APPROVED REGULATION OF THE

DEPARTMENT OF TRANSPORTATION

LCB File No. R153-16

Effective June 13, 2018

EXPLANATION - Matter in *italics* is new; matter in brackets [omitted material] is material to be omitted.

AUTHORITY: §1, NRS 410.400.

A REGULATION relating to outdoor signs; revising provisions governing certain off-premise outdoor signs; providing requirements for certain commercial electronic variable message signs in urban areas; providing a fee for amending a permit to authorize modification of certain signs; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law requires the Board of Directors of the Department of Transportation to prescribe regulations specifying the operational requirements for commercial electronic variable message signs, which include digital billboards and trivision signs. (NRS 410.400) Existing regulations authorize such signs in urban areas if the signs meet certain conditions such as not causing glare on the roadway and not containing flashing, intermittent or moving lights. This regulation also requires such signs to: (1) comply with applicable federal regulations; and (2) not emit odors, smoke or sound. A digital billboard must comply with certain requirements for the operating system, and use technology that adjusts the brightness or luminance of the sign to ensure that certain brightness limitations are met during nighttime hours. A trivision sign must comply with certain display times and change intervals. The Department may allow certain existing signs to transition to or from commercial electronic variable message signs if certain conditions are met and the owner of the sign pays a permit modification fee. Finally, if a commercial electronic variable message sign does not meet the requirements for such a sign, the owner has 60 days to remedy the violation or remove the sign. The Department may remove the sign at the owner's expense if the violation is not remedied after 60 days.

Section 1. NAC 410.350 is hereby amended to read as follows:

410.350 1. Signs, *including*, *without limitation*, *commercial electronic variable message* signs, must not be [placed with] erected or maintained in such a way that illumination [that] interferes with the effectiveness of or obscures any official traffic sign, device or signal. [Signs]

Except as otherwise provided in subsection 9, signs must not include or be illuminated by flashing, intermittent or moving lights, except any parts necessary to give public service information such as the time, date, temperature, weather or similar information [. Signs] and must not cause beams or rays of light to be directed at the traveled way if the light is of such intensity or brilliance [or is likely to be mistaken for a warning or danger signal or] to cause glare or impair the vision of [any] the driver [,] of any motor vehicle, or to interfere with any driver's operation of a motor vehicle. Illumination or lights for signs must not resemble or simulate any lights used to control traffic [.] or other lights used to provide a warning or a danger signal.

- 2. A commercial electronic variable message sign [, including, without limitation, a trivision sign,] may be approved as an off-premise outdoor advertising sign in an urban area if the sign:

 [does]
- (a) Does not [contain flashing, intermittent or moving lights, does not cause a glare on]

 interfere with any driver's operation of a motor vehicle in the right-of-way of the roadway.

 [and the following conditions are met:
- (a) An existing sign may be modified or updated if the sign conforms]
 - (b) Conforms with established criteria relating to zoning, size, lighting and spacing.
- [[(b) A message on a trivision sign may have a minimum display time of 6 seconds and a maximum change interval of 3 seconds.
- (c) A trivision sign must contain a mechanism that will stop the sign in one position if a malfunction occurs.
- (d) If a sign is installed that does not comply with the provisions of this subsection, the owner of the sign shall correct the violation or remove the sign at the owner's expense.

- (e) Prior approval from the Department is required to modify existing signs to include the commercial electronic variable message sign, and a new permit fee of \$150 will be charged.
- (c) Complies with all applicable sections of 23 U.S.C. § 131 and any regulations promulgated thereunder.
- (d) Does not intentionally emit odors, smoke or sound except those odors or sounds which are by their nature a part of the operation or display of such a sign.
 - (e) Meets the applicable requirements of this section.
 - 3. A commercial electronic variable message sign which is a digital billboard must:
 - (a) Contain static messages which do not:
- (1) Move or create the appearance or illusion of movement during the display of each static message; and
 - (2) Include lights which vary in intensity for each static message or which flash.
- (b) Be operated with sufficient safeguards and monitoring in place to prevent the sign and its operating system, including, without limitation, software, hardware, networks and infrastructure from being accessed, used or misused by unauthorized persons.
- (c) Ensure that each transition from one static message to the next appears instantaneous to the human eye.
 - (d) In a county whose population is:
- (1) Not more than 700,000, have a minimum display time for each static message of not less than 8 seconds.
- (2) More than 700,000, have a minimum display time for each static message of not less than 6 seconds.

