# How a Bill Becomes a Law (The Paper Chase)

Presented by:

Susan Scholley, Chief Principal Research Analyst, Research Division, LCB

January 16, 2015

## **Terminology**

- Bill draft requests (BDRs) are received and very short summaries are posted on the Legislature's website (starting in July before session).
- BDRs are numbered sequentially in the order received.

 Later, the NRS title that is primarily affected or the type of act (R- or S-) is added in front of the sequence number.

## **BDR List**

Number	Requestor	Description
Ī	Senator Rhoads	Revises provisions governing initiative petition districts
17 – 2	Assemblyman McArthur	Revises provisions governing initiative petition districts
38 – 3	Senator Cegavske	Makes various changes concerning the protection of children.
S - 4 S.B. 2	Senator Schneider	Makes an appropriation to the State Distributive School Account.
54 - 5 S.B. 3	Senator Schneider	Enacts provisions relating to energy efficiency.

# BDRs Turn Into Bill Drafts That Get Introduced and Turned Into Bills

SUMMARY-Makes various changes concerning the financial organization of irrigation districts. (BDR 48-991)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: No.

AN ACT relating to irrigation districts; revising limits on indebtedness and assessments of irrigation districts; and providing other matters properly relating thereto.

#### Legislative Counsel's Digest:

This bill increases the maximum allowable debt for irrigation districts from \$350,000 to \$500,000 and increases the maximum annual assessment of irrigation districts from \$1.50 per acre of land to \$5.00 per acre of land. (NRS 539.480)

> THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 539.480 is hereby amended to read as follows:

539.480 1. For the purpose of organization or any of the purposes of this chapter, the board of directors may incur an indebtedness not exceeding in the aggregate the sum of

--1--

ASSEMBLY BILL NO. 37-COMMITTEE ON GOVERNMENT AFFAIRS-

(ON BEHALF OF THE GOVERNOR) PREFILED DECEMBER 14-2010

Referred to Committee on Government Affairs

SUMMARY—Revises provisions relating to the hours of operation of state offices. (BDR 23-422)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in halded Steller is new, matter between brackets iomis

AN ACT relating to State Government; deleting the provisions that require the offices of all state officers, departments, boards, commissions and agencies to remain open during a certain period; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Under existing law, the offices of all state officers, departments, boards, commusions and agencies are required to be open for business at least from 8 a.m. to 12 p.m. and from 1 p.m. to 5 p.m. every day except Saurdays, Sundays and legal holidays, unless otherwise required for the efficient transaction of business and the convenience of the persons with whom business is transacted. Any of those offices more business of the convenience of the persons with whom business is transacted. Any of those offices more holiday, unless that the convenience of each working day, (NRS 281.11 loads of of this bill delete the requirement that those offices remain open during those hours.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS

Section 1. NRS 281.110 is hereby amended to read as follows: 281.110 1. [Unless required for-the efficient transaction of business and the convenience of the persons with whom business is transacted, the offices of all state officers, departments, boards, commissions and agencies must 4:



A.B. 37

## Reading a Bill – Page One

- Heading: Contains information on who requested bill, to which committee the bill was referred, a summary and BDR number, Fiscal Note status, and, as needed, certain other information.
- Legislative Digest: Summarizes how the bill changes current law (very helpful) but note that the Digest is not part of the bill and does not become part of the law.

ASSEMBLY BILL NO. 301-ASSEMBLYMEN OSCARSON, AND SPONSOR INTRODUCTION DATE

ELLISON; SWANK AND WHEELER MARCH 15, 2013

JOINT SPONSOR: SENATOR GOICOECHEA

Referred to Committee on Legislative Operations and Elections

SUMMARY,

SUMMARY—Requires the Legislative Committee on Public Lands to conduct a study concerning water conservation and alternative sources of water for Nevada communities. (BDR S-807)

FISCAL NOTE

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: No.



EXPLANATION - Matter in bolded italies is new; matter between brackets fornitted-material? is material to be omitted.

TITLE

AN ACT relating to water; requiring the Legislative Committee on Public Lands to conduct a study concerning water conservation and alternative sources of water for Nevada communities; and providing other matters properly relating thereto.

