### ADOPTED REGULATION OF THE

### **NEVADA TAX COMMISSION**

### LCB File No. R058-11

§§1 to 7, inclusive, 9, 11, 12, 15, 16 and 18 effective January 1, 2012 §8 effective July 1, 2012

§§10, 13, 14 and 17 effective January 1, 2014

EXPLANATION - Matter in *italics* is new; matter in brackets [omitted material] is material to be omitted.

AUTHORITY: §§1-7 and 9-15, NRS 360.090 and 362.120; §8, NRS 360.090 and 362.110; §§16-18, NRS 360.090.

- A REGULATION relating to the taxation of minerals; revising the provisions governing the determination of the net proceeds of minerals; and providing other matters properly relating thereto.
- **Section 1.** Chapter 362 of NAC is hereby amended by adding thereto the provisions set forth as sections 2 to 6, inclusive, of this regulation.
- Sec. 2. As used in this chapter, unless the context otherwise requires, the words and terms defined in NAC 362.005 and sections 3, 4 and 5 of this regulation have the meanings ascribed to them in those sections.
- Sec. 3. 1. Except as otherwise provided in subsection 2, "developmental work" means any activities performed on the property of a mine which outline the location of the mineral reserves of the mine or prepare the mineral reserves of the mine for production, including, without limitation, drilling, rock work and the construction of support systems to increase the mineral reserves of the mine.
  - 2. The term does not include any mineral exploration.

- Sec. 4. "Mineral exploration" means any activities relating to the search for mineral reserves which do not occur during the development or production stages of a mine, including drilling, sampling, assaying, metallurgical testing, engineering studies, studies of economic feasibility and procedures to obtain appropriate permits.
- Sec. 5. "Mineral reserves" means the portion of a measured or indicated mineral resource that has been analytically determined to justify mining, taking into account, at the time of that determination, any mining, metallurgical, marketing, legal, environmental, social, economic and other conditions which apply to that determination.

### Sec. 6. For the purposes of:

- 1. Paragraph (j) of subsection 3 of NRS 362.120, the Nevada Tax Commission will interpret the term "developmental work" to have the meaning ascribed to it in section 3 of this regulation.
- 2. Paragraph (c) of subsection 7 of NRS 362.120, the Nevada Tax Commission will interpret the term "costs of severing the employment of any employees" to:
  - (a) Exclude, without limitation, the costs of:
- (1) Any wages, salary or production bonuses earned by an employee before the date of termination of his or her employment; and
- (2) Any pension benefits, vacation leave and sick leave accrued by an employee before the date of termination of his or her employment; and
- (b) Except as otherwise provided in paragraph (a), include, without limitation, the costs of any:
  - (1) Additional payments based on length of service;
  - (2) Cash bonuses;

- (3) Stock options;
- (4) Medical insurance, dental insurance and life insurance;
- (5) Payments made in lieu of a required period of notice;
- (6) Negotiated financial sums paid pursuant to an agreement absolving the employer from any further liability to an employee;
- (7) Voluntary redundancy packages offered by an employer to attract volunteers to leave the employment of the employer; and
  - (8) Assistance in searching for new positions of employment.
- 3. Paragraph (f) of subsection 7 of NRS 362.120, the Nevada Tax Commission will interpret the term "mineral exploration" to have the meaning ascribed to it in section 4 of this regulation.
  - **Sec. 7.** NAC 362.005 is hereby amended to read as follows:
- 362.005 [As used in this chapter, unless the context otherwise requires,] "Department" means the Department of Taxation.
  - **Sec. 8.** NAC 362.030 is hereby amended to read as follows:
- 362.030 1. All information in the statement which is required by NRS 362.110 to be filed must be submitted on forms supplied by the Department or in a manner which is acceptable to the Department.
  - 2. The following property must be reported:
- (a) Leasehold improvements and buildings; [that are owned and maintained by the operator of the mine for use as housing for employees;]
  - (b) Fixed machinery and equipment;
  - (c) Mobile machinery and equipment; and

