

SENATE BILL NO. 35—COMMITTEE ON
HEALTH AND HUMAN SERVICES

(ON BEHALF OF THE DIVISION OF PUBLIC
AND BEHAVIORAL HEALTH)

PREFILED DECEMBER 20, 2014

Referred to Committee on Health and Human Services

SUMMARY—Ratifies and enacts the Interstate Compact on Mental
Health. (BDR 39-330)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to mental health; ratifying and enacting the
Interstate Compact on Mental Health; designating the
Administrator of the Division of Public and Behavioral
Health of the Department of Health and Human Services
as the Compact Administrator; and providing other
matters properly relating thereto.

Legislative Counsel’s Digest:

1 The Interstate Compact on Mental Health is an interstate compact which
2 addresses issues relating to the treatment of persons with mental illness or mental
3 deficiencies that prevents such persons from caring for themselves in states that are
4 members of the Compact. The Compact provides for the transfer of any patient to
5 another state for treatment when factors based on clinical determinations indicate
6 that the care and treatment of the patient would be facilitated or improved through
7 such a transfer. The Compact requires a state that transfers a patient to another state
8 to pay costs of transporting the patient unless the states between which the patient
9 is transferred arrange for a different allocation of such costs. Additionally, the
10 Compact authorizes a court in a state to which a patient is transferred to appoint a
11 supplemental or substitute guardian for a patient in certain circumstances. **Section 2**
12 of this bill adopts the language used in 45 other states necessary to enter the
13 Compact.

14 The Compact requires each state that is a party to the Compact to appoint a
15 Compact Administrator and authorizes the administrative authorities of any two or
16 more party states to enter into supplementary agreements concerning services,
17 facilities and institutional care and treatment of persons with mental illness or
18 mental deficiencies. **Section 3** of this bill appoints the Administrator of the



19 Division of Public and Behavioral Health of the Department of Health and Human
20 Services as the Compact Administrator. **Section 3** requires the Compact
21 Administrator to: (1) cooperate with all departments, agencies and officers of and
22 within the government of this State to facilitate proper administration of the
23 Compact; (2) enter into supplementary agreements with officials of other states
24 pursuant to the Compact; and (3) adopt any regulations necessary or convenient to
25 carry out the Compact.

26 **Section 4** of this bill provides that any provisions of Nevada law governing the
27 same circumstances as the Compact apply insofar as they do not conflict with the
28 Compact, but requires any conflict between the provisions of the Compact and
29 provisions of Nevada law to be resolved in favor of the provisions of the Compact.
30 **Section 4** also provides that the Compact shall not be construed to abrogate certain
31 rights of consumers of mental health services.

32 Existing law authorizes the Administrator to enter into agreements for the
33 return of nonresident consumers of mental health services to their state of residence
34 under certain circumstances. (NRS 433.444) **Section 5** of this bill requires such
35 agreements to comply with the provisions of the Compact when applicable.

36 Existing law prescribes the requirements for the return of certain indigent
37 residents discharged as having recovered from mental illness to their county of
38 residence within this State. (NRS 433A.400) Because the Compact provides that a
39 patient may receive care or services in another state that is a party to the Compact
40 while the patient is on convalescent status or conditional release, **section 6** of this
41 bill authorizes the delivery of such a person to a state that is a party to the Compact
42 in the manner provided in the Compact.

43 Existing law authorizes the Administrator to contract with the appropriate
44 officials in another state for the reception, detention, care or treatment of a person
45 with mental illness under certain circumstances. (NRS 433A.430) Because the
46 Compact allows for the transfer of persons with mental illness to another state
47 without a formal contract, **section 7** of this bill authorizes the Administrator to
48 transfer a person with mental illness to another state in the manner provided in the
49 Compact.

50 Existing law authorizes the return of any person involuntarily admitted by a
51 court to any facility of the Division of Public and Behavioral Health or of the
52 Division of Child and Family Services of the Department of Health and Human
53 Services who is found by the court not to be a resident of this State and to be a
54 resident of another state to his or her state of residence if an appropriate institution
55 of that state is willing to accept the person. (NRS 433A.016, 433A.440) **Section 8**
56 of this bill requires a transfer that is subject to the Compact to be conducted in
57 accordance with the Compact.

