
ASSEMBLY BILL NO. 148—COMMITTEE ON
HEALTH AND HUMAN SERVICES

(ON BEHALF OF THE ATTORNEY GENERAL)

FEBRUARY 22, 2007

Referred to Committee on Health and Human Services

SUMMARY—Enacts provisions governing the sale of products containing materials that are used in the manufacture of methamphetamine and other controlled substances. (BDR 40-512)

FISCAL NOTE: Effect on Local Government: Increases or Newly Provides for Term of Imprisonment in County or City Jail or Detention Facility.
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets **[omitted material]** is material to be omitted.

AN ACT relating to controlled substances; requiring entities that sell certain products that are precursors to methamphetamine to place such products in an area to which the public does not have direct access, to limit the quantity of such products sold or transferred to the same person during any 24-hour period, to maintain a list of sales of such products and to ensure that certain information is entered in that list; prohibiting a person from acquiring more than a certain amount of certain products that are precursors to methamphetamine; providing penalties; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

- 1 This bill establishes restrictions on the sale and purchase of products that
- 2 contain materials that can be used to manufacture methamphetamine.
- 3 **Section 6** of this bill requires sellers of a product that contains certain materials
- 4 that can be used to manufacture methamphetamine to keep the product in a locked
- 5 case or cabinet or behind a store counter so that the public does not have direct



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6 access to the product. **Section 7** of this bill establishes limits on the quantity of
7 certain chemicals that can be sold to the same person during a 24-hour period.
8 **Section 8** of this bill requires sellers of a product that contains materials that can be
9 used to manufacture methamphetamine to maintain a logbook of sales and transfers of
10 the product and to ensure that certain information is entered in the logbook.

11 If a seller of a product that contains materials that can be used to manufacture
12 methamphetamine violates **section 6, 7 or 8** of this bill, **section 9** of this bill
13 provides that the seller is subject to a civil penalty of not more than \$25,000 for
14 each violation. Moreover, if certain sellers knowingly or intentionally violate
15 **section 6, 7 or 8**, then those sellers are subject to both civil penalties and criminal
16 penalties.

17 **Section 10** of this bill prohibits a person from knowingly or intentionally
18 purchasing or otherwise acquiring a certain amount of certain chemicals that can be
19 used to manufacture methamphetamine. A person who violates this provision is
20 subject to criminal penalties.

21 **Section 11** of this bill prohibits a person from knowingly or intentionally
22 entering false information in the logbook. A person who violates this provision is
23 guilty of a category D felony.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 453 of NRS is hereby amended by adding
2 thereto the provisions set forth as sections 2 to 11, inclusive, of this
3 act.

4 **Sec. 2.** *As used in sections 2 to 11, inclusive, of this act,*
5 *unless the context otherwise requires, the words and terms defined*
6 *in sections 3, 4 and 5 of this act have the meanings ascribed to*
7 *them in those sections.*

8 **Sec. 3.** *“Logbook” means a written or electronic list of each*
9 *sale or transfer of a product that is a precursor to*
10 *methamphetamine.*

11 **Sec. 4.** *“Product that is a precursor to methamphetamine”*
12 *means a product that contains ephedrine, pseudoephedrine or*
13 *phenylpropanolamine or the salts, optical isomers or salts of*
14 *optical isomers of such chemicals and may be marketed or*
15 *distributed lawfully in the United States under the Federal Food,*
16 *Drug and Cosmetic Act, 21 U.S.C. §§ 301 et seq., as a*
17 *nonprescription drug.*

18 **Sec. 5.** *“Retail distributor” means a grocery store, general*
19 *merchandise store, drugstore, pharmacy or other entity or person*
20 *whose activities as a distributor of a product that is a precursor to*
21 *methamphetamine are limited exclusively or almost exclusively to*
22 *sales for personal use by an ultimate user, both in number of sales*
23 *and volume of sales, either directly to walk-in customers or in*
24 *face-to-face transactions by direct sales.*



1 **Sec. 6.** *A retail distributor shall keep, store or place a*
2 *product that is a precursor to methamphetamine in a locked case*
3 *or cabinet or behind a counter so that the public does not have*
4 *direct access to the product before a sale or transfer is made.*

5 **Sec. 7. 1.** *Except as otherwise provided in subsection 2, a*
6 *retail distributor shall not sell or transfer to the same person*
7 *during any 24-hour period more than 3.6 grams of ephedrine,*
8 *pseudoephedrine or phenylpropanolamine or the salts, optical*
9 *isomers or salts of optical isomers of such chemicals in a product*
10 *that is a precursor to methamphetamine.*

11 **2.** *The provisions of subsection 1 do not apply if, pursuant to*
12 *21 U.S.C. § 830(e)(3), the Attorney General of the United States*
13 *has determined that a product that is a precursor to*
14 *methamphetamine cannot be used to manufacture*
15 *methamphetamine and provided by regulation that the product is*
16 *exempt from the provisions of 21 U.S.C. § 830(d).*

