## PROPOSED REGULATION OF

### THE STATE BOARD OF HEALTH

#### LCB File No. R111-22

August 10, 2022

EXPLANATION – Matter in *italics* is new; matter in brackets [omitted material] is material to be omitted.

AUTHORITY: §§ 1, 6, 8 and 9, NRS 440.120; § 2, NRS 440.120 and 440.303; § 3, NRS 440.120 and 440.325; § 4, NRS 440.120 and 440.310; § 5, NRS 440.120 and 440.380; § 7, NRS 440.120, 440.380 and 440.410; §§ 10-12, NRS 440.120 and 440.620; § 13, NRS 440.175 and 440.700.

A REGULATION relating to vital statistics; revising requirements governing the preparation of replacement, new, supplementary and delayed certificates of birth and death certificates; prescribing the manner to correct certain information on a death certificate; requiring the transfer of an electronic record of death when a body is transferred between funeral homes; providing that certain fees are nonrefundable; adding and removing certain fees; and providing other matters properly relating thereto.

## **Legislative Counsel's Digest:**

Existing law requires: (1) the State Board of Health to adopt regulations to provide a system for registering births and deaths in this State; and (2) the State Registrar of Vital Statistics to enforce those regulations. (NRS 440.120)

**Section 1** of this regulation requires a funeral director who is responsible for obtaining and filing a certificate of death to indicate the gender identity or expression of the deceased person on the certificate of death. **Section 1** also prescribes the manner in which a person may request to alter or correct the gender identity or expression indicated on a death certificate.

Existing law authorizes a person whose birth certificate or other evidence of birth is written in a language other than English to apply to the State Registrar for a birth certificate in the English language. (NRS 440.303) If a replacement certificate is made to replace an original certificate that was issued in a foreign country and is not in English, **section 2** of this regulation requires the replacement certificate to be translated into English. **Section 13** of this regulation prescribes a fee for replacing a birth certificate issued under such circumstances.

Existing law and regulations authorize the preparation of a new birth certificate upon the establishment of paternity or parentage. (NRS 440.325; NAC 440.110) **Section 3** of this regulation requires: (1) the name of each parent to be obtained from the original birth certificate and transferred to the new birth certificate; and (2) each parent to provide the State Registrar with proof of current and valid photo identification.

Existing law and regulations require the preparation of a new or supplementary certificate of birth when a person is adopted. (NRS 440.310; NAC 440.120) Existing regulations require the

name of each parent on the report of adoption form to match the name recorded on the adoption decree, with the exception of a last name obtained through marriage or domestic partnership. (NAC 440.120) **Section 4** of this regulation removes a redundant provision authorizing the addition of a name or suffix to an adoption decree if the name or suffix is listed on the report of adoption form.

Existing law requires a pronouncement of death to be made by: (1) a physician or advanced practice registered nurse; (2) a physician assistant or registered nurse under the authorization of a physician; or (3) a registered nurse under the authorization of an advanced practice registered nurse. (NRS 440.415) **Section 5** of this regulation requires a physician or advanced practice registered nurse who pronounces a death or authorizes the pronouncement of a death to complete certain portions of the death certificate. **Section 5** also requires the completion of certain tasks relating to a death certificate within 24 hours after the death. If a dead body is transferred between funeral homes, **section 6** of this regulation requires the director of the originating funeral home to transfer an electronic record of death to the receiving funeral home.

Existing law and regulations require a medical certificate of death to contain the cause or causes of death. (NRS 440.380, 440.410; NAC 440.165) **Section 7** of this regulation: (1) revises information that must be included on the standard certificate of death relating to the cause of death; and (2) if the cause of death is a drug overdose, requires the listing on the death certificate of the exact components of the drug mixture that caused the overdose.

Existing regulations prescribe certain criteria under which a death is considered to have been attended by a physician or an advanced practice registered nurse. (NAC 440.170) **Sections 8 and 9** of this regulation require: (1) the coroner or medical examiner to relinquish jurisdiction over an attended death to the attending physician or advanced practice registered nurse; and (2) the attending physician or advanced practice registered nurse to determine the cause of death and complete the death certificate. If there is a delay or dispute between physicians or advanced practice registered nurses regarding the death certificate, **section 8** requires the primary care physician or advanced practice registered nurse for the deceased to determine the cause of death and complete the death certificate.