DIGEST

Legislative Counsel's Digest:

Under existing law, the Legislative Committee on Public Lands is authorized to review and comment on the laws, regulations and policies relating to the use, allocation and management of water in this State. (NRS 218E.525) This bill requires the Committee to conduct a study concerning water conservation and alternative sources of water for Nevada communities and to submit a report of its findings and any recommendations for legislation to the 78th Session of the Nevada Legislature.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. 1. The Legislative Committee on Public Lands shall conduct a study during the 2013-2014 interim concerning water conservation and alternative sources of water for Nevada



### Rainbow Colors

 Section headings identify new NRS provision being added or existing NRS provision being amended.

 Italicized and bolded language is new wording to be added to the NRS.

 Bracketed and crossed out language is proposed for deletion.

## Advanced Bill Reading

 Section may enact a language that will not be added (codified) to the NRS – known as "transitory" sections.

 Transitory sections are printed in black type (with no bolding, italicizing or color).

• Examples are sections on appropriations, "grandfathering," and effective dates.

### AMENDMENTS TO BILLS

- Amendments can be requested by a committee or be a personal amendment.
- Amendments show the changes in green, purple, red, and orange type – see the key.
- When a bill is amended, the next version is the First Reprint and, if amended again, the next version is the Second Reprint and so on.

### First Reprint

REQUIRES TWO-THIRDS MAJORITY VOTE (§§ 11, 13) (Reprinted with amendments adopted on April 16, 2009)
FIRST REPRINT

SEGERBLOM AND SPIEGEL

ASSEMBLY BILL NO. 229-ASSEMBLYMEN OCEGUERA, CONKLIN;
AIZLEY, ATKINSON, BOBZIEN, DONDERO LOOP, HOGAN,
KIHUEN, MANENDO, MCCLAIN, MORTENSON, PIERCE,

MARCH 3, 2009

JOINT SPONSOR: SENATOR PARKS

Referred to Committee on Government Affairs

SUMMARY—Enacts provisions governing fire-safe cigarettes. (BDR 42-568)

FISCAL NOTE: Effect on Local Government: Increases or Newly Provides for Term of Imprisonment in County or City Jail or Detention Facility. Effect on the State: Yes.

or California EXPLANATION - Matter in builded itselfes in new; matter between brackets (omitted-massetal) is enatorial to be cented.

AN ACT relating to cigarettes; setting forth the testing requirements and performance standard for fire safety for cigarettes sold or offered for sale in this State; requiring a manufacturer of cigarettes to submit the state of the sale in the sale of the sa

Legislative Counsel's Digest:
This bill, which is modeled on requirements first adopted in New York in 2004,
to exist proquirements and performance standard for fire safety for
eligantities for the property of the control of this bill prohibits the
sale of any eiganettes in Newada which do not meet the testing requirements or



### Third Reprint

(Reprinted with amendments adopted on May 22, 2009) THIRD REPRINT

ASSEMBLY BILL NO. 463-ASSEMBLYWOMAN SMITH

MARCH 16, 2009

Referred to Committee on Government Affairs

SUMMARY-Restricts a department, division or other agency of this State from employing a person as a consultant. (BDR 23-1057)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in holded staller is new, matter between brackets (amined-material) is material to be omitted

AN ACT relating to governmental administration; restricting a department, division or other agency of this State from employing a person as a consultant; providing certain exceptions; requiring certain entities to submit to the Interim Finance Committee a report concerning each Interim Finance Committee a report contenting calculations consultant employed by the entity; requiring that contracts with temporary employment services be awarded by open competitive bidding; requiring that information concerning the use of consultants and temporary employment services be included and explained in employment services be included and explained in the budget process by a state agency; requiring the Legislative Auditor to conduct an audit concerning the use of contracts with consultants by state agencies; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Section 1 of this bill restricts a department, division or other agency of this State from employing a person as a consultant for the agency of the properties the interior of the person as a consultant for the agency of the consultant file the person is a former employee of a department, division or other agency of this State and at least 1 year has not explice before the person as a former employee of a department, division or other agency of this State and at least 1 year has not explice before the person as a consultant file and the person of the per





## No Limit on Reprints

# EFFECTIVE DATES

- Bills without a specific effective date become law on October I after the session.
- Bills effective on "passage and approval" become law when signed by the Governor.
- Bills may be made effective on July I of a certain year (to coincide with the start of a fiscal year) or January I – or any other date desired.

