

**ADOPTED REGULATION OF THE
BOARD OF WILDLIFE COMMISSIONERS**

LCB File No. R074-16

Effective June 21, 2017

EXPLANATION – Matter in *italics* is new; matter in brackets ~~omitted material~~ is material to be omitted.

AUTHORITY: §§1-3, NRS 501.181; §4, NRS 501.181 and 501.1818.

A REGULATION relating to the Board of Wildlife Commissioners; revising provisions relating to practice before the Commission; and providing other matters properly relating thereto.

Legislative Counsel’s Digest:

Existing law requires the Board of Wildlife Commissioners to adopt regulations necessary to carry out the provisions of title 45 of NRS regarding wildlife. (NRS 501.181) Existing law also requires that all parties in a contested case be afforded an opportunity for a hearing after reasonable notice. (NRS 233B.121) Existing regulations require the Commission to hold a hearing requested by a person who is aggrieved by a decision of the Department of Wildlife on the agenda for the next regularly scheduled meeting of the Commission after the request, unless the person and the Department agree otherwise in writing. (NAC 501.150) **Section 1** of this regulation provides that the Commission may hold a special meeting of the Commission to conduct such a hearing.

Existing regulations require the Department to mail notice of a hearing on an appeal not less than 20 days before the date of the hearing, and provide a rebuttable presumption that an appellant has received the notice not less than 10 days after the notice was mailed by the Department. (NAC 501.150) **Section 1** requires the Department to provide notice of a hearing not less than 30 days before the hearing, and provides a rebuttable presumption that an appellant has received the notice not less than 20 days after the notice was mailed by the Department. **Section 1** also clarifies that such notice must be measured in calendar days.

Existing regulations require each party to an appeal before the Commission to provide, at least 14 days before the date set for a hearing, the Commission and all other parties to the appeal certain documents regarding the appeal. (NAC 501.153) **Section 2** of this regulation provides that if an appellant fails to provide those documents in a timely manner, the Commission may dismiss the appeal with prejudice unless the appellant shows good cause for that failure. **Section 1** requires the Department to include in its notice of the hearing the requirements regarding the provision of certain documents and the potential consequences of an appellant’s failure to meet those requirements.

Existing law provides that a person who receives notice from the Department that the person's license, permit or privilege has been suspended or revoked after accumulating a certain number of demerit points may request a hearing before the Commission. (NRS 501.1816) Under existing regulations, at such a hearing the Commission will: (1) allow to be presented only evidence that is in the record on the matter that is on file with the Department; and (2) consider only allegations of procedural error committed by the Department. (NAC 501.165) **Section 4** of this regulation clarifies that such a hearing will not be a hearing de novo but will be confined to the record on review. **Section 1** also requires that the Department include in its required notice of such a hearing a statement that the hearing is: (1) not a rehearing of the original matter; and (2) limited to determining if the Department committed a procedural error.

Existing law provides that any party in a hearing on a contested case against the Department is entitled to be represented by counsel. (NRS 233B.121) **Section 2** requires a person who intends to be represented by counsel in a hearing before the Commission to notify the Commission in writing at least 10 calendar days before the date set for the hearing. **Section 1** requires the Department to include in its required notice of a hearing the requirements for notifying the Commission if an appellant intends to be represented by counsel.

Under existing law, the Attorney General and the duly appointed deputies of the Attorney General are the legal advisors on all state matters arising in the Executive Department of the State Government. (NRS 228.110) Existing law also authorizes the Attorney General to appoint a special deputy to provide legal advice to a regulatory body in certain instances, such as when the Attorney General determines that a conflict of interest exists. (NRS 228.091) **Section 3** of this regulation provides that if the Commission and the Department are represented by the same deputy attorney general, the Commission will request that the Attorney General appoint a deputy attorney general separate from the deputy attorney general representing the Department to represent the Commission in a hearing.

Section 1. NAC 501.150 is hereby amended to read as follows:

501.150 1. A person who is aggrieved by a decision of the Department must submit a written request for a hearing before the Commission within 30 *calendar* days after the person receives a notice from the Department pursuant to subsection 3 of NRS 233B.127 that his or her license or permit will be denied, revoked or suspended. Otherwise, his or her right to the hearing shall be deemed waived. The date of receipt of the notice from the Department that the license or permit will be denied, revoked or suspended shall be deemed to be:

(a) The date that is indicated on the signed certified mail receipt; or

(b) If the person refuses to accept delivery of the notice, 3 *calendar* days after the date the certified mail has been refused by the person.