17 **Sec. 8. 1.** *A retail distributor shall maintain a logbook.*

18 **2.** *At the time of a sale or transfer of a product that is a*
19 *precursor to methamphetamine, a retail distributor shall ensure*
20 *that the following information is entered in the logbook:*

- 21 (a) *The name of the product sold or transferred;*
- 22 (b) *The quantity of the product sold or transferred;*
- 23 (c) *The name and address of the purchaser or transferee; and*
- 24 (d) *The date and time of the sale or transfer.*

25 **3.** *A retail distributor shall not sell or transfer a product that*
26 *is a precursor to methamphetamine unless:*

27 (a) *The prospective purchaser or transferee:*

28 (1) *Presents an identification card that provides a*
29 *photograph and is issued by the Government of the United States*
30 *or the government of this State or any other state, or a document*
31 *that, with respect to identification, is considered acceptable*
32 *pursuant to 21 U.S.C. § 830(e)(1); and*

33 (2) *Signs his name in the logbook; and*

34 (b) *The retail distributor determines that the name entered in*
35 *the logbook corresponds to the name provided on the*
36 *identification presented by the prospective purchaser or transferee.*

37 **4.** *The logbook must include a notice to a prospective*
38 *purchaser or transferee that entering a false statement or*
39 *representation in the logbook may subject the prospective*
40 *purchaser or transferee to criminal penalties pursuant to section*
41 *11 of this act and 18 U.S.C. § 1001.*

42 **5.** *A retail distributor shall maintain each entry in the*
43 *logbook for not less than 2 years after the date on which the entry*
44 *is made.*



1 6. A retail distributor shall not access, use or share the
2 information in the logbook unless the purpose of accessing, using
3 or sharing the information is to ensure compliance with this
4 chapter or to facilitate a product recall to protect the health and
5 safety of the public.

6 7. Upon the request of a law enforcement agency of this State
7 or a political subdivision thereof or a law enforcement agency of
8 the Federal Government, a retail distributor shall disclose the
9 information in the logbook to the law enforcement agency.

10 **Sec. 9.** 1. Unless a greater penalty is provided in subsection
11 2, 3 or 4, if a retail distributor violates any provision of section 6, 7
12 or 8 of this act, the retail distributor is subject only to a civil
13 penalty pursuant to the provisions of NRS 453.553 to 453.5533,
14 inclusive.

15 2. Unless a greater penalty is provided in subsection 3 or 4, if
16 a retail distributor knowingly violates any provision of section 6, 7
17 or 8 of this act, the retail distributor:

18 (a) Is subject to a civil penalty pursuant to the provisions of
19 NRS 453.553 to 453.5533, inclusive; and

20 (b) Is guilty of a misdemeanor.

21 3. Unless a greater penalty is provided in subsection 4, if a
22 retail distributor knowingly violates any provision of section 6, 7
23 or 8 of this act after a prior conviction under this chapter or the
24 law of the United States or of any state, territory or district relating
25 to a controlled substance has become final, the retail distributor:

26 (a) Is subject to a civil penalty pursuant to the provisions of
27 NRS 453.553 to 453.5533, inclusive; and

28 (b) Is guilty of a gross misdemeanor.

29 4. If a retail distributor knowingly violates any provision of
30 section 6, 7 or 8 of this act after two or more prior convictions
31 under this chapter or the law of the United States or of any state,
32 territory or district relating to a controlled substance, or a
33 combination of two or more such prior convictions, have become
34 final, the retail distributor:

35 (a) Is subject to a civil penalty pursuant to the provisions of
36 NRS 453.553 to 453.5533, inclusive; and

37 (b) Is guilty of a category D felony and shall be punished as
38 provided in NRS 193.130.

39 **Sec. 10.** 1. Except as otherwise provided in subsection 2, a
40 person shall not knowingly or intentionally purchase, receive or
41 otherwise acquire:

42 (a) During any 24-hour period, more than 3.6 grams of
43 ephedrine, pseudoephedrine or phenylpropanolamine or the salts,
44 optical isomers or salts of optical isomers of such chemicals in a
45 product that is a precursor to methamphetamine; or



1 (b) During any 30-day period, more than 9 grams of
2 ephedrine, pseudoephedrine or phenylpropanolamine or the salts,
3 optical isomers or salts of optical isomers of such chemicals in a
4 product that is a precursor to methamphetamine.

5 2. The provisions of this section do not apply if the person
6 purchasing, receiving or otherwise acquiring a product that is a
7 precursor to methamphetamine is a pharmacy, practitioner,
8 distributor or dispenser that is purchasing, receiving or otherwise
9 acquiring the product for the purpose of administering,
10 distributing or dispensing it in a lawful manner.

11 3. A person who violates any of the provisions of this section
12 is guilty of a misdemeanor, except that:

13 (a) If the person violates any of the provisions of this section
14 after a prior conviction under this chapter or the law of the United
15 States or of any state, territory or district relating to a controlled
16 substance has become final, the person is guilty of a gross
17 misdemeanor; and

18 (b) If the person violates any of the provisions of this section
19 after two or more prior convictions under this chapter or the law
20 of the United States or of any state, territory or district relating to
21 a controlled substance, or a combination of two or more such
22 prior convictions, have become final, the person is guilty of a
23 category D felony and shall be punished as provided in
24 NRS 193.130.

