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<u>MEMORANDUM</u>

DATE: April 5, 2018

TO: Assemblywoman Irene Bustamante Adams

FROM: Cesar Melgarejo, Senior Policy Analyst

Research Division

SUBJECT: Certified Court Reporters and Videography

This memorandum responds to the questions that arose during the January 22, 2018, Sunset Subcommittee meeting regarding certified court reporters and videotaped depositions. Specifically, the questions asked were: (1) How do other states regulate videotaped depositions; (2) Are the licensing boards for court reporters regulating the production of transcripts from videotaped depositions; and (3) How do other states ensure protection for the public, confidentiality of testimony, and reliability of content?

SUMMARY

Rules for videotaped depositions are provided by each state through individual *Rules of Civil Procedure* (RCP) that are typically adopted by the state's Supreme Court. Additionally, the boards that oversee certified court reporters do not commonly regulate the production of transcripts. Instead, state statutes govern the cost of transcribing testimony and the transcripts' overall makeup. Lastly, one practice used to protect the deposed is to omit or redact personal identifiable information. During a deposition, the operators, both video and stenographic, will not capture these details. When they come back on the record, the attorneys and officers present confirm the person being deposed is the person in question, and this acknowledgement is entered into the record.

By way of background, in this memorandum I have included information on the role of a certified court reporter, as well as of a legal videographer.

Agenda Item VII B (SUNSET) Meeting Date: 04-23-18

CERTIFIED COURT REPORTER

A certified court reporter is a person who is technically qualified and registered under *Nevada Revised Statutes* (NRS) <u>Chapter 656</u> ("Certified Court Reporters; Court Reporting Firms") to practice court reporting. The legislative history of Chapter 656 indicates the predecessor of the certified court reporters' board was established to address specific instances of incompetency and gross error in the area of shorthand reporting.

Typically, a court reporter must complete a court reporting certification approved by either the National Court Reporters Association (NCRA) or National Verbatim Reporters Association (NVRA). In practice, a court reporter uses voice writing or any system of manual or mechanical shorthand writing to record grand jury proceedings, court proceedings, pretrial examinations, depositions, motions, and proceedings of any agency if the final decision of the agency is subject to judicial review. A court reporter licensed under the chapter may administer oaths and affirmations.

Additionally, Chapter 656 states that a person appointed as an official reporter of any court in this state must be licensed under the chapter. *Nevada Revises Statutes* 3.320 to 3.380 governs the duties, responsibilities, and compensation of an official reporter of the court. The official reporter of any court must take and subscribe the constitutional oath of office.

LEGAL VIDEOGRAPHERS

According to the NCRA, the use of video in the legal environment is growing. A legal videographer, also known as a forensic videographer or court videographer, is responsible for the use of video equipment to record courtroom proceedings, depositions, and other civil court related proceedings. Because of the importance of quality work, NCRA has established the Certified Legal Video Specialist (CLVS) as their primary certification. Certification entails a seminar and written examination, to include a production exam with a staged deposition in order to test the ability and quality of the videotaped deposition.

In a videotaped deposition, the court reporter and the legal videographer work together, but they each have individual responsibilities. The legal videographer is responsible to provide all necessary equipment, instruct participants where to sit during the deposition, and ensure any required introduction is read on video at the beginning of the deposition and any other required times. Many states have established guidelines in their *Rules of Civil Procedure* (RCP) for the camera placement, introductory remarks, and who must introduce themselves while the deposition is being recorded.¹

At the conclusion of a deposition the legal videographer is responsible for determining the custody of the recorded media, proper handling of that recorded media, all videotape/media orders received by counsel, and provide audio back-up tapes/media to the court reporter to ensure that the transcript conforms to the videotapes/recording media.

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¹ New Mexico Rules Annotated, Section 1-30 (B), "Depositions upon oral examination," http://public.nmcompcomm.us/nmpublic/gateway.dll/?f=templates&fn=default.htm

Professional Licensing

The National Court Reporter's Association is silent regarding state licensure of videographers. However, as a key issue they opine that although electronic recording may be used in certain environments, such as courts that do not have frequent transcript requests, real-time court reporters, often described as "Guardians of the Record," remain the most reliable and accurate method to create the record. Additionally, the Certified Legal Video Specialist Council, within NCRA, holds that a court reporter should be present during a deposition and should be responsible for creating and maintaining the written testimony. The videographer's role should be to capture testimony via audiovisual means.

In 2012, the Utah Legislature introduced <u>House Bill 154</u> proposing to add legal videographers as a category of licensure under the Certified Court Reporters Licensing Act. However, the bill never received a hearing. In New Mexico, there are no existing provisions for the licensure and certification of persons who operate audiotape and videotape equipment to record depositions, but certified court monitors of "in-court" proceedings are currently regulated and certified. A court monitor records judicial proceedings by audio or digital recording. No further legislation to license legal videographers was found.

