

SENATE BILL NO. 456—COMMITTEE ON TRANSPORTATION

MARCH 25, 2013

Referred to Committee on Transportation

SUMMARY—Revises provisions relating to operators of tow cars.
(BDR 58-1089)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.
Effect on the State: Yes.

~

EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to tow cars; authorizing certain insurance companies to designate vehicle storage lots; requiring operators of tow cars to tow certain vehicles to designated vehicle storage lots under certain circumstances; revising certain provisions relating to operators of tow cars; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

1 **Section 3** of this bill authorizes an insurance company to designate certain
2 vehicle storage lots to which certain vehicles insured by the insurance company
3 must be towed under certain circumstances. **Section 3** requires a law enforcement
4 officer to make a good faith effort to determine the identity of the insurance
5 company that provides coverage for the owner of such a vehicle and to make a
6 good faith effort to communicate that information to the operator of the tow car
7 before the vehicle is towed. **Section 3** further provides that the amendatory
8 provisions of this bill apply only to a county whose population is 700,000 or more
9 (currently Clark County). **Section 2** of this bill expresses the sense of the
10 Legislature that the provisions of **section 3** constitute an exercise of the safety
11 regulatory authority of this State with respect to motor vehicles.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** Chapter 706 of NRS is hereby amended by adding
2 thereto the provisions set forth as sections 2 and 3 of this act.

3 **Sec. 2.** *The Legislature hereby finds and declares that:*
4 *1. Towing a vehicle, either after an accident or after the*
5 *vehicle is stolen and subsequently recovered, to a vehicle storage*



1 lot designated by the insurer of the vehicle will result in the
2 placement of vehicle storage lots in more locations, as insurance
3 companies will designate as many vehicle storage lots as are
4 necessary to provide coverage throughout the county, thus
5 enhancing safety by limiting both the time and distance that a tow
6 car is traveling with a towed vehicle.

7 2. Authorizing insurance companies to designate vehicle
8 storage lots will enhance safety by ensuring that the vehicles towed
9 thereto are stored in locations which:

- 10 (a) Guarantee safe access to the vehicles by their owners; and
11 (b) Protect the property of the owners of the vehicles,
12 including, without limitation, the vehicles themselves.

13 3. The provisions of section 3 of this act constitute an
14 exercise of the safety regulatory authority of this State with respect
15 to motor vehicles.

16 **Sec. 3. 1.** An insurance company may designate one or
17 more vehicle storage lots to which all vehicles that are towed at the
18 request of a law enforcement officer:

- 19 (a) Following an accident; or
20 (b) Following recovery after having been stolen,
21 ↪ and which are insured by that insurance company must be
22 towed pursuant to subsection 2. The designation of a vehicle
23 storage lot must be provided in writing by the insurance company,
24 its representative or the owner or operator of the vehicle storage
25 lot to all providers of towing services that have obtained a
26 certificate of public convenience and necessity and operate in the
27 same geographical area in which the designated vehicle storage
28 lot is situated.

29 2. If a law enforcement officer requests that an operator of a
30 tow car tow a vehicle following an accident or following recovery
31 after having been stolen and the vehicle is not otherwise subject to
32 impoundment, the law enforcement officer shall make a good faith
33 effort to determine the identity of the insurance company that
34 provides coverage for the owner of the vehicle. If the law
35 enforcement officer determines the identity of the insurance
36 company, he or she shall inform the operator of the tow car of the
37 identity of the insurance company. If the operator of the tow car:

- 38 (a) Is informed by a law enforcement officer of the identity of
39 the insurance company that provides coverage for the owner of the
40 vehicle; or
41 (b) Otherwise determines the identity of the insurance
42 company that provides coverage for the owner of the vehicle,
43 ↪ and the insurance company has designated a vehicle storage lot
44 pursuant to subsection 1, the operator of the tow car shall tow the
45 vehicle to the designated vehicle storage lot unless the owner of



1 *the vehicle or a representative of the insurance company has*
2 *directed otherwise.*

3 *3. If an operator of a tow car fails to tow a vehicle to the*
4 *designated vehicle storage lot pursuant to subsection 2, the*
5 *operator of the tow car shall:*

