



# Public Employees' Benefits Program (PEBP)

Presentation to:
Legislative Commission's Budget
Subcommittee





# Agenda

- Agency Overview and Financial Status
- Plan Overview
- 2015-17 Governor's Recommended Budget
- Priority and Performance Based Budget
- Other Post-Employment Benefits Liability
- Other Issues





# **Agency Overview and Financial Status** of PEBP

\*

Current Funding and Fiscal Year 2015 Projections

Mission, Vision and Philosophy Statements

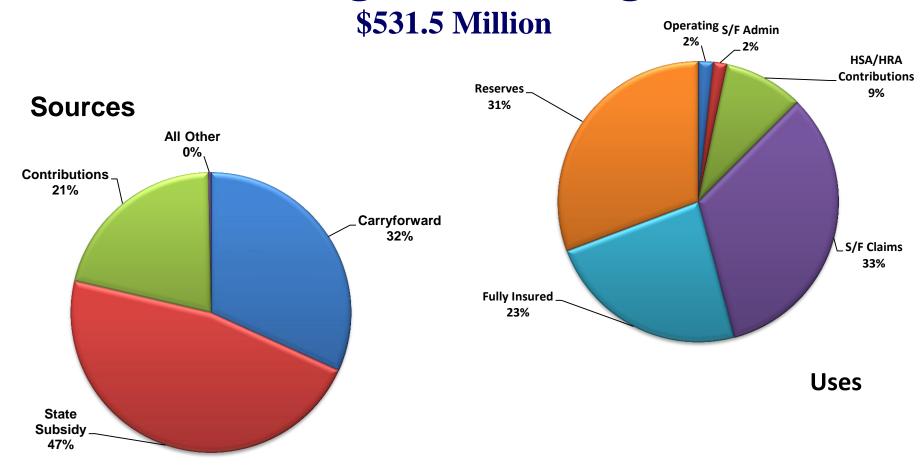
Funding Model

Subsidization





**Current Budgeted Funding FY 2015** 







# **FY 2015 Projection**

Budgeted and Projected Income (Budget Account 1338)								
Description	Budget	Actual 12/31/14	Projected	Difference				
Carryforward	168,828,144	168,828,144	168,828,144	0	0.0%			
State Subsidies	249,200,164	109,344,676	225,839,895	(23,360,269)	-9.4%			
Contributions	111,849,545	43,305,019	88,098,292	(23,751,253)	-21.2%			
All Other	1,618,585	514,849	1,120,589	(497,996)	-30.8%			
Total	531,496,438	321,992,687	483,886,921	(47,609,517)	-9.0%			
Budg	eted and Projec	cted Expenses (	Budget Acco	unt 1338)				
Description	Budget	Actual 12/31/14	Projected	Difference				
Operating	9,116,056	2,290,434	6,873,929	2,242,128	24.6%			
Self-Funded Admin	8,490,219	4,539,250	9,484,557	(994,338)	-11.7%			
Self-Funded Claims	177,406,515	73,343,275	160,957,055	16,449,460	9.3%			
HSA/HRA Contributions	53,927,746	34,116,584	49,858,381	4,069,364	7.5%			
Fully Insured Products	124,592,677	56,288,525	113,977,149	10,615,528	8.5%			
Reserves	157,950,377	151,408,195	142,723,001	15,227,376	9.6%			
Total	531,483,590	321,986,263	483,874,073	47,609,518	9.0%			





# Vision: To operate a well managed group insurance program that promotes a healthy population and protects members from catastrophic financial loss