Existing law and regulations establish the proof and prerequisites necessary to file for a delayed certificate of birth, which is a certificate filed more than 1 year after the date of birth of the person of record. (NRS 440.620; NAC 440.300, 440.310) Section 10 of this regulation requires an applicant filing for a delayed certificate of birth to provide documentary evidence to show that the person of record was born in Nevada and that no other birth certificate has been previously filed in this State or any other state or country. Section 10 also revises the findings that the State Registrar is required to make before issuing a delayed certificate of birth. Sections 11 and 12 of this regulation revise requirements governing documentary evidence that is submitted to support filing a delayed certificate of birth. Section 11 also: (1) requires the State Registrar to determine whether such documentary evidence is sufficient to warrant filing a delayed certificate of birth; (2) authorizes the State Registrar to investigate an application for a delayed certificate of birth; and (3) authorizes the State Registrar to file a delayed certificate of birth in the absence of the required documentary evidence if the State Registrar determines it is appropriate to do so. Section 12 authorizes the State Registrar to accept alternate documentation in place of certain documentation that is otherwise required to support an application for a delayed certificate of birth.

Existing regulations prescribe certain fees related to the registration of births and deaths in this State. (NAC 440.400) **Section 13** of this regulation provides that such fees are

nonrefundable once services have been provided. **Section 13** also removes a fee for the services of a notary public provided by the State Registrar.

- **Section 1.** Chapter 440 of NAC is hereby amended by adding thereto a new section to read as follows:
- 1. A funeral director who is responsible for obtaining and filing a certificate of death shall indicate the sex of the deceased person on the certificate of death to match the gender identity or expression of the deceased person, as provided by the informant, using the following notations:
  - (a) "M" indicates male;
  - (b) "F" indicates female;
  - (c) "X" indicates nonbinary; or
  - (d) "U" indicates unknown.
- 2. A person may request to alter or correct the sex of a deceased person that is indicated on a death certificate to match the gender identity or expression of the deceased person in the manner prescribed by NAC 440.023 to 440.040, inclusive. Evidence supporting such a request for alteration or correction may include, without limitation:
- (a) The fully executed will of the deceased person specifically stating the gender identity or expression of the person;
  - (b) The driver's license of the deceased person at the time of death;
  - (c) Evidence of medical treatment of the deceased person for gender transition; or
  - (d) The updated birth certificate of the deceased person.
  - **Sec. 2.** NAC 440.060 is hereby amended to read as follows:
  - 440.060 1. The State Registrar may prepare a replacement certificate.

- 2. To the extent possible the information on the certificate must be copied directly from the old certificate to the new certificate. If information necessary to complete the replacement certificate is not included on the original certificate, such information may be added by altering or correcting the certificate in the manner prescribed by NAC 440.023 to 440.040, inclusive.
- 3. Except for the local registrar's signature, the signatures required for the certificate must be typed or entered in conformity with the signatures appearing on the original certificate. The item labeled "Registrar Signature" must be signed by the State Registrar.
  - 4. The original certificate must be retained for permanent filing.
- 5. The new certificate must be noted as a replacement certificate for an original certificate on file
- 6. If the original certificate was issued in a foreign country and written in a language other than English, the replacement certificate must be translated into English and accompanied by an affidavit executed by the translator before a person who is authorized to administer oaths attesting to the accuracy of the translation. The State Registrar shall retain the original certificate and the translation.
  - **Sec. 3.** NAC 440.110 is hereby amended to read as follows:
- 440.110 *1.* In the case specified by NRS 440.325, all information needed for the new certificate except the name of the child and the information related to [the] *each* parent must be obtained from the original certificate.
- 2. The name of the child and the name, age and state of birth of [the] each parent must be obtained from the court order, [or] Declaration of Paternity or Declaration of Parentage form filed with the State Registrar by [a] the parent.