2. The hearing must be requested on a form provided by the Department.

3. ~~The~~ *Except as otherwise provided in NRS 501.1816 and unless the appellant and the Department agree otherwise in writing, the* Commission will ~~include~~ :

(a) *Include* the hearing on the agenda for the next regularly scheduled meeting of the Commission that is conducted after the Department receives the request for a hearing ~~unless the appellant and Department agree otherwise in writing~~ ; or

(b) *Hold a special meeting pursuant to NRS 501.177 for the purpose of conducting the hearing.*

4. The Department shall *send by certified* mail a notice of hearing that complies with the provisions of NRS 233B.121 not less than ~~20~~ *30 calendar* days before the date of the hearing. There is a rebuttable presumption that the notice of hearing has been received by an appellant ~~10~~ *20 calendar* days after the date the notice was deposited in the United States mail. *Such a notice must include a statement notifying the appellant of the requirements of NAC 501.153.*

5. *A notice sent pursuant to subsection 4 for a hearing conducted pursuant to NRS 501.1816 must include a statement notifying the appellant that a hearing conducted by the Commission pursuant to NRS 501.1816 is:*

(a) *Not a rehearing of the matter for which the appellant is seeking the hearing; and*

(b) *Limited to determining if the Department committed procedural error.*

6. Any contention that improper notice was given by the Department shall be deemed waived unless the contention is raised at the hearing.

~~16.1~~ 7. Except as otherwise provided in NRS 501.1816, the Department may grant a stay of its decision to deny, revoke or suspend the license or permit pending the hearing before the Commission if the Department determines that:

- (a) There is good cause to stay its decision; and
- (b) A stay will not have a detrimental impact on wildlife.

Sec. 2. NAC 501.153 is hereby amended to read as follows:

501.153 **1.** At least 14 *calendar* days before the date set for a hearing for an appeal, each party to the appeal must file with the Commission and serve upon all other parties to the appeal:

~~11.1~~ (a) All documents that the party intends to introduce as evidence at the hearing; and

~~12.1~~ (b) A written statement setting forth:

~~1(a)~~ (1) The name and address of the party;

~~1(b)~~ (2) The reason for the appeal, if the party is the appellant;

~~1(c)~~ (3) A brief statement supporting the position of the party; and

~~1(d)~~ (4) If the party intends to introduce witnesses, a list setting forth the name of each

witness together with a brief summary of the proposed testimony of the witness.

2. *If an appellant fails to meet the requirements of subsection 1 and the appellant does not show good cause for the failure to meet those requirements, the Commission may dismiss the appeal with prejudice. An appeal that is dismissed pursuant to this subsection may not be reconsidered by the Commission. The dismissal of an appeal pursuant to this subsection is a final decision for purposes of judicial review.*

3. *An appellant or petitioner who intends to be represented by an attorney pursuant to NAC 501.155 must notify the Commission of that fact in writing at least 10 calendar days before the date set for the hearing for an appeal or a petition.*

Sec. 3. NAC 501.155 is hereby amended to read as follows:

501.155 **1.** An appellant or a petitioner may be represented by an attorney who is licensed to practice law in this State.

2. *If the Commission and the Department are represented by the same deputy attorney general, the Commission will request, at least 10 days before a hearing, that the Attorney General appoint a deputy attorney general separate from the deputy attorney general representing the Department to represent the Commission in the hearing.*

Sec. 4. NAC 501.165 is hereby amended to read as follows:

501.165 **1.** Except as otherwise provided in subsection 2, a hearing regarding a denial, revocation or suspension of a license or permit ordered pursuant to the provisions of chapters 501 to 506, inclusive, of NRS and any regulations adopted pursuant to those chapters will be conducted by the Commission as a hearing de novo.

2. ~~At a~~ A hearing conducted pursuant to NRS 501.1816 ~~the~~ *will not be conducted as a hearing de novo but will be confined to the record on review. The* Commission will:

(a) Allow to be presented only evidence that is in the record regarding the suspension or revocation of the license, permit or privilege that is on file with the Department; and

(b) Consider only allegations of procedural error committed by the Department that affect the substantive rights of the appellant.