58 Existing law requires the Administrator of the Division of Child and Family
59 Services to comply with certain agreements made by the Administrator of the
60 Division of Public and Behavioral Health concerning the return of nonresident
61 consumers of mental health services to their state of residence. (NRS 433.444,
62 433B.140) **Section 9** of this bill also requires the Administrator of the Division of
63 Child and Family Services to comply with agreements made by the Administrator
64 of the Division of Public and Behavioral Health pursuant to the Compact.



THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 433 of NRS is hereby amended by adding
2 thereto the provisions set forth as sections 2, 3 and 4 of this act.

3 **Sec. 2.** *The Interstate Compact on Mental Health is hereby*
4 *ratified, enacted into law and entered into with all jurisdictions*
5 *legally joining in the Compact, in substantially the form set forth*
6 *in this section:*

7
8 **INTERSTATE COMPACT ON MENTAL HEALTH**
9

10 *The contracting states solemnly agree that:*

11
12 **ARTICLE I.**
13

14 *The party states find that the proper and expeditious treatment*
15 *of persons with mental illness and mental deficiencies can be*
16 *facilitated by cooperative action, to the benefit of the patients, their*
17 *families and society as a whole. Further, the party states find that*
18 *the necessity of and desirability for furnishing such care and*
19 *treatment bears no primary relation to the residence or citizenship*
20 *of the patient but that, on the contrary, the controlling factors of*
21 *community safety and humanitarianism require that facilities and*
22 *services be made available for all who are in need of them.*
23 *Consequently, it is the purpose of this Compact and of the party*
24 *states to provide the necessary legal basis for the*
25 *institutionalization or other appropriate care and treatment of the*
26 *mentally ill and mentally deficient under a system that recognizes*
27 *the paramount importance of patient welfare and to establish the*
28 *responsibilities of the party states in terms of such welfare.*
29

30 **ARTICLE II.**
31

32 *As used in this Compact:*

33
34 (a) *“Aftercare” means care, treatment and services provided to*
35 *a patient on convalescent status or conditional release.*

36 (b) *“Institution” means any hospital or other facility*
37 *maintained by a party state or political subdivision thereof for the*
38 *care and treatment of mental illness or mental deficiency.*

39 (c) *“Mental deficiency” means mental deficiency as defined by*
40 *appropriate clinical authorities to such extent that a person so*
41 *afflicted is incapable of managing himself or herself and his or*
42 *her affairs, but does not include mental illness as defined herein.*



1 *patient under this Compact must receive the same priority as a*
2 *local patient and must be taken in the same order and at the same*
3 *time that he or she would be taken if he or she were a local*
4 *patient.*

5 *(e) Pursuant to this Compact, the determination as to the*
6 *suitable place of institutionalization for a patient may be reviewed*
7 *at any time and such further transfer of the patient may be made*
8 *as seems likely to be in the best interest of the patient.*

9
10 **ARTICLE IV.**

11
12 *(a) Whenever, pursuant to the laws of the state in which a*
13 *patient is physically present, it is determined that the patient*
14 *should receive aftercare or supervision, such care or supervision*
15 *may be provided in a receiving state. If the medical or other*
16 *appropriate clinical authorities having responsibility for the care*
17 *and treatment of the patient in the sending state have reason to*
18 *believe that aftercare in another state would be in the best interest*
19 *of the patient and would not jeopardize the public safety, they shall*
20 *request the appropriate authorities in the receiving state to*
21 *investigate the desirability of affording the patient such aftercare*
22 *in said receiving state, and such investigation must be made with*
23 *all reasonable speed. The request for investigation must be*
24 *accompanied by complete information concerning the patient's*
25 *intended place of residence and the identity of the person in whose*
26 *charge it is proposed to place the patient, the complete medical*
27 *history of the patient and such other documents as may be*
28 *pertinent.*

29 *(b) If the medical or other appropriate clinical authorities*
30 *having responsibility for the care and treatment of the patient in*
31 *the sending state and the appropriate authorities in the receiving*
32 *state find that the best interest of the patient would be served*
33 *thereby, and if the public safety would not be jeopardized thereby,*
34 *the patient may receive aftercare or supervision in the receiving*
35 *state.*

36 *(c) In supervising, treating or caring for a patient on aftercare*
37 *pursuant to the terms of this Article, a receiving state shall employ*
38 *the same standards of visitation, examination, care and treatment*
39 *that it employs for similar local patients.*