#### Mission:







# **PEBP Board Philosophy Statements**

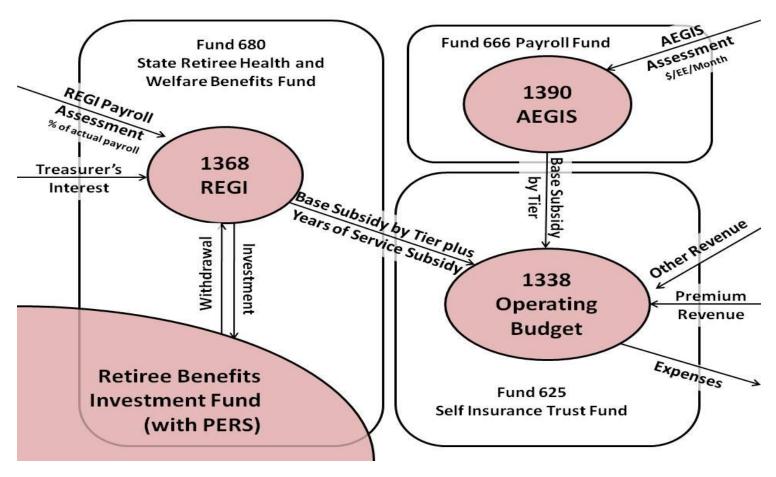
- > PEBP strives to be an innovative health benefit program.
- > PEBP believes that protection from catastrophic healthcare expense to the participant is core to the program.
- > PEBP believes that personal responsibility is a cornerstone to the health and welfare of its members.
- > PEBP commits to providing tools to assist participants in managing their healthcare resources.
- > PEBP commits to maintaining transparency regarding the operation and finances of the plan.
- > PEBP commits to a clear communication of program design to all stakeholders.
- > PEBP Board members and staff possess managerial and financial expertise in the health benefits industry.

January 29, 2015 7





#### **How PEBP is Funded**







#### **Subsidization**

	Current		
Active Primary			
Base Plan (CDHP)	93%		
All Other Plans (HMOs)	78%		
Active Dependent			
Base Plan (CDHP)	73%		
All Other Plans (HMOs)	58%		
Retiree Primary			
Base Plan (CDHP)	64%		
All Other Plans (HMOs)	49%		
Retiree Dependent			
Base Plan (CDHP)	44%		
All Other Plans (HMOs)	29%		





# **State Subsidy Composite %**

	FY 2014	FY 2015	FY 2016	FY 2017
Employees				
Actual/Projected/Governor Recommends	82.9%	81.7%	81.8%	81.7%
Non-Medicare Retirees				
Actual/Projected/Governor Recommends	57.2%	55.4%	55.4%	55.0%
Medicare Retirees*				
Actual/Projected/Governor Recommends	62.1%	61.0%	60.9%	66.8%

<sup>\*</sup>Medicare retirees receive a Health Reimbursement Arrangement (HRA) which they use to purchase individual policies on a Medicare Exchange. This amount reflects the average HRA against the average Medicare policy including the premium for Part B as well as prescription drug and dental policies.





#### Plan Overview



Eligible Participants

Current Enrollment & Projections

Current Benefit Options

Plan Design Enhancements

Wellness Program





## **Eligible Participants**

- State
  - Active employees
  - Retirees
    - Eligible at the time of retirement, or
    - Re-enroll during an annual open enrollment period
- Non-state
  - Actives if employer "participates" in the Program
  - Retirees
    - Eligibility frozen for those enrolled as of 11/30/08 except those from any "participating" entity
    - "All in or all out" policy of SB 544 (2007)





#### **Enrollment**

	FY 2014			
	(Actual)	FY 2015	FY 2016	FY 2017
State				
Actives	23,582	23,852	23,852	23,852
<b>Early Retirees</b>	3,865	3,845	3,882	3,873
<b>Medicare Retirees</b>	5,272	5,329	5,833	6,048
	32,719	33,026	33,567	33,773
Non-State				
Actives	14	14	6	0
<b>Early Retirees</b>	2,980	2,796	1,951	1,411
<b>Medicare Retirees</b>	4,753	4,787	5,163	5,379
	7,746	7,597	7,120	6,790
Total	40,465	40,623	40,687	40,563
Increase		0.39%	0.16%	-0.30%





## **Current Benefit Options**

- Medical Coverage (Including Prescription Drugs)
  - Active Employees and Non-Medicare Retirees:
    - Self-funded Consumer Driven Health Plan (CDHP) coupled with a Health Savings Account or a Health Reimbursement Arrangement
    - Health Maintenance Organization (HMO) Option
  - Medicare Retirees eligible for Premium Free Part A:
    - Medicare Advantage or Medicare Supplement (Medigap) and Part D RX plans through a private market Medicare Exchange
  - Health and Wellness Program
- Dental





# **Current Benefit Options (cont.)**

- Basic Life Insurance
- Long Term Disability
- Voluntary Products
  - Flexible Spending Accounts Medical, Limited Purpose and Dependent Care
  - Additional Life Insurance
  - Long Term Care
  - Short Term Disability
  - Home & Auto





