

## **BULLETIN 25-11**

# Joint Interim Standing Committee on Revenue

(NRS 218E.320)

JANUARY 2025

LEGISLATIVE COUNSEL BUREAU

#### JOINT INTERIM STANDING COMMITTEE ON REVENUE

Nevada Revised Statutes (NRS) 218E.320

#### **Members**

Assemblymember Shea Backus, Chair Senator Dina Neal, Vice Chair Senator Fabian Doñate Senator Heidi Seevers O'Gara Assemblymember Venicia Considine Assemblymember Gregory Hafen Assemblymember David Orentlicher Assemblymember Toby Yurek

#### **Alternate Members**

Senator Carrie Buck Senator Pat Spearman Assemblymember Natha Anderson Assemblymember Erica Mosca Assemblymember Philip P.K. O'Neill

#### **Staff Contacts**

Fiscal Analysis Division:
Michael Nakamoto, Chief Principal Deputy Fiscal Analyst
Susanna Powers, Deputy Fiscal Analyst
Christian Thauer, Deputy Fiscal Analyst
Hayley Owens, Economist
Maria Montes, Secretary
(775) 684-6825

Legal Division:

Bryan J. Fernley, Chief Deputy Legislative Counsel (775) 684-6830

This report was prepared by the Fiscal Analysis Division of the Legislative Counsel Bureau. For additional copies of this report, please contact the Research Library at (775) 684-6827 or <a href="mailto:library@lcb.state.nv.us">library@lcb.state.nv.us</a>.

## **TABLE OF CONTENTS**

	<u>Page</u>
Nevada Revised Statutes (NRS) 218E.320	iii
INTRODUCTION	1
DISCUSSION OF RECOMMENDATIONS	5
SUGGESTED LEGISLATION	6



#### **NEVADA REVISED STATUTES (NRS) 218E.320**

#### NRS 218E.320 Creation; membership; officers; vacancies.

- 1. There are hereby created the following Joint Interim Standing Committees of the Legislature:
  - (a) Commerce and Labor;
  - (b) Education;
  - (c) Government Affairs;
  - (d) Growth and Infrastructure;
  - (e) Health and Human Services;
  - (f) Judiciary;
  - (g) Legislative Operations and Elections;
  - (h) Natural Resources; and
  - (i) Revenue.
- 2. Each Joint Interim Standing Committee consists of eight regular members and five alternate members. As soon as is practicable after the adjournment of each regular session:
- (a) The Speaker of the Assembly shall appoint three members of the Assembly as regular members of each Committee and two members of the Assembly as alternate members of each Committee.
- (b) The Minority Leader of the Assembly shall appoint two members of the Assembly as regular members of each Committee and one member of the Assembly as an alternate member of each Committee.
- (c) The Majority Leader of the Senate shall appoint two Senators as regular members of each Committee and one Senator as an alternate member of each Committee.
- (d) The Minority Leader of the Senate shall appoint one Senator as a regular member of each Committee and one Senator as an alternate member of each Committee.
- 3. Before making their respective appointments, the Speaker of the Assembly, the Majority Leader of the Senate and the Minority Leaders of the Senate and Assembly shall consult so that, to the extent practicable:
- (a) At least five of the regular members appointed to each Joint Interim Standing Committee served on the corresponding standing committee or committees during the preceding regular session.
- (b) Not more than five of the regular members appointed to each Joint Interim Standing Committee are members of the same political party.
- 4. The Legislative Commission shall select the Chair and Vice Chair of each Joint Interim Standing Committee from among the members of the Committee. The Chair must be appointed from one House of the Legislature and the Vice Chair from the other House. The position of Chair must alternate each biennium between the Houses of the Legislature. Each of those officers holds the position until a successor is appointed after the next regular session. If a vacancy occurs in the position of Chair or Vice Chair, the

vacancy must be filled in the same manner as the original selection for the remainder of the unexpired term.

- 5. The membership of any member of a Joint Interim Standing Committee who does not become a candidate for reelection or who is defeated for reelection terminates on the day next after the general election. The Speaker designate of the Assembly or the Majority Leader designate of the Senate, as the case may be, may appoint a member to fill the vacancy for the remainder of the unexpired term.
- 6. Vacancies on a Joint Interim Standing Committee must be filled in the same manner as original appointments.

(Added to NRS by 2021, 2505)

#### INTRODUCTION

The Joint Interim Standing Committee on Revenue, which was created by Assembly Bill 443 (81st [2021] Legislative Session), is a permanent committee of the Legislature that is tasked with evaluating and reviewing issues within the jurisdiction of the Assembly Committee on Revenue and the Senate Committee on Revenue and Economic Development during the 83rd (2025) Legislative Session of the Nevada Legislature.