- 3. In addition to the information required by subsection 2, each parent must provide the State Registrar with proof of a current and valid photo identification.
  - **Sec. 4.** NAC 440.120 is hereby amended to read as follows:
- 440.120 1. In preparing a new certificate of birth pursuant to NRS 440.310, the items specified by the certified adoption decree and the certified report of adoption must be completed as specified. Except as otherwise provided in subsection 2, if any of the information needed to complete the new certificate is not specified by the adoption decree or the report of adoption form, the information must be transcribed directly from the original certificate.
- 2. The information needed to complete the "Parent or Mother" and "Parent or Father" sections of the new certificate of birth must be collected from the report of adoption form devised for that purpose by the State Registrar or the equivalent officer of another jurisdiction. If the report of adoption form does not contain the information required to complete those sections of the new certificate, the information may be obtained from the certified court order. Except for a last name obtained through marriage or domestic partnership, the name of each parent on the report of adoption form must be identical to that on the adoption decree. [Any name or suffix omitted on the adoption decree may be added to the decree if it is listed on the certified report of adoption form.]
  - **Sec. 5.** NAC 440.160 is hereby amended to read as follows:
- 440.160 1. [The person who is required to certify the cause of death] Except as otherwise provided in this section, a physician or advanced practice registered nurse who pronounces a death pursuant to NAC 440.158, authorizes the pronouncement of death pursuant to NRS 440.415 or is required to complete a death certificate by NAC 440.170 or 440.180 shall

complete the portions of the death certificate pertaining to the cause of death and the certification of death within [48] 24 hours after being assigned as the certifier.

- 2. If the death did not occur in a hospital or other institution and the death was attended by a physician or advanced practice registered nurse who will not be available within [48] 24 hours after the death, the certificate must be presented or assigned to an associate physician or advanced practice registered nurse who has access to the attending physician's or advanced practice registered nurse's medical files on the deceased. The associate physician or advanced practice registered nurse shall complete and certify the death certificate within [48] 24 hours after such presentation or after being assigned as the certifier.
- 3. If the death occurred in a hospital or other institution and the death was attended by a physician or advanced practice registered nurse who will not be available within [48] 24 hours after the death, the certificate must be presented or assigned to the chief medical officer of the institution or an associate physician or advanced practice registered nurse who has access to the medical records of the deceased. The chief medical officer or associate physician or advanced practice registered nurse shall complete and certify the death certificate before the end of the next business day after such presentation or after being assigned as the certifier.
- 4. Any certificate rejected for not containing a certification of cause of death, lack of information or lack of certifier signature must be completed by the certifier within 24 hours after such rejection.
  - **Sec. 6.** NAC 440.162 is hereby amended to read as follows:
- 440.162 *1.* A person completing a certificate of death or fetal death must initiate the certificate:
  - (a) If initiated by a certifier, not later than 24 hours after the death occurred; or

- [2.] (b) If initiated by a funeral director, not later than 24 hours after the funeral director receives the [corpse.] dead body.
- 2. If a dead body is transferred from one funeral home to a different funeral home, the funeral director of the originating funeral home shall ensure the transfer of the electronic record of death or fetal death, as applicable, to the receiving funeral home at the time the dead body is physically transferred into the care of the receiving funeral home.
  - **Sec. 7.** NAC 440.165 is hereby amended to read as follows:
- 440.165 1. The statement of the cause of death in a medical certificate of death is the certifier's best medical opinion and must be:
  - (a) Written legibly, when completed on a paper certificate; and
  - (b) Expressed clearly and concisely.
- 2. The State Registrar or local registrar shall return a medical certificate of death to the certifier to be corrected or made more definite if the statement:
  - (a) Consists of only the term "natural causes";
- (b) Consists solely of mechanisms of death which merely attest to the fact of death or contains any other indefinite or obsolete term which denotes only the symptom of a disease or the conditions resulting from a disease;
  - (c) Is illogically or confusingly written; or
  - (d) Contains abbreviations, misspellings or is written in shorthand or in all capital letters.
- 3. Part I of the statement of the cause of death in the standard certificate of death approved by the United States Public Health Service may contain only the sequence of disease or the injury or other trauma directly resulting in death, as follows:

- (a) Line ["A"] "a. IMMEDIATE CAUSE (Final disease or condition resulting in death)" must show the immediate (primary) cause of death;
- (b) [Lines "B" and "C"] Line "b. Due to (or as a consequence of)" must show the [contributory or intermediate] factors that caused or contributed to the immediate cause of death [; and] listed in line a;
- (c) Line ["D"] "c. Due to (or as a consequence of)" must show the [underlying cause of death.] factors that resulted in or contributed to the factors listed in line b;
- (d) Line "d. Due to (or as a consequence of)" must show the factors that resulted in or contributed to the factors listed in line c;
- (e) If the contributing cause of death is unknown for line b, c or d, the certifier of medical information must enter "unknown etiology"; and
- (f) If the cause of death is a drug overdose, the certifier of medical information must list the exact components of the drug mixture that caused the overdose.
- The underlying cause of death must be the last cause listed. If there are no [intermediate] contributing causes, the underlying cause must be entered on line ["B".] b. If the immediate cause and the underlying cause are synonymous, only one entry is necessary. It is permissible for a certifier to qualify a cause of death as "probable" or "presumed," even if the cause has not been definitively diagnosed.
- 4. Part II of the statement of the cause of death must show the diseases, injuries or other factors which are medically or statistically significant but not directly related to the cause of death.
- 5. The statement of the cause of death must be submitted electronically by the certifier to an electronic death registry system approved by the Division of Public and Behavioral Health of the

Department of Health and Human Services and attested to by the certifier by means of an electronic signature.

- 6. As used in this section, "electronic signature" means an electronic sound, symbol or process attached to or logically associated with a document and executed or adopted by a person with the intent to sign the document.
  - **Sec. 8.** NAC 440.170 is hereby amended to read as follows:
- 440.170 *1.* Except as otherwise provided in NAC 440.180, a death shall be considered to have been attended by a physician or advanced practice registered nurse if the deceased:
- [1-] (a) Had been examined or treated, including, without limitation, having been prescribed medications or provided care by the physician or advanced practice registered nurse, as applicable, for an acute or chronic condition, within 180 days preceding the death;
- [2.] (b) Was pronounced dead by a registered nurse or physician assistant pursuant to NRS 440.415; or
- [3.] (c) Was diagnosed by a physician or advanced practice registered nurse as having an anticipated life expectancy of not more than 6 months.
- 2. If a coroner or medical examiner receives a report or investigates a death and determines that any of the conditions set forth in subsection 1 apply, the coroner or medical examiner shall relinquish jurisdiction of the death to the physician or advanced practice registered nurse in attendance of the death. That physician or advanced practice registered nurse shall determine the cause of death and sign the death certificate.
- 3. If there is a delay or dispute between physicians or advanced practice registered nurses regarding a death certificate, the primary care physician or advanced practice registered nurse for the deceased shall determine the cause of death and sign the death certificate.

- **Sec. 9.** NAC 440.180 is hereby amended to read as follows:
- 440.180 *1.* If the deceased had been under the care of a physician or advanced practice registered nurse under the conditions set forth in *subsection 1 of* NAC 440.170, but the cause of death was unrelated to the purpose for which the deceased consulted the physician or advanced practice registered nurse, as applicable, the death shall not be considered to have been attended and must be referred to the county coroner or medical examiner for review.
- 2. If, upon review, the coroner or medical examiner determines in accordance with NAC 440.170 that the death was related to the purpose for which the deceased consulted the physician or advanced practice registered nurse, the coroner or medical examiner shall relinquish jurisdiction of the death to the physician or advanced practice registered nurse in attendance of the death. That physician or advanced practice registered nurse shall determine the cause of death and sign the death certificate.
  - **Sec. 10.** NAC 440.310 is hereby amended to read as follows:
- 440.310 1. [A person for whom] An applicant for the filing of a delayed certificate of birth [is to be filed] must [have been] provide the documentary evidence required by subsection 3 and documentary evidence showing that:
  - (a) The person for whom the delayed certificate is to be issued was born in Nevada; [,] and
- (b) [a] A birth certificate for the person [must] was not [have been] previously filed in this state or any other state or country. [An applicant must provide] Such evidence may include, without limitation, a verification from the State Registrar or a local registrar that a registered record of birth does not currently exist within this State.
- 2. [Before filing a delayed certificate of birth, the] *The* State Registrar [must find that the following facts have been established concerning the person whose birth is to be registered:]

shall not file a delayed certificate of birth unless, based upon the documentary evidence supplied pursuant to subsection 3, the State Registrar is able to determine:

