Mortgage Lending, to engage in the activities of an escrow agency or escrow agent in Nevada, where such person: 1) holds a comparable license issued by the District of Columbia or any state or territory of the United States; (2) possesses qualifications that are equal to or substantially similar to the qualifications required for issuance of a license to engage in such activities in the state of Nevada; and (3) satisfies other requirements as directed or authorized by Senate Bill 69 as adopted by the 2017 Session of the Nevada Legislature.
- Provide the standards for the licensure by endorsement of a natural person as an escrow agent or escrow agency.
- Provide the timeline for the Commissioner to request additional information related to an application, approve an application, and issue a license by endorsement.

- Establish grounds for the Commissioner to deny an application for licensure by endorsement.
- Establish that a person who has been issued a license by endorsement is subject to the same duties, restrictions, penalties, liabilities, conditions and limitations that apply to a person who has been issued a license which is not a license by endorsement, including those provisions of law relating to the expiration and renewal of a license.

# 2. A description of how public comment was solicited, a summary of public response, and an explanation of how other interested persons may obtain a copy of the summary.

Copies of the text of the proposed regulation, notice of workshop, small business impact statement, and notice of intent to act upon the regulation were e-mailed to Division licensees and other interested parties on the Division's mailing list as well as any persons who had specifically requested such notice. These documents were also made available at the Division of Mortgage Lending's Website at <a href="http://www.mld.nv.gov">http://www.mld.nv.gov</a> and the Nevada Public Notice Website at http://notice.nv.gov. Further, in addition to the Nevada Legislature's website at https://www.leg.state.nv.us/App/Notice/A/, such documents were posted at prominent Nevada offices which included the Nevada State Business Center in Las Vegas, the Division's office in Las Vegas, the Office of the Department of Business and Industry in Carson City, and the Nevada State Library and Archives in Carson City. As also publicly noticed in the same manner as stated above, the Revised Proposed Regulation R177-18 as drafted by the Legislative Counsel Bureau ("LCB") dated January 4, 2019, the notice of intent to act upon the regulation, and small business statement, were additionally provided to all county libraries in Nevada at which the Division does not maintain an office, for posting. Notice of intent to act upon the regulation, as accompanied by the LCB's draft of revised proposed regulation and the Division's small business statement, was further submitted to the LCB for posting on the Nevada Legislative website.

In May 2018, in anticipation of the Division's workshop to be held in this matter, the Division made e-mail notification to approximately 46 of its licensees under NRS 645A as well as other interested parties concerning the proposed regulation amendments, in which it solicited comments concerning whether these would impose a direct and significant economic burden upon a small business, or directly restrict the formation operation, or expansion of a small business. Further, in addition to solicitation of such comments through its website, the Division reached out to a variety of stakeholders, including the Nevada Mortgage Lenders Association and the Advisory Council on Mortgage Investments and Mortgage Lending. The Division did not receive any public comments in response to these efforts.

As reflected in the Division's issued and publicly noticed workshops scheduled for June

26, 2018 (to be held in the identified Las Vegas, Nevada, location as video-conferenced with the identified Carson City, Nevada location), the Division subsequently solicited additional receipt of written comments, testimony, or documentary evidence, and advised that oral comments on the proposed regulations may be made at the meeting. No public response was received.

The duly-noticed workshops were indeed held on June 26, 2018 in Las Vegas as video-conferenced with Carson City. Minutes of the workshops are attached hereto as "Exhibit A, Part I" and "Exhibit A, Part II." In conformance with its noticed public workshop and agenda, the Commissioner conducted a 9:00 a.m. proceeding on this date to describe an introduction of the regulatory process and provisions of the basis for, and summary of, the proposed regulatory amendments to NAC 645A, as well as to the other chapters of the Nevada Administrative Code over which the Commissioner has jurisdiction (NAC 645B, NAC 645E, and NAC 645F), as the requirements of Senate Bill 69 concerning licensure by endorsement apply to all of these chapters in the same fashion. In conformance with its noticed public workshop and agenda as issued on June 7, 2018, the Commissioner conducted a scheduled 9:30 a.m. proceeding on June 26, 2018, to specifically address the proposed regulatory amendments to NAC 645A, even though these generally "mirror" the same revisions proposed to be made to the other NAC Chapters under the Division's jurisdiction as addressed at the noticed 9:00 a.m. introductory proceeding. None of the attendees at these proceedings provided any written or verbal comments.

Thereafter, on January 28, 2019, the Commissioner issued and posted a Notice of Intent to Act Upon a Regulation based upon the LCB Draft of Revised Proposed Regulation R177-18, dated January 4, 2019 as stated above, again soliciting comments. No public response was received. The Division further issued and posted, on February 11 and February 12, 2019, its Notice of Public Meetings with the Agendas for adoption hearings to be held on March 7, 2019, including adoption of the proposed amendments to NAC 645A.