#### **Plan Design Enhancements**

- One-time HSA/HRA Contributions (\$9.0 M)
  - \$400 for each primary participant
  - \$100 for each dependent (maximum of 3 dependents)
- One-time Retiree HRA Contributions (\$4.5 M)
  - \$2 per month per year of service for Medicare retirees
- Lower CDHP Deductible (\$2.1 M)
- Increased CDHP Co-Insurance (\$1.5 M)
- Annual CDHP Preventive Vision Exam (\$1.3 M)





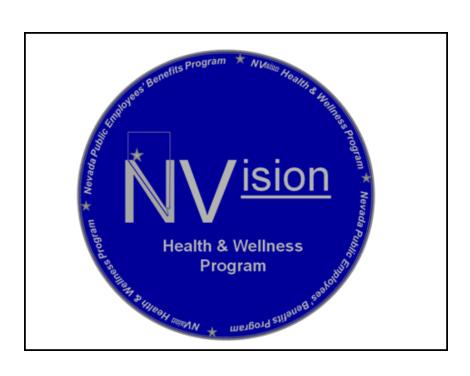
# Plan Design Enhancements (cont.)

- Increased Dental Out of Pocket Maximum (\$3.3 M)
- Increased Life Insurance (\$3.3 M)
- Additional HRA Contributions (\$0.5 M)
  - \$400 for each primary non-state retiree
  - \$100 for each dependent of a non-state retiree
- Medicare Part B Premium Credit (\$1.1 M)
- Wellness Incentives (\$5.9 M)





# NVision Health & Wellness Program



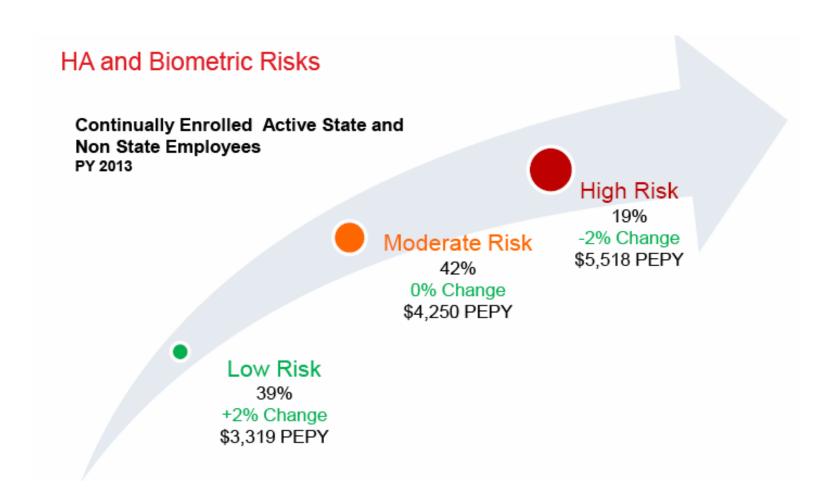
#### **Program Goals**

- Inform participants of their health risks
- Improve participants' health and quality of life
- Reduce avoidable claim costs associated with preventable conditions





#### **Health Information on Demand**







# Governor's 2015-17 Recommended Budget \*

Summary
Reserve History
Decision Unit Overview

January 29, 2015 20

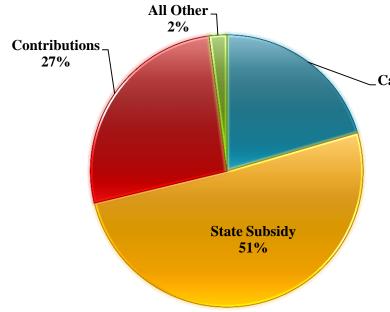




#### Governor Recommends 2015 - 17

**\$950.6 Million** 

#### **Sources**



.Carryforward
20%

Funding	Base	Maint	Enhance	Biennium Total
Carryforward	342.9	(44.3)	0.0	298.6
State Subsidy	479.6	(11.2)	1.9	470.2
Contributions	193.1	(14.9)	0.7	178.9
All Other	2.8	-	-	2.8
	1,018.4	(70.4)	2.6	950.6

