Committee on Federal, State and Local Governments

Minutes of Meeting -- April 8, 1969

The thirty-seventh meeting of the Committee on Federal, State and Local Governments was held on April 8, 1969, at 3:00 P.M. and 7:30 P.M.

Committee members present: James Gibson, Chairman
Marvin White
F. W. Farr
Vernon Bunker
Warren Monroe
Carl F. Dodge
Chic Hecht

Others present were:
R. McDonald
R. Guild Gray
James E. Heald
Nick Smith
Roland Oakes
Lawrence Jacobsen
David Branch
Dave Henry
Clay Lynch
Arch Pozzi

Legislative Counsel Bureau
Burrows, Smith & Co.
Boulder City
Burrows, Smith & Co.
Associated General Contractors
Assemblyman
Assemblyman
Las Vegas County Administrator
City Manager, North Las Vegas
Senator

Press representatives

Chairman Gibson called the meeting to order. Several bills were under consideration.

AB-197 Proposed by Mr. Jacobsen.
Changes composition of certain boards of trustees of school districts.

Senator Pozzi explained that the purpose of this bill is to reduce the number of trustees that have to come from the county seat and allow those who are interested outside the county seat to run for the school board of trustees. There was committee discussion as to how this bill would affect the various counties in the state. Assemblyman Jacobsen gave further explanation of this bill, and it was decided to hold any action on this pending further investigation.

SB-515 Proposed by Senator Pozzi.
Proposes technical amendments to 1969 charter of Carson City.

Senator Pozzi commented that this would take care of needed amendments to the new Carson City charter. Senator Dodge moved "Do Pass," seconded by Senator White. Vote for passage was unanimous.
Consideration was given to the proposed bill on county salaries. The purpose of this bill is as follows: "Fixes annual salaries of elected officers of counties and Carson City." The committee went over the schedule of proposed salaries by county and by office making needed corrections in order to keep them uniform. After discussion the committee agreed to introduce the bill with the necessary changes.

AB-616 Proposed by Mr. Capurro.
Provides for arbitration of disputes on public works contracts.

Mr. Roland Oakes, representing the Associated General Contractors, stated this was a very simple bill and that for many years the Planning Board had a standard clause in their specifications which provided for arbitration of the dispute between the agency and the contractor. He pointed out that they had to take this out as the Attorney General had said that it was contrary to law. The language is normally used in construction contracts and is only permissive. He added that if this bill were passed the state could save hundreds of thousands of dollars every year, in that a contractor would not be required to add a contingency amount to his bid for some area in his specifications, knowing that if a dispute arose it would be settled quickly.

Senator Dodge moved "Do Pass," seconded by Senator Bunker. Vote was unanimous for passage.

AB-678 Proposed by Committee on Government Affairs.
Provides a debt limit for local governments.

After discussion Senator Dodge moved to hold indefinitely, seconded by Senator Monroe. Vote for this action was unanimous.

SB-87 Proposed by Senator Dodge.
Regulates relations between local governments and employees and prohibits strikes in public employment.

Chairman Gibson went over the proposed amendments to this bill. The committee considered each amendment separately and passed on them. Senator Dodge moved "Amend and Do Pass, seconded by Senator Bunker. Vote for passage was unanimous.

SB-495 Proposed by Senator Slattery.
Creates historic district commission for Virginia City.

The committee discussed the various provisions in this bill and went over the needed amendments. Senator Dodge indicated that there was no opposition to this bill. After further discussion Senator Farr moved "Amend and Do Pass, seconded by Senator Monroe. Vote for passage was unanimous.

SB-505 Proposed by Clark County Delegation.
Modifies procedure for sale of real property by counties.

Mr. Russell McDonald of the Legislative Counsel Bureau explained the purpose of this bill -- it proposes to amend Section 1 of Chapter 54 of the '69 Statutes,
which was Senate Bill 4. There was further discussion. Senator Farr moved to hold indefinitely, seconded by Senator White. Vote for this action was unanimous.