The Committee held five meetings during the 2023-24 Interim. The first four meetings were held at the Grant Sawyer Office Building in Las Vegas, with videoconferencing to the Legislative Building in Carson City. The fifth meeting was held in the Nevada Legislature Office Building, 7230 Amigo Street, in Las Vegas, with videoconferencing to the Legislative Building in Carson City. All meetings held included a presentation on FY 2024 year-to-date actual collections compared to the Economic Forum May 1, 2023, forecast, adjusted for legislative actions approved during the 82<sup>nd</sup> (2023) Legislative Session. In addition, the meetings addressed a variety of issues relating to state and local tax and revenue policy, as follows:

#### **January 23, 2024**

- Overview of the Committee; presentation on Trends in State Taxation and the Outlook for 2024 by:
  - Eric Syverson, Senior Policy Specialist, Fiscal Affairs Program, National Conference of State Legislatures;
- Presentation on the tax changes approved by the Legislature during the 82<sup>nd</sup> (2023) Legislative Session and of the Economic Forum May 1, 2023, forecast for FY 2023, FY 2024, and FY 2025, adjusted for legislative actions approved during the 82<sup>nd</sup> (2023) Legislative Session;
- Presentation on personal income and wages in relation to population, employment, and inflation on a national level and in the State of Nevada;
- Presentation on historical and forecast State General Fund revenue, including on an inflation-adjusted and inflation-adjusted per-capita basis; and
- Discussion of topics to study during the 2023-24 Interim.

#### February 28, 2024

- Presentation on the Governor's Office of Economic Development's statewide economic development programs and incentives by:
  - Thomas Burns, Executive Director, Governor's Office of Economic Development; and
  - Bob Potts, Deputy Director, Governor's Office of Economic Development); and
- Presentation on regional development authorities' promotion of economic development in Nevada by:

- Taylor Adams, President and CEO, Economic Development Authority of Western Nevada;
- o Tina Quigley, President and CEO, Las Vegas Global Economic Alliance;
- Amber Stidham, Senior Vice President, Chief Strategy Officer, Las Vegas Global Economic Alliance;
- o Jeff Sutich, Executive Director, Northern Nevada Development Authority; and
- o Tatjana Vukovic, Deputy Director, Northern Nevada Development Authority.

#### April 29, 2024

- Presentation on workforce development programs in the State of Nevada by:
  - o Jaime Cruz, Executive Director, Workforce Connections;
  - o Milt Stewart, Chief Executive Officer, Nevadaworks;
  - o Christopher Sewell, Director, Department of Employment, Training and Rehabilitation;
  - Scott Hammond, Executive Director, Governor's Office of Workforce Innovation:
  - Kristine Nelson, Administrator, Employment Security Division, Department of Employment, Training and Rehabilitation;
  - John Parel, Deputy Administrator, Employment Security Division, Department of Employment, Training and Rehabilitation;
  - Drazen Elez, Administrator, Rehabilitation Division, Department of Employment, Training and Rehabilitation;
  - David Schmidt, Chief Economist, Research and Analysis Bureau, Department of Employment, Training and Rehabilitation;
  - Stavan Corbett, Interim Executive Director, Division of Workforce and Economic Development, College of Southern Nevada; and
  - Dr. Dan Corsi, Associate Vice President of Academic Affairs, College of Southern Nevada.

#### June 20, 2024

- Presentation and status report from the Department of Taxation by:
  - o Shellie Hughes, Executive Director, Nevada Department of Taxation;
  - Yvonne Nevarez-Goodson, Chief Deputy Executive Director, Nevada Department of Taxation;
  - Jeff Mitchell, Deputy Executive Director (Excise and Local Government Services), Nevada Department of Taxation;
  - Jennifer Roebuck, Deputy Executive Director (Compliance), Nevada Department of Taxation;
  - Joe Bernardy, Deputy Executive Director (Information Technology), Nevada Department of Taxation; and
  - o Patric Starr, Enterprise Project Manager, Nevada Department of Taxation; and
- Presentation on digital advertising tax legislation and litigation in the State of Maryland by:
  - Eric Syverson, Senior Policy Specialist, Fiscal Affairs Program, National Conference of State Legislatures.