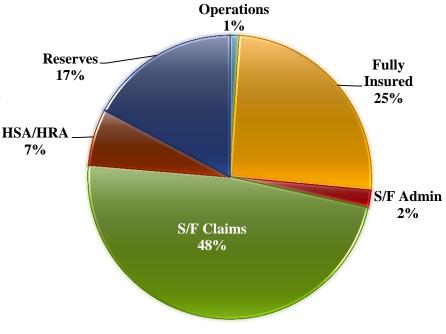




#### Governor Recommends 2015 - 17

**\$950.6 Million** 

Expenses	Base	Maint	Enhance ments	Biennium Total
Operations	10.6	5.9	0.4	16.8
<b>Fully Insured</b>	227.0	40.5	0.1	267.6
S/F Admin	17.1	2.8	0.2	20.1
S/F Claims	290.0	24.4	-	314.4
HSA/HRA	97.8	6.2	1.8	105.8
Reserves	375.9	(150.1)	0.0	225.8
Total	1,018.4	(70.4)	2.6	950.6

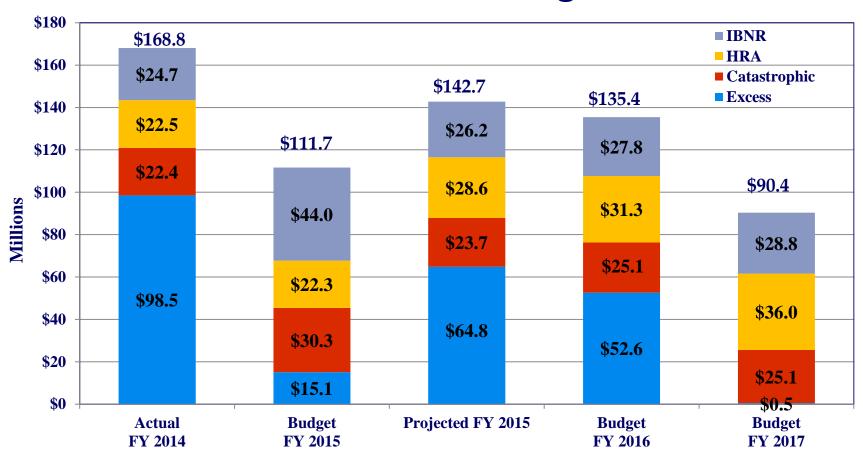


<u>Uses</u>



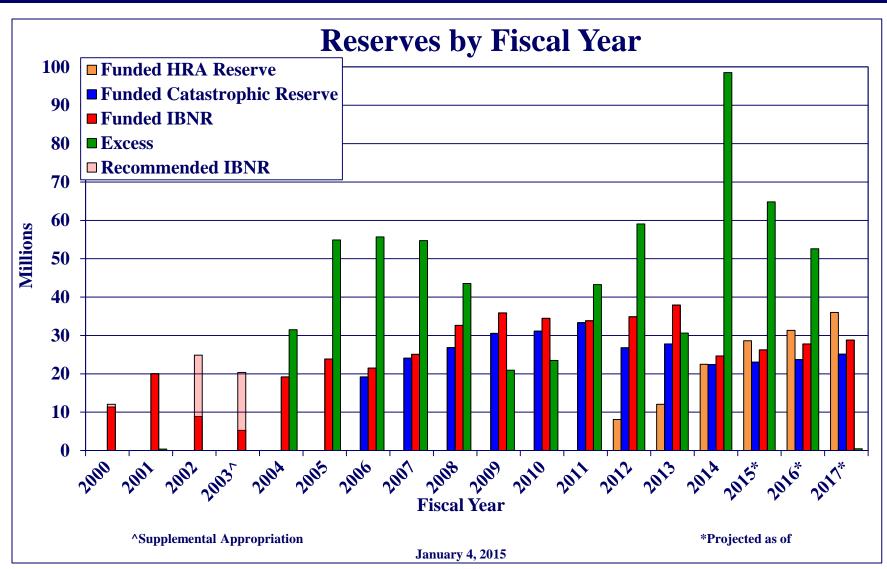


#### Governor's Recommended Budgeted Reserves













#### **Maintenance Decision Units**

#### M101: Inflation Increases

- Based on actuarial trend projections, historical inflation and contract maximum increase provisions
- \$16.4 M in FY 16 and \$36.7 M in FY 17

	FY 2016	FY 2017
Medical Claims	6.0%	6.0%
Rx Claims	6.0%	6.0%
Dental Claims	3.0%	3.0%
HMO Premiums	6.0%	8.0%
Life Insurance Premiums	0.0%	0.0%
LTD Premiums	7.25%	0.0%

January 29, 2015 25





#### **Maintenance Decision Units (cont.)**

#### M102: Reserve Adjustments

- Based on actuarial estimates provided by Aon Hewitt and utilization of HRA accounts
- (\$17.3) M in FY 16 and (\$14.9) M in FY 17