- (a) Date of birth; The parentage of the person;
- (b) [Birthplace; and] That a pregnancy occurred;
- (c) Parentage. That a live birth occurred; and
- (d) That the birth occurred in this State.
- 3. An applicant for the filing of a delayed certificate of birth must present at least two documents from independent sources to prove each fact listed in subsection 2. One document may be used to prove more than one of those facts. In certain cases, to be determined by the State Registrar, the applicant's inability to furnish documentary evidence does not preclude the State Registrar from filing the certificate.
  - **Sec. 11.** NAC 440.320 is hereby amended to read as follows:
- 440.320 1. Any document presented must [be at least] have been created within 5 years [old] before or after the event which is documented in order to [be considered as evidence,] show that the event occurred in Nevada, except where [:
- (a) The person whose birth is involved is less than 12 years of age; or
- (b) The State Registrar determines *it is appropriate* to take into account *older or* more recent records in his or her investigation of the case.
- 2. The State Registrar shall determine whether the documentary evidence submitted pursuant to NAC 440.330 is sufficient to warrant the filing of a delayed certificate of birth.

  The State Registrar may conduct an independent investigation of an application for a delayed certificate of birth at any time.

- 3. Any document submitted as evidence of the facts necessary for the filing of a delayed certificate of birth must be authenticated by being an original [copy,] document or a copy of a verifiable [copy or a notarized copy in a sealed file from an independent source.] document. The State Registrar may [permit] accept documents not otherwise authenticated [to be] if accompanied by an affidavit from the applicant declaring the authenticity of the document or the applicant's belief in the truth of its contents.
- [3.] 4. Documents that show erasures or alterations must not be accepted as [proof of the facts of birth.] evidence of a homebirth. If an applicant for a delayed certificate of birth for a homebirth has been unable to provide valid documentary evidence, a complete statement of the facts and the reason for the absence of such evidence must be noted on the delayed certificate of birth of the child.
- [4.] 5. All accepted documentary evidence must be listed as part of the record of delayed certificate of birth.
- 6. The inability of the applicant to furnish documentary evidence required by NAC 440.300 to 440.360, inclusive, does not preclude the State Registrar from filing a delayed certificate of birth if the State Registrar determines it is appropriate to do so.
  - **Sec. 12.** NAC 440.330 is hereby amended to read as follows:
- 1. Except as otherwise provided in subsection 2, the types of documentary evidence which the State Registrar may accept to establish the facts necessary for the filing of a delayed certificate of birth [follow in the order of preference:
- 1. A hospital record of birth.

440.330 [The]

2. A physician's record of birth.

- 3. An affidavit. If the affidavit is to prove the date of the applicant's birth, the affiant must state why he or she knows and remembers the date. The relationship of the affiant to the applicant must be stated in the affidavit.
- 4. are as follows:
  - (a) To show parentage:
    - (1) A current and valid photo identification; and
    - (2) Two completed witness information forms provided by the State Registrar.
  - (b) To show that a pregnancy occurred:
    - (1) Prenatal health care records;
- (2) An affidavit from a licensed physician, registered nurse or other qualified health care provider who consulted with the applicant during the pregnancy;
  - (3) An ultrasound performed on the applicant during the pregnancy; or
- (4) If the documents described in subparagraphs (1), (2) and (3) are not available, affidavits from three persons, none of whom is a parent of the child, who have personal knowledge of the pregnancy.
  - (c) To show that a live birth occurred:
- (1) An affidavit from a licensed physician, registered nurse or other qualified health care provider who witnessed or examined the child not later than 14 days after the date of the birth; or
- (2) The completed documents described in paragraphs (a), (b) and (d) and an appointment attended in person by the parent and child with the State Registrar or a local registrar of vital statistics or by videoconference if the parent and child reside outside this State. If the appointment is conducted by videoconference, the State Registrar must receive the

completed documents described in paragraphs (a), (b) and (d) before the date of the appointment.