SB-506 Proposed by Clark County Delegation. Provides for sale and exchange under certain circumstances of county property.

Mr. McDonald commented on the background of this bill. After discussion it was decided that this bill would have to be conformed to AB-511. Senator Dodge moved to conform to AB-511 and amend by deleting lines 24 and 25, seconded by Senator Bunker. Vote for this action was unanimous.

SB-146 Proposed by Senator Titlow. Establishes Central Nevada resource development authority.

Senator Farr moved to "hold," seconded by Senator White. Vote for this action was unanimous.

Chairman Gibson recessed the meeting until 7:30 P.M. this same date.

(7:30 P.M., April 8, 1969.)

SB-407 Proposed by Senators Farr, Harris, Manning and Herr. Provides for collective bargaining by public employees.

Senator Dodge moved to "hold," seconded by Senator White. Vote for this action was unanimous.

SB-418 Proposed by Committee on Federal, State, and Local Governments (By request) Prohibits political subdivisions from entering into collective bargaining agreements.

Senator Dodge moved to "hold," seconded by Senator Farr. Vote for this action was unanimous.

SJR-24 Proposed by Senators Hecht, Farr and Slattery. Memorializes Congress to authorize coinage of silver dollars.

Senator Hecht spoke in favor of this bill and explained its purpose. After discussion Senator Dodge moved "Do Pass," seconded by Senator Farr. Vote for passage was unanimous.

SJR-25 Proposed by Senator Farr. Urges Nevada congressional delegation to support a certain student speakers contest.

Senator Farr explained the purpose of this bill. Senator Monroe moved "Do Pass," seconded by Senator Hecht. Vote for passage was unanimous.
Proposed by Sparks-Sun Valley-Roop, Storey-Washoe and Reno-North Tahoe-Verdi-Storey Districts' Delegation.

Creates a district called the Washoe County Water Authority; authorizes the district to operate and maintain water drainage, sanitary sewer and water supply facilities, to acquire, improve, equip, repair and dispose of properties pertaining thereto, to levy, collect and expend general taxes, service charges and special assessments therefor, and to issue bonds and other securities and otherwise to incur liabilities in connection therewith.

There was brief committee discussion on this bill, with Chairman Gibson stating that it would require further study. Senator Farr moved to hold indefinitely, seconded by Senator Bunker. Vote for this action was unanimous.

Proposed by Mr. Wood.

Memorializes Congress to prohibit further social security payments to aliens in foreign countries.

Senator Farr commented on this bill. Mr. Branch said that this bill passed in the Assembly without opposition on the floor. After committee discussion it was decided to "hold" at this time and call in Mr. Wood for further clarification.

Proposed by Messrs. Branch, May, Hilbrecht, Reid, Espinoza and Mrs. Tyson. Reduces residence requirements of North Las Vegas elective officials.

Mr. Branch explained the purpose of this bill and stated that there was no objection to this going on the ballot. After discussion Senator Dodge moved to hold indefinitely, seconded by Senator Monroe. Vote for this action was unanimous.


Requires state agencies to write shorter reports.

Senator Farr stated that we should not direct the legislative or executive area of government and that this bill has no meaning. After discussion Senator Monroe moved to "hold," seconded by Senator Hecht. Vote for this action was unanimous.

Proposed by Messrs. Smith, Swallow, Lowman, Espinoza and Reid.

Permits certain library and school district purchases by informal bids. Executive estimate of cost: None.

Chairman Gibson commented on this bill and gave the background and purpose. There was some discussion and it was decided to call Mr. Al Smith on this for further clarification.
ACR-22 Proposed by Mr. Frank Young.
Directs legislative commission study of boards and commissions.

Senator Dodge moved to hold indefinitely, seconded by Senator Bunker. Vote for this action was unanimous.

AB-318 Proposed by Washoe-Storey Counties Districts' Delegation
(By request)
Authorizes certain county fair and recreation boards to expend "surplus" revenues; removes limitation on boards' powers.