As duly-noticed, the public hearing for adoption of the proposed regulation was held on March 7, 2019, in Las Vegas and video-conferenced to Carson City. Minutes of the public hearing are attached hereto as "Exhibit B." While one member of the public attended the hearing in the Las Vegas location, he did not provide any verbal or written comments at the hearing.

If public comments or testimony had been provided concerning the proposed regulations, a copy of the summary of such public response would have been obtained from the Division of Mortgage Lending, 3300 W. Sahara Avenue, Suite 285, Las Vegas, Nevada, 89102, or by e-mailing a request to <a href="mailto:krailey@mld.nv.gov">krailey@mld.nv.gov</a>

### 3. The number of persons from the public who:

Carson City Las Vegas

Attended June 26, 2018 workshops—

9	9:00 a.m. proceeding: 8		1
9	9:30 a.m. proceeding:		1
Testified at the <i>June 26</i> , 2018 workshop:	0	0	
Attended March 7, 2019 adoption hearing:	0	1	
Testified at the March 7, 2019 adoption hea	aring: 0	0	
Submitted written comments:	0		

4. A list of names and contact information, including telephone number, business address, business telephone number, electronic mail address, and name of entity or organization represented (if provided to the agency), for each person who testified at each hearing and submitted to the agency written statements.

No members of the public who attended the workshop proceedings on June 26, 2018 (at either the Las Vegas or Carson City locations) testified or submitted to the agency written comments. The one member of the public who attended the adoption hearing in Las Vegas on March 7, 2019, provided neither testimony nor written comments. No member of the public appeared at the adoption hearing in the Carson City location to have presented testimony or written comments.

5. A description of how comment was solicited from affected businesses, a summary of their response, and an explanation how other interested persons may obtain a copy of the summary.

Comments were solicited from affected businesses in the same manner as they were solicited from the public as provided in the response to Item #2, above. The Division did not receive any responsive comments.

6. If the regulation was adopted without changing any part of the proposed regulation, a summary of the reasons for adopting the regulation without change.

At the conclusion of the noticed public hearing on March 7, 2019, the permanent regulation was adopted in the verbatim form as proposed and reflected in the *LCB Draft of Revised Proposed Regulation R177-18*, dated January 4, 2019. Having contemplated the goals to be served by the regulations, and the text of the proposed regulations since the time they were originally drafted and revised, as well as considering them throughout the workshop and hearing proceedings, the Commissioner determined that such LCB draft adequately set forth the desired language in such manner as to not merit any change(s) to the provisions.

7. The estimated economic effect of the adopted regulation on the businesses which it is

to regulation and on the public. These must be stated separately, and each case must include:

- (a) Both adverse and beneficial effects; and
- (b) Both immediate and long-term effects.
- (a) Both adverse and beneficial effects

The Division does not foresee any major adverse effects of the adopted regulation to either the business of an escrow agency, escrow agent, or to the public.

The Division anticipates that the beneficial effects of the adopted regulation may result in cost savings and expedited licensure for those who met the criteria for licensure by endorsement as provided in the adopted regulation without unnecessarily burdening business activity.

(b) Both immediate and long-term effects.

The Division anticipates that both the immediate and long-term beneficial effects of the adopted regulation will protect the health and welfare of Nevadans without unnecessarily burdening business activity.

8. The estimated cost to the agency for enforcement of the adopted regulation.

The Division estimates that the adopted regulation will result in minimal costs, if any, to the agency for enforcement. The Division expects that any costs will be absorbed into the existing workloads of current staffing levels.

9. A description of any regulations of other state or government agencies which the proposed regulation overlaps or duplicates and a statement explaining why the duplication or overlapping is necessary. If the regulation overlaps or duplicates a federal regulation, the name of the regulating federal agency.

There are no other state or government agencies regulations known by the Division that the adopted regulation overlaps or duplicates.

10. If the regulation includes provisions which are more stringent than a federal regulation which regulates the same activity, a summary of such provisions.

The adopted regulation does not include provisions which are known to be more stringent than a federal regulation which regulates the same activity.

11. If the regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used.

To the extent that the anticipated fee for an applicant seeking licensure by endorsement

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may be interpreted as a new fee, the fee for filing such application will be the same as that currently imposed upon any other natural person who applies for a Nevada license to engage in the activities of an escrow agency or escrow agent.

The fee for licensure by endorsement will be used to offset the cost of processing the application and issuing the license, in the same manner imposed upon any other natural person who applies for a Nevada license to engage in the activities of an escrow agency or escrow agent.

The Division is unable to estimate the annual amount of application fee(s) that may be collected for licensure by endorsement. The regulation does not otherwise provide a new fee and does not provide for any increase to an existing fee.