PROPOSED REGULATION OF THE

TRANSPORTATION SERVICES AUTHORITY OF THE

DEPARTMENT OF BUSINESS AND INDUSTRY

LCB File No. R080-00

June 5, 2000

EXPLANATION - Matter in *italics* is new; matter in brackets formitted material is material to be omitted.

AUTHORITY: §§1-15 and 17-21, NRS 706.166 and 706.171; §16, NRS 706.167 and 706.171.

- **Section 1.** Chapter 706 of NAC is hereby amended by adding thereto the provisions set forth as sections 2 to 6, inclusive, of this regulation.
- Sec. 2. "Nonconsensual tow" means the towing of a vehicle by a tow car without the prior consent of the owner or operator of that vehicle.
- Sec. 3. "Operator of a tow car" means the owner, manager, employee or agent of a company operating a tow car that holds a certificate of public convenience and necessity issued by the transportation services authority.
- Sec. 4. "Tow at the request of a law enforcement agency" means the towing of a vehicle that is:
 - 1. Impounded after an arrest;
 - 2. Impounded after a traffic accident;
 - 3. Impounded because the vehicle has been abandoned; or
 - 4. A nonconsensual tow requested by a law enforcement agency to clear a roadway.
- Sec. 5. "Transportation services authority" means the transportation services authority created pursuant to NRS 706.1511.

- Sec. 6. In accordance with 49 U.S.C. § 14501 and NRS 706.011 to 706.791, inclusive, the transportation services authority will regulate the operation of tow cars in this state with regard to:
 - 1. The safety and welfare of the public;
 - 2. Insurance; and
- 3. The price of for-hire transportation of a motor vehicle by a tow car, if that transportation is:
 - (a) Performed at the request of a law enforcement agency; or
 - (b) A nonconsensual tow.
 - **Sec. 7.** NAC 706.402 is hereby amended to read as follows:
- 706.402 As used in NAC 706.402 to 706.448, inclusive, ["operator of a tow car" means the owner, manager, employee or agent of a company operating a tow car which holds a certificate of public convenience and necessity issued by the transportation services authority.] and sections 2 to 6, inclusive, of this regulation, unless the context otherwise requires, the words and terms defined in sections 2 to 5, inclusive, of this regulation have the meanings ascribed to them in those sections.
 - **Sec. 8.** NAC 706.406 is hereby amended to read as follows:
- 706.406 Tariffs for tow cars filed with the transportation services authority will be divided into the following categories:
- 1. CATEGORY A: Towing or removing a vehicle at the request of a law enforcement agency [, the owner of the vehicle, his agent or the driver of the vehicle] which requires the use of a tow car with an unladen weight of [9,000] 15,000 pounds or [more.] less.

- 2. CATEGORY B: Towing or removing a vehicle at the request of a law enforcement agency [, the owner of the vehicle, his agent or the driver of the vehicle which does not require] which requires the use of a tow car with an unladen weight of [9,000 pounds or more.] more than 15,000 pounds.
- 3. CATEGORY C: Towing or removing a vehicle at the request of a person other than a law enforcement agency, the owner of the vehicle, his agent or the driver of the vehicle.
- 4. Storage of a vehicle that was towed without the prior consent of the owner of the vehicle, his agent or the driver of the vehicle, or at the request of a law enforcement agency inside a secure building, in a secure exterior area enclosed by a fence with a locked gate or in an unsecured, open area under the control of the [tow car operator.] operator of the tow car.
 - **Sec. 9.** NAC 706.408 is hereby amended to read as follows:
- 706.408 1. The operator of a tow car shall include on a bill for [towing] a nonconsensual tow only those rates and charges approved by the transportation services authority in the operator's tariff.
- 2. The rates and charges for Category C must be based upon a flat rate. The flat rate may vary for the time of day at which the vehicle is towed, but may not vary according to the time required to tow the vehicle, the distance or the equipment used, except that a rate for mileage similar to the rate for mileage for Category A or B may be charged for a tow of more than 10 miles. An operator [authorized to operate] of a tow car [with an unladen weight of 9,000 pounds] or more and to operate a tow car with an unladen weight of less than 9,000 pounds] that is operating under tariffs that are Category A or B may file a separate schedule of rates and charges for Category C for each [of the two certificates.] type of tow car operated.