Chairman Gibson referred to the Nevada Revised Statutes and explained the background on this bill. After discussion it was decided to ask Mr. Russell McDonald in for further clarification.

AB-323 Proposed by Mr. Howard.
Requires approval of voters before television franchises and certificates of public convenience and necessity can be issued in counties where television districts have been organized.

After discussion it was felt that further study was needed on this bill and someone would have to be consulted in this regard.

AJR-24 Proposed by Mr. Kean.
Memorializes Congress to enact legislation providing a plan of time zone voting.

Senator Farr moved "Do Pass," seconded by Senator Bunker. Vote for passage was unanimous.

ACR-28 Proposed by Mr. Jacobsen.
Directs continuation of Marlette Lake study.

Senator Dodge stated that Mr. Jacobsen was in charge of this study previously and had made a good report on it; however, there is a need for further study. Chairman Gibson felt that no action should be taken until Mr. Jacobsen could be called in for further clarification on this.

AB-343 Proposed by Mr. Close.
Allows private entities to maintain a zoo.

The committee agreed that Mr. Close should be called in to explain this bill before any action is taken on it.

AB-599 Proposed by Washoe-Storey counties Districts' Delegation.
Amends various provisions relating to powers of county commissioners.

Senator Farr explained the purpose of this bill. There was discussion with regard to Section 2, page 1, line 22 and whether or not there should be three
appraisers. It was decided to amend by deleting Section 4 of this bill. Senator Dodge moved "Amend and Do Pass," seconded by Senator Monroe. Vote for this action was unanimous.

**AB-705** Proposed by Committee on Government Affairs.
Provides for correction of tax rolls by county officials.

After committee discussion, Senator Dodge moved "Do Pass," seconded by Senator Bunker. Vote for passage was unanimous.

**AB-740** Proposed by Committee on Commerce.
Declares state policy of free competition in gaming industry.

Senator Dodge explained the purpose of this bill. There was committee discussion, and Senator Dodge moved "Do Pass," seconded by Senator Hecht. Vote for passage was unanimous.

**AB-142** Proposed by Mr. Branch.
Provides for election of North Las Vegas city attorney.

Mr. Branch spoke in favor of this bill and the need for it, and further that there was no objection to it. Chairman Gibson spoke on this subject and said that the ideal is now getting away from elected city attorneys and that it is better government if this position is appointive. It was concluded that any action on this bill would be held until further consideration was made.

There followed brief committee discussion in regard to drafting all the North Las Vegas audit recommendations into legislation.

There being no further business, the meeting was adjourned.

Respectfully submitted,

Patricia F. Burke,
Committee Secretary
S. B. 515

SENATE BILL NO. 515—SENATOR POZZI

APRIL 3, 1969

Referred to Committee on Federal, State and Local Governments

SUMMARY—Proposes technical amendments to 1969 charter of Carson City.

(BDR S-1976)

EXPLANATION—Matter in italics is new; matter in brackets [ ] is material to be omitted.

AN ACT to amend an act entitled "An Act relating to Carson City; consolidating Ormsby County and Carson City into one municipal government to be known as Carson City; providing a charter therefor; and providing other matters properly relating thereto," approved April 1, 1969.

The People of the State of Nevada, represented in Senate and Assembly,
do enact as follows:

1. SECTION 1. Section 10 of the above-entitled act, being chapter 213, Statutes of Nevada 1969, is hereby amended to read as follows:

2. Section 10. Chapter 19 of NRS is hereby amended by adding thereto a new section which shall read as follows:

3. 1. The clerk of Carson City and ex officio clerk of the First Judicial District Court of the State of Nevada, in and for Carson City, shall charge and collect fees as follows:

   On the commencement of any action or proceeding in the district court (except a probate or guardianship proceeding), to be paid by the party commencing the action or proceeding............................................. $15.00

   On the appearance of any defendant, or any number of defendants answering jointly, to be paid upon the filing of the first paper in the action by him or them....................... 5.00

   For every additional defendant appearing separately.......................... 5.00

   For filing a complaint in intervention.................................................. 5.00

   The foregoing fees shall be in full for all services rendered by the clerk in the case, to and including the making up of the judgment roll.