6 *(a) Forfeit the charge for towing and storage of the vehicle;*
7 *and*

8 *(b) Tow the vehicle free of charge to the vehicle storage lot*
9 *designated by the insurance company or its representative not*
10 *later than 24 hours after receiving a demand, which must be made*
11 *in writing or by electronic mail, from the insurance company or its*
12 *representative.*

13 *4. The owners of a vehicle storage lot designated by an*
14 *insurance company pursuant to subsection 1 shall agree in writing*
15 *to indemnify the relevant law enforcement agencies and their*
16 *officers, employees, agents and representatives from any liability*
17 *relating to the towing of a vehicle insured by the designating*
18 *insurance company and to the storing of the vehicle at the vehicle*
19 *storage lot if the law enforcement officer who requested the towing*
20 *of the vehicle made a good faith effort to comply with the*
21 *provisions of subsection 2.*

22 *5. A vehicle storage lot must:*

23 *(a) Maintain adequate, accessible and secure storage within*
24 *the State of Nevada for any vehicle that is towed to the vehicle*
25 *storage lot;*

26 *(b) Comply with all standards a law enforcement agency may*
27 *adopt pursuant to NRS 706.4485 to protect the health, safety and*
28 *welfare of the public;*

29 *(c) Comply with all local laws and ordinances applicable to*
30 *that business, including, without limitation, local laws and*
31 *ordinances relating to business licenses, zoning, building and fire*
32 *codes, parking, paving, lights and security; and*

33 *(d) If the vehicle storage lot is a salvage pool as that term is*
34 *defined in NRS 487.400, comply with all applicable requirements*
35 *imposed pursuant to NRS 487.400 to 487.510, inclusive.*

36 *6. If a vehicle storage lot has rates and charges that have*
37 *been approved by the Authority for the storage of a vehicle, the*
38 *vehicle storage lot is not required to assess those rates and charges*
39 *for the storage of a vehicle that is towed to the vehicle storage lot*
40 *in accordance with this section, but may not assess a rate or*
41 *charge in excess of those approved rates and charges. If a vehicle*
42 *storage lot does not have rates and charges that have been*
43 *approved by the Authority, it may not assess a rate or charge in*
44 *excess of the rates and charges for the storage of a vehicle that*
45 *have been approved by the law enforcement agency that requested*



1 *the tow. If the requesting law enforcement agency does not have*
2 *approved rates and charges, the vehicle storage lot may not assess*
3 *a rate or charge in excess of the rates and charges for the storage*
4 *of a vehicle that have been approved by the largest law*
5 *enforcement agency in the county. An operator of a tow car who*
6 *tows a vehicle to a vehicle storage lot pursuant to this section:*

7 (a) *Shall assess the rates and charges approved by the*
8 *Authority for towing the vehicle.*

9 (b) *Is entitled to payment from the operator of the vehicle*
10 *storage lot at the time the vehicle is towed to the vehicle storage*
11 *lot.*

12 7. *Before designating a vehicle storage lot pursuant to*
13 *subsection 1, an insurance company must obtain the approval of*
14 *the Authority. The Authority shall approve the designation if the*
15 *Authority determines that the vehicle storage lot has:*

16 (a) *Executed an indemnification agreement that meets the*
17 *requirements of subsection 4;*

18 (b) *Satisfied the requirements of subsection 5; and*

19 (c) *Otherwise satisfied the requirements of this section.*

20 8. *The provisions of this section apply only to a county whose*
21 *population is 700,000 or more.*

22 9. *As used in this section:*

23 (a) *“Boat” means any vessel or other watercraft, other than a*
24 *seaplane, used or capable of being used as a means of*
25 *transportation on the water.*

26 (b) *“Vehicle” has the meaning ascribed to it in NRS 706.146*
27 *and includes all terrain vehicles and boats.*

