

MINUTES OF JOINT MEETING - WAYS AND MEANS COMMITTEE
SENATE FINANCE

NEVADA STATE LEGISLATURE - 55th SESSION - JANUARY 30, 1969

The meeting was called to order by Senator Lamb at 9:04 A.M.
in the Ways and Means Room.

Present for the Ways and Means Committee - R. Young, Howard,
Jacobsen, Glaser, Bowler, Close, Webb, F. Young, Ashworth

Absent: None

Present for the Senate Finance Committee: Lamb, Fransway, Titlow,
Brown, Gibson, Slattery, Pozzi

Absent: None

Present for the discussion of the Spring Mountain Youth Camp:
Don Wilson - Camp Director of Spring Mountain Youth Camp
James Carmany - Administrator Clark County Juvenile Dept.
Judge A. Wartman - Juvenile Judge, Clark County
Judge Zenoff - Supreme Court Justice
Mrs. Harvey Dondero - Girl Scout Leader
Mrs. Zelvin Lowman
Joseph W. Brown
Bill Briare - Chairman Clark County Board of Commissioners

Also Present - Bob Bruce, Earl Oliver

Judge Wartman distributed photos, proposals, and letters to
Committee members reviewing the problems of the Spring Mountain
Youth Camp, resulting from the flood damage of January 26, 1969.

Judge Wartman listed five alternatives for the S.M.Y.C. and Clark
County:

1. Fix up the facility.
2. Spend the money to make the present facility safe from future
flood problems - which would run over \$1,000,000 just for the
road and additional thousand for a dike.
3. Go out of business.
4. To build a new camp at a new site.
5. To buy some other existing camp.

The idea of buying Camp Wokanda was discussed. This is an 80 acre
site with frame structures located 4 miles from the main highway
on Mt. Charleston.

Senator Lamb asked how much it would cost. Judge Wartman said
the corporation has a 20 year lease. Mrs. Jones owns the camp.
Acquisition of the lease might run between \$45,000 - \$85,000.

Judge Wartman presented a proposal which estimates the cost of
building a new facility to be between \$422,400 and \$611,840.
To build the facility above 5500 feet the cost of air conditioning
could be cut out.

Senator Fransway indicated there is a radar base that the Government wants to sell which has 10 to 17 nice homes and facilities for about 200 people. It is located approximately 5 miles out of Winnemucca.

Judge Zenoff commented that this would be appropriate for a North-South project, but for the Boys of Spring Mountain it would be too far from (1) Family (2) Qualified physicians and psychiatrists and (3) An adequate professional staff.

Mr. Ashworth suggested that a Committee of the Senate Finance and Assembly Ways and Means meet in connection with Judge Wartman to go into it and see the Camp Wokanda site and maybe bring in our engineers.

Senator Lamb requested that Committee members indicate their feelings concerning the State's involvement in correcting the problem at Spring Mountain Youth Camp. Several members indicated the State should help Clark County with the problem.

Senator Lamb felt the State should participate in this problem as far as our money will allow us to go.

Mrs. Dondero from the Girl Scout Camp discussed the relocation of the Spring Mountain Youth Camp.

Meeting adjourned at 10:00 A.M.



Nevada Legislature

ASSEMBLY

January 29, 1969

Mr. J. Miller, Superintendent
State Girls Training School
Caliente, Nevada

Dear Mr. Miller:

This letter is written to express my personal thanks for the courtesies extended to us during our visit with you on Saturday, January 25. We are indeed fortunate in Nevada to have the Millers here. I only hope that more persons in the Legislature will get to know you and the fine work you are doing with our children.

We spent a couple of hours Sunday with Judge Wartman and discussed his overall juvenile program. Quite frankly, his major concern on Sunday was the Spring Mountain Youth Camp which was all but washed away in the storm last weekend. He has a real problem with regard to that camp right now, however, little doubt was left in Judge Wartman's mind of our high opinion of your school. We all hope that in the near future you and he will be in frequent contact with each other.

He did mention also, as if he had just realized it, that the parole workers have not been attending pre-court sessions which he has with the parole and probation people. You may want to look into this matter as a way of increasing the communication between your staff and his office.

Again, many thanks for the courtesies of Saturday.