- (d) Automobiles and light service vehicles such as pickups and panel trucks.
- 3. Each cost submitted for depreciation must be the complete cost to the taxpayer, and must include all delivery, taxes and installation charges.
  - 4. Each asset must be listed on a table which sets forth:
  - (a) A clear identification of the asset;
- (b) The cost of the construction or acquisition of the asset and the date on which the construction of the asset was completed or the asset was acquired;
- (c) The depreciation class, such as buildings, fixed equipment, mobile machinery and equipment, or automobile and light service vehicles;
  - (d) The total amount of depreciation granted; and
  - (e) The amount claimed for the present tax period.
- → An integrated processing assembly which consists of components of individual manufacture, and which is installed as a unit, may be reported as a unit. The report must describe the function of the unit and list its principal components in detail.
  - **Sec. 9.** NAC 362.050 is hereby amended to read as follows:

NEW FIRST PARALLEL SECTION

- 362.050 1. In computing the costs enumerated in subsection 3 of NRS 362.120, the following specific items are deductible except as limited by *subsection 2 of this section and* subsection 6 of NRS 362.120:
- (a) The cost of renting equipment, if the amount paid as rental is commercially reasonable in the circumstances;
- (b) The cost of contracting for all or part of the mine's operations, if the contract price is commercially reasonable in the circumstances [;] and the cost would otherwise be deductible if

the service or activity contracted for was provided or performed directly by the operator of the mine;

- (c) The cost of *Nevada-based corporate* services , *as defined in subsection 8 of NRS*362.120, which a Nevada mine receives under contract from its corporate office or the office of a related corporation, if:
  - (1) The cost is commercially reasonable in the circumstances; and
  - (2) The cost is separately stated in a manner consistent with good accounting practices;
- (d) The reasonable cost of management provided to a joint venture by a member, if the fees relate directly to *the* operation of the mine;
- (e) [The sales and use taxes expended for tangible goods or taxable services to the extent that the cost of such goods or services is an allowable operating cost;
- (f) The direct cost of housing for employees that is owned and maintained by the operator of the mine, including, without limitation, any losses to the housing that are incurred by the operator of the mine, but as reduced by any payments received for rental of the property;
- (g)] If the taxpayer has a policy which prohibits the personal use of a vehicle by an employee, the cost of vehicle allowances to the extent that the vehicle is actively engaged in the business of the mine;
- [(h)] (f) The cost of transportation services between points of origin and destination within this State provided by a third party or the owner of the mine for employees to get to and from a point of extraction or reduction of the mine [;], excluding any cost for the repair, maintenance and depreciation of any facilities or equipment under the jurisdiction of the Public Utilities

  Commission of Nevada or the Nevada Transportation Authority; and

- [(i)] (g) The cost of compensation for employees. As used in this paragraph, "compensation" means wages, salaries, paid vacation leave, paid sick leave, performance-related bonuses, contributions to and administrative costs of qualified pension and retirement plans, 401k and similar deferred benefit plans, [dental insurance, medical insurance, accidental death and dismemberment insurance,] Medicare contributions, social security payments, [medical clinic and hospital expenses,] state and federal unemployment compensation contributions or payments, [workers' compensation insurance,] and postemployment training expenses for training conducted in compliance with the Mine Safety and Health Administration and the Division of Industrial Relations of the Department of Business and Industry or their successor organizations.
- 2. In computing the costs enumerated in subsection 3 of NRS 362.120, the following specific items are not deductible:
  - (a) Cost or expenses which are capitalized;
  - (b) Gifts, grants and donations;
  - (c) Costs of public relations and influencing or seeking to influence governmental activities;
- (d) Costs of [exploration and development] developmental work related to ore bodies outside the geographic area [which can economically provide a source of raw materials to the plant located at the mine;] described in the plan for the mine filed with the Division of Minerals of the Commission on Mineral Resources pursuant to NRS 519A.210;
- (e) [Federal income taxes, all property taxes, the business license tax imposed pursuant to chapter 364A of NRS, the tax on net proceeds of minerals and, except as otherwise provided in paragraph (e) of subsection 1, any other] *Any* tax that an operator of a mine is required to pay to the Federal Government, this State or any other state, or a political subdivision thereof;