28 (c) *“Vehicle storage lot” means a business which, for a fee,*
29 *stores vehicles that are towed at the request of a law enforcement*
30 *officer following an accident or following recovery after having*
31 *been stolen and includes, without limitation, a salvage pool, as*
32 *that term is defined in NRS 487.400, which operates a vehicle*
33 *storage lot in accordance with the provisions of this section. The*
34 *term does not include a salvage pool that has not elected to operate*
35 *a vehicle storage lot in accordance with the provisions of this*
36 *section and is operating within the scope of its authority pursuant*
37 *to NRS 487.400 to 487.510, inclusive.*

38 **Sec. 4.** NRS 706.011 is hereby amended to read as follows:

39 706.011 As used in NRS 706.011 to 706.791, inclusive, *and*
40 *sections 2 and 3 of this act*, unless the context otherwise requires,
41 the words and terms defined in NRS 706.013 to 706.146, inclusive,
42 have the meanings ascribed to them in those sections.



1 **Sec. 5.** NRS 706.163 is hereby amended to read as follows:
2 706.163 The provisions of NRS 706.011 to 706.861, inclusive,
3 *and sections 2 and 3 of this act* do not apply to vehicles leased to or
4 owned by:

- 5 1. The Federal Government or any instrumentality thereof.
- 6 2. Any state or a political subdivision thereof.

7 **Sec. 6.** NRS 706.166 is hereby amended to read as follows:
8 706.166 The Authority shall:

9 1. Subject to the limitation provided in NRS 706.168 and to the
10 extent provided in this chapter, supervise and regulate:

11 (a) Every fully regulated carrier and broker of regulated services
12 in this State in all matters directly related to those activities of the
13 motor carrier and broker actually necessary for the transportation of
14 persons or property, including the handling and storage of that
15 property, over and along the highways.

16 (b) Every operator of a tow car concerning the rates and charges
17 assessed for towing services performed without the prior consent of
18 the operator of the vehicle or the person authorized by the owner to
19 operate the vehicle and pursuant to the provisions of NRS 706.011
20 to 706.791, inclusive **H**, *and sections 2 and 3 of this act*.

21 2. Supervise and regulate the storage of household goods and
22 effects in warehouses and the operation and maintenance of such
23 warehouses in accordance with the provisions of this chapter and
24 chapter 712 of NRS.

25 3. Enforce the standards of safety applicable to the employees,
26 equipment, facilities and operations of those common and contract
27 carriers subject to the Authority or the Department by:

28 (a) Providing training in safety;

29 (b) Reviewing and observing the programs or inspections of the
30 carrier relating to safety; and

31 (c) Conducting inspections relating to safety at the operating
32 terminals of the carrier.

33 4. To carry out the policies expressed in NRS 706.151, adopt
34 regulations providing for agreements between two or more fully
35 regulated carriers or two or more operators of tow cars relating to:

36 (a) Fares of fully regulated carriers;

37 (b) All rates of fully regulated carriers and rates of operators of
38 tow cars for towing services performed without the prior consent of
39 the owner of the vehicle or the person authorized by the owner to
40 operate the vehicle;

41 (c) Classifications;

42 (d) Divisions;

43 (e) Allowances; and

44 (f) All charges of fully regulated carriers and charges of
45 operators of tow cars for towing services performed without the



1 prior consent of the owner of the vehicle or the person authorized by
2 the owner to operate the vehicle, including charges between carriers
3 and compensation paid or received for the use of facilities and
4 equipment.

5 ➤ These regulations may not provide for collective agreements
6 which restrain any party from taking free and independent action.

7 5. Review decisions of the Taxicab Authority appealed to the
8 Authority pursuant to NRS 706.8819.