#### M103: Plan Design Enhancements

- \$25.1 M in FY 16 and \$25.4 M in FY 17

#### M104: Medicare Exchange Inflation

- HRA contribution proposed to increase to \$1 per month per year of service in 2017 to a base amount of \$12
- \$2.4 M in FY 17



#### **Maintenance Decision Units (cont.)**

# M200: Enrollment Changes – State Employees and Retirees

- Based on projected enrollment using historical data and known changes
- \$6.4 M in FY 16 and \$6.1 M in FY 17

# M201: Enrollment Changes – Non-State Employees and Retirees

- Based on projected enrollment using historical data and known changes and adjusted for decreasing non-state enrollment
- (\$10.0) M in FY 16 and (\$13.7) M in FY 17





### **Maintenance Decision Units (cont.)**

#### M501: Federal Mandates (BDR 15A9501209)

- Eligibility Waiting Period for New Employees
- Provides funding to implement BDR which amends statute language to comply with the Patient Protection and Affordable Care Act (PPACA)
- Eligible first of the month on or after date of hire
- \$143k in FY 16

#### M502: Federal Mandates

- Patient Centered Outcomes Research Institute Fee
  - \$2 per plan member in FY16 and FY17 (increases by inflation going forward)
- Transitional Reinsurance Fee
  - \$44 per plan member in CY15 and \$28 per plan member in CY16
- \$2.7 million in FY 16 and \$1.8 million in FY17





#### **Budget Enhancements**

#### E276: TriCare Exception (BDR 15A9501207)

- Allows Medicare participants enrolled in TriCare to receive Health Reimbursement Arrangements (HRA) and life insurance benefits without enrolling in a PEBP sponsored medical plan.
- \$1.0 M in FY 16 and \$1.1 M in FY 17

#### E277: Health Information Exchange (HIE)

- Allows participating physicians with consent of the patient access to clinical health information.
- The cost is 21 cents per member per month for those enrolled in the CDHP.
- \$111k in FY 16 and \$107k in FY 17





# Governor's 2015-17 Recommended Budget

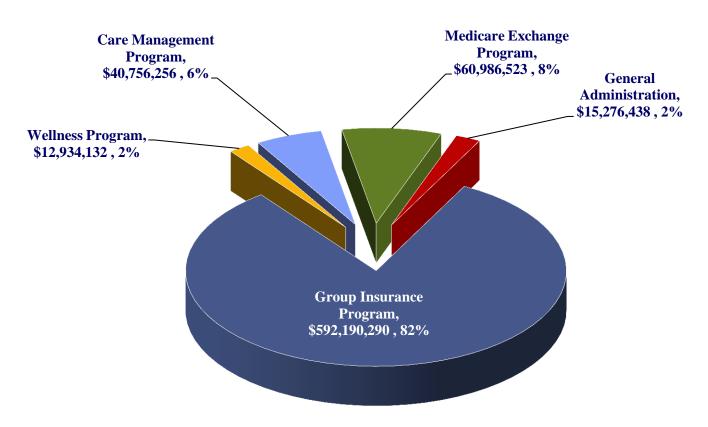
\*

Priorities and Performance Based Budget
Performance Indicators





# Health Services Core Function Activities







#### **Performance Indicators**

	FY 2014 Budget	FY 2014 (actual)	FY 2015 Budget	FY 2016 Gov Rec	FY 2017 Gov Rec
Expense Ratio	4.11%	3.90%	4.79%	5.51%	5.42%
Claims Loss Ratio	106.90%	91.41%	102.56%	114.70%	125.97%
Generic Drug Utilization	82.00%	80.96%	82.05%	82.62%	82.62%
Medical Network Use	92.00%	92.98%	92.98%	92.98%	92.98%
Dental Network Use	93.20%	90.91%	90.91%	90.91%	90.91%
Appeals per 1,000 Participants	0.15	0.05	0.10	0.10	0.10





#### **Performance Indicators**

	FY 2014 Budget	FY 2014 Actual	FY 2015 Budget	FY 2016 Budget	FY 2017 Budget
% Participating in Diabetes Care Mgt.	New	32.48%	33.48%	33.48%	33.48%
% Participating in Obesity Care Mgt.	New	9.84%	28.98%	28.98%	28.98%
% Participating in Wellness Program	New	33.15%	34.00%	34.00%	34.00%
% of Participants Physically Active	New	47.19%	50.01%	50.01%	50.01%
% of Participants Receiving Dental Visit	New	49.27%	49.27%	49.27%	49.27%