Cordially yours,

Roy Young, Chairman
Ways and Means Committee

RY:jf



DISTRICT HEALTH DEPARTMENT

P.O. BOX 4426 • 625 SHADOW LANE • LAS VEGAS, NEVADA 89106 • 702-385-129

January 24, 1969

Mr. David Henry
Clark County Administrator
Court House
200 East Carson
Las Vegas, Nevada 89101

Subject: Spring Mountain Youth Camp
Waste Disposal Facilities

Dear Mr. Henry:

An inspection was made by representatives of this department of the waste disposal facilities at Spring Mountain Youth Camp on January 7, 1969. It was noted that sewage was overflowing on to the ground surface from the open pit which had been dug near the septic tank as a temporary expedient to alleviate the problem of disposal of septic tank effluents.

Our records indicate that difficulties have frequently been experienced in past years with the sub-soil disposal system due primarily to unsatisfactory soil absorptive qualities. This is substantiated by the results of percolation tests conducted by Mr. Barnhart of the Building Department which shows that the soil percolative properties are poor.

We would like to suggest a meeting with you and representatives of the various departments associated with the facilities to review the problems and recommend corrective steps for a permanent solution.

Very truly yours,

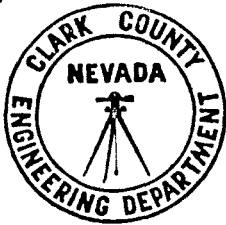
DISTRICT HEALTH DEPARTMENT

James Wren-Jarvis

James Wren-Jarvis, P.E.
District Public Health Engineer

JWJ:ln

cc: James Parrott
George Monahan
Judge Alvin Wartman



CLARK COUNTY
ENGINEERING DEPARTMENT

COURTHOUSE

LAS VEGAS, NEVADA 89101

GEORGE C. MONAHAN

DIRECTOR OF
PUBLIC WORKS

REPORT ON COST OF CLEAN-UP
Spring Mountain Youth Camp Yards
Repair of 12 miles of Entrance Road
following flood of January 25 and 26, 1969

Clean-up around buildings, strengthen dike and open flood ditches:

It is estimated that this work would require the use of at least one dozer, one loader, one motor grader, four dump trucks and four to six laborers for a full five day week. This would cost approximately \$4,152.00. This estimate is only for the clean-up of the dirt and gravel that has been washed in and not the replacement or repair of any utilities or other damaged structures.

The re-grading of the road, to put it in approximately the same condition that it was prior to the flood, would take an estimated four full work weeks and entail the use of additional motor graders, dozers, scrapers, rippers, trucks, etc. We do not believe that the road could be repaired for less than \$38,000.00, and it would still be subject to flood conditions with its destruction inevitable during the next heavy rain. I cannot recommend that more money be spent on the present alignment of the road, as in my opinion, it would be throwing good money after bad.

The only alternative would be the construction of an entirely new road along the side of the hill which would require many concrete structures and a considerable amount of dirt to be moved. This work, of course, would have to be let out to contract and, with engineering and design, I would estimate the cost between \$1,250,000.00 and \$1,500,000.00. It could be even higher if rock or other unforeseen problems were encountered. A complete survey would have to be completed before an accurate estimate could be made.

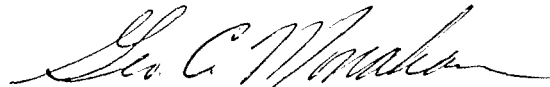
I would like to emphasize that the repair work to both the camp and road, other than complete reconstruction of both, would be only temporary and subject to the same flood hazards that have always been present. The entire effort and expenditure could be wiped out next year, next month, or even next week, unless the camp is relocated on higher ground and the road relocated as mentioned above.

Spring Mountain Youth Camp
Flood of January 25 and 26, 1969

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I would suggest the entire problem be given serious study before the further expenditure of a large amount of money in the area.

Respectfully submitted,



GEORGE C. MONAHAN
Director of Public Works

GCM:cfg

Copies to: William H. Briare
Judge Alvin Wartman
David B. Henry
Press Lamb
Reba Snyder
James Carmany



DISTRICT HEALTH DEPARTMENT

P.O. BOX 4426 • 625 SHADOW LANE • LAS VEGAS, NEVADA 89106 • 702-385-1291

January 28, 1969

Judge Alvin Wartman
Clark County Court House
200 East Carson
Las Vegas, Nevada 89101

Dear Judge Wartman:

This is in regard to our letter of January 24, 1969 to Mr. David Henry with a copy to you relative to the waste disposal facilities at the Spring Mountain Youth Camp. We indicated that malfunction of the leaching system was apparently due to poor soil absorption conditions as evidenced by the results of soil percolation tests conducted by Mr. George Monahan.