- (f) Costs associated with providing health clubs for employees;
- (g) [Except as otherwise provided in paragraph (f) of subsection 1 of this section and paragraph (a) of subsection 2 of NAC 362.030, costs] *Costs* incurred for preemployment activities, including, without limitation, reimbursement for expenses for [housing,] moving and relocation;
- (h) Except as otherwise provided in paragraph  $\{(i)\}$  (g) of subsection 1, costs associated with union trust funds;
  - (i) Costs associated with providing day care facilities for the children of employees;
  - (j) General liability insurance; [and]
  - (k) Excess policies of general liability insurance [];
  - (l) Fire insurance on any machinery, equipment, apparatus, works, plants or facilities; and (m) Expenses described in subsection 7 of NRS 362.120.
- 3. The taxes described in paragraph (e) of subsection 2 of this section and paragraph (g) of subsection 7 of NRS 362.120 do not include any contributions or payments described in paragraph (g) of subsection 3 of NRS 362.120.
- 4. If a cost is partially deductible and partially nondeductible, the deductible portion must be allowed. In determining the portion of such costs which is allowable as a deduction, a reasonable allocation must be made based upon available information. For the purposes of paragraph (b) of subsection 1, there is a rebuttable presumption that not less than 20 percent of the cost of contracting for all or part of a mine's operations is attributable to the cost of services and activities that would not be deductible if provided or performed directly by the operator of the mine.
  - **Sec. 10.** NAC 362.050 is hereby amended to read as follows:

NEW SECOND PARALLEL SECTION

- 362.050 1. In computing the costs enumerated in subsection 3 of NRS 362.120, the following specific items are deductible except as limited by subsection 2 of this section and subsection 6 of NRS 362.120:
- (a) The cost of renting equipment, if the amount paid as rental is commercially reasonable in the circumstances:
- (b) The cost of contracting for all or part of the mine's operations, if the contract price is commercially reasonable in the circumstances and the cost would otherwise be deductible if the service or activity contracted for was provided or performed directly by the operator of the mine;
- (c) The cost of Nevada-based corporate services, as defined in subsection 8 of NRS 362.120, which a Nevada mine receives under contract from its corporate office or the office of a related corporation, if:
  - (1) The cost is commercially reasonable in the circumstances; and
  - (2) The cost is separately stated in a manner consistent with good accounting practices;
- (d) The reasonable cost of management provided to a joint venture by a member, if the fees relate directly to the operation of the mine;
- (e) If the taxpayer has a policy which prohibits the personal use of a vehicle by an employee, the cost of vehicle allowances to the extent that the vehicle is actively engaged in the business of the mine;
- (f) The cost of transportation services between points of origin and destination within this

  State provided by a third party or the owner of the mine for employees to get to and from a point
  of extraction or reduction of the mine, excluding any cost for the repair, maintenance and
  depreciation of any facilities or equipment under the jurisdiction of the Public Utilities

  Commission of Nevada or the Nevada Transportation Authority; and

- (g) The cost of compensation for employees. As used in this paragraph, "compensation" means wages, salaries, paid vacation leave, paid sick leave, performance-related bonuses, contributions to and administrative costs of qualified pension and retirement plans, 401k and similar deferred benefit plans, Medicare contributions, social security payments, state and federal unemployment compensation contributions or payments, and postemployment training expenses for training conducted in compliance with the Mine Safety and Health Administration and the Division of Industrial Relations of the Department of Business and Industry or their successor organizations.
- 2. In computing the costs enumerated in subsection 3 of NRS 362.120, the following specific items are not deductible:
  - (a) Cost or expenses which are capitalized;
  - (b) Gifts, grants and donations;
  - (c) Costs of public relations and influencing or seeking to influence governmental activities;
- (d) Costs of developmental work related to ore bodies outside the geographic area described in the plan for the mine filed with the Division of Minerals of the Commission on Mineral Resources pursuant to NRS 519A.210;
- (e) Any tax that an operator of a mine is required to pay to the Federal Government, this State or any other state, or a political subdivision thereof;
  - (f) Costs associated with providing health clubs for employees;
- (g) Costs incurred for preemployment activities, including, without limitation, reimbursement for expenses for moving and relocation;
- (h) Except as otherwise provided in paragraph (g) of subsection 1 [,] of this section and paragraph (g) of subsection 3 of NRS 362.120, costs associated with union trust funds;