   For all services after the judgment roll is made up, pending appeal to the supreme court (not including the making of copies), to be paid by the party moving for a new trial or to set aside judgment........................................... 2.50
AN ACT relating to public works contracts; providing for the arbitration of disputes on public works contracts; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 338 of NRS is hereby amended by adding thereto a new section which shall read as follows:

1. Any agency of this state and any political subdivision, municipal corporation or district and any public officer or person charged with the drafting of specifications for the construction, alteration or repair of public works, may include in such specifications a clause permitting arbitration of a dispute arising between the agency and a contractor if the dispute cannot otherwise be settled.

2. Any dispute requiring arbitration shall be handled in accordance with the industry's arbitration rules as administered by the American Arbitration Association.

SEC. 2. This act shall become effective upon passage and approval.
S. B. 87

SENATE BILL NO. 87—SENATOR DODGE

JANUARY 28, 1969

Referred to Committee on Federal, State and Local Governments

SUMMARY—Regulates relations between local governments and employees and prohibits strikes in public employment. (BDR 23-11)

EXPLANATION—Matter in italics is new; matter in brackets [ ] is material to be omitted.

AN ACT relating to public employees; providing for recognition of and negotiation with employee organizations in certain instances; prohibiting strikes; providing penalties; making an appropriation; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Title 23 of NRS is hereby amended by adding thereto a new chapter to consist of the provisions set forth as sections 2 to 27, inclusive, of this act.

Sec. 2. This chapter may be cited as the Local Government Employee-Management Relations Act.

Sec. 3. As used in this chapter, unless the context otherwise requires, the words and terms defined in sections 4 to 8, inclusive, of this act have the meanings ascribed to them in such sections.

Sec. 4. "Board" means the local government employee-management relations board.

Sec. 5. "Employee organization" means any:

1. Association, brotherhood, council or federation composed of employees of the State of Nevada or local government employees or both; or

2. Craft, industrial or trade union whose membership includes employees of the State of Nevada or local government employees or both.

Sec. 6. "Local government employee" means any person employed by a local government employer.

Sec. 7. "Local government employer" means any political subdivision of this state or any public or quasi-public corporation organized under the laws of this state and includes, without limitation, counties, cities, unincorporated towns, school districts, irrigation districts and other special districts.
AN ACT relating to historic districts; creating the Virginia City historic district commission; providing for the organization of such commission and its powers and duties; providing penalties; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Title 33 of NRS is hereby amended by adding thereto a new chapter to consist of the provisions set forth as sections 2 to 24, inclusive, of this act.

SEC. 2. This chapter shall be known and may be cited as the Virginia City Historic District Act.

SEC. 3. It is hereby declared to be the public policy of the State of Nevada to promote the educational, cultural, economic and general welfare and the safety of the public through the preservation and protection of structures, sites and areas of historic interest and scenic beauty, through the maintenance of such landmarks in the history of architecture, and the history of the district, state and nation, and through the development of appropriate settings for such structures, sites and district.

SEC. 4. As used in this chapter:

1. "Commission" means the Virginia City historic district commission.

2. "Exterior architectural features" means the architectural style, general design and general arrangement of the exterior of a structure, including the kind and texture of the building material, the type and style of all windows, doors, light fixtures and signs, color, and other appurtenant fixtures.

3. "Historic district" means an area within which structures and places of historical interest are under the protection of the commission.

4. "Structure" means any building for whatever purpose constructed or used, stone wall, fence, light fixture, step, paving, advertising sign, bill
SENATE JOINT RESOLUTION NO. 24—SENATORS HECHT, FARR AND SLATTERY

MARCH 25, 1969

Referred to Committee on Federal, State and Local Governments

SUMMARY—Memorializes Congress to authorize coinage of silver dollars.