RULES FOR VIDEOTAPED DEPOSITIONS

As mentioned above, states do not regulate legal videographers as they do certified court reporters. However, a state's statutes or RCP do grant the authority to conduct videotaped depositions and court proceedings. Rule 30 of the federal RCP governs when a deposition may be conducted, as well as establishes the authority for testimony to be recorded by audio, audiovisual, or stenographic means. Rule 30 also establishes the duties and requirements of the officer who is conducting the deposition. Most states have adopted rules similar to Rule 30, either in whole or in part.

The *Rules of Civil Procedure*, for both federal and state courts, also establish what constitutes an "official record" in court. Federal Rule 26 (a) (3) (B) and Rule 32 (c) state that a party choosing to record a deposition only by videotape or audiotape should understand that a transcript will be required.

In Nevada, Rule 30 (b) (2) of the <u>Nevada Rules of Civil Procedure</u> allows, with proper notice, depositions to be recorded by sound, sound-and-visual, or stenographic means. Rule 32 (c) also states that a deposition being submitted in court proceedings, which is offered in nonstenographic form must be accompanied by a transcript.

Regarding the protection and confidentiality of those deposed, most states require the removal of personal identifiable information from any deposition record whether taken stenographically or by audio and video. In New Mexico, court reporters are <u>subject to disciplinary action</u> for unprofessional conduct if they furnish depositions without consent. In Alabama, those deposed in

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² State of New Mexico Judiciary, "Court Monitor Users Manual," https://ccrboard.com/Resources/Documents/Monitors%20Manual%20final.pdf

a <u>criminal prosecution</u> may be subject to an order to protect the privacy of a victim or witness until presented as evidence at trial.

The attached table provides a sampling of states' rules relating to videotaped depositions and information pertaining to the authority of the regulatory boards that oversee court reporters.

CONCLUDING REMARKS

I trust this memorandum is responsive to your request. If you have any questions or would like to discuss other information in detail, please do not hesitate to contact me at cesar.melgarejo@lcb.state.nv.us or at (775) 684-6825.

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State	Board of Court Reporters					
	Regulate transcripts of videotaped deposition s	License Court Reporters	Authority and rules to conduct videotaped depositions	Protection for the Public, Confidentiality of Testimony, Reliability of Content	Who owns the transcript record?	What constitutes the official record?
Nevada	The Board does not establish rules for transcript format.	The Board licenses court reporters.	Rule 30 (b) (2) of the Nevada Rules of Civil Procedure: Allows, with proper notice, depositions to be recorded by sound, sound-and-visual, or stenographic means.	Rule 30 (f) of RCP requires the officer to certify on the deposition that the deposition is a true record of the testimony given by the witness. NRS 656.250: Any alteration or failure to accurately transcribe the proceeding may be grounds for suspension or revocation of license.	NRS 656.335: The court reporter must retain notes for eight years if it concerns matter subject to judicial review.	Pursuant to Rule 32 (c), a transcript must accompany a deposition offered in non- stenographic format.
Alabama	The Board does not establish rules for transcript format.	The Board licenses court reporters.	Rules of Civil Procedure, Rule 30 (b) (4): The testimony at a deposition may be recorded on videotape, or by other equivalent technology, in addition to the stenographic record.	Rule 30 (f) of RCP requires the officer to certify that the deposition is a true record of the testimony. Pursuant to <i>Code of Alabama</i> , Section 12-21-264: Witnesses deposed in a criminal prosecution may be subject to a protective order for protecting the privacy of the victim of the offense or a witness.	The party who notices a deposition will retain the original transcript of the deposition and be responsible for its safekeeping in the event it is requested by the trial court or ordered by the appellate court on appeal.	Pursuant to Rule 30 (b) (4): The written transcript by the court reporter shall constitute the official record of the deposition.

California	The Board does not establish rules for transcript format.	The Board licenses court reporters.	California Law, Code of Civil Procedure (CCP) Section 2025.340: Governs the production of a videotaped deposition.	CCP Section 2025.340 (e): Prohibits the officer conducting the deposition from providing any party or any other person any service or product consisting of the deposition officer's notations or comments regarding the demeanor of any witness, attorney, or party present at the deposition. Additionally, no personal identifying information about the witness may be collected. Lastly, subsection (g) prohibits from any distortion of the appearance or the demeanor of participants in the deposition by the use of camera or sound recording techniques.	CCP Section 2025.560: The attorney or operator who has custody of the recording must retain an audio or video recording of deposition, for six months after the final deposition or longer by motion of the court.	(g): If the testimony at the deposition is recorded both stenographically and by audio or video technology, the stenographic transcript shall be the official record of that testimony for the purpose of the trial and any subsequent hearing or appeal.
Kentucky	There is no board overseeing court reporters.	There are no licensure requirements.	Kentucky Rules of Civil Procedure (CR) Rule 30.02 (4): States that video-recorded depositions may be taken in pending actions and the video recording equipment shall be operated by a person qualified to operate such recording equipment. Also outlines the conditions for a videotaped deposition.	CR Rule 7.03: Privacy protection for filings made with the court. All personal identifiable information of the deposed must be redacted before filing.	Rule 30.02 (4) (c): The video recording shall be kept in the possession of the attorney taking the deposition and will be available for the court and any and all counsel to view, copy, or compare with a stenographic transcript, if any.	Rule 30.02 (4) (c): A stenographic transcript, in addition to the video recording, is not necessary.