25 **Sec. 11.** Any person who knowingly or intentionally enters a
26 false statement or representation in a logbook is guilty of a
27 category D felony and shall be punished as provided in
28 NRS 193.130.

29 **Sec. 12.** NRS 453.553 is hereby amended to read as follows:

30 453.553 1. In addition to any criminal penalty imposed for a
31 violation of the provisions of NRS 453.011 to 453.552, inclusive,
32 *and sections 2 to 11, inclusive, of this act*, any person who *violates*
33 *section 6, 7 or 8 of this act*, unlawfully sells, manufactures, delivers
34 or brings into this State, possesses for sale or participates in any way
35 in a sale of a controlled substance listed in schedule I, II or III or
36 who engages in any act or transaction in violation of the provisions
37 of NRS 453.3611 to 453.3648, inclusive, is subject to a civil penalty
38 for each violation. This penalty must be recovered in a civil action,
39 brought in the name of the State of Nevada by the Attorney General
40 or by any district attorney in a court of competent jurisdiction.

41 2. As used in ~~[this section and NRS 453.5531, 453.5532 and~~
42 ~~453.5533.] NRS 453.553 to 453.5533, inclusive:~~

43 (a) "Each violation" includes a continuous or repetitive violation
44 arising out of the same act.



1 (b) "Sell" includes exchange, barter, solicitation or receipt of an
2 order, transfer to another for sale or resale and any other transfer for
3 any consideration or a promise obtained directly or indirectly.

4 (c) "Substitute" means a substance which:

5 (1) Was manufactured by a person who at the time was not
6 currently registered with the Secretary of Health and Human
7 Services; and

8 (2) Is an imitation of or intended for use as a substitute for a
9 substance listed in schedule I, II or III.

10 **Sec. 13.** NRS 453.5531 is hereby amended to read as follows:

11 453.5531 1. The State of Nevada is entitled, in a civil action
12 brought pursuant to NRS 453.553 involving marijuana, to a civil
13 penalty in an amount:

14 (a) Not to exceed \$350,000, if the quantity involved is 100
15 pounds or more, but less than 2,000 pounds.

16 (b) Not to exceed \$700,000, if the quantity involved is 2,000
17 pounds or more, but less than 10,000 pounds.

18 (c) Not to exceed \$1,000,000, if the quantity involved is 10,000
19 pounds or more.

20 2. The State of Nevada is entitled, in a civil action brought
21 pursuant to NRS 453.553 involving a controlled substance, except
22 marijuana, which is listed in schedule I or a substitute therefor, to a
23 civil penalty in an amount:

24 (a) Not to exceed \$350,000, if the quantity involved is 4 grams
25 or more, but less than 14 grams.

26 (b) Not to exceed \$700,000, if the quantity involved is 14 grams
27 or more, but less than 28 grams.

28 (c) Not to exceed \$1,000,000, if the quantity involved is 28
29 grams or more.

30 3. The State of Nevada is entitled, in a civil action brought
31 pursuant to NRS 453.553 involving a controlled substance which is
32 listed in schedule II or III or a substitute therefor, to a civil penalty
33 in an amount:

34 (a) Not to exceed \$350,000, if the quantity involved is 28 grams
35 or more, but less than 200 grams.

36 (b) Not to exceed \$700,000, if the quantity involved is 200
37 grams or more, but less than 400 grams.

38 (c) Not to exceed \$1,000,000, if the quantity involved is 400
39 grams or more.

40 4. Unless a greater civil penalty is authorized by another
41 provision of this section, the State of Nevada is entitled, in a civil
42 action brought pursuant to NRS 453.553 involving any act or
43 transaction in violation of the provisions of NRS 453.3611 to
44 453.3648, inclusive, to a civil penalty in an amount not to exceed
45 \$350,000.



1 **5. The State of Nevada is entitled, in a civil action brought**
2 **pursuant to NRS 453.553 involving any act or transaction in**
3 **violation of the provisions of section 6, 7 or 8 of this act, to a civil**
4 **penalty in an amount not to exceed \$25,000 for each violation.**

5 **Sec. 14.** NRS 453.5533 is hereby amended to read as follows:

6 453.5533 1. A civil action brought pursuant to NRS 453.553
7 must be brought within 3 years after the conduct in violation of the
8 provisions of NRS 453.011 to 453.552, inclusive, **and sections 2 to**
9 **11, inclusive, of this act** occurs.

10 2. Such a civil action is not barred by a prior acquittal of the
11 defendant in a criminal action arising out of the same act,
12 transaction or occurrence. A final judgment or decree rendered in
13 favor of the State in any criminal proceeding arising out of the same
14 act, transaction or occurrence estops the defendant in a subsequent
15 civil action from denying the essential allegations of the criminal
16 offense.