(BDR 1904)

EXPLANATION—Matter in italics is new; matter in brackets [ ] is material to be omitted.

SENATE JOINT RESOLUTION—Memorializing the Congress of the United States to authorize coinage of silver dollars.

WHEREAS, The Congress of the United States in the Coinage Act of 1965, (Public Law 89-81) prohibited the minting of silver dollars for 5 years from the effective date of such act; and

WHEREAS, The silver dollar is of historical significance to the State of Nevada and is a valuable asset to gaming, the leading industry of this state; and

WHEREAS, Since the enactment of the “Coinage Act of 1965” and the decision to remove silver dollars from circulation, the hoarding of such coins has raised their market value far beyond their intrinsic value; and

WHEREAS, Unless the minting of silver dollars is resumed, the children of today will see silver dollars only in museums; now, therefore, be it

Resolved by the Senate and the Assembly of the State of Nevada, jointly, That the legislature of the State of Nevada respectfully memorializes the Congress of the United States to authorize the coinage of silver dollars and to direct the Secretary of the Treasury to order the circulation of the silver dollars held by the Treasury Department; and be it further

Resolved, That copies of this resolution be prepared and transmitted forthwith by the legislative counsel to the presiding officer of each house of the United States Congress and to each member of the Nevada congressional delegation.
SENATE JOINT RESOLUTION NO. 25—SENATOR FARR

MARCH 27, 1969

Referred to Committee on Federal, State and Local Governments

SUMMARY—Urges Nevada congressional delegation to support a certain student speakers contest. (BDR 1931)

EXPLANATION—Matter in italics is new; matter in brackets [ ] is material to be omitted.

SENATE JOINT RESOLUTION—Urging the Nevada congressional delegation to support a Student Speakers Contest concerning problems of water shortage and water pollution.

WHEREAS, Water is essential to maintenance of life, and in Nevada and adjacent states conditions of acute water shortage and water pollution exist; and

WHEREAS, The future water problems of Nevada and adjacent states could be greatly ameliorated by the diversion of waters in the Columbia River from their emptying into the sea to flowing into Nevada and adjacent states; and

WHEREAS, Upon the cessation of hostilities in Viet Nam, many servicemen will return to the United States, and expansion of the economy to accommodate employment of such servicemen will be mandatory; and

WHEREAS, Men and equipment returning from Viet Nam could be usefully employed on the Columbia Basin surplus waters diversion project and on other similar public works projects throughout the United States; and

WHEREAS, A Student Speakers Contest on the topic, "Our Dwindling Water Supplies and the Purification of Our Polluted Water" would be a useful mode by which the problems caused by water shortage and water pollution and the solutions to those problems in public works projects could be widely advertised; now, therefore, be it

Resolved by the Senate and Assembly of the State of Nevada, jointly,

That the Nevada congressional delegation is hereby urged to support a Student Speakers Contest on the topic, "Our Dwindling Water Supplies and the Purification of Our Polluted Water"; and be it further

Resolved, That copies of this resolution be prepared and transmitted forthwith by the legislative counsel to each member of the Nevada congressional delegation.
WHEREAS, It is an inherent requirement for the preservation of our form of government that all citizens be permitted to make conscientious evaluations of issues and candidates during election campaigns and to vote accordingly; and

WHEREAS, Anything that tends unduly to influence a person in the exercise of his right to vote is contrary to the best interests of the several states of the Union; and

WHEREAS, Because of the difference in time zones across the United States of America, polls in the western part of the nation remain open for several hours after polls are closed in the East; and

WHEREAS, Nationwide television and radio broadcasts reporting election results in the East and predicting nationwide trends before the polls have closed in the West tend to influence voting in the West; now, therefore, be it

Resolved by the Assembly and Senate of the State of Nevada, jointly, That the Congress of the United States is hereby memorialized to enact legislation providing for a plan of time zone voting wherein the polls are required to close simultaneously throughout the United States of America; and be it further