40
41 **ARTICLE V.**

42
43 *Whenever a dangerous or potentially dangerous patient*
44 *escapes from an institution in any party state, that state shall*
45 *promptly notify all appropriate authorities within and without the*



1 *jurisdiction of the escape in a manner reasonably calculated to*
2 *facilitate the speedy apprehension of the escapee. Immediately*
3 *upon the apprehension and identification of any such dangerous*
4 *or potentially dangerous patient, he or she must be detained in the*
5 *state where found pending disposition in accordance with law.*

6
7 **ARTICLE VI.**
8

9 *The duly accredited officers of any state party to this Compact,*
10 *upon the establishment of their authority and the identity of the*
11 *patient, must be permitted to transport any patient being moved*
12 *pursuant to this Compact through any and all states party to this*
13 *Compact, without interference.*

14
15 **ARTICLE VII.**
16

17 (a) *No person shall be deemed a patient of more than one*
18 *institution at any given time. Completion of transfer of any patient*
19 *to an institution in a receiving state has the effect of making the*
20 *person a patient of the institution in the receiving state.*

21 (b) *The sending state shall pay all costs of and incidental to the*
22 *transportation of any patient pursuant to this Compact, but any*
23 *two or more party states may, by making a specific agreement for*
24 *that purpose, arrange for a different allocation of costs as among*
25 *themselves.*

26 (c) *No provision of this Compact shall be construed to alter or*
27 *affect any internal relationships among the departments, agencies*
28 *and officers of and in the government of a party state, or between*
29 *a party state and its subdivisions, as to the payment of costs or*
30 *responsibilities therefor.*

31 (d) *Nothing in this Compact shall be construed to prevent any*
32 *party state or subdivision thereof from asserting any right against*
33 *any person, agency or other entity in regard to costs for which*
34 *such party state or subdivision thereof may be responsible*
35 *pursuant to any provision of this Compact.*

36 (e) *Nothing in this Compact shall be construed to invalidate*
37 *any reciprocal agreement between a party state and a nonparty*
38 *state relating to institutionalization, care or treatment of the*
39 *mentally ill or mentally deficient, or any statutory authority*
40 *pursuant to which such agreements may be made.*

41
42 **ARTICLE VIII.**
43

44 (a) *Except as otherwise provided in paragraph (b) of this*
45 *Article, nothing in this Compact shall be construed to abridge,*



1 *diminish or in any way impair the rights, duties and*
2 *responsibilities of any patient's guardian on his or her own behalf*
3 *or in respect of any patient for whom he or she may serve.*

4 (b) *Except as otherwise provided in paragraph (c) of this*
5 *Article, where the transfer of any patient to another jurisdiction*
6 *makes advisable the appointment of a supplemental or substitute*
7 *guardian, any court of competent jurisdiction in the receiving state*
8 *may make such supplemental or substitute appointment and the*
9 *court which appointed the previous guardian shall, upon being*
10 *duly advised of the new appointment and upon the satisfactory*
11 *completion of such accounting and other acts as such court may*
12 *by law require, relieve the previous guardian of power and*
13 *responsibility to whatever extent is appropriate in the*
14 *circumstances.*

15 (c) *In the case of any patient having settlement in the sending*
16 *state, the court of competent jurisdiction in the sending state has*
17 *the sole discretion to relieve a guardian appointed by it or*
18 *continue his or her power and responsibility, whichever it deems*
19 *advisable. The court in the receiving state may, in its discretion,*
20 *confirm or reappoint the person or persons previously serving as*
21 *guardian in the sending state in lieu of making a supplemental or*
22 *substitute appointment.*

23 (d) *The term "guardian" as used in paragraphs (a), (b) and (c)*
24 *of this Article includes any guardian, trustee, legal committee,*
25 *conservator or other person or agency, however denominated, who*
26 *is charged by law with power to act for or responsibility for the*
27 *person or property of a patient.*

28
29 **ARTICLE IX.**
30

31 (a) *No provision of this Compact except Article V applies to*
32 *any person institutionalized while under sentence in a penal or*
33 *correctional institution or while subject to trial on a criminal*
34 *charge, or whose institutionalization is due to the commission of*
35 *an offense for which, in the absence of mental illness or mental*
36 *deficiency, said person would be subject to incarceration in a*
37 *penal or correctional institution.*

38 (b) *To every extent possible, it is the policy of states party to*
39 *this Compact that no patient shall be placed or detained in any*
40 *prison, jail or lockup, but such patient must, with all expedition,*
41 *be taken to a suitable institutional facility for mental illness or*
42 *mental deficiency.*



ARTICLE X.