- (i) Costs associated with providing day care facilities for the children of employees;
- (j) General liability insurance;
- (k) Excess policies of general liability insurance;
- (l) Fire insurance on any machinery, equipment, apparatus, works, plants or facilities; and
- (m) Expenses described in subsection 7 of NRS 362.120.
- 3. The taxes described in paragraph (e) of subsection 2 of this section and paragraph (g) of subsection 7 of NRS 362.120 do not include any contributions or payments described in paragraph (g) (h) of subsection 3 of NRS 362.120.
- 4. If a cost is partially deductible and partially nondeductible, the deductible portion must be allowed. In determining the portion of such costs which is allowable as a deduction, a reasonable allocation must be made based upon available information. For the purposes of paragraph (b) of subsection 1, there is a rebuttable presumption that not less than 20 percent of the cost of contracting for all or part of a mine's operations is attributable to the cost of services and activities that would not be deductible if provided or performed directly by the operator of the mine.
  - **Sec. 11.** NAC 362.200 is hereby amended to read as follows:
- 362.200 As used in NAC 362.200 to [362.330,] 362.310, inclusive, unless the context otherwise requires, the words and terms defined in NAC 362.210 to 362.290, inclusive, have the meanings ascribed to them in those sections.
  - **Sec. 12.** NAC 362.310 is hereby amended to read as follows:

NEW FIRST PARALLEL SECTION 362.310 [1. A taxpayer who reports a deduction pursuant to subsection 1 of NAC 362.300

according to an accrual method of accounting may claim a deduction for qualified reclamation

costs which are incurred during the reporting period in an amount equal to the amount calculated
<del>by:</del>
— (a) If the taxpayer has not performed concurrent reclamation during the reporting period:
(1) Dividing the number of units of production from the mine which were sold during the
reporting period by the total number of units of production which are determined by the operator
of the mine at the beginning of the reporting period to be available to be recovered for the
reporting period;
(2) Subtracting the cumulative amount of any deductions for reclamation performed by the
taxpayer in the previous reporting periods from the qualified reclamation costs; and
(3) Multiplying the amount calculated pursuant to subparagraph (1) by the amount
calculated pursuant to subparagraph (2).
(b) If the taxpayer has performed concurrent reclamation during the reporting period:
(1) Dividing the number of units of production from the mine which were sold during the
reporting period by the total number of units of production which are determined by the operator
of the mine at the beginning of the reporting period to be available to be recovered for the
reporting period;
(2) Subtracting the cumulative amount of any money paid for concurrent reclamation
during the previous reporting periods from the qualified reclamation costs;
(3) Subtracting the cumulative amount of any deductions for reclamation performed by the
taxpayer in the previous reporting periods, minus the cumulative amount of any money paid for
concurrent reclamation during the previous reporting periods, from the amount calculated
pursuant to subparagraph (2);

- (4) Multiplying the amount calculated pursuant to subparagraph (1) by the amount calculated pursuant to subparagraph (3); and
- (5) Subtracting the amount of any money paid for concurrent reclamation during the current reporting period from the amount calculated pursuant to subparagraph (3).
- 2.] A taxpayer [who reports a deduction pursuant to subsection 2 of NAC 362.300 according to a cash method of accounting] may claim a deduction pursuant to paragraph (k) of subsection 3 of NRS 362.120 for any money paid during the reporting period for reclamation performed by the taxpayer.
- [3. As used in this section, "concurrent reclamation" means reclamation that is performed by the taxpayer during the reporting period for which the taxpayer is calculating his or her deduction according to an accrual method of accounting for qualified reclamation costs which are incurred during the reporting period.]
  - **Sec. 13.** NAC 362.310 is hereby amended to read as follows:
- 362.310 A taxpayer may claim a deduction pursuant to paragraph [(k)] (l) of subsection 3 of NRS 362.120 for any money paid during the reporting period for reclamation performed by the taxpayer.
  - **Sec. 14.** Section 6 of this regulation is hereby amended to read as follows:
    - Sec. 6. For the purposes of:
    - 1. Paragraph [(j)] (k) of subsection 3 of NRS 362.120, the Nevada Tax Commission will interpret the term "developmental work" to have the meaning ascribed to it in section 3 of this regulation.
    - 2. Paragraph (c) of subsection 7 of NRS 362.120, the Nevada Tax Commission will interpret the term "costs of severing the employment of any employees" to:

- (a) Exclude, without limitation, the costs of:
- (1) Any wages, salary or production bonuses earned by an employee before the date of termination of his or her employment; and
- (2) Any pension benefits, vacation leave and sick leave accrued by an employee before the date of termination of his or her employment; and
- (b) Except as otherwise provided in paragraph (a), include, without limitation, the costs of any:
  - (1) Additional payments based on length of service;
  - (2) Cash bonuses;
  - (3) Stock options;
  - (4) Medical insurance, dental insurance and life insurance;
  - (5) Payments made in lieu of a required period of notice;
- (6) Negotiated financial sums paid pursuant to an agreement absolving the employer from any further liability to an employee;
- (7) Voluntary redundancy packages offered by an employer to attract volunteers to leave the employment of the employer; and
  - (8) Assistance in searching for new positions of employment.
- 3. Paragraph (f) of subsection 7 of NRS 362.120, the Nevada Tax Commission will interpret the term "mineral exploration" to have the meaning ascribed to it in section 4 of this regulation.
- **Sec. 15.** NAC 362.220, 362.230, 362.240, 362.260, 362.300, 362.320 and 362.330 are hereby repealed.
  - **Sec. 16.** Sections 1 to 6, inclusive, 9, 11, 12 and 15 of this regulation:

- 1. Do not apply to or affect any determination of gross yield or net proceeds required pursuant to NRS 362.100 to 362.240, inclusive, for the calendar year 2011.
- 2. Apply for the purposes of estimating and determining gross yield and net proceeds pursuant to NRS 362.100 to 362.240, inclusive, for the calendar year 2012 and each calendar year thereafter.

### **Sec. 17.** Sections 10, 13 and 14 of this regulation:

- 1. Do not apply to or affect any determination of gross yield or net proceeds required pursuant to NRS 362.100 to 362.240, inclusive, for the calendar year 2013.
- 2. Apply for the purposes of estimating and determining gross yield and net proceeds pursuant to NRS 362.100 to 362.240, inclusive, for the calendar year 2014 and each calendar year thereafter.
- **Sec. 18.** 1. This section and sections 1 to 7, inclusive, 9, 11, 12, 15 and 16 of this regulation become effective on January 1, 2012.
  - 2. Section 8 of this regulation becomes effective on July 1, 2012.
  - 3. Sections 10, 13, 14 and 17 of this regulation become effective on January 1, 2014.

### TEXT OF REPEALED SECTIONS

**362.220** "Commission" defined. (NRS 360.090, 362.120) "Commission" means the Nevada Tax Commission.

- 362.230 "Developmental work" defined. (NRS 360.090, 362.120) "Developmental work" means any activity performed on the property of a mine which outlines the location of the ore of the mine and prepares the ore for production, including, without limitation, drilling, rock work and construction of support systems to increase the ore reserves of the mine.
- 362.240 "Qualified reclamation costs" defined. (NRS 360.090, 362.120) "Qualified reclamation costs" means an amount equal to 90 percent of the reclamation costs.
- 362.260 "Reclamation costs" defined. (NRS 360.090, 362.120) "Reclamation costs" means the costs of performing reclamation over the life of the mine which are set forth in the reclamation plan. The term excludes costs for the following:
- 1. Any costs of administration that may be required by a state or federal agency which regulates the reclamation of the mine, including, without limitation, costs related to:
  - (a) Plans for engineering, design or construction;
  - (b) Contingency allowances;
  - (c) Profits of contractors;
  - (d) Liability insurance;
  - (e) Payment and performance of bonds; and
- (f) Any other direct or indirect costs for the administration of contracts with the state or federal agency.
- 2. Any costs that may be required after the closure of the mine, including, without limitation, costs that may be required to:
  - (a) Maintain, monitor or evaluate the site of the mine;
- (b) Monitor the quality of surface water and groundwater and the impacts of the mine on the environment which receives surface water or groundwater;

- (c) Stabilize and control the erosion of structures that will remain on the site; and
- (d) Maintain land use and aesthetics of the site.
- 3. Any costs that may be necessary to ameliorate any social and economic impacts which result from a decline in the economic potential of an area affected by the mine or the burden on future generations to maintain the site of the mine.
- 362.300 "Actual cost of extracting the mineral" interpreted. (NRS 360.090, 362.120)

  For the purposes of paragraph (a) of subsection 3 of NRS 362.120, the Commission interprets deductions from net proceeds of extracted minerals for the "actual cost of extracting the mineral" by a taxpayer to include:
- 1. If the taxpayer reports deductions according to an accrual method of accounting, a deduction for qualified reclamation costs which are incurred during the reporting period and which must be calculated pursuant to subsection 1 of NAC 362.310.
- 2. If the taxpayer reports deductions according to a cash method of accounting, a deduction for any money paid during the reporting period for reclamation performed by the taxpayer.