The damage to the system caused by flood waters on January 25, 1969 cannot be estimated without clearing the area and excavating portions of the leaching system. Large volumes of water and silt entering the absorption facility can seriously damage its effectiveness. Our records indicate that difficulties in operation in the past have been frequent, and we recommend that alternative methods of waste disposal be investigated.

The oxidation pond method proposed by Mr. James Parrot, Clark County Sanitation District, can be constructed, inclusive of flood control measures, at an estimated cost of \$100,000.00. As a second alternative, an activated sludge "package" type plant may be installed with effluent disposal facilities for approximately \$50,000.00. The maintenance costs for the former system would be minimal, whereas the operation and maintenance for the latter would entail the part-time services of a technician (two to four hours a day) trained in equipment maintenance and laboratory analysis.

Please keep us informed of future plans for the Youth Camp. We will be glad to assist you in the public health aspects of the camp program.

Sincerely,

DISTRICT HEALTH DEPARTMENT

Otto Ravenholt, M.D.
Otto Ravenholt, M.D.

District Health Officer

cc: G. Monahan, J. Parrot, W. Briare

CLARK COUNTY JUVENILE COURT SERVICES

SPRING MOUNTAIN YOUTH CAMP PROPOSAL FOR OPERATING EXPENSES

CURRENT OPERATING EXPENSES

From July of 1967 until December of 1968, the cost of operating Spring Mountain Youth Camp has been \$381,892 (or \$400.30 per boy per month.) This cost is figured on an average population of 53 boys per month.

STATE'S CONTRIBUTION TOWARD COST OF CARE

During this same period of time, the State of Nevada has paid to Clark County--toward the operating expense of the Camp--\$80,700, which amounts to \$84.59 per boy per month when figured on the same basis as above (average monthly population of 53).

The State of Nevada has, therefore, been paying to Clark County twenty percent (20%) of the cost of the care of a boy at Spring Mountain Youth Camp.

PROJECTED OPERATING BUDGET AND ANTICIPATED STATE CONTRIBUTION TOWARD COST OF CARE

The Camp's projected operating budget for the 1969-70 fiscal year is \$315,123. This is figured with an anticipated increase of average population to sixty (60) boys per month. According to the present agreement, Clark County can expect to receive from the State a total of \$100 per month per boy--to a maximum of 50 boys (or a maximum of \$60,000 per year).

If the present formula remains, the State would be providing nineteen percent (19%) of the cost of care of a child at Spring Mountain Youth Camp. This, of course, means that Clark County residents must assume eighty-one percent (81%) of the cost of the care of children who are the State's responsibility. This inequitable formula should not continue.

RECOMMENDATION

The Nevada Committee on Children and Youth, appointed by Governor Laxalt and chaired by Justice David Zenoff, has recommended that there be two facilities established similar to the Spring Mountain Youth Camp program—one for the northern region and one for Southern Nevada. The Committee has further recommended that these facilities be largely financed through State appropriation. There was not, however, a definitive financial formula proposed. We are, therefore, recommending that a formula be established which is similar to the one now in existence for the care of the dependent and neglected child who is placed in a foster home. This formula (FELCO) provides that two-thirds ($2/3$) of the cost of care be assumed by the State and the individual counties contribute the other one-third ($1/3$) of the cost.

IMPLEMENTATION

The State of Nevada, through the Department of Health, Welfare, and Rehabilitation, is currently responsible for the licensing of non-profit child-care institutions. We would, therefore, recommend that the State—through this department—establish minimum standards of care for a facility such as Spring Mountain Youth Camp and then reimburse to the counties two-thirds ($2/3$) of the cost of operating these facilities if the standards are met. The counties would continue to provide one-third ($1/3$) of the operating expense, which would allow for local administrative control of the facility and would continue to provide the advantage of keeping those persons responsible for the program directly responsible to the community they are serving.

CONCLUSION

Through the enforcement of adequate licensing standards and by providing the auxiliary services that the State can offer (such as consultants, staff development personnel, etc.), we are convinced that there can be developed a higher standard of rehabilitation services to delinquent youths across the State.

To provide a formula which makes both the State and counties responsible for insuring adequate treatment programs for youth means that the administrator of a facility such as Spring Mountain Youth Camp must remain responsible to the local community but, additionally, be responsible to meet uniform standards of care that can be enforced through State licensing procedures. This would only result in a more adequate level of care for the children whom we are serving.