- 3. An operator of a tow car shall include in his tariff a specific reduction in the flat rate charged for releases of a vehicle if the owner of the vehicle or his agent arrives at the scene of the tow before the vehicle is towed.
- 4. The distance for which a rate is charged must be determined by the shortest practical route. A fraction of a mile must be rounded to the nearest mile. The operator of a tow car may use another route only at the request of the owner of the vehicle, his agent or the driver of the vehicle.
- 5. The rates and charges in a tariff for Categories A and B may differ from the rates and charges in a tariff for Category C.
 - **Sec. 10.** NAC 706.412 is hereby amended to read as follows:
- 706.412 1. The operator of a tow car shall maintain at all times a copy of the tariff approved by the transportation services authority and a copy of NAC 706.402 to 706.448, inclusive, *and sections 2 to 6, inclusive, of this regulation* in each location where requests for towing are received and in each tow car ... *used for nonconsensual tows.*
- 2. A notice stating that a copy of the tariff is available in the tow car for inspection by the public must be placed on each side of the tow car. The notice must be at least 24 inches wide and 4 inches in height, and the lettering must have a stroke of at least one-quarter of an inch. The text of the notice must be:

Notice: A copy of the applicable charges is available for public inspection within this vehicle.

3. A notice must be prominently posted at a facility where vehicles are stored after *nonconsensual* towing which states that stored vehicles will be released only after arrangements

for payment of all charges have been made between the operator of the tow car and the owner, driver or authorized representative of the owner or driver of the vehicle. The notice must contain the telephone number of the operator of the tow car or a person authorized to make the arrangements for payment.

- **Sec. 11.** NAC 706.416 is hereby amended to read as follows:
- 706.416 1. The operator of a tow car shall specifically itemize on the bill for *nonconsensual* towing *services* any fee charged by the department of motor vehicles and public safety for processing a lien on a towed vehicle. [and identify it as a charge not subject to regulation by the transportation services authority.]
- 2. In addition to the charges included in the tariff approved by the transportation services authority, an operator of a tow car may charge for any administrative costs associated with the sale of a vehicle or the processing of any lien on a towed vehicle.
 - **Sec. 12.** NAC 706.418 is hereby amended to read as follows:
- 706.418 For *nonconsensual* tows under Category C, no charges may be assessed against the owner of the vehicle or his agent under the following circumstances, and any charges so paid must be returned by the operator:
- 1. The person who requested the tow was not the owner of the real property from which the vehicle was towed or his authorized agent. For the purposes of this section, the operator of a tow car is not an authorized agent of the owner of the real property.
- 2. The property from which the tow was made was required by statute, ordinance or NAC 706.427 to have particular signs displayed and there were no such signs on the property.
- 3. In the case of a parking facility that charges a fee, the operator of the facility did not comply with the provisions of NRS 487.037.

- 4. Notification of the appropriate law enforcement agency pursuant to subsection 1 of NAC 706.432 was not made.
- 5. The operator of the tow car was directed to terminate the tow by *an officer of* a law enforcement [officer.] *agency*.
 - **Sec. 13.** NAC 706.420 is hereby amended to read as follows:
- 706.420 1. The operator of a tow car shall itemize on the bill for [towing] a nonconsensual tow each rate used or fee charged to compute the total bill. All charges must be substantiated in writing and attached to the bill. In addition to the rates and fees, each bill must contain, except as otherwise provided in subsection 2:
- (a) The name, address, telephone number and number of the certificate of the operator of the tow car.
- (b) The address of the facility where the towed vehicle is stored if it is different from the address of the operator of the tow car.
- (c) The date and time of the request for [towing,] the nonconsensual tow, including a designation of "a.m." or "p.m." or other comparable designation of time.
- (d) [The name, address and, if available, signature of the person requesting that the vehicle be towed, except that for a tow under Category C, the signature of the person requesting the tow must be affixed to the bill.
- (e) The name and address of the registered owner of the towed vehicle, if available.
- [(f) The name and address of the person responsible for paying the charges incurred in towing the vehicle.
- (g)] (e) The model, make, identification number, number of the license plate, state of registration and year of manufacture of the towed vehicle, if available.