9 **Sec. 7.** NRS 706.286 is hereby amended to read as follows:

10 706.286 1. When a complaint is made against any fully
11 regulated carrier or operator of a tow car by any person, that:

12 (a) Any of the rates, tolls, charges or schedules, or any joint rate
13 or rates assessed by any fully regulated carrier or by any operator of
14 a tow car for towing services performed without the prior consent of
15 the owner of the vehicle or the person authorized by the owner to
16 operate the vehicle are in any respect unreasonable or unjustly
17 discriminatory;

18 (b) Any of the provisions of NRS 706.445 to 706.453, inclusive,
19 *and section 3 of this act* have been violated;

20 (c) Any regulation, measurement, practice or act directly
21 relating to the transportation of persons or property, including the
22 handling and storage of that property, is, in any respect,
23 unreasonable, insufficient or unjustly discriminatory; or

24 (d) Any service is inadequate,

25 ➤ the Authority shall investigate the complaint. After receiving the
26 complaint, the Authority shall give a copy of it to the carrier or
27 operator of a tow car against whom the complaint is made. Within a
28 reasonable time thereafter, the carrier or operator of a tow car shall
29 provide the Authority with its written response to the complaint
30 according to the regulations of the Authority.

31 2. If the Authority determines that probable cause exists for the
32 complaint, it shall order a hearing thereof, give notice of the hearing
33 and conduct the hearing as it would any other hearing.

34 3. No order affecting a rate, toll, charge, schedule, regulation,
35 measurement, practice or act complained of may be entered without
36 a formal hearing unless the hearing is dispensed with as provided in
37 NRS 706.2865.

38 **Sec. 8.** NRS 706.321 is hereby amended to read as follows:

39 706.321 1. Except as otherwise provided in subsection 2,
40 every common or contract motor carrier shall file with the
41 Authority:

42 (a) Within a time to be fixed by the Authority, schedules and
43 tariffs that must:

44 (1) Be open to public inspection; and



1 (2) Include all rates, fares and charges which the carrier has
2 established and which are in force at the time of filing for any
3 service performed in connection therewith by any carrier controlled
4 and operated by it.

5 (b) As a part of that schedule, all regulations of the carrier that
6 in any manner affect the rates or fares charged or to be charged for
7 any service and all regulations of the carrier that the carrier has
8 adopted to comply with the provisions of NRS 706.011 to 706.791,
9 inclusive **H**, and *section 3 of this act*.

10 2. Every operator of a tow car shall file with the Authority:

11 (a) Within a time to be fixed by the Authority, schedules and
12 tariffs that must:

13 (1) Be open to public inspection; and

14 (2) Include all rates and charges for towing services
15 performed without the prior consent of the owner of the vehicle or
16 the person authorized by the owner to operate the vehicle which the
17 operator has established and which are in force at the time of filing.

18 (b) As a part of that schedule, all regulations of the operator of
19 the tow car which in any manner affect the rates charged or to be
20 charged for towing services performed without the prior consent of
21 the owner of the vehicle or the person authorized by the owner to
22 operate the vehicle and all regulations of the operator of the tow car
23 that the operator has adopted to comply with the provisions of NRS
24 706.011 to 706.791, inclusive **H**, and *section 3 of this act*.

25 3. No changes may be made in any schedule, including
26 schedules of joint rates, or in the regulations affecting any rates or
27 charges, except upon 30 days' notice to the Authority, and all those
28 changes must be plainly indicated on any new schedules filed in lieu
29 thereof 30 days before the time they are to take effect. The
30 Authority, upon application of any carrier, may prescribe a shorter
31 time within which changes may be made. The 30 days' notice is not
32 applicable when the carrier gives written notice to the Authority 10
33 days before the effective date of its participation in a tariff bureau's
34 rates and tariffs, provided the rates and tariffs have been previously
35 filed with and approved by the Authority.

36 4. The Authority may at any time, upon its own motion,
37 investigate any of the rates, fares, charges, regulations, practices and
38 services filed pursuant to this section and, after hearing, by order,
39 make such changes as may be just and reasonable.

40 5. The Authority may dispense with the hearing on any change
41 requested in rates, fares, charges, regulations, practices or service
42 filed pursuant to this section.

43 6. All rates, fares, charges, classifications and joint rates,
44 regulations, practices and services fixed by the Authority are in
45 force, and are prima facie lawful, from the date of the order until



1 changed or modified by the Authority, or pursuant to
2 NRS 706.2883.

3 7. All regulations, practices and service prescribed by the
4 Authority must be enforced and are prima facie reasonable unless
5 suspended or found otherwise in an action brought for the purpose,
6 or until changed or modified by the Authority itself upon
7 satisfactory showing made.