Resolved, That certified copies of this resolution be prepared and transmitted forthwith by the legislative counsel to the Speaker of the House of Representatives, and the President of the Senate of the United States of America, and to United States Senators Alan Bible and Howard Cannon and to Representative in Congress Walter S. Baring.
AN ACT relating to counties; amending procedures for selling and purchasing real property; permitting a county to initiate county road realignments; permitting counties to establish departments of public works; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. Chapter 244 of NRS is hereby amended by adding thereto a new section which shall read as follows:

1. The boards of county commissioners of each of the counties of the state may create a department of public works devoted primarily to schools, waterworks, sewers, sewage, garbage and refuse disposal facilities, public sanitary facilities, works for the treatment and purification of water, hospitals and other places for the care of the sick, recreational facilities and streets and access roads.

2. The county commissioners may appoint a director of public works and may provide for the appointment of such other employees as are necessary to carry out the functions of the department.

SECTION 2. NRS 244.275 is hereby amended to read as follows:

1. The board of county commissioners shall have power and jurisdiction in their respective counties:

(a) To purchase any real or personal property necessary for the use of the county.

(b) To lease any real or personal property necessary for the use of the county. The provisions of NRS 244.320 shall not apply concerning leases of real property, and members of the board shall be allowed to vote on any contract or lease which extends beyond their terms of office.

2. No purchase of real property shall be made unless the value of the same has been previously appraised and fixed by three disinterested persons to be appointed for that purpose by the district judge. The persons county commissioners. The
AN ACT relating to property tax; providing for the correction of tax rolls by the county assessor and county treasurer; and providing other matters properly relating thereto.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 361.765 is hereby amended to read as follows:

361.765 1. Whenever a clerical or typographical error or errors shall appear upon the real or personal property tax roll of any county which have not been corrected by any officer or board vested by law with the duty of correcting such errors, the county assessor of the county upon whose tax roll such errors appear shall make a report thereof to the board of county commissioners of such county.

2. The board of county commissioners shall thereupon examine the error or errors so reported, together with such evidence as may be presented in connection therewith, and, if satisfied that such errors or any of them are purely clerical or typographical shall:

(a) By an order entered in the minutes of the board authorize and direct the county treasurer to correct the error or errors so reported so as to conform to the true assessment; and

(b) Serve a copy of such order on the county treasurer, who shall thereupon make the corrections and change the tax roll or rolls in conformity therewith.

3. Whenever it appears that corrections to the tax roll are necessary, the county assessor may, with the concurrence of the county treasurer, make corrections in the assessed valuation of any property within the county. When such corrections are made, the county treasurer shall make such adjustments as are necessary to the tax rolls.

4. At the end of each fiscal year the county assessor shall report to the board of county commissioners all corrections made under subsection
A. B. 740

ASSEMBLY BILL NO. 740—COMMITTEE ON COMMERCE

MARCH 24, 1969

Referred to Committee on Commerce

SUMMARY—Declares state policy of free competition in gaming industry. (BDR 41-1922)

EXPLANATION—Matter in italics is new; matter in brackets [...] is material to be omitted.

AN ACT relating to gaming; declaring the policy of the state to preserve free competition.

The People of the State of Nevada, represented in Senate and Assembly, do enact as follows:

SECTION 1. NRS 463.130 is hereby amended to read as follows:

1. It is hereby declared to be the policy of this state that all establishments where gambling games are conducted or operated or where gambling devices are operated and manufacturers, sellers and distributors of certain gambling devices and equipment in the State of Nevada shall be licensed and controlled so as to protect the public health, safety, morals, good order and general welfare of the inhabitants of the State of Nevada, and to preserve the competitive economy and the policies of free competition of the State of Nevada.

2. Any license issued pursuant to this chapter shall be deemed to be a revocable privilege and no holder thereof shall be deemed to have acquired any vested rights therein or thereunder.

SEC. 2. This act shall become effective upon passage and approval.