# Other Post-Employment Benefits



Governmental Accounting Standards Board
Statements 43 and 45





# Other Post-Employment Benefits (OPEB)

- Liability to the State of the cost to provide subsidized health insurance to retirees
  - Comprised of cash subsidy and benefit of commingling experience with less expensive active employees ("implicit" subsidy)
  - Earned during working career and considered "deferred compensation" since it is provided after retirement
  - Governmental Accounting Standards Board (GASB) requires recognition of cost when incurred not paid
  - Record liability in financial statements or footnotes





## **OPEB** (cont.)

- OPEB liability is actuarially calculated based on current plan design and these components:
  - The number of employees and retirees eligible for the retiree health insurance benefit;
  - The amount of the benefit already earned;
  - The life expectancy of the employees and retirees;
  - The estimate of how long employees/retirees will receive the benefit in the future;
  - The investment earnings of any funds set aside to cover the long term liability, and
  - The estimated medical trend rate associated with the medical plan in future years.





## **OPEB** (cont.)

- Current eligibility for cash subsidy
  - Five years of service total with Nevada public system(s)
  - Fifteen years of service if hired after January 1, 2010
  - No subsidy for employees hired after January 1, 2012
  - Everyone receives implicit subsidy
- "Base" amount established each Legislative session for following two years
  - Amount received based upon date of retirement and years of service (for post 1/1/94 Retirees)





# GASB OPEB Valuation – July 1, 2013

- Present Value of Benefits \$2.02 Billion
  - Total amount of the expected benefits to be paid in the future including amounts earned by existing employees throughout the remainder of their working career
- Actuarial Accrued Liability \$1.27 Billion
  - Snapshot of the liability for benefits earned as of 7/1/13
- Annual Required Contribution \$140.8 Million
  - Cost of benefits earned during FY14 plus 30 year amortization payment on previous unfunded liabilities
  - "Pay-as-you-go" subsidy payments about \$53.2 M





#### **Other Issues**



#### Affordable Care Act

Regulation changing employer subsidies for non-state retirees





#### **Patient Protection and Affordable Care Act**

- Reporting requirements for Minimum Essential Coverage ("MEC") and Applicable Large Employer ("ALE")
- Electronic Transaction Certification
- Excise, or "Cadillac", Tax in 2018

January 29, 2015 40





#### **Non-State Retirees**

- Current employer subsidy is a flat dollar amount based on the dollar amount for State retirees
- State retirees' subsidy is a percentage of the premium based on plan and tier selection
- Proposed regulation would change non-state retirees to the same percentages as a State retiree
  - Some retirees' rates will decrease while others increase
  - Some local governments will pay a higher subsidy while others may actually pay less

January 29, 2015 41

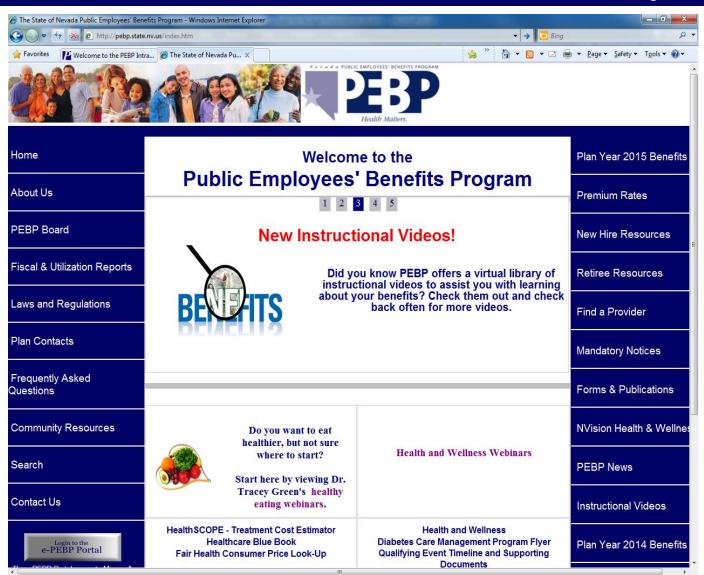




#### We're in it together

√a ▼ ■ 100%

Local intranet | Protected Mode: Off



### **Questions?**