# Statutes of Nevada v. Nevada Revised Statutes

### Statutes of Nevada:

All the bills and resolutions passed during a session ("Session Laws") and published in 2 to 3 volumes of red and yellow hardbound books.

Nevada Revised Statutes (NRS):

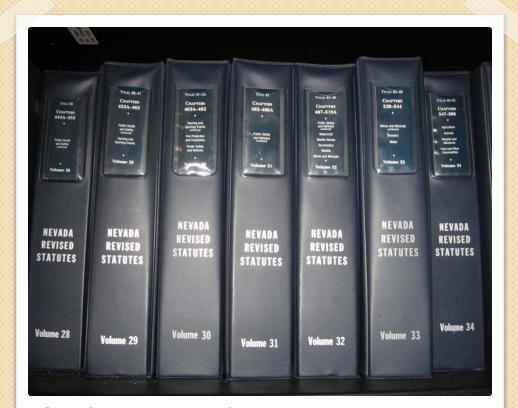
"Codified" laws published in a multi-volume set of blue notebooks (44+ indices) that are revised after each session.



Bound compilation of <u>all</u> legislation passed or adopted – bills and resolutions – during a specific time period (regular or special sessions).

# Statutes of Nevada

Official record of the State's laws.



Codified version of the laws used on a dayto-day basis — consists of those laws determined by the Legal Division to be of general and continuing application.

## Nevada Revised Statutes

Codified laws but not complete record.

# Statutes of Nevada — Chapter Numbers

- After a bill is passed by both houses, it is enrolled and sent to the Governor for signature.
- After gubernatorial approval (by action or inaction), bill goes to the Secretary of State and assigned a chapter number.
- When the "Session Laws" are compiled into the Statutes of Nevada — bills are put in order according to the chapter number of the bill — not the bill number.

### CONTENTS Statutes of the State of Nevada

Sixty-Fourth Session, 1987

<i>No.</i> 1AN	ACT making an appropriation to the legislative fund; and providing other matters properly relating thereto. Senate Bill No. 1Senators Raggio and Gibson. Approved January 22, 1987	Page
2AN	ACT relating to control of floods; advancing the effective date of the tax levied for the support of the Clark County Regional Flood Control District; and providing other matters properly relating thereto. Assembly Bill No. 3-Assemblymen McGaughey, Thompson, Schofield, Craddock, Arberry, Wendell Williams, Banner, Gaston, Myrna Williams, Wisdom, Jeffrey, Sedway, Tebbs, Callister, Brookman, Spinello, Fay, Triggs, May, Kissam, Porter, DuBois, Garner and Price. Approved February 2, 1987	Ī
3AN	ACT increasing the authority of the Colorado River commission to issue bonds for certain projects relating to Hoover Dam; and providing other matters properly relating thereto. Senate Bill No. 43Committee on Government Affairs. Approved February 3, 1987	2
4AN	ACT relating to limited partnerships; making various changes concerning limited partners; and providing other matters properly relating thereto.  Assembly Bill No. 37-Committee on Judiciary. Approved February 16, 1987	3
5AN	ACT making supplemental appropriations to the Mental Hygiene and Mental Retardation Division; extending the time within which a certain allocation made by the Interim Finance Committee may be committed for expenditure; and providing other matters properly relating thereto. Senate Bill No. 78-Committee on Finance. Approved February 19, 1987	5
6AN	ACT relating to the incorporation of cities; imposing a temporary moratorium in certain counties on incorporation under the provisions of chapter 266 of NRS; and providing other matters properly relating thereto. Assembly Bill No. 4-Committee on Government Affairs. Approved February 25, 1987	6
7AN A	ACT relating to Las Vegas High School; restricting the sale or lease of the real property which is currently the site of the school, its buildings and athletic fields; and providing other matters properly relating thereto.  Senate Bill No. 63Senators Coffin, Vergiels, Horn, Beyer, Hickey, Jones, O'Connell, O'Donnell, Raggio, Rawson, Shaffer and Wagner. Approved February 27, 1987	7
8AN A	ACT relating to fraudulent conveyances; adopting the Uniform Fraudulent Transfer Act; repealing the Uniform Fraudulent Conveyance Act; and providing other matters properly relating thereto. Assembly Bill No. 60-Assemblyman Sader. Approved March 3, 1987	8