#### **August 27, 2024**

- Presentation on the taxation of digital goods by:
  - Eric Syverson, Senior Policy Specialist, Fiscal Affairs Program, National Conference of State Legislatures;
- Presentation on heated tobacco products by:
  - o Eddie Ableser, Managing Partner, Tri-Strategies, Ltd.;
  - o Chris Newbry, Director of Fiscal Affairs U.S., PMI Global Services, Inc.;
  - Brian Erkkila, Ph.D., Director of Scientific Engagement U.S., PMI Global Services, Inc.;
  - Alexandra Wich, Senior Manager, State Regulatory & Public Policy, PMI Global Services Inc.; and
- Presentation and status report on the budget stress test required to be performed during each even-numbered year pursuant to NRS 218F.600(2)(f); and
- Work Session discussion and possible action on recommendations.

The Committee approved recommendations for three bill draft requests (BDRs) to be considered by the 83<sup>rd</sup> (2025) Nevada Legislature relating to taxation and revenue.

More information about the Committee's activities, including minutes, recordings of meetings, and copies of presentations and other exhibits, may be accessed on the Legislature's website for the 2023–24 Interim.

#### **DISCUSSION OF RECOMMENDATIONS**

At its final meeting and work session on August 27, 2024, the Committee considered a total of three proposed actions for bill draft requests (BDRs) in its Work Session Document for transmittal to the 83<sup>rd</sup> (2025) Session of the Nevada Legislature. Additional information regarding all recommendations considered is available in the Committee's Work Session Document at: <a href="https://www.leg.state.nv.us/App/InterimCommittee/REL/Document/31119">https://www.leg.state.nv.us/App/InterimCommittee/REL/Document/31119</a>.

#### A. WORKFORCE DEVELOPMENT

In Nevada, the responsibility for implementation of workforce development efforts is shared by a number of state and local government entities and private organizations, as was highlighted in presentations by various agencies involved in workforce development during the Committee's meeting on April 29, 2024.

Among other issues, presenters also pointed out the need to target disconnected youth with workforce development programs, and the challenges associated with effectively reconnecting them. In its presentation to the Committee, Workforce Connections introduced career development programs in Maryland and Mississippi, which provide career development support already from the middle and high school levels on, as potential models for programs for disconnected youth in Nevada. Based on these suggestions, the Committee recommended the following bill draft request at its August 27, 2024, meeting:

#### Recommendation 1

Draft a bill to require the Governor's Office of Workforce Innovation to pilot a career coaching program, in collaboration with other agencies, to support middle schools and high schools as students are exposed to, prepared for, and connected with career avenues within and beyond the classroom setting. (BDR–418)

During the work session on August 27, 2024, the Committee expressed the intent for the recommended pilot program to fill existing need-gaps in collaboration with existing programs, and to avoid potential duplication with existing support resources in middle and high schools.

#### B. ECONOMIC DEVELOPMENT

On its February 28, 2024, meeting, the Committee received presentations from the Governor's Office of Economic Development as well as regional development agencies on economic incentive programs in Nevada. The Northern Nevada Development Authority highlighted, among other issues, that local government entities in rural Nevada should be part of the application process of projects for such programs and be included in the conversation on the proposed projects from early on. Based on these discussions, the Committee recommended the following bill draft request at the August 27, 2024, meeting:

#### Recommendation 2

Draft a bill to require that local government representatives (members of boards of county commissioners, city councils, and/or school district boards of trustees) and representatives from a community college located in that county, if one exists, are involved in the consideration of applications made to the Office of Economic Development for incentives for certain projects to be located in a county whose population is less than 100,000 (all counties except for Clark and Washoe). (BDR–419)

#### C. USE OF ARTIFICIAL INTELLIGENCE BY THE DEPARTMENT OF TAXATION

During the Committee's June 20, 2024, meeting, the Department of Taxation gave a presentation on, among other issues, its modernization activities, including its planned use of Artificial Intelligence (AI). Based on discussions and concerns raised by Committee members in response to the presentation, the Committee recommended the following bill draft request at its August 27, 2004, meeting:

#### Recommendation 3

Draft a bill to create an Artificial Intelligence (AI) policy specific to the Department of Taxation, which would require the Department to disclose when an individual interacts with any AI that is used by the Department. The bill would also prohibit the disclosure of any confidential taxpayer information by AI that is used by the Department. (BDR–420)

#### SUGGESTED LEGISLATION

The following bill draft requests will be available during the 83<sup>rd</sup> (2025) Legislative Session at the following website: Bill Draft Request (BDR) Information

BDR	<del>-4</del> 18	Requires the Governor's Office of Workforce Innovation to establish a career coaching program.	
BDR	<del>-4</del> 19	Revises provisions related to economic development.	
BDR	<b>–</b> 420	Establishes a policy governing the use of Artificial Intelligence the Department of Taxation.	

## LEGISLATIVE COUNSEL BUREAU

401 South Carson Street Carson City, NV 89701-4747 (800) 978-2878 https://leg.state.nv.us