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3 (a) Each party state shall appoint a Compact Administrator
4 who, on behalf of his or her state, shall act as general coordinator
5 of activities under the Compact in his or her state and who shall
6 receive copies of all reports, correspondence and other documents
7 relating to any patient processed under the Compact by his or her
8 state either in the capacity of sending or receiving state. The
9 Compact Administrator or his or her duly designated
10 representative is the official with whom other party states shall
11 deal in any matter relating to the Compact or any patient
12 processed thereunder.

13 (b) The Compact Administrators of the respective party states
14 have power to promulgate reasonable rules and regulations to
15 carry out more effectively the terms and provisions of this
16 Compact.

ARTICLE XI.

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20 The duly constituted administrative authorities of any two or
21 more party states may enter into supplementary agreements for the
22 provision of any service or facility or for the maintenance of any
23 institution on a joint or cooperative basis whenever the states
24 concerned find that such agreements will improve services,
25 facilities or institutional care and treatment in the fields of mental
26 illness or mental deficiency. No such supplementary agreement
27 shall be construed so as to relieve any party state of any obligation
28 which it otherwise would have under other provisions of this
29 Compact.

ARTICLE XII.

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33 This Compact enters into full force and effect as to any state
34 when enacted by it into law and such state shall thereafter be a
35 party thereto with any and all states legally joining therein.

ARTICLE XIII.

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39 (a) A state party to this Compact may withdraw therefrom by
40 enacting a statute repealing the same. Such withdrawal takes
41 effect 1 year after notice thereof has been communicated officially
42 and in writing to the Governors and Compact Administrators of all
43 other party states. However, the withdrawal of any state does not
44 change the status of any patient who has been sent to said state or
45 sent out of said state pursuant to the provisions of the Compact.



1 2. *Except as provided in subsection 3, if there is a conflict*
2 *between the provisions of the Compact and any other provisions of*
3 *NRS, the provisions of the Compact prevail.*

4 3. *Nothing in the Compact shall be construed to restrict any*
5 *rights of a consumer as provided in NRS 433.456 to 433.536,*
6 *inclusive.*

7 **Sec. 5.** NRS 433.444 is hereby amended to read as follows:

8 433.444 1. For the purpose of facilitating the return of
9 nonresident consumers to the state in which they have legal
10 residence, the Administrator may enter into reciprocal agreements ~~[-~~
11 ~~consistent with the provisions of chapters 433 to 433C, inclusive, of~~
12 ~~NRS,]~~ with the proper boards, commissioners or officers of other
13 states for the mutual exchange of consumers confined in, admitted
14 or committed to a mental health facility in one state whose legal
15 residence is in the other . ~~[-and]~~ *Such reciprocal agreements must*
16 *be consistent with the provisions of chapters 433 to 433C,*
17 *inclusive, of NRS, including, if applicable, the Interstate Compact*
18 *on Mental Health ratified and enacted in section 2 of this act.*

19 2. *The Administrator* may give written permission for the
20 return and admission to a division facility of any resident of this
21 state when such permission is conformable to the provisions of
22 chapters 433 to 433C, inclusive, of NRS governing admissions to a
23 division facility ~~[-~~
24 ~~—2.]~~ *, including, if applicable, the Interstate Compact on Mental*
25 *Health ratified and enacted in section 2 of this act.*

26 3. The county clerk and board of county commissioners of
27 each county, upon receiving notice from the Administrator that an
28 application for the return of an alleged resident of this state has been
29 received, shall promptly investigate and report to the Administrator
30 their findings as to the legal residence of the consumer.