8 **Sec. 9.** NRS 706.4463 is hereby amended to read as follows:
9 706.4463 1. In addition to the other requirements of this
10 chapter, each operator of a tow car shall, to protect the health, safety
11 and welfare of the public:

12 (a) Obtain a certificate of public convenience and necessity from
13 the Authority before the operator provides any services other than
14 those services which the operator provides as a private motor carrier
15 of property pursuant to the provisions of this chapter;

16 (b) Use a tow car of sufficient size and weight which is
17 appropriately equipped to transport safely the vehicle which is being
18 towed; and

19 (c) Comply with the provisions of NRS 706.011 to 706.791,
20 inclusive **H**, *and section 3 of this act.*

21 2. A person who wishes to obtain a certificate of public
22 convenience and necessity to operate a tow car must file an
23 application with the Authority.

24 3. The Authority shall issue a certificate of public convenience
25 and necessity to an operator of a tow car if it determines that the
26 applicant:

27 (a) Complies with the requirements of paragraphs (b) and (c) of
28 subsection 1;

29 (b) Complies with the requirements of the regulations adopted
30 by the Authority pursuant to the provisions of this chapter;

31 (c) Has provided evidence that the applicant has filed with the
32 Authority a liability insurance policy, a certificate of insurance or a
33 bond of a surety and bonding company or other surety required for
34 every operator of a tow car pursuant to the provisions of NRS
35 706.291; and

36 (d) Has provided evidence that the applicant has filed with the
37 Authority schedules and tariffs pursuant to subsection 2 of
38 NRS 706.321.

39 4. An applicant for a certificate has the burden of proving to
40 the Authority that the proposed operation will meet the requirements
41 of subsection 3.

42 5. The Authority may hold a hearing to determine whether an
43 applicant is entitled to a certificate only if:

44 (a) Upon the expiration of the time fixed in the notice that an
45 application for a certificate of public convenience and necessity is



1 pending, a petition to intervene has been granted by the Authority;
2 or

3 (b) The Authority finds that after reviewing the information
4 provided by the applicant and inspecting the operations of the
5 applicant, it cannot make a determination as to whether the applicant
6 has complied with the requirements of subsection 3.

7 **Sec. 10.** NRS 706.4464 is hereby amended to read as follows:

8 706.4464 1. An operator of a tow car who is issued a
9 certificate of public convenience and necessity may transfer it to
10 another operator of a tow car qualified pursuant to the provisions of
11 NRS 706.011 to 706.791, inclusive, *and section 3 of this act*, but no
12 such transfer is valid for any purpose until a joint application to
13 make the transfer is made to the Authority by the transferor and the
14 transferee, and the Authority has authorized the substitution of the
15 transferee for the transferor. No transfer of stock of a corporate
16 operator of a tow car subject to the jurisdiction of the Authority is
17 valid without the prior approval of the Authority if the effect of the
18 transfer would be to change the corporate control of the operator of
19 a tow car or if a transfer of 15 percent or more of the common stock
20 of the operator of a tow car is proposed.

21 2. The Authority shall approve an application filed with it
22 pursuant to subsection 1 if it determines that the transferee:

23 (a) Complies with the provisions of NRS 706.011 to 706.791,
24 inclusive, *and section 3 of this act* and the regulations adopted by
25 the Authority pursuant to those provisions;

26 (b) Uses equipment that is in compliance with the regulations
27 adopted by the Authority;

28 (c) Has provided evidence that the transferee has filed with the
29 Authority a liability insurance policy, a certificate of insurance or a
30 bond of a surety and bonding company or other surety required for
31 every operator of a tow car pursuant to the provisions of NRS
32 706.291; and

33 (d) Has provided evidence that the transferee has filed with the
34 Authority schedules and tariffs pursuant to NRS 706.321 which
35 contain rates and charges and the terms and conditions that the
36 operator of the tow car requires to perform towing services without
37 the prior consent of the owner of the vehicle or the person
38 authorized by the owner to operate the vehicle which do not exceed
39 the rates and charges that the transferor was authorized to assess for
40 the same services.