CLARK COUNTY JUVENILE COURT SERVICES

SPRING MOUNTAIN YOUTH CAMP CAPITAL BUILDING PROPOSAL

The following proposal is being submitted as the minimum requirement necessary to operate a residential care facility in Southern Nevada for eighty delinquent boys.

DORMITORY AND ADMINISTRATIVE OFFICES

6,500 Sq. Ft.

According to the requirements set forth by the State of Nevada "Basic Standards for Non-Profit Child-Care Institutions," there must be provided fifty (50) square feet per child. A lounge is also necessary, which will measure 800 square feet. We are, therefore, proposing a living complex for these eighty boys which will consist of 4,800 square feet. (4,800)

Administrative offices will be attached and will include a director's office, receptionist-secretarial area, nurse's office and cot room, four (4) counseling offices, and a file and supply room, totalling 1,700 square feet. (1,700)

The total, therefore, proposed for this structure would be 6,500 square feet.

DINING HALL

3,000 Sq. Ft.

The size of our present dining facility, which is 3,000 square feet, would be adequate to prepare and serve meals to eighty boys and staff.

SCHOOL FACILITY

3,400 Sq. Ft.

It will be necessary to provide: five (5) classrooms, at 525 square feet each; principal's office and conference room, at 250 square feet; teacher preparation room and library combination, at 525 square feet; for a total of 3,400 square feet.

INDUSTRIAL ARTS BUILDING

2,400 Sq. Ft.

The present Industrial Arts building which is being used at Spring Mountain Youth Camp is of adequate size, i.e., 2,400 square feet.

MAINTENANCE FACILITY

1,200 Sq. Ft.

In order to accomodate the maintenance required for a program of this size, we believe that a facility of at 1,200 square feet should be provided.

*MULTI-PURPOSE BUILDING

(7,400 Sq. Ft.)

This facility would include the laundry area and storage for clothing and bedding, consisting of 400 square feet; group life supervisor's office and professional library, 400 square feet; recreation area large enough to accommodate basketball, volleyball, etc., as well as a game room, which would total 6,600 square feet. This building is figured to total 7,400 square feet.

TOTAL NEEDS

EXCLUDING MULTI-PURPOSE FACILITY

16,500 Sq. Ft.

INCLUDING MULTI-PURPOSE FACILITY

(23,900 Sq. Ft.)

As was previously mentioned, the above is what we estimate to be a minimum requirement for the development of an adequate program. The total of 16,500 square feet has been arrived at through a very rough

*This structure is necessary. However, we have reason to believe that it can be obtained at no cost to the State.

TOTAL NEEDS - CONTINUED

estimate of the existing facilities at Spring Mountain Youth Camp, as well as consultations with the Clark County School District, the State Planning Board, and the State Mental Health Program.

COST

\$25.60/Sq. Ft.

In our discussions with Mr. Joe Barnhart, Chief Engineer of the Clark County Building and Safety Department, Mr. Bill Hancock of the State Planning Board, and Mr. Stan Bokelmann, Director of the School Construction Department of the Clark County School District, we are recommending that the figure of \$25.60 per square foot be used in determining the cost of this facility. This is the same figure that has been projected by the State Planning Board in relation to the cost of construction of the Children's Home facility in Boulder City.

This figure would include the costs involved in the development of an adequate sanitation system, the necessary ground preparation, and the provision of an adequate water supply for the facility.

PROPOSAL ESTIMATE

EXCLUDING MULTI-PURPOSE FACILITY \$422,400.00

INCLUDING MULTI-PURPOSE FACILITY (\$611,840.00)

It may be possible to realize substantial savings through the use of pre-fabricated buildings, similar to the kitchen and industrial arts buildings currently in use at Spring Mountain Youth Camp. For example, the kitchen at Spring Mountain Youth Camp (which consists of 3,000 square feet) was built in the Fall of 1965 at a cost of \$36,000 (or \$12 per square foot).

In order to use this type of structure, the site selected must be of sufficient elevation so as not to necessitate the use of air conditioning. This, of course, will

PROPOSAL ESTIMATE - CONTINUED

seriously limit the areas in which these facilities can be erected in Clark County. If such a site is located, the two pre-fabricated buildings currently erected at Spring Mountain Youth Camp could be dismantled and re-located.

It should also be noted that there is currently other equipment available at Spring Mountain Youth Camp which could be used in the new facility; however, there will be other new equipment needed and this has been taken into consideration in determining the figure of \$25.60.

29 January 1969