- (e) Use technology that automatically adjusts the brightness or luminance of the digital billboard display lighting to ensure that during nighttime such lighting does not exceed:
- (1) A brightness level of three tenths of one foot-candle above ambient light, when measured as required pursuant to subsection 4; or
 - (2) In a county whose population is:
- (I) Not more than 700,000, a luminance of 250 nits, when measured as required pursuant to subsection 5; or
- (II) More than 700,000, a luminance of 350 nits, when measured as required pursuant to subsection 5.
- (f) In the event of a malfunction that does or could violate the provisions of this section, until the malfunction has been corrected, be:
 - (1) Turned off;

Size of sign face

- (2) Set to display a full black image; or
- (3) Frozen on an authorized image,
- → by the owner of the digital billboard.
- 4. Compliance with the brightness levels pursuant to subparagraph (1) of paragraph (e) of subsection 3 must be measured:
 - (a) Not less than 30 minutes after sunset and not less than 30 minutes before sunrise; and

Distance of measurement

(b) With a foot-candle meter used within the following distance parameters relative to the size of the face of the digital billboard:

Size of sign face	Distance of measurement
Up to 300 square feet	150 feet
301-385 square feet	200 feet

- 5. Compliance with the luminance levels required pursuant to subparagraph (2) of paragraph (e) of subsection 3 must be measured:
 - (a) Not less than 30 minutes after sunset and not less than 30 minutes before sunrise; and
 - (b) With a luminance meter or nit gun with an accuracy of 3 percent or better.
 - 6. A commercial electronic variable message sign which is a trivision sign must:
 - (a) In a county whose population is:
- (1) Not more than 700,000, have a minimum display time for each static message of not less than 8 seconds and a change interval of not more than 3 seconds; or
- (2) More than 700,000, have a minimum display time for each static message of not less than 6 seconds and a change interval of not more than 3 seconds.
- (b) Contain a mechanism which stops the sign in a stationary position in the case of a malfunction.
- 7. The Department may allow a permit for an existing sign to be modified to authorize conversion of a sign from a sign which is not a commercial electronic variable message sign to a commercial electronic variable message sign or from a sign which is a commercial electronic variable message sign to a sign which is not a commercial electronic variable message sign if:
 - (a) The sign meets the applicable requirements of NRS and this chapter.
 - (b) A permit modification fee of \$800 is paid to the Department.
- (c) If applicable, the sign has been approved by the relevant local government or is a nonconforming sign under local law but has been granted grandfathered conforming status

by the relevant local government, and the conversion has been approved by the relevant local government.

- 8. If a commercial electronic variable message sign is installed or modified pursuant to this section and the commercial electronic variable message portion of the sign does not comply with the requirements of this section, the owner of the sign, not more than 60 days after receipt of written notice by the Department, must correct any violations or remove the commercial electronic variable message portion of the sign at the owner's expense. After 60 days, if the owner has not corrected the violations or removed the sign, the Department may remove the commercial electronic variable message portion of the sign at the owner's expense. The owner of an outdoor advertising sign from which the commercial electronic variable message portion of the sign has been removed pursuant to this subsection may continue to operate all other portions of the sign.
 - 9. A digital billboard that meets the requirements of this section shall be deemed to not:
 - (a) Include or be illuminated by flashing, intermittent or moving lights; and
 - (b) Cause glare.
 - 10. As used in this section:
- (a) "Change interval" means the amount of time it takes a trivision sign to transition from one static message to the next static message.
- (b) "Commercial electronic variable message sign" has the meaning ascribed to it in NRS 400.400. The term does not include a sign located within a roadway right-of-way and that:
 - (1) Functions as a traffic control device; and
- (2) Is described or identified in the Manual on Uniform Traffic Control Devices adopted in NAC 408.411.

- (c) "Digital billboard" means a type of off-premise commercial electronic variable message sign which:
 - (1) May be internally or externally illuminated; and
- (2) Utilizes digital message technology capable of changing the static message or copy on the sign electronically.
- (d) "Flashing, intermittent or moving lights" include, without limitation, any object which simulates or creates the effect of flashing, intermittent or moving lights, such as reflective disks or slats, both stationary or moveable, which reflect light.
 - (e) "Foot-candle" means a unit of measurement of light intensity.
- (f) "Glare" means a visual condition in which there is excessive contrast or an inappropriate distribution of light sources which limit a person's ability to distinguish details and objects.
- (g) "Luminance" means the quantitative measure of brightness of a light source or an illuminated surface.
 - (h) "Nit" means a unit of measurement of luminance.
- (i) "Nit gun" means a device which measures the amount of light emanating from a specific light source in nits.
- (j) "Trivision sign" means a type of off-premise commercial electronic variable message sign on which the static message or copy on the sign can be changed by movement or rotation of panels or slats. Such change can be made mechanically or electronically, and may be accomplished through the use of remote control.