- (h) (f) The exact location from which the vehicle was towed.
- [(i)] (g) The exact location to which the vehicle was initially towed, if different from the address of the facility where the vehicle is stored.
- [(j)] (h) The time when the tow car was sent to the vehicle and the reading of the odometer at the beginning of the trip.
- [(k)] (i) The time of the arrival of the tow car at the site of the car to be towed and the reading on the odometer upon its arrival.
 - (1) (j) The time of the departure of the tow car from the site of the vehicle to be towed.
- [(m)] (k) The time of the arrival of the tow car at the location to which the vehicle was towed and the reading of the odometer upon its arrival.
 - [(n)] (l) The total time which passes while at the site of the towing in hours and minutes.
 - $\{(o)\}\$ (m) The exact mileage and hourly charges.
- [(p)] (n) If an extra person was required, the time he was sent to the site and the time he returned.
- [(q)] (o) A detailed listing of all charges and, if charges are based on time, the starting and ending times. If more space is needed for the listing, a separate sheet of paper must be attached to the bill and a notation made on the bill that an additional sheet is attached.
- [(r)] (p) The date and the time the storage of the vehicle started and ended and a notation of whether the vehicle was stored inside a locked building or in a secured, fenced area.
 - $\frac{(s)}{(q)}$ A statement of the total charges.
- Any name or address which is the same as another on the bill may be so indicated.
 Odometer readings need not be listed for *nonconsensual* tows not involving charges for mileage.

- 3. If a bill is prepared incorrectly or is incomplete, only the substantiated charges may be collected.
- 4. An operator of a tow car may keep forms for bills for nonconsensual tows in an electronic storage device, including, without limitation, on a computer.
 - **Sec. 14.** NAC 706.422 is hereby amended to read as follows:
- 706.422 1. [The] Except as otherwise provided in this subsection, the forms to be used for billing of nonconsensual tows must be preprinted and numbered. The operator shall account for each such numbered form. An operator may use forms for the billing of nonconsensual tows which are generated by an electronic tracking system, if that electronic tracking system gives each bill generated its own unique reference number.
- 2. A copy of the bill for [towing] a nonconsensual tow must be given to the person paying the rates and charges. The operator of the tow car shall retain a hard or an electronic copy of each bill for 3 years. The operator shall, upon request, open his files relating to nonconsensual tows for inspection and audit by the transportation services authority during normal business hours.
 - **Sec. 15.** NAC 706.426 is hereby amended to read as follows:
- 706.426 The operator of a tow car shall give the person paying a bill for [towing] a nonconsensual tow information on procedures for filing complaints, including, without limitation, the name and address of the transportation services authority. This information may be printed on:
- 1. The bill for [towing if it] a nonconsensual tow if the information is in a prominent place on the bill in 12-point or larger type; or

- 2. An informational card of a design and wording established by the transportation services authority.
 - **Sec. 16.** NAC 706.430 is hereby amended to read as follows:
- 706.430 An operator of a tow car shall maintain a log for [dispatch] dispatches for nonconsensual tows which contains the following information for each request for [towing:] a nonconsensual tow:
- 1. The date and time of the request for [towing,] the nonconsensual tow, including a designation of "a.m." or "p.m." or other comparable designation of time.
- 2. The name [and address] of the person requesting that a vehicle be towed [.] without the prior consent of the owner or operator of the vehicle.
- 3. The model, make, identification number, number of the license plate, state of registration and year of manufacture of the towed vehicle, if available.
 - 4. The exact location from which the vehicle was towed.
- 5. The exact location to which the vehicle was initially towed, if different from the address of the facility where the vehicle is stored.
 - 6. The date and time when:
 - (a) The tow car was dispatched;
 - (b) The tow car arrived at the location of the vehicle to be towed; and
 - (c) The nonconsensual tow of the vehicle was completed.
 - 7. The preprinted number on the bill for towing.
 - [7.] 8. The total charges for towing, not including any charges for storage.
 - [8. For tows under Category C, the]
 - **9.** The time of notification of the appropriate law enforcement agency.