# (d) To show that a homebirth occurred in this State:

(1) A utility bill showing [both] residency of the parent in this State at the time of birth <del>[and at least one]</del> which displays the parent's name <del>[...]</del> 5 A record of the United States Census Bureau 6. A record of the Social Security Numerical Identification System. 7. A full page of a newspaper containing a notice of birth, showing the name and date of birth-8. A certificate of baptism or confirmation, a cradle roll or other church record. 9. An entrance record from a school. 10. An insurance policy or a copy of a signed application for an insurance policy. 11. A certificate of discharge from the Armed Forces. — 12. A record in a family bible if the information was recorded before the applicant's first birthday. 13. A driver's license. — 14. A marriage record. — 15. A record of a voter's registration. — 16. An employment record. — 17. A birth certificate of the applicant's child. — 18. A record from an organization of which the applicant is or was a member. — 19. Any other relevant document.]; or

(2) A statement which:

(II) Includes the date and location of the transaction.	
2. The State Registrar may accept alternate documentary evidence in place of any	
documentary evidence required by subsection 1.	
Sec. 13. NAC 440.400 is hereby amended to read as follows:	
440.400 1. A health district shall remit to the State Registrar:	
(a) For each registration of a birth or death in its district\$2	
(b) For each copy issued of a certificate of birth in its district, other than a copy	
issued pursuant to paragraph (a) of subsection 3 of NRS 440.1757	
(c) For each copy issued of a certificate of death in its district	
→ Any amount remitted to the State Registrar pursuant to paragraphs (b) and (c) is inclusive of	
any amount a health district remits to the State Registrar pursuant to subsection 2 or 3 of NRS	
440.700, as applicable.	
2. Except as otherwise provided in NRS 440.175 and 440.700 and as applicable, the State	
Registrar will, or a local registrar may, charge and collect the following fees [:] which are	
nonrefundable if services have been provided:	
(a) For searching the files for one name, regardless of whether a record is located, if	
no copy is made\$10	
(b) Except as otherwise provided in paragraph (c), for verifying or witnessing a vital	
record or document or issuing a certified abstract of a certificate	
(c) For electronic verification of a vital record through the Electronic Verification of	
Vital Events (EVVE) system	

(I) Shows a credit or debit card transaction completed by the parent in this State; and

(d) For establishing and filing a record of paternity with the State Registrar, other	
than a hospital-based paternity, and providing a certified copy of the new record	45
(e) For establishing and filing a record of paternity with the State Registrar, other	
than a hospital-based paternity, where the record of paternity is filed by the Division of	
Welfare and Supportive Services of the Department of Health and Human Services and	
a certified copy of the new record is not provided.	10
(f) For a certified copy of a record of birth	25
(g) For a certified copy of a record of death originating in a county in which the	
board of county commissioners has not created an account for the support of the office	
of the county coroner pursuant to NRS 259.025	22
(h) For a certified copy of a record of death originating in a county in which the	
board of county commissioners has created an account for the support of the office of	
the county coroner pursuant to NRS 259.025	25
(i) Except as otherwise provided in paragraph (j), for correcting a record on file with	
the State Registrar and providing a certified copy of the corrected record	45
(j) For correcting a record on file with the State Registrar where the correction is	
filed by a certifier and the State Registrar determines that the correction is not the result	
of an error by the certifier	10
(k) For replacing a record on file with the State Registrar and providing a certified	
copy of the new record	45
(l) For replacing a birth certificate of a person who was born in a foreign country	
and providing a certified copy of the translated record	45

(m) For filing a delayed certificate of birth or a homebirth with the State Registrar	
and providing a certified copy of the certificate	45
[(m) For the services of a notary public provided by the State Registrar	<del>2]</del>
(n) For an index of records of marriage provided on microfiche to a person other	
than a county clerk or a county recorder of a county of this State	200
(o) For an index of records of divorce provided on microfiche to a person other than	
a county clerk or a county recorder of a county in this State	100
(p) For compiling data files which require specific changes in computer	
programming	500