### **362.320** Change in method of accounting. (NRS 360.090, 362.120)

- 1. A taxpayer who has reported deductions for reclamation costs or qualified reclamation costs according to an accrual method of accounting in a reporting period may not change his or her method of accounting to a cash method of accounting in a subsequent reporting period.
- 2. Except as otherwise provided in this subsection, a taxpayer who has reported deductions for reclamation costs or qualified reclamation costs according to a cash method of accounting in a reporting period may not change his or her method of accounting to an accrual method of accounting in a subsequent reporting period unless the Department, upon written application of the taxpayer, approves a change in the method of accounting. If the taxpayer demonstrates to the

Department that a proposed change in the method of accounting will not result in the double counting of any deductions for reclamation costs or qualified reclamation costs for that reporting period, the Department may approve the change in the method of accounting.

362.330 Deductions following sale of mine. (NRS 360.090, 362.120) Except as otherwise provided in this section, if a taxpayer sells the assets of a mine before closure of the mine, the buyer must report any deductions for reclamation costs or qualified reclamation costs according to the same method of accounting used by the seller, unless the Department, upon written application of the taxpayer, approves a change in the method of accounting. If the buyer demonstrates to the Department that a proposed change in the method of accounting will not result in a deduction for qualified reclamation costs or reclamation costs which have been previously deducted by the seller, the Department may approve the change in the method of accounting.

## LEGISLATIVE REVIEW OF ADOPTED REGULATIONS AS REQUIRED BY ADMINISTRATIVE PROCEDURES ACT, NRS 233B.066

### LCB FILE R058-11 Calculation of Net Proceeds of Minerals Tax

The following statement is submitted for amendments, additions and deletions, to Nevada Administrative Code (NAC) Chapter 360 and 361 adopted by the Nevada Tax Commission. The regulation was also reviewed by the Mining Oversight and Accountability Commission.

# 1. A description of how public comment was solicited, a summary of public response, and an explanation how other interested persons may obtain a copy of the summary.

The Department of Taxation, as staff to the Nevada Tax Commission, solicited comment from the public by sending notice of workshops and hearings by electronic or regular mail as follows:

Date of Notice	Workshop/ <u>Hearing</u>	Date of <u>Workshop</u>	Number <u>Notified</u>	Representing Businesses
June 3, 2011	Workshop	June 21, 2011	386	162
September 15, 2011	Workshop	September 30, 2011	386	162
October 25, 2011	Workshop	November 15, 2011	386	162
November 10, 2011	Hearing (NTC)D	ecember 12, 2011	386	162
December 15, 2011	Hearing(MOAC)	December 20, 2011	443	243

The mailing list included the interested parties list maintained by the Department, as well as officials of local jurisdictions subject to these regulations.

Many oral and several written comments or documents were received at the workshops and hearings. A copy of the audio taped comments or the record of proceedings may be obtained by calling the Nevada Department of Taxation at (775) 684-2100 or by writing to the Department of Taxation, 1550 East College Parkway, Carson City, Nevada 89706, or by e-mailing the Department at sarains@tax.state.nv.us.

The Legislative Counsel Bureau (LCB) completed its review and revisions on October 24, 2011. As a result of the workshop on November 15, 2011, additions to the LCB language were proposed and submitted to LCB. LCB issued a revised version on December 2, 2011. The December 2, 2011 revised version of the regulation was adopted by the Tax Commission at the hearing held on December 12, 2011. The Mining Oversight and Accountability Commission reviewed the regulation on December 21, 2011 and voted unanimously to support the regulation as adopted.

### 2. The number persons who:

### (a) Attended and testified at each workshop:

<b>Date of Workshop</b>	<b>Attended</b>	<b>Testified</b>
June 21, 2011	31	5
September 30, 2011	41	5
November 15, 2011	21	3

### (b) Attended and testified at each hearing:

Date	Commission/	Public
of Hearing	<b>Public Attended</b>	<b>Testified</b>
12-12-11 (NTC)	7 / 51	2
12-21-11 (MOAC)	7 / 55	2

### (c) Submitted to the agency written comments:

Date of Workshop / Hearing		<b>Number Received</b>
September 30, 2011	Workshop	3
November 15, 2011	Workshop	1

# 3. A description of how comment was solicited from affected businesses, a summary of their response, and an explanation how other interested persons may obtain a copy of the summary.

Comments were solicited from affected and interested businesses and persons, by notices posted at the Nevada State Library; various Department of Taxation locations throughout the state; and at the Main Public Libraries in counties where an office of the Department of Taxation is not located. Comments were also solicited by direct email to mining industry representatives, county assessors and other interested parties list maintained by the Department. Approximately 35% of the approximately 222 direct email notices were sent to individuals or associations representing business.