- **Sec. 17.** NAC 706.432 is hereby amended to read as follows:
- 706.432 1. The operator of a tow car shall notify the law enforcement agency having jurisdiction over the site from which the vehicle was towed of the make, model and license number of each vehicle towed under Category C within 1 hour after the vehicle is towed.
- 2. The operator of a tow car shall notify by certified mail, within 15 days after placing a vehicle *which was the subject of a nonconsensual tow* in storage, the registered and legal owner of [the] *that* vehicle, if known. The notice must include:
 - (a) The location of the storage;
- (b) A statement of whether the storage is inside a locked building, in a secured, fenced area or in an unsecured, open area;
 - (c) The charge for storage; and
 - (d) The date and time the vehicle was placed in storage.
- 3. If the identity of the registered and legal owner is not known, the operator of a tow car shall *make a reasonable attempt, as evidenced by documentation, to* obtain the necessary information from the state agency charged with the registration of the particular vehicle within 15 days after the vehicle is placed in storage and attempt to notify the owner of the vehicle within 10 days after identification of the owner is obtained.
 - **Sec. 18.** NAC 706.436 is hereby amended to read as follows:
- 706.436 1. The weight of the vehicle to be towed includes, without limitation, the weight of any load the vehicle is carrying. To determine the weight, [the] an operator of a tow car [operator] may consider any manifest of the contents of the load.

- 2. An operator of a tow car who has been granted authority by the transportation services authority to operate a tow car [of less than 9,000 pounds may use the tow car to tow or transport a vehicle with a gross weight of up to 14,000 pounds, except that:
 (a) A tow car which is rated by the manufacturer to carry a load of 1,500 pounds or less may not be used to tow or transport a vehicle weighing more than the gross weight of the tow car; or
 (b) A tow car which is rated by the manufacturer to carry a load of 1 ton may not be used to
- (b) A tow car which is rated by the manufacturer to carry a load of 1 ton may not be used tow or transport a vehicle weighing more than the gross weight of the tow car plus 2,000 pounds.] shall use a tow car of sufficient size and weight that is appropriately equipped and rated to transport the towed vehicle safely.
 - **Sec. 19.** NAC 706.442 is hereby amended to read as follows:
- through parking lots searching for the opportunity to tow a vehicle. [The] Except as otherwise provided in this subsection, service provided by an operator of a tow car must be specifically requested, and a tow car must be properly dispatched on each occasion. An operator of a tow car may stop to provide towing service to a motorist in distress if the operator is physically hailed by the motorist. Before an operator of a tow car may tow the vehicle of a motorist who has physically hailed the operator, the operator must obtain a written waiver signed by the motorist acknowledging that the motorist has not already arranged or called for tow service.
- 2. The operator of a tow car shall not give any remuneration or other consideration to any person who requests, authorizes or in any way notifies the operator of a potential tow. Providing signs to a property owner which display the name, address and telephone number of the operator of a tow car is not remuneration for the purposes of this section.
 - **Sec. 20.** NAC 706.446 is hereby repealed.

Sec. 21. Notwithstanding any provision in section 8 of this regulation to the contrary, tariffs filed by an operator of a tow car with the transportation services authority of the department of business and industry which are in effect on the effective date of this regulation remain in effect until the operator of the tow car files a new tariff that meets the requirements of section 8 of this regulation.

TEXT OF REPEALED SECTION

706.446 Agreements for periodic use of services. (NRS 706.171) A copy of any written agreement between an operator of a tow car and any person that the person will periodically use the services of the operator must be filed with the transportation services authority within 7 days after the agreement is signed. A copy of the agreement must be on file in the operator's office.