Massachusetts	There is no	There are no	Civil Procedure Rule	Rule 30A (h): Requires any	Rule 30A (e): The	Rule 30A (a): At
	board	licensure	30A: Any oral	portion of audio to be submitted as	officer shall take	the taking of any
	overseeing	requirements.	deposition may be	evidence to also include a	custody of each	deposition there
	court		recorded by	verbatim transcript, as well as any	recording unit upon	shall also be
	reporters.		stenographic and	edited and unedited video shall be	its completion and	prepared a
			audio-visual means.	marked for identification.	shall retain custody	simultaneous
					of all completed units	stenographic
					throughout the	record of the
					deposition.	deposition.
New Mexico	The Board	The Board	New Mexico Rules	NMRA 1-030 (F): Requires the	NMRA 1-030 (F):	CCRM Rule 22-
	does	licenses court	Annotated (NMRA)	officer to certify the deposition is	The attorney who	<u>201 (C)</u> -
	establish	reporters.	<u>1-30 (B):</u> Notice of	a true record of the testimony.	arranged for the	In the event
	rules for		deposition must state		transcript or	judicial
	transcript		method of recording	Certified Court Reporter Manual	recording, who shall	proceedings are
	format.		testimony, which	(CCRM) Rule 22-503: A certified	store it under	tape recorded,
	(Certified		unless the court orders	reporter or court monitor shall be	conditions that will	the audio/digital
	Court		otherwise may be	subject to disciplinary action for	protect it against loss,	recording shall
	reporters		recorded by sound,	unprofessional conduct if the	destruction,	be the official
	Manual)		sound-and-visual or	reporter or monitor furnishes, for	tampering or	record of
			stenographic means.	pay or otherwise, a copy of any deposition or portion thereof to	deterioration.	proceedings.
			NMRA 1-030.1 (C):	any person other than the		NMRA 1-032
			Provides rules and	deponent, a party or an attorney in		(C): Deposition
			procedures that the	the matter in which the deposition		testimony may
			officer must follow	was taken, without the consent of		be offered in
			during a videotaped	the parties in the case in which the		stenographic or
			deposition.	deposition was taken or is to be		non-stenographic
				filed, or without a written order of		form, but, if in
				the court.		non-stenographic
						form, the party
						shall also
						provide the court
						with a transcript
						of the portions
						offered.

New York	The Board	The Board	Administrative Rules of	Uniform Rules of the Trial Courts,	All information	Section 202.15
	does not	licenses court	the Unified Court	Section 202.5(e): Requires	received by the	(g)(1): If no
	establish	reporters.	System & Uniform	attorneys to omit or redact certain	certified shorthand	objections have
	rules for	reporters.	Rules of the Trial	confidential personal information	reporter in the course	been made by
	transcript		Courts Uniform Rules	from court filings in Supreme and	of providing services	any of the parties
	format.		of the Trial Courts,	County Court.	to a client is	during the course
	Torride.		Section 202.15	County Court.	confidential unless	of the deposition,
			Videotape recording of		the client authorizes	the videotape
			civil depositions:		its release in writing.	deposition may
			Depositions may be		its release in writing.	be filed by the
			taken, as permitted by			proponent with
			section 3113(b) of the			the clerk of the
			Civil Practice Law and			trial court and
			Rules, by means of			shall be filed
			simultaneous audio and			upon the request
			visual electronic			of any party.
			recording, provided			or any party.
			such recording be made			
			in conformity with this			
			section.			
Ohio	There is no	There are no	Ohio Rules of Civil	Rules Of Superintendence For The	Ohio Revised Code	Ohio requires
Omo	board	licensure	Procedure 30 (b): The	Courts Of Ohio, Rule 13 (8): The	2301.20: The notes	each court to
	overseeing	requirements.	notice for deposition	officer must confirm that the	and electronic records	maintain its own
	court	requirements.	must specify if the	witness was fully sworn or	shall be filed in the	rules regarding
	reporters.		deposition is to be	affirmed by the officer and that	office of the official	the storage of
	Teporters.		recorded by other than	the videotape is a true record of	reporter and carefully	stenographic
			stenographic means.	the testimony given by the	preserved	notes and/or
			The court may require	witness.	Proson	electronic
			stenographic taking or			records.
			make any other order to	(12) Editing alternatives. The		
			ensure that the recorded	original videotape shall not be		
			testimony will be	affected by any editing process.		
			accurate and	J J		
			trustworthy.			