# The NRS has 59 "Titles" which are general subject headings.

- Title I =State Judicial Department
- Title 17 =State Legislative Department
- Title 18 =State Executive Department
- Title 32 = Revenue and Taxation
- Title 34 =Education

### Each NRS Title has chapters - (different than Statutes of Nevada).

- Preliminary Chapter 0 contains definition of "population," "may" and "shall" etc.
- Title 15: Crimes and Punishments
  - Chapters 193 through 207
- Title 59: Electronic Records & Transactions
  - Chapters 719 and 720

## NRS – Titles and Chapters

### CHAPTER 200

### CRIMES AGAINST THE PERSON

#### HOMICIDE

NRS 200.010	"Murder" defined.
NRS 200.020	Malice: Express and implied defined.
NRS 200.030	Degrees of murder; penalties.
NRS 200.033	Circumstances aggravating first degree murder.
NRS 200.035	Circumstances mitigating first degree murder.
NRS 200.040	"Manslaughter" defined.
NRS 200.050	"Voluntary manslaughter" defined.
NRS 200.060	When killing punished as murder.
NRS 200.070	"Involuntary manslaughter" defined.
NRS 200.080	Punishment for voluntary manslaughter.
NRS 200.090	Punishment for involuntary manslaughter.
NRS 200.110	Place of trial for homicide.
NRS 200.120	"Justifiable homicide" defined; no duty to retreat under certain
THE MOULES	circumstances.
NRS 200.130	Bare fear insufficient to justify killing; reasonable fear required.
NRS 200.140	Justifiable homicide by public officer.
NRS 200.150	Justifiable or excusable homicide.
NRS 200.160	Additional cases of justifiable homicide.
NRS 200.170	Burden of proving circumstances of mitigation or justifiable or excusable homicide.
NRS 200.180	Excusable homicide by misadventure.
NRS 200.190	Justifiable or excusable homicide not punishable.
NRS 200.200	Killing in self-defense.
NRS 200.210	Killing of unborn quick child; penalty.
NRS 200.220	Taking drugs to terminate pregnancy; penalty.
NRS 200.230	Death resulting from overloading of passenger vessel; penalties.
NRS 200.240	Owner of animal that kills human being guilty of manslaughter under certain circumstances; penalty.
NRS 200.260	Death resulting from unlawful manufacture or storage of explosives; penalty.

#### **BODILY INJURY**

NRS 200.275	Justifiable infliction or threat of bodily injury not punishable.	
NRS 200.278	Information required to be provided to school district of person in	
	secondary school who causes serious bodily injury.	

#### **MAYHEM**

NRS 200.280	Definition; penalty.
NRS 200.290	Instrument or manner of inflicting injury immaterial.

**200-1** (2013)

### Resolutions — Finer Points

- Simple resolution (A.R. or S.R.):
   States opinion, purposes, intent of one house.
- Concurrent Resolution (A.C.R. or S.C.R.):
   May state opinion/intent of both houses.
- Joint resolution (A.J.R. or S.J.R):

  Usually requests federal action, ratifies amendments to U.S. Constitution, or proposes amendments to the Nevada Constitution.

### More on Resolutions

 All resolutions are included in the Statutes of Nevada but are not codified in the NRS.

Resolutions are adopted (not passed).

 Resolutions are assigned File Numbers by the Secretary of State (rather than chapter numbers).



- Bill Drafts
- Bill Fronts
- Bill Texts
- Transitory Sections
- Amendments