41 3. The Authority may hold a hearing concerning an application
42 submitted pursuant to this section only if:

43 (a) Upon the expiration of the time fixed in the notice that an
44 application for transfer of a certificate of public convenience and



1 necessity is pending, a petition to intervene has been granted by the
2 Authority; or

3 (b) The Authority finds that after reviewing the information
4 provided by the applicant and inspecting the operations of the
5 applicant, it cannot make a determination as to whether the applicant
6 has complied with the requirements of subsection 2.

7 4. The Authority shall not hold a hearing on an application
8 submitted pursuant to this section if the application is made to
9 transfer the certificate of public convenience and necessity from a
10 natural person or partners to a corporation whose controlling
11 stockholders will be substantially the same person or partners.

12 5. The approval by the Authority of an application for transfer of
13 a certificate of public convenience and necessity of an operator of
14 a tow car is not valid after the expiration of the term for the
15 transferred certificate.

16 **Sec. 11.** NRS 706.4483 is hereby amended to read as follows:

17 706.4483 1. The Authority shall act upon complaints
18 regarding the failure of an operator of a tow car to comply with the
19 provisions of NRS 706.011 to 706.791, inclusive ~~+~~, *and section 3*
20 *of this act.*

21 2. In addition to any other remedies that may be available to
22 the Authority to act upon complaints, the Authority may order the
23 release of towed motor vehicles, cargo or personal property upon
24 such terms and conditions as the Authority determines to be
25 appropriate.

26 **Sec. 12.** NRS 706.4485 is hereby amended to read as follows:

27 706.4485 1. A law enforcement agency that maintains and
28 uses a list of operators of tow cars which are called by that agency
29 to provide towing shall not include an operator of a tow car on the
30 list unless the operator:

31 (a) Holds a certificate of public convenience and necessity
32 issued by the Authority.

33 (b) Complies with all applicable provisions of this chapter and
34 chapters 482 and 484A to 484E, inclusive, of NRS.

35 (c) Agrees to respond in a timely manner to requests for towing
36 made by the agency.

37 (d) Maintains adequate, accessible and secure storage within the
38 State of Nevada for any vehicle that is towed.

39 (e) Complies with all standards the law enforcement agency may
40 adopt to protect the health, safety and welfare of the public.

41 (f) ~~Assesses~~ *Except as otherwise provided in section 3 of this*
42 *act, assesses* only rates and charges that have been approved by the
43 Authority for towing services performed without the prior consent
44 of the owner of the vehicle or the person authorized by the owner to
45 operate the vehicle.



1 2. The Authority shall not require that an operator of a tow car
2 charge the same rate to law enforcement agencies for towing
3 services performed without the prior consent of the owner of the
4 vehicle or the person authorized by the owner to operate the vehicle
5 that the operator charges to other persons for such services.

6 3. Except as otherwise provided in this subsection, if an
7 operator of a tow car is included on a list of operators of tow cars
8 that is maintained and used by the Nevada Highway Patrol pursuant
9 to this section, the Nevada Highway Patrol shall not remove the
10 operator of the tow car from the list, or restrict the operator's use
11 pursuant thereto, solely on the ground that the operator is insured
12 under the same policy of insurance as one other operator of a tow
13 car who is included on the list and operates in the same geographical
14 area. An operator of a tow car is not eligible for inclusion on the list
15 if the operator is insured under the same policy of insurance as two
16 or more other operators of tow cars who are included on the list and
17 operate in the same geographical area.

18 **Sec. 13.** NRS 706.781 is hereby amended to read as follows:

19 706.781 In addition to all the other remedies provided by NRS
20 706.011 to 706.861, inclusive, *and section 3 of this act*, for the
21 prevention and punishment of any violation of the provisions thereof
22 and of all orders of the Authority or the Department, the Authority
23 or the Department may compel compliance with the provisions of
24 NRS 706.011 to 706.861, inclusive, *and section 3 of this act*, and
25 with the orders of the Authority or the Department by proceedings
26 in mandamus, injunction or by other civil remedies.

27 **Sec. 14.** This act becomes effective upon passage and
28 approval.