Members of the Nevada Tax Commission, officials of the Nevada Department of Taxation, Nevada Mining Association, local government officials, and members of the general public commented on some or all of the proposed language changes during the workshop process and during the Adoption Hearing of the Nevada Tax Commission and the Review Hearing of the Mining Oversight and Accountability Commission.

A copy of the audio taped comments or the record of proceedings may be obtained by calling the Nevada Department of Taxation at (775) 684-2100 or by writing to the Department of Taxation, 1550 East College Parkway, Carson City, Nevada 89706, or by e-mailing the Department at sarains@tax.state.nv.us.

## 4. If the regulation was adopted without changing any part of the proposed regulation, a summary of the reasons for adopting the regulation without change.

The permanent regulation was adopted with changes reflecting the verbal and written comments submitted to, or received by, the Department of Taxation primarily from attorneys and tax professionals representing private industry during the workshops and hearings listed above. The Nevada Tax Commission adopted the permanent regulation as revised in workshops and at the adoption hearing; and believed no changes other than those made were necessary.

- 5. The estimated economic effect of the adopted regulation on the businesses which it is to regulate and on the public. These must be stated separately, and each case must include:
  - (a) Both adverse and beneficial effects; and
  - (b) Both immediate and long-term effects.

The proposed permanent regulation has an adverse economic effect on the mining industry. A representative of the Nevada Mining Association has stated publicly that the changes will cost mine companies as much as \$48 million per biennium. The Mining Oversight and Accountability Commission requested the Mining Association to submit the documentation supporting the costs. The estimated cost was based on a survey of Barrick and Newmont and is attached to this statement as Exhibit 1. However, the permanent regulation could have a beneficial economic effect on the general public by providing additional revenue from the net proceeds of minerals tax which is distributed to local and state governments. Those impacts cannot be quantified at this time.

The regulations will increase the amount of net proceeds tax available, assuming there is no decline in production or price of commodities in the immediate future. The amount of actual tax depends on the quantity of production and the price of the commodity as well as the formula for calculating the net proceeds which these regulations affect. The regulations limit certain deductions previously allowed against the gross yield to determine the net proceeds. For the long-term, the regulations also provide additional clarity and uniformity in the calculation of the tax.

6. The estimated cost to the agency for enforcement of the adopted regulation.

The Department anticipates some incremental cost to redesign reporting forms and verification procedures prior to certification of net proceeds. The actual cost cannot be estimated at this time.

7. A description of any regulations of other state or government agencies which the proposed regulation overlaps or duplicates and a statement explaining why the duplication or overlapping is necessary. If the regulation overlaps or duplicates a federal regulation, the name of the regulating federal agency.

There are not other state or government agency regulations that the proposed amendments duplicate.

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<sup>&</sup>lt;sup>1</sup> Geoff Dornan, "Tax panel sets vote to do away with some deductions for mining companies," Nevada Appeal, November 15, 2011.

8. If the regulation includes provisions that are more stringent than a federal regulation which regulates the same activity, a summary of such provisions.

The Commission is not aware of any provision in this regulation which is also governed by federal regulation.

9. If the regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used.

The Nevada Tax Commission is not aware of any provision in this regulation that provides for a new fee, or increases an existing fee.

10. Is the proposed regulation is likely to impose a direct and significant economic burden upon a small business or directly restricted the formation, operation or expansion of a small business? What methods did the agency use in determining the impact of the regulation on a small business?

The proposed regulation is likely to impose a significant economic burden upon the mines. In addition to the documentation provided by the Nevada Mining Association, the Department examined the reports of mine operators from prior years and could identify a few of the deductions which are now disallowed. Specifically, the reports of 14 mines were examined. The total gross proceeds reported by these 14 mines for 2010 represented approximately 86% of the total gross proceeds and 93% of the total net proceeds reported by all taxpayers. The deductions the Department could separately identify from the reports of taxpayers, specifically industrial insurance and other medical insurance, fire insurance, and employee housing, represented about 1.87% of the total gross proceeds and 4.76% of the total net proceeds reported by these 14 mines, generating additional taxes of about \$7,000,000. The Department could not separately identify other deductions which are now disallowed, such as sales tax, overhead incurred outside the state, and travel outside the state. See Exhibit 2.