31 **Sec. 6.** NRS 433A.400 is hereby amended to read as follows:

32 433A.400 1. An indigent resident of this state discharged as
33 having recovered from his or her mental illness, but having a
34 residual medical or surgical disability which prevents him or her
35 from obtaining or holding remunerative employment, must be
36 returned to the county of his or her last residence, except as
37 otherwise provided pursuant to ~~[subsection]~~ *subsections 2 [-] and 3.*
38 A nonresident indigent with such disabilities must be returned to
39 the county from which he or she was involuntarily court-admitted,
40 except as otherwise provided in ~~[subsection]~~ *subsections 2 [-] and 3.*
41 The administrative officer of the mental health facility shall first
42 give notice in writing, not less than 10 days before discharge, to the
43 board of county commissioners of the county to which the person
44 will be returned and to the person's legal guardian.



1 2. Delivery of the indigent person must be made to an
2 individual or agency authorized to provide further care. If the person
3 has a legal guardian, the facility shall notify the guardian before
4 discharging the person from the facility. The legal guardian has
5 discretion to determine where the person will be released, taking
6 into consideration any discharge plan proposed by the facility
7 assessment team. If the legal guardian does not inform the facility as
8 to where the person will be released within 3 days after the date of
9 notification, the facility shall discharge the person according to its
10 proposed discharge plan.

11 3. *An indigent person may be delivered to a state that is a*
12 *party to the Interstate Compact on Mental Health ratified and*
13 *enacted in section 2 of this act regardless of residency in the*
14 *manner provided in the Compact.*

15 4. This section does not authorize the release of any person
16 held upon an order of a court or judge having criminal jurisdiction
17 arising out of a criminal offense.

18 **Sec. 7.** NRS 433A.430 is hereby amended to read as follows:

19 433A.430 1. Whenever the Administrator determines that
20 division facilities within the State are inadequate for the care of any
21 person with mental illness, the Administrator may designate two
22 physicians, licensed under the provisions of chapter 630 or 633 of
23 NRS, and familiar with the field of psychiatry, to examine that
24 person. If the two physicians concur with the opinion of the
25 Administrator, the Administrator may ~~contract~~:

26 (a) *Transfer the person to a state that is a party to the*
27 *Interstate Compact on Mental Health ratified and enacted in*
28 *section 2 of this act in the manner provided in the Compact; or*

29 (b) *Contract* with appropriate corresponding authorities in any
30 other state of the United States ~~having~~ *that is not a party to the*
31 *Compact and has* adequate facilities for such purposes for the
32 reception, detention, care or treatment of that person, but if the
33 person in any manner objects to the transfer, the procedures in
34 subsection 3 of NRS 433.484 and subsections 2 and 3 of NRS
35 433.534 must be followed. The two physicians so designated are
36 entitled to a reasonable fee for their services which must be paid by
37 the county of the person's last known residence.

38 2. Money to carry out the provisions of this section must be
39 provided by direct legislative appropriation.

40 **Sec. 8.** NRS 433A.440 is hereby amended to read as follows:

41 433A.440 1. If any person involuntarily court-admitted to
42 any division facility pursuant to NRS 433A.310 is found by the
43 court not to be a resident of this State and to be a resident of another
44 state, the person may be transferred to the state of his or her
45 residence pursuant to NRS 433.444 , *and, if applicable, the*



1 *Interstate Compact on Mental Health ratified and enacted in*
2 *section 2 of this act*, if an appropriate institution of that state is
3 willing to accept the person.

4 2. The approval of the Administrator of the Division of Public
5 and Behavioral Health of the Department must be obtained before
6 any transfer is made pursuant to subsection 1.

7 **Sec. 9.** NRS 433B.140 is hereby amended to read as follows:

8 433B.140 The Administrator shall:

9 1. Comply with any agreements made by the Administrator of
10 the Division of Public and Behavioral Health of the Department
11 pursuant to NRS 433.444 ~~§~~ and , *if applicable, the Interstate*
12 *Compact on Mental Health ratified and enacted in section 2 of*
13 *this act; and*

14 2. Accept for admission to a division facility any resident child
15 of this State for whom written permission for return and admission
16 to a division facility was given by the Administrator of the Division
17 of Public and Behavioral Health of the Department pursuant to NRS
18 433.444 ~~§~~ *and, if applicable, the Interstate Compact on Mental*
19 *Health ratified and enacted in section 2 of this act.*

20 **Sec. 10.** The Secretary of State of the State of Nevada shall
21 transmit a duly certified copy of sections 2, 3 and 4 of this act to the
22 governor of each state, and to the Attorney General and Secretary of
23 State of the United States.

24 **Sec. 11.** This act becomes effective upon passage and
25 approval.