**STATE OF NEVADA
BOARD OF WILDLIFE COMMISSIONERS
NEVADA DEPARTMENT OF WILDLIFE**

**LEGISLATIVE REVIEW OF ADOPTED REGULATIONS AS REQUIRED BY NRS
233B.066**

**LCB FILE NO. R074-16
Commission General Regulation 464**

The following statement is submitted for adopted amendments to Nevada Administrative Code (NAC) Chapter 501.

1. A clear and concise explanation of the need for the adopted regulation:

The need and purpose of this amendment is to resolve a few problems with the appeals process before the Nevada Board of Wildlife Commissioners which includes: a) Appeals must be heard on the next regularly scheduled Wildlife Commission Meeting and this creates a logistical time constraint; b) There is a conflict with one Attorney General advising two sides of an issue (i.e. the Department who revoked the license, and the Commission who can provide relief); c) It is unclear to persons who have recently pleaded or been convicted that there is no jurisdiction to overturn court actions; and d) Lastly, if an appellant has retained an attorney there is usually an increased lengthiness of the actual appeal hearing.

Fixing these problems will provide more clarity, simplicity, and flexibility to all parties involved.

2. Description of how public comment was solicited, a summary of public response, and an explanation of how other interested persons may obtain a copy of the summary:

Public comment was solicited through a workshop of the regulation which involved the County Advisory Boards to Manage Wildlife (CABMW), the Nevada Board of Wildlife Commission and the public. The regulation workshop occurred during the Commission's August 12, 2016 meeting and there were no public comments at the workshop. An adoption hearing was held on November 19, 2016 and there were no public comments at the hearing. The Commission did not take action at this meeting. The regulation was adopted at the Commission's February 11, 2017 meeting and there were no public comments. The minutes of the Commission meetings are available at:

http://www.ndow.org/Public_Meetings/Commission/Archive/

3. The number of persons who:

- (a) **Attended each hearing:** August 12, 2016: 34
November 19, 2016: 21
February 11, 2017: 41
- (b) **Testified at each hearing:** August 12, 2016: 0
November 19, 2016: 0
February 11, 2017: 0
- (c) **Submitted written comments:** None.

4. For each person identified in number 3 above, the following information if provided to the agency conducting the hearing:

None.

5. A description of how comment was solicited from affected businesses, a summary of their response, and an explanation how other interested persons may obtain a copy of the summary:

Comment was not solicited from small businesses. This regulation does not affect small businesses. The regulation affects potential license revocation appellants (hunting, fishing, and trapping) clarifying the process by which they may appeal to the Nevada Board of Wildlife Commissioners a license revocation or demerit received for violating wildlife laws. Recreational businesses (including guides) are regulated in a separate law.

6. If the regulation was adopted without changing any part of the proposed regulation, a summary of the reasons for adopting the regulation without change:

Changes were made to the regulation. The Commission asked to include information regarding the notice to the appellant and also to insert language that if a party fails to file certain information within 14 days they may waive their right to a hearing on the appeal.

7. The estimated economic effect of the adopted regulation on the businesses which it is to regulate and on the public. These must be stated separately, and each case must include:

(a) Both adverse and beneficial effects on businesses; and

There will be no adverse or beneficial economic effects from the proposed regulation on business because it does not regulate the operation of any business.

(b) Both immediate and long-term effects on businesses:

There will be no immediate and long-term economic effects from the proposed regulation on business because it does not regulate the operation of any business.

(a) Both adverse and beneficial effects on the public; and

There will be no adverse or beneficial economic effects from the proposed regulation on the public.

(b) Both immediate and long-term effects on the public:

There will be no immediate and long-term economic effects from the proposed regulation on the public.

8. The estimated cost to the agency for enforcement of the adopted regulation:

The enforcement of the regulation falls within current operations of the Department; therefore, there will be no additional cost to the agency above the current legislatively approved budget.

9. A description of any regulations of other state or government agencies which the proposed regulation overlaps or duplicates and a statement explaining why the

duplication or overlapping is necessary. If the regulation overlaps or duplicates a federal regulation, the name of the regulating federal agency:

The regulation does not overlap or duplicate any other state, local, or federal laws or regulations.

10. If the regulation includes provisions that are more stringent than a federal regulation which regulates the same activity, a summary of such provisions:

The amendments do not duplicate any laws regulating the same activity, nor strengthen others.

11. If the regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used.

This regulation does not propose new fees or increased fees.