

# The Paper Chase: How a Bill Becomes a Law -The Legislative Process-

2013 Presession Orientation Program Legislative Building, Room 4100

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## Legislative Process: Beyond School House Rock





#### Legislative Process: How A Bill Becomes a Law

- \*Five separate approvals are required for a bill to become law
- \*Bills must pass through both houses and the Governor

#### Legislative Process: How A Bill Becomes a Law

Where a legislator's bill comes from:

- Idea for a bill (constituents, legislative hearings, personal experience)
- Policy analysis and research on the idea (current Nevada law, national organizations, model legislation from other states, etc.)
- \* Request a bill draft (BDR)
- Legal Division prepares the bill draft and delivers to sponsor (requester)

# Limits and Deadlines on BDRs During Session

#### Legislators

#### Committees

- \* Additional BDRs in Session:
  - Assembly Members 2
  - Senators 4
- \* Deadline to Request Legislator BDR:
  - February 11 (8th day of Session)
- ⋆ BDR details due to Legal Division:
  - February 18 (15th day of Session)
- \* Deadlines to Introduce:
  - Within 10 days of delivery
  - March 18 (43rd day of Session)

- \* Additional BDRs in Session:
  - 50 per house Leadership determines number given to each committee
- ★ Deadline to Request Committee BDR:
  - February 18 (15th day of Session)
- \* BDR details due to Legal Division:
  - February 25 (22nd day of Session)
- \* Deadlines to Introduce:
  - Within 10 days of delivery
  - March 25 (50th day of Session)

Before Introduction of Legislator BDR:

\*Bill draft delivered to sponsor

\*Co-sponsors obtained, if desired

Delivered to Front Desk for introduction within deadlines

# Legislative Process Action in the House of Origin Major Steps

- \*Introduction and first reading in full house
- \*To committee for hearings and possible action
- **\***Second reading in full house
- \*Floor debate and vote by full house

Action in the House of Origin Step-by-Step

- ★Introduction and first reading in full house
  - Given a bill number
  - Read before full house by title
- \*Referral to committee for hearings and possible action

# Legislative Process Committee Hearings

- **\*** Chairman schedules bills:
  - Agendas are posted
  - All meetings are public
- **\***Sponsor's responsibilities include:
  - Presenting the bill
     (Note: Contact the Research Division if you need help with bill remarks)
  - Identifying and notifying speakers
  - Keeping the Committee Chair informed

#### Committee Hearings – Action in Committee

- ₩ When committee might act?
  - At hearing
  - At subsequent work session
- \*Bill dies if no action is taken by the committee passage deadline
  - First House: April 12 (68th day of Session)
  - Second House: May 17 (103rd day of Session)

## Committee Hearings – Possible Committee Action Includes:

- **\***Do Pass □
- \*Amend and Do Pass
- \*Amend and Rerefer
- \*Indefinitely Postpone
- **\***No Action

#### Floor Action in House of Origin Step-by-Step

- \*Bill reported out of committee with recommended action
- **\***Second reading and amendment of bills
  - Bill read a second time
  - Amendments, if any, considered and adopted
  - If adopted, bill reprinted and "Engrossed"

# Floor Action in the House of Origin Step-by-Step

- \* Third Reading and General File:
  - Bill read third time on General File and any additional amendments considered
  - General File Debate merits of bill and vote
- \* First House Passage Deadline:
  - April 23 (79th day of Session)
  - Exemptions may apply for certain fiscal measures or bills relating to legislative business

#### Action in the Second House

The process repeats itself in the second house:

- **\***First reading in full house
- \*To committee for hearings and possible action
  - Deadline: May 17 (103rd day of Session)
- **\***Second reading in full house
- \*Floor debate and vote by full house (Third Reading/General File)
  - Deadline: May 24 (110th day of Session)

## Legislative Process Resolution of House Differences

(if necessary)

- \* If the bill has no amendments in the Second House, it goes to the Governor.
- \* If the bill is amended by Second House:
  - Does the First House "<u>Concur</u>" with the Second House's amendment? If so, the bill goes to the Governor.
  - If the First House does not concur, does the Second House "*Recede*" in its amendment? If so, the bill goes to the Governor.
  - If the Second House does not recede, the bill is assigned to a conference committee.

# Legislative Process Conference Committee

- \* Three members per house appointed, two of whom must have voted in favor of bill.
- \* The conference committee discusses (but is not limited to resolving) differences. Options for a conference committee report include:
  - "Concur in Senate Amendment No. 123 and further amend"
  - "Recede from Senate Amendment No. 123"
  - "Concur in Assembly Amendment No. 456"
  - "Concur in Assembly Amendment Nos. 123 and 456 and further amend"
  - No agreement
- \* To pass, the conference committee report must be approved by both houses by voice vote.

#### Governor may:

- Sign the bill
  - Within 5 days if Legislature in Session (excluding the day of receipt and Sundays)
  - Within 10 days if Legislature has adjourned (excluding the day of receipt and Sundays)
- **%** Veto the bill
- \*Not sign the bill within the period allowed (effectively allowing the bill to go into law without his signature)

#### If Governor vetoes:

- \*Legislature still in Session:
  - Return bill first to House of Origin
  - 2/3 vote of both houses to override

- \*Legislature no longer in Session:
  - Return bill in following Session

#### **Effective Dates**

When does a law take effect?

- \*On the date specified in the bill; or
- \*If no date is specified in the bill, it becomes effective